1. **ADOPTION OF THE AGENDA**
   1.1 **March 11, 2020 Regular Meeting Agenda**
       That the Finance and Intergovernment Committee adopt the agenda for its regular
       meeting scheduled for March 11, 2020 as circulated.

2. **ADOPTION OF THE MINUTES**
   2.1 **February 12, 2020 Regular Meeting Minutes**
       That the Finance and Intergovernment Committee adopt the minutes of its regular
       meeting held February 12, 2020 as circulated.

3. **DELEGATIONS**
   3.1 **Craig Richmond, President and CEO, Vancouver Airport Authority**
       Subject: YVR’s 2019 Accomplishments and Future Key Activities and Focus Areas

4. **INVITED PRESENTATIONS**

5. **REPORTS FROM COMMITTEE OR STAFF**
   5.1 **Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020**
       *Designated Speaker: Dean Rear, Chief Financial Officer/General Manager, Financial
       Services and Mike Redpath, Director, Regional Parks*
       That the MVRD Board:
       a) establish a new statutory reserve for Regional Parks to receive, hold and provide
          funds for Regional Park land acquisition and park development; and

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1 *Note: Recommendation is shown under each item, where applicable.*
b) give first, second, and third reading to the Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020; and

c) pass and finally adopt the Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020.

5.2 BC Utilities Commission Municipal Energy Utilities Inquiry

*Designated Speaker: Jeff Carmichael, Division Manager, Business Development, Liquid Waste Services*

That the MVRD Board write to the British Columbia Utilities Commission concerning the Municipal Energy Utilities Inquiry, conveying its position that municipalities should continue to retain core decision making about district energy services, because local governments are well positioned to implement and regulate district energy, and municipal energy utilities occupy a unique and important role for addressing climate change.

5.3 Manager’s Report

*Designated Speaker: Jerry Dobrovolny, Commissioner/Chief Administrative Officer*

That the Finance and Intergovernment Committee receive for information the report dated March 2, 2020, titled “Manager’s Report”.

6. INFORMATION ITEMS

7. OTHER BUSINESS

8. BUSINESS ARISING FROM DELEGATIONS

9. RESOLUTION TO CLOSE MEETING

*Note: The Committee must state by resolution the basis under section 90 of the Community Charter on which the meeting is being closed. If a member wishes to add an item, the basis must be included below.*

That the Finance and Intergovernment Committee close its regular meeting scheduled for March 11, 2020 pursuant to the Community Charter provisions, 90 (2) (b) as follows:

90 (2) A part of a meeting must be closed to the public if the subject matter being considered relates to one or more of the following:

(b) the consideration of information received and held in confidence relating to negotiations between the regional district and a provincial government or the federal government or both and a third party.”

10. ADJOURNMENT/CONCLUSION

That the Finance and Intergovernment Committee adjourn/conclude its regular meeting of March 11, 2020.
Membership:
Buchanan, Linda (C) - North Vancouver City
Dhaliwal, Sav (VC) - Burnaby
Booth, Mary-Ann - West Vancouver
Brodie, Malcolm - Richmond
Côté, Jonathan - New Westminster
Froese, Jack - Langley Township
Hurley, Mike - Burnaby
McCallum, Doug - Surrey
McCutcheon, Jen - Electoral Area A
McEwen, John - Anmore
Stewart, Kennedy - Vancouver
Stewart, Richard - Coquitlam
1. ADOPTION OF THE AGENDA

1.1 February 12, 2020 Regular Meeting Agenda

It was MOVED and SECONDED
That the Finance and Intergovernment Committee adopt the agenda for its
regular meeting scheduled for February 12, 2020 as circulated.

CARRIED

2. ADOPTION OF THE MINUTES

2.1 October 16, 2019 Regular Meeting Minutes

It was MOVED and SECONDED
That the Finance and Intergovernment Committee adopt the minutes of its
regular meeting held October 16, 2019 as circulated.

CARRIED
3. DELEGATIONS
No items presented.

1:09 p.m. Mayor McCallum arrived at the meeting.

4. INVITED PRESENTATIONS

4.1 Bob Purdy, Director, External Relations and Corporate Development, and Theresa Fresco, Regional Manager, Greater Vancouver-Sea to Sky, Fraser Basin Council
Bob Purdy and Theresa Fresco, Fraser Basin Council (FBC), provided members with an annual report on FBC activities for 2019 highlighting FBC’s mission and roles, actions and investments related to climate change including Plug-In BC and the Lower Mainland Flood Management Strategy.

1:14 p.m. Mayor Coté arrived at the meeting.

Also highlighted were Salmon-Safe BC, ECHO Program: Southern Resident Killer Whale Recovery, FBC Legacy Initiatives and how Metro Vancouver funding continues to leverage other funds to support FBC activities.

Presentation material titled “Highlights: 2019 Fraser Basin Council outcomes and 2020 Priorities Report” is retained with the February 12, 2020 agenda.

5. REPORTS FROM COMMITTEE OR STAFF

5.1 Fraser Basin Council – Annual Report to Metro Vancouver
Report dated February 4, 2020 from Neal Carley, General Manager, Parks and Environment, providing the Fraser Basin Council’s annual report.

It was MOVED and SECONDED
That the MVRD Board receive for information the report dated February 4, 2020, titled “Fraser Basin Council – Annual Report to Metro Vancouver”.

CARRIED

5.2 2020 Finance and Intergovernment Committee Priorities and Work Plan
Report dated December 16, 2019 from Jerry Dobrovolny, Commissioner/Chief Administrative Officer, providing the Finance and Intergovernment Committee with the Committee’s priorities and work plan for the year 2020.

It was MOVED and SECONDED
That the Finance and Intergovernment Committee endorse the work plan as presented in the report dated December 16, 2019 titled “2020 Finance and Intergovernment Committee Priorities and Work Plan”.

CARRIED
5.3 **Authorization to Attend 2020 Standing Committee Events**

Report dated December 19, 2019 from Chris Plagnol, Corporate Officer, seeking the Finance and Intergovernment Committee’s approval of the 2020 events and conferences, that were identified as part of the Board approved budget.

**It was MOVED and SECONDED**

That the Finance and Intergovernment Committee approve attendance at the following events within the 2020 Leadership and Engagement program budget:

- Adaptation Canada 2020
- APA National Planning Conference 2020
- AWWA Annual Conference 2020
- AWWA – Sustainable Water Management Conference 2020
- BioCycle Connect West 2020 Conference
- BC Recreation and Parks Association Symposium 2020
- Canadian Housing and Renewal Association National Congress 2020
- Canadian Odour Conference 2020
- City Age 2020
- Electric Mobility Canada “EV 2020”
- Housing Central Conference 2020
- Indigenous Relations Seminar 2020
- International Economic Development Council 2020 Annual Conference
- National Recreation and Parks Association Annual Conference 2020
- Special Parks District Forum 2020
- Rail~Volution 2020
- Recycling Council of Alberta 2020 Waste Reduction Conference
- Recycling Council of BC 2020 Conference and Trade Show
- Utility Management Conference 2020
- Water Environment Federation Technical Exhibition and Conference 2020
- Additional events approved by the Board Chair that align with the priorities of the appropriate standing committee

**CARRIED**

5.4 **Authorization to Attend 2020 International Events**

Report dated January 2, 2020 from Heather Schoemaker, General Manager, External Relations, seeking the Finance and Intergovernment Committee’s approval and recommendations to the Board Chair for attendance and remuneration of board members to attend events that are within the mandate of Metro Vancouver’s international engagement objectives.

**It was MOVED and SECONDED**

That the Finance and Intergovernment Committee approve attendance at the following international events within the 2020 Leadership and Engagement program budget:

- United Cities and Local Governments (UCLG) World Council Meeting
- ICLEI Resilient Cities 2020
• World Urban Forum 10
• 2020 Study Tour
• Additional international conferences identified by the Chair that align with the priorities of the Leadership and Engagement Program

CARRIED

5.5 MVRD Procedure Amending Bylaw No. 1297, 2020
Report dated December 16, 2019 from Chris Plagnol, Corporate Officer, seeking MVRD Board approval of Metro Vancouver Regional District Procedure Amending Bylaw Number 1297, 2020, a bylaw to provide for an exemption to the requirement that a committee be composed of a majority of directors.

It was MOVED and SECONDED
That the MVRD Board:
a) give first, second and third reading to Metro Vancouver Regional District Procedure Amending Bylaw Number 1297, 2020; and
b) pass and finally adopt Metro Vancouver Regional District Procedure Amending Bylaw Number 1297, 2020.

CARRIED

5.6 Federal Gas Tax Fund Expenditures Policy Amendments
Report dated December 18, 2019 from James Stiver, Division Manager, Growth Management and Transportation, Regional Planning and Housing Services and Conor Reynolds, Division Manager, Air Quality and Climate Change Policy, Parks and Environment, seeking MVRD Board approval of the updated Federal Gas Tax Fund Expenditures Policy and associated Application Guide.

Members were informed about a correction to be made to the report.

Request of Staff
Staff was requested to correct the report dated December 18, 2019 titled “Federal Gas Tax Fund Expenditures Policy Amendments”, on page 3, first paragraph, by replacing the phrase “recent adoption of the Regional Greenways Plan” with the phrase “Regional Greenways Plan currently under development”, prior to being forwarded to the February 28, 2020 Board meeting.

It was MOVED and SECONDED
That the MVRD Board approve the revised Federal Gas Tax Fund Expenditures Policy and the associated Application Guide as presented in the report dated December 18, 2019, titled “Federal Gas Tax Fund Expenditures Policy Amendments”.

CARRIED
5.7 **Metro Vancouver’s 2019 Zero Waste Conference**

Members were provided with a video presentation on Metro Vancouver’s 2019 Zero Waste Conference which is not retained with the agenda.

**It was MOVED and SECONDED**
That the Finance and Intergovernment Committee receive for information the report dated December 13, 2019 and titled “Metro Vancouver’s 2019 Zero Waste Conference.”

**CARRIED**

5.8 **2019 International Events**
Report dated January 2, 2020 from Heather Schoemaker, General Manager, External Relations, providing an update on 2019 International Events undertaken as part of the Leadership and Engagement program.

**It was MOVED and SECONDED**
That the Finance and Intergovernment Committee receive for information the report dated January 2, 2020, titled, “2019 International Events”.

**CARRIED**

5.9 **National Zero Waste Council Update**
Report dated January 27, 2020 from Heather Schoemaker, General Manager and Ann Rowan, Division Manager, Collaboration and Engagement, External Relations, providing an update on the work of the National Zero Waste Council over the past year.

**It was MOVED and SECONDED**
That the MVRD Board receive for information the report dated January 27, 2020 titled “National Zero Waste Council Update.”

**CARRIED**

5.10 **Metro Vancouver Signing Officers Amending Bylaws – MVRD, GVS&DD and GVWD**
Report dated January 29, 2020 from Dean Rear, Chief Financial Officer/General Manager, Financial Services, seeking GVWD, GVS&DD and MVRD Board adoption of the Signing Officers Bylaws providing revised language for modern banking practices, amending signing authority positions, and for financial matters relating to Metro Vancouver’s Districts.
Members were informed about a correction to be made to each bylaw prior to being forwarded to the Board meeting.

**Request of Staff**
Staff was requested to correct the GVWD, GVS&DD and MVRD Bylaws attached to the January 29, 2020 report titled “Metro Vancouver Signing Officers Amending Bylaws – MVRD, GVS&DD and GVWD”, on page 2 of each, in the last paragraph, by replacing “Section 3” with “Section 4”, prior to being forwarded to the February 28, 2020 Board meeting.

**It was MOVED and SECONDED**
That the MVRD Board:

a) give first, second and third reading to Metro Vancouver Regional District Financial Services Administration and Signing Authority Amending Bylaw No. 1302, 2020; and

b) pass and finally adopt Metro Vancouver Regional District Financial Services Administration and Signing Authority Amending Bylaw No. 1302, 2020.

That the GVS&DD Board:

a) give first, second and third reading to Greater Vancouver Sewerage and Drainage District Financial Services Administration and Signing Authority Amending Bylaw No. 334, 2020;

b) pass and finally adopt Greater Vancouver Sewerage and Drainage District Financial Services Administration and Signing Authority Amending Bylaw No. 334, 2020.

That the GVWD Board:

a) give first, second and third reading to Greater Vancouver Water District Financial Services Administration and Signing Authority Amending Bylaw No. 252, 2020; and

b) pass and finally adopt Greater Vancouver Water District Financial Services Administration and Signing Authority Amending Bylaw No. 252, 2020.

**5.11 Manager’s Report**
Report dated February 3, 2020 from Jerry Dobrovolny, Commissioner/Chief Administrative Officer, updating the Finance and Intergovernment Committee on attendance at 2020 standing committee events, 2020 Board appointment to the Vancouver Fraser Port Authority, and Metro Vancouver networking event.

Members were informed to notify the Committee Chair by February 28, 2019 if interested in attending City Age 2020 or International Economic Development Council 2020 Annual Conference.
It was MOVED and SECONDED
That the Finance and Intergovernment Committee receive for information the report dated February 3, 2020, titled “Manager’s Report”.
CARRIED

6. INFORMATION ITEMS

6.1 Correspondence dated November 21, 2019 regarding the Regional Economic Prosperity Service from Minister Ralston
Correspondence dated November 21, 2019 from the Honourable Bruce Ralston, Minister of Jobs, Trade and Technology, addressed to Sav Dhaliwal, Metro Vancouver Board Chair, and Linda Buchanan, Metro Vancouver Board Vice Chair, regarding the Regional Economic Prosperity Service.

It was MOVED and SECONDED
That the Finance and Intergovernment Committee receive for information the following Information Item:
6.1 Correspondence dated November 21, 2019 regarding the Regional Economic Prosperity Service from Minister Ralston
CARRIED

7. OTHER BUSINESS
No items presented.

8. BUSINESS ARISING FROM DELEGATIONS
No items presented.

9. RESOLUTION TO CLOSE MEETING

It was MOVED and SECONDED
That the Finance and Intergovernment Committee close its regular meeting scheduled for February 12, 2020 pursuant to the Community Charter provisions, Section 90 (1) (a) and (g) as follows:
“90 (1) A part of the meeting may be closed to the public if the subject matter being considered relates to or is one or more of the following:
(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the regional district or another position appointed by the regional district; and
(g) litigation or potential litigation affecting the regional district.”
CARRIED
10. **ADJOURNMENT/CONCLUSION**

   *It was MOVED and SECONDED*
   
   That the Finance and Intergovernment Committee adjourn its regular meeting of February 12, 2020.

   **CARRIED**
   
   (Time: 1:41 p.m.)

   ______________________________   ____________________________
   Janis Knaupp,      Linda Buchanan, Chair
   Legislative Services Coordinator
MEMORANDUM

Date: March 2, 2019
Subject: YVR 2019 Annual Update

To: Finance and Intergovernmental Committee, Metro Vancouver
From: Craig Richmond, President & CEO, Vancouver Airport Authority

Report Summary

On March 11, 2020, Vancouver Airport Authority President & CEO Craig Richmond will present YVR’s annual update to Metro Vancouver’s Finance and Intergovernmental Committee. Mr. Richmond will be joined by Metro Vancouver’s current appointee to the YVR Board of Directors, former Mayor of New Westminster, Wayne Wright and Anne Murray, Vice President Airline Business Development and Public Affairs.

This report provides an update on Vancouver International Airport’s (YVR) activities and successes in 2019. While YVR continued to experience passenger growth last year, global challenges in 2020, including the ongoing grounding of the Boeing 737 Max 8 aircraft and COVID-19 response, are expected to have an impact on YVR’s operations.

YVR’s 2019 Highlights

**Passenger and Cargo Highlights:** YVR is the second-busiest airport in Canada and received the Skytrax award for *Best Airport in North America* for an unprecedented 10 years in a row. In 2019, YVR welcomed a record 26.4 million passengers. Fifty-six airlines operate at the airport, connecting people and businesses to more than 127 non-stop destinations around the world.

Over 301,000 metric tonnes of cargo passed through YVR last year. However, this number was down about 10% from 2018. YVR’s cargo business continues to be driven by high demand B.C. perishables including local seafood exports—which remains the largest outbound air cargo commodity at YVR—as well as apparel, machinery, precious metals, gems and more.

**British Columbia’s Economic Engine:** In September 2019, YVR released its latest economic impact figures. Through YVR’s operations, as well as tourism and cargo, YVR helps facilitate $20.2 billion in total economic output and $10.4 billion in total GDP across B.C., as well as $1.4 billion in total government revenue. More than 26,500 people are employed at the airport, with another 2,000 currently involved in airport construction projects. Additionally, there are more than 126,000 people employed across B.C. as a result of airport activities in sectors such as tourism, hospitality, engineering, retail and operations.

**Boeing 737 Max 8 Grounding:** On March 14, 2019, Canada’s Transport Minister announced the closure of Canadian airspace to all Boeing 737 MAX 8 aircraft. The grounding of the Max 8 aircraft in Canada has impacted several airlines that operate at YVR, including Air Canada, WestJet and Sunwing. The Airport Authority continues to work closely with its airline partners as they manage their schedules and fleets until the aircraft is returned safely into service.

**Regional Planning:** YVR continued to be a strong regional partner, participating in regional growth and transportation planning to ensure integration of our plans with the planned updates to Metro 2040 and TransLink’s *Transport 2050* process. Ground transportation to and from YVR remains a growing challenge.
To address this, the Airport Authority has identified several transportation related priorities and is advocating for improved east-west public transit connections, including rapid bus service between YVR and Metro Vancouver communities for passengers and employees. The Airport Authority is also looking at opportunities for improving its road network on Sea Island, as well as the Airport Authority’s two bridges—Dinsmore and Arthur Laing.

Climate Action Priorities: 2019 marked the final year of YVR’s 2015 – 2019 Environmental Management Plan. Some of the significant achievements realized under the previous plan include:

- **YVR related emissions per passenger reduced 40%** from 2012 baseline levels. In June 2018, YVR started construction on its largest sustainability project to date—a new geoxchange energy system that will provide carbon friendly heating and cooling to YVR’s terminal buildings. When fully operational in 2022, the 16 MW system will produce enough energy to heat more than 1,000 Lower Mainland homes.
- **YVR reduced potable water use per passenger** to 43 liters/passenger from 69 liters/passenger through a broad range of water conservation efforts and investments.
- **YVR surpassed its 2020 waste reduction goal in 2016**, achieving a 51% terminal waste diversion rate compared to the 2012 baseline. YVR has met that target every year since.
- YVR became the **first airport in the world to become Salmon Safe® certified** in 2016, demonstrating the Airport Authority’s commitment to protecting salmon and salmon habitat in and around Sea Island. YVR and Musqueam Indian Band continue to work together to remove invasive plant species and as a result, YVR has observed improved fish nesting and the return of beavers on the foreshore of Sea Island.

To support YVR’s airline partners, all YVR aircraft gates are outfitted with ground power infrastructure so aircraft can plug into BC’s clean electricity and shut down fossil fuel auxiliary power. In recognition of the Airport Authority’s efforts, YVR is one of only 16 airports in North America to have reached Level 3 carbon accreditation by the Airports Council International.

Building on this strong foundation, YVR’s **2020 - 2024 Environment Management Plan** includes the airport’s new five-year climate action plan. It outlines four significant areas that support the work happening in communities across Metro Vancouver:

- **Carbon Reduction**: Become carbon neutral in 2020 and achieve Net Zero Carbon by 2050
- **Water Conservation**: Improve water use efficiency by 50% per passenger
- **Waste Reduction**: Divert 60% of YVR waste from landfill
- **Ecosystem Health**: Enhance and protect the ecosystem on Sea Island

Vancouver Airport Authority is committed to achieving these ambitious targets through innovative thinking and teamwork, including engaging employees, passengers and the 400 businesses operating on Sea Island.

**Musqueam-YVR Friendship and Sustainability Agreement**: YVR and Musqueam completed the second year of the implementation of the historic, 30-year Musqueam – YVR Sustainability & Friendship Agreement. Today, more than 90 Musqueam members are employed at YVR, with 11 members employed directly at the Airport Authority. In 2019, YVR and Musqueam kicked off a significant cultural project by coming together to build the first traditional Musqueam sea-going canoe crafted in 100 years. The canoe will take its first water journey in 2020 and be part of YVR’s permanent art collection.

Conclusion

Vancouver Airport Authority looks forward to discussing opportunities for YVR and Metro Vancouver to work together to achieve our shared goals and accommodate the region’s economic and population growth over the next 30 years.
To: Finance and Intergovernment Committee

From: Dean Rear, Chief Financial Officer/General Manager, Financial Services and Mike Redpath, Director, Regional Parks

Date: February 10, 2020                Meeting Date: March 11, 2020

Subject: Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020

RECOMMENDATION
That the MVRD Board:

a) establish a new statutory reserve for Regional Parks to receive, hold and provide funds for Regional Park land acquisition and park development; and

b) give first, second, and third reading to the Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020; and

c) pass and finally adopt the Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020.

EXECUTIVE SUMMARY
During the preparation of the 2020 budget, the Board increased the allocation to Regional Parks for the intended purpose of regional park land acquisition and development. The current bylaw, Regional Parkland Acquisition Reserve Fund Bylaw 735, only permits fund to be expended for regional parks land acquisition. The proposed bylaw, Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020 will establish a new statutory reserve to allow funds to be expended for both Regional Parks land acquisition and park development.

PURPOSE
To obtain MVRD Board approval of Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020 (Attachment) to establish a reserve fund to support Regional Parks land acquisition and park development.

BACKGROUND
At the October 4, 2019 MVRD Board meeting, the following resolution was passed:

That the MVRD Board:

a) direct staff to include in the Regional Parks 2020 budget an additional contribution of $4 million to advance the Regional Parkland Acquisition Reserve Fund and include an additional $4 million increase annually until 2024; and

b) prepare an amendment to the Greater Vancouver Regional District Bylaw 735, the bylaw that established a Regional Parkland Acquisition Reserve Fund, to enable capital funding provisions for both land acquisition and park development for Board approval.
This report addresses the intent of recommendation (b) and brings forward a bylaw to establish a reserve fund to support both Regional Parks land acquisition and park development. The *Regional Parkland Acquisition Reserve Fund Bylaw 735* will remain in effect and be used for land acquisition purposes only.

Sections 188 and 189 of the *Community Charter* set out the rules for reserve funds in which money received from the sale of park land must be placed into a reserve fund for the purposes of acquiring park lands. There are proceeds from past sales of park land that are currently in the existing Regional Parkland Acquisition Reserve Fund, which restricts its usage to only park land acquisition.

In addition, money in a reserve fund must only be used for the purpose for which the fund was established unless the credit of the reserve fund is greater than required for the purpose. In this case, the money in the existing *Regional Parkland Acquisition Reserve Fund Bylaw 735* would still be required to acquire parkland. As a result, the establishment of a new reserve fund for the purposes of both acquisition and development is required to ensure appropriate usage in accordance with the legislation and the *Operating, Statutory and Discretionary Reserves Policy*.

### REGIONAL PARKS LAND ACQUISITION AND DEVELOPMENT RESERVE FUND

The *Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020* (Attachment) outlines the prescribed use of funds within the reserve. These are defined as acquisition of regional park land and construction of improvements on park land. This bylaw is consistent with the *Operating, Statutory and Discretionary Reserves Policy*.

### ALTERNATIVES

1. That the MVRD Board:
   a) establish a new statutory reserve for Regional Parks to receive, hold and provide funds for Regional Park land acquisition and park development; and
   b) give first, second, and third reading to the *Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020*; and
   c) pass and finally adopt the *Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020*.

2. That the MVRD Board receive for information the report dated February 10, 2020, titled “Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020” and provide alternate direction to staff.

### FINANCIAL IMPLICATIONS

If the MVRD Board approves Alternative 1, *Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020* would create a Statutory Reserve governed by this bylaw consistent with the framework outlines in the *Operating, Statutory and Discretionary Reserves Policy*. This framework ensures that reserves are established, used and managed in a prudent and consistent manner in accordance with the applicable terms and conditions within the establishing legal framework.

If Alternative 2 is approved, staff will report back on the implications of any alternate direction received.
CONCLUSION
During the preparation of the 2020 budget, the MVRD Board increased the allocation to Regional Parks for the intended purpose of land acquisition and park land development. The current bylaw, *Regional Parkland Acquisition Reserve Fund Bylaw No. 735*, only permits fund to be expended for regional parks land acquisition. The proposed bylaw *Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020* will establish a new statutory reserve to allow funds to be expended for both Regional Parks land acquisition and park development.

Attachment: (Doc # 37270469)
*Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020*
METRO VANCOUVER REGIONAL DISTRICT
BYLAW NO. 1304, 2020
A Bylaw to Govern a Reserve Fund for Regional Parkland Acquisition and Development

WHEREAS the Local Government Act authorizes the Metro Vancouver Regional District (the "MVRD") Board (the "Board") to establish by bylaw a reserve fund for a specified purpose;

AND WHEREAS Supplementary Letters Patent dated January 13, 1972 granted to the Greater Vancouver Regional District the function of Regional Parks;

AND WHEREAS it is considered desirable to establish a reserve fund to set aside funds to provide for the acquisition of park land (including, without limitation, land not yet dedicated as park but set aside for park use) (“park land”) and for the development or construction of improvements on or to park land;

NOW THEREFORE the Board of the Metro Vancouver Regional District enacts as follows:

1. There is hereby established a reserve fund to be known as the “Regional Parkland Acquisition and Development Reserve”.

2. Money from the current revenue of the Regional Parks Function, or amounts otherwise assigned by the Board, to the extent to which it is permitted by the Local Government Act, may from time to time be paid into the Regional Parkland Acquisition and Development Reserve.

3. The money in the Regional Parkland Acquisition and Development Reserve may be invested in the manner provided by the MVRD Corporate Investment Policy, as amended from time to time, until its use is required.

4. Money in the Regional Parkland Acquisition and Development Reserve, and interest on it, must only be used for the purpose of acquiring park land, or for the development or construction of improvements on or to park land.

5. This bylaw may be cited as the “Regional Parkland Acquisition and Development Reserve Fund Bylaw No. 1304, 2020”.

Read a first, second and third time this _______ day of ____________________, _______.

Passed and finally adopted this _______ day of ____________________, _______.

________________________________________
Sav Dhaliwal, Chair

________________________________________
Chris Plagnol, Corporate Officer
To: Finance and Intergovernment Committee

From: Jeff Carmichael, Division Manager, Business Development, Liquid Waste Services

Date: March 2, 2020  
Meeting Date: March 11, 2020

Subject: BC Utilities Commission Municipal Energy Utilities Inquiry

RECOMMENDATION
That the MVRD Board write to the British Columbia Utilities Commission concerning the Municipal Energy Utilities Inquiry, conveying its position that municipalities should continue to retain core decision making about district energy services, because local governments are well positioned to implement and regulate district energy, and municipal energy utilities occupy a unique and important role for addressing climate change.

EXECUTIVE SUMMARY
The British Columbia Utilities Commission (BCUC) established an Inquiry in August 2019 to explore the exemption of municipalities and regional districts from regulation by BCUC when selling energy within the boundaries of the municipality. Changes to this exemption may impede municipal governments ability to meet their greenhouse gas (GHG) reduction targets. Staff from Metro Vancouver and several member municipalities have submitted letters that support the current regulatory model, confirm that local governments are well positioned to implement and regulate district energy, recognize that municipal energy utilities are a key tool to address climate change and that municipalities should continue to retain core decision making about district energy services. Letters of support from the MVRD Board and other municipalities may influence the outcome of this Inquiry.

PURPOSE
To provide the Finance and Intergovernment Committee with an overview and update on an Inquiry by the BC Utilities Commission into the Regulation of Municipal Energy Utilities.

BACKGROUND
On August 1, 2019, the BCUC established an Inquiry to examine the regulation of energy utilities affiliated with municipalities and regional districts. This Inquiry has the potential to restrict the flexibility of municipalities to structure arrangements to deliver energy services and pursue clean energy opportunities within their municipal boundaries.

On January 28, 2020 the BCUC released further guidance on a number of areas upon which the BCUC seeks additional evidence. This guidance implies that the outcome of this Inquiry could result in the BCUC's regulation of district energy utility services provided by municipal governments. Regulation of these services by the BCUC may in turn restrict municipal governments ability to achieve greenhouse gas mitigation targets.
Along with several municipalities in British Columbia, Metro Vancouver Regional District and GVS&DD are participating as interveners in this BCUC Inquiry. At the February 20, 2020 meeting of the Regional Administrators Advisory Committee (RAAC), it was agreed that those municipalities who were not interveners or otherwise participating in the BCUC Inquiry, would nonetheless send letters to the BCUC in support of the participating municipalities. A similar letter of support from the MVRD Board Chair to the BCUC would also be helpful. A Board resolution supporting the issuance of such a letter from the Board Chair is required.

REGULATION OF MUNICIPAL ENERGY UTILITIES

The BCUC’s mandate, through the British Columbia Utilities Commission Act, is to ensure that safe, reliable energy services are provided to customers at fair rates. Municipally owned energy systems, which are principally district energy systems, are specifically exempt from BCUC regulation provided that the energy generated is sold within the boundaries of the municipality. The principle behind this exemption is that ratepayers supplied by these municipal systems are protected from unreasonable rates through the political process of representation.

Local governments interest in reducing greenhouse gas (GHG) emissions to mitigate climate change has resulted in increased interest in the development of new energy sources like renewable natural gas and heat extracted from sewage. The BCUC’s mandate may not prioritize the consideration of environmental goals such as GHG reductions similar to local governments, and regulation of municipal energy utilities may restrict the ability of local governments to implement progressive arrangements to deliver energy services and pursue clean energy opportunities to achieve their greenhouse gas mitigation targets.

PROCESS TO DATE

The BCUC established an inquiry in August 2019 that “will explore issues related to ownership structures and operational arrangements of utilities affiliated with municipalities and regional districts, including the appropriate regulatory status of such organizations under the Utilities Commission Act in order to provide clarity to the BCUC, utilities and municipalities.” The BCUC Inquiry recognizes that local governments are striving to achieve environmental and economic benefits for their communities and that ownership and operating structures to achieve these community benefits have become complex. The inquiry was established following the receipt of questions and complaints from individual stakeholders regarding such entities and their need for regulation.

Metro Vancouver and several member municipalities (City of Vancouver, City of Surrey, City of Burnaby, City of North Vancouver, City of Richmond) have registered as Interveners to the Inquiry and have provided written submissions. These submissions generally support the current regulatory model, confirm that local governments are well positioned to implement and regulate district energy, recognize that municipal energy utilities are a key tool to address climate change and that municipalities should continue to retain core decision making about district energy services. Metro Vancouver has also requested that the local government exclusion from BCUC regulation, which applies to municipalities and regional districts, be expanded to include regional entities like the Greater Vancouver Sewerage and Drainage District (GVS&DD), and has requested that legislation be updated to support alternative renewable energy sources, such as renewable natural gas and thermal energy. These requests will also aid provincial and municipal efforts to address climate change.
The most recent requests for evidence from BCUC include questions regarding historical reasons or rationale for the exclusion of municipalities from the definition of a public utility.

ALTERNATIVES
1. That the MVRD Board write to the British Columbia Utilities Commission concerning the Municipal Energy Utilities Inquiry, conveying its position that municipalities should continue to retain core decision making about district energy services, because local governments are well positioned to implement and regulate district energy, and municipal energy utilities occupy a unique and important role for addressing climate change.

2. That the Finance and Intergovernment Committee receive for information the report dated March 2, 2020 titled “BC Utilities Commission Municipal Energy Utilities Inquiry”, and provide alternate direction to staff.

FINANCIAL IMPLICATIONS
Metro Vancouver is in the process of developing plans for a number of greenhouse gas mitigation opportunities. Several of these will involve progressive arrangements with member municipalities. Maintaining or improvements to the current exemptions offered to local governments in the Utilities Commission Act will minimize the costs of these opportunities. Increased regulation will increase the costs of these opportunities.

OTHER IMPLICATIONS
Increased regulation of Municipal Energy Utilities may restrict local governments’ ability to implement greenhouse gas mitigation opportunities, impacting the ability to meet climate change targets.

CONCLUSION
The BCUC established an Inquiry in August 2019 that “will explore issues related to ownership structures and operational arrangements of utilities affiliated with municipalities and regional districts, including the appropriate regulatory status of such organizations under the Utilities Commission Act in order to provide clarity to the BCUC, utilities and municipalities.” Staff from Metro Vancouver and several member municipalities have made submissions that generally support the current regulatory model, confirm that local governments are well positioned to implement and regulate district energy, recognize that municipal energy utilities are a key tool to address climate change, and confirm that municipalities should continue to retain core decision making about district energy services.

Municipalities that are not participating in the Inquiry and the MVRD Board have both been encouraged to submit a letter of support for positions taken by involved municipalities. These efforts may lead to effective and desirable outcomes from the Inquiry. Therefore, staff recommend Alternative 1.
To: Finance and Intergovernment Committee

From: Jerry Dobrovolny, Commissioner/Chief Administrative Officer

Date: March 2, 2020

Subject: Manager’s Report

RECOMMENDATION
That the Finance and Intergovernment Committee receive for information the report dated March 2, 2020, titled “Manager’s Report”.

Finance and Intergovernment Committee Work Plan
Attachment 1 to this report sets out the Committee’s Work Plan for 2020. The status of the Committee’s key priorities is shown as pending, in progress, or complete together with the quarter that each is expected to be considered by the Committee.

CAO Updates
Verbal Update
- Coronavirus impacts
- Review of major projects
- Protest impacts

Attachment
1. 2020 Finance and Intergovernment Committee Work Plan
## Finance and Intergovernment Committee 2020 Work Plan

**Report Date: March 11, 2020**

### Priorities

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