

**GREATER VANCOUVER REGIONAL DISTRICT  
BOARD OF DIRECTORS**

Minutes of the Regular Meeting of the Greater Vancouver Regional District (GVRD) Board of Directors held at 9:32 a.m. on Friday, November 16, 2012 in the 2<sup>nd</sup> Floor Boardroom, 4330 Kingsway, Burnaby, British Columbia.

**MEMBERS PRESENT:**

Chair, Director Greg Moore, Port Coquitlam  
Vice Chair, Director Raymond Louie, Vancouver  
Director Heather Anderson, Anmore  
Alternate Director Bruce Bell, Pitt Meadows for Deb Walters  
Director Malcolm Brodie, Richmond  
Director Brenda Broughton, Lions Bay  
Director Mike Clay, Port Moody  
Director Derek Corrigan, Burnaby  
Alternate Director Jonathan Coté, New Westminster for Wayne Wright  
Director Ernie Daykin, Maple Ridge  
Director Heather Deal, Vancouver (arrived at 9:33 a.m.)  
Director Sav Dhaliwal, Burnaby (arrived at 9:34 a.m.)  
Alternate Director Bruce Drake, Belcarra for Ralph Drew  
Director Helen Fathers, White Rock  
Director Maria Harris, Electoral Area A  
Director Linda Hepner, Surrey  
Director Lois Jackson, Delta  
Director Colleen Jordan, Burnaby  
Alternate Director Bob Long, Langley Township for Jack Froese  
Director Gayle Martin, Langley City  
Alternate Director Mary Martin, Surrey for Judy Villeneuve  
Director Geoff Meggs, Vancouver  
Director Darrell Mussatto, North Vancouver City  
Alternate Director Barinder Rasode, Surrey for Marvin Hunt  
Director Mae Reid, Coquitlam  
Director Andrea Reimer, Vancouver  
Director Michael Smith, West Vancouver  
Alternate Director Barbara Steele, Surrey for Dianne Watts  
Director Tim Stevenson, Vancouver  
Director Harold Steves, Richmond  
Director Richard Stewart, Coquitlam (arrived at 9:34 a.m.)  
Director Andrew Stone, Bowen Island  
Director Richard Walton, North Vancouver District  
Director Bryce Williams, Tsawwassen

**MEMBERS ABSENT:**

Director Gregor Robertson, Vancouver

**STAFF PRESENT:**

Carol Mason, Commissioner/Chief Administrative Officer, Chief Administrative Officer's Department

Janis Knaupp, Assistant to Regional Committees, Board Secretariat and Corporate Information Department

Paulette Vetleson, Corporate Secretary/Manager, Board Secretariat and Corporate Information Department

**A. ADOPTION OF THE AGENDA**

**1. November 16, 2012 Regular Meeting Agenda**

9:33 a.m. Director Deal arrived at the meeting.

**It was MOVED and SECONDED**

That the Board:

- a) amend the revised agenda for its regular meeting scheduled for November 16, 2012 by adding Item H.1 Regional Emergency Event; and
- b) adopt the revised agenda as amended.

**CARRIED**

**B. ADOPTION OF THE MINUTES**

**1. October 26, 2012 Regular Meeting Minutes**

**It was MOVED and SECONDED**

That the Board adopt the minutes for its regular meeting held October 26, 2012 as circulated.

**CARRIED**

**C. DELEGATIONS**

No items presented.

**D. INVITED PRESENTATIONS**

No items presented.

9:34 a.m. Directors Dhaliwal and Stewart arrived at the meeting.

**E. CONSENT AGENDA**

At the request of Directors, the following items were removed from the Consent Agenda for consideration under Section F Items Removed from Consent Agenda:

- 1.1 Amendments to Boilers and Process Heaters Emission Regulation Bylaw
- 2.1 Terms of Reference for a New Transportation Committee
- 2.2 Kinder Morgan's Proposed Trans Mountain Pipeline Expansion
- 2.3 Convening a Multi-sectoral Joint Policy Panel on Infrastructure and Transportation
- 3.1 Barnston Island Agricultural Land Use Inventory

- 4.1 A Metro Vancouver Position Paper on *Bill S-8: The Safe Drinking Water for First Nations Act*
- 5.3 Best Practices for the Intensive Use of Industrial Land Discussion Paper

**It was MOVED and SECONDED**

That the Board adopt the recommendations contained in the following items presented in the November 16, 2012 GVRD Board Consent Agenda:

- 1.2 Sensitive Ecosystem Inventory Update
- 5.1 Consideration of City of Richmond's Regional Context Statement
- 5.2 Corporation of Delta Request to Extend Regional Sewer Service Outside of the Regional Growth Strategy Urban Containment Boundary, and to Amend the Fraser Sewerage Area Boundary – Millennium Pacific Greenhouses at 3760 Arthur Drive
- 6.1 Delegations' Executive Summaries Presented at Committee - November **CARRIED**

The items and recommendations referred to above are as follows:

**1.2 Sensitive Ecosystem Inventory Update**

Report dated October 24, 2012 from Heather McNell, Regional Planning Division Manager, and Erin Embley, Regional Planner, Metropolitan Planning, Environment and Parks Department, updating the Board on the recently completed Sensitive Ecosystem Inventory and seeking Board endorsement of the next steps including a Communications and Outreach Program to maximize the Inventory's accessibility and utility.

*Recommendation:*

That the Board endorse the Sensitive Ecosystem Inventory Communications and Outreach Program proposed in the report dated October 24, 2012, titled "Sensitive Ecosystem Inventory Update".

*Adopted on Consent*

**5.1 Consideration of City of Richmond's Regional Context Statement**

Report dated October 19, 2012 from Heather McNell, Regional Planning Division Manager, and Jason Smith, Regional Planner, Metropolitan Planning, Environment and Parks Department, seeking Board acceptance of the City of Richmond's Regional Context Statement in accordance with Section 866 of the *Local Government Act*.

*Recommendation:*

That the Board accept the City of Richmond's Regional Context Statement as submitted to Metro Vancouver on September 26, 2012.

*Adopted on Consent*

**5.2 Corporation of Delta Request to Extend Regional Sewer Service Outside of the Regional Growth Strategy Urban Containment Boundary, and to Amend the Fraser Sewerage Area Boundary – Millennium Pacific Greenhouses at 3760 Arthur Drive**

Report dated November 2, 2012 from Heather McNell, Regional Planning Division Manager, and Inder Singh, Utility Planning and Implementation

Division Manager, Utility Planning Department, seeking Greater Vancouver Regional District Board decision regarding Regional Growth Strategy compliance for a request from the Corporation of Delta to extend regional sewer services outside of Metro Vancouver's Urban Containment Boundary into the Regional Growth Strategy Agricultural designation, and a Greater Vancouver Sewerage and Drainage District Board decision to amend the Fraser Sewerage Area Boundary.

*Recommendation:*

That the Greater Vancouver Regional District Board resolve that the proposed extension of regional sewerage services at 3760 Arthur Drive in Delta is consistent with Regional Growth Strategy provisions.

*Adopted on Consent*

- 6.1 Delegations' Executive Summaries Presented at Committee - November**  
Report dated November 6, 2012, from Kelly Birks, Office Manager, Board Secretariat and Corporate Information Department, informing the Board of delegations received by Committees in November 2012 to date.

*Recommendation:*

That the Board receive for information the report dated November 6, 2012 titled, Delegations' Executive Summaries Presented at Committee – November, containing a summary received from the following delegate:

- A. Brie Oishi, Port Coquitlam  
Elimination of Woodsmoke Emission in Neighbourhoods

*Adopted on Consent*

**F. ITEMS REMOVED FROM THE CONSENT AGENDA**

- 1.1 Amendments to Boilers and Process Heaters Emission Regulation Bylaw**

Report dated October 29, 2012 from Ray Robb, Regulation and Enforcement Division Manager, Metropolitan Planning, Environment and Parks Department, seeking Board authorization for staff to consult with stakeholders and the public about proposed amendments to the Greater Vancouver Regional District Boilers and Process Heaters Emission Regulation Bylaw No. 1087, 2008. The proposed amendments clarify modeling and emission monitoring requirements for biomass projects authorized by the Bylaw.

**It was MOVED and SECONDED**

That the Board authorize staff to initiate consultation with stakeholders and the public regarding regulatory changes as proposed in the report dated October 29, 2012, titled "Amendments to Boilers and Process Heaters Emission Regulation Bylaw".

**CARRIED**

Director M. Martin absent at the vote.

**2.1 Terms of Reference for a New Transportation Committee**

Report dated November 14, 2012 from Port Cities Committee, together with report dated October 17, 2012 from Carol Mason, Commissioner/Chief Administrative Officer, Chief Administrative Officer's Department, presenting the proposed Terms of Reference for the new Transportation Committee with a mandate to facilitate coordination between Metro Vancouver and other agencies and organizations developing plans affecting regional transportation and responsibilities for major infrastructure decisions in the region.

**It was MOVED and SECONDED**

That the Board approve the Transportation Committee Terms of Reference contained in the November 14, 2012 report titled "Terms of Reference for a New Transportation Committee".

**CARRIED**

**2.2 Kinder Morgan's Proposed Trans Mountain Pipeline Expansion**

Report dated November 2, 2012, from the Port Cities Committee regarding Kinder Morgan's proposed Trans Mountain Pipeline expansion.

**Main Motion**

**It was MOVED and SECONDED**

That the Board:

- a) Write a letter to the National Energy Board supporting priority destination status for the Burnaby Chevron Refinery; and
- b) Invite the Federal Minister of Energy to meet with the Port Cities Committee to discuss potential implications to British Columbia's oil supply and concerns regarding a lack of national policy protecting domestic oil supplies.

Members considered whether destination status would permit Chevron to market or export available oil.

**Amendment to the Main Motion**

**It was MOVED and SECONDED**

That the Board amend the Main Motion in section a), after the phrase "Burnaby Chevron Refinery", by adding the phrase "for use in their local refining purposes".

**CARRIED**

**Question on the Main Motion As Amended**

Question was then called on the Main Motion as Amended and it was

**CARRIED**

*The Main Motion as Amended now reads as follows:*

*That the Board:*

- a) Write a letter to the National Energy Board supporting priority destination status for the Burnaby Chevron Refinery for use in their local refining purposes; and*
- b) Invite the Federal Minister of Energy to meet with the Port Cities Committee to discuss potential implications to British Columbia's oil*

*supply and concerns regarding a lack of national policy protecting domestic oil supplies.*

### **2.3 Convening a Multi-sectoral Joint Policy Panel on Infrastructure and Transportation**

Report dated November 6, 2012 from the Port Cities Committee, together with report dated October 17, 2012 from Carol Mason, Commissioner/Chief Administrative Officer, Chief Administrative Officer's Department, providing a rationale for convening a Joint Policy Panel that would accelerate the work of Metro Vancouver's newly established Transportation Committee by creating a forum for government agencies whose plans and infrastructure decisions will affect the liveability, sustainability and economic prosperity of the region.

#### **Main Motion**

##### **It was MOVED and SECONDED**

That a multi-sectoral "Joint Policy Panel" be convened comprising representatives from key transportation stakeholders including the federal and provincial governments, airport authorities, Port Metro Vancouver, TransLink, Gateway Council, the two health authorities and the two rail authorities.

Members discussed the need to clearly define the Panel's role and function, identify Metro Vancouver as the host and recognize jurisdictional challenges.

#### **Amendment to the Main Motion**

##### **It was MOVED and SECONDED**

That the Board amend the Main Motion by replacing the phrase "That a multi-sectoral "Joint Policy Panel" be convened" with the phrase "That Metro Vancouver host a multi-sectoral Joint Policy Panel".

**CARRIED**

Members discussed the need to:

- Define the role of health authorities
- Consider including the truckers association and Westac
- Determine how to manage the panel process
- Explore linkages to Metro Vancouver's management plans
- Consider the post-secondary employment and student travel perspective

Concerns were expressed about considering a California model heavily supported by government agencies under a different governance structure than Metro Vancouver and meeting quarterly.

#### **Referral Motion**

##### **It was MOVED and SECONDED**

That the Board refer the following motion from its November 16, 2012 meeting to the first meeting of the Transportation Committee:

*"That Metro Vancouver host a multi-sectoral "Joint Policy Panel" comprising representatives from key transportation stakeholders including the federal and provincial governments, airport authorities, Port Metro*

Vancouver, TransLink, Gateway Council, the two health authorities and the two rail authorities”.

**CARRIED**

**3.1 Barnston Island Agricultural Land Use Inventory**

Report dated October 18, 2012, from Tom Pearce, Electoral Area Planner, Metropolitan Planning, Environment and Parks Department, informing the Board about the comprehensive Agriculture Land Use Inventory (ALUI) report for Barnston Island that was recently completed (Attachment 1). The ALUI can be used to help inform ways to increase actively farmed land and promote agricultural viability and food production.

**It was MOVED and SECONDED**

That the Board request that staff work with the Ministry of Agriculture and Agricultural Land Commission on policies and actions to increase the amount of actively farmed land and prevent future non-farm use on Agriculture Land Reserve parcels in accordance with the findings of the report titled “Barnston Island Agricultural Land Use Inventory”.

**CARRIED**

Directors Deal and Dhaliwal absent at the vote.

**4.1 A Metro Vancouver Position Paper on *Bill S-8: The Safe Drinking Water for First Nations Act***

Report dated November 16, 2012 from the Aboriginal Relations Committee, together with report dated October 26, 2012 from Marino Piombini, Supervisor, Aboriginal Relations Program, Corporate Relations Department, providing a Metro Vancouver Position Paper on *Bill S-8: The Safe Drinking Water for First Nations Act*, a recent Federal initiative related to the provision of clean drinking water and effective treatment of wastewater on Indian Reserves.

Concern was expressed that the discussion paper did not reflect infrastructure challenges facing First Nations and should therefore be referred back to the Aboriginal Relations Committee.

**Referral Motion**

**It was MOVED and SECONDED**

That the Board refer the report dated November 16, 2012 titled “A Metro Vancouver Position Paper on *Bill S-8: The Safe Drinking Water for First Nations Act*” to the Aboriginal Relations Committee to reflect the larger issue of infrastructure challenges facing First Nations.

Members were informed that the Aboriginal Relations Committee had identified infrastructure challenges to First Nations as a priority.

**DEFEATED**

Director Stewart absent at the vote.

Members expressed concerns regarding the: timing challenges; status of the legislation; importance of relationship building with First Nations; lack of First Nations consultation and recognition of jurisdiction; lack of information regarding responsibility, authority and funding and lack of federal recognition for significant infrastructure investments made by municipal and regional governments.

Members considered the need to emphasize to the federal government that funding capacity for the expansion of infrastructure on reserves or to service reserves should be addressed by the federal government.

**It was MOVED and SECONDED**

That the Board emphasize that funding capacity for the expansion of infrastructure on reserves or to service reserves be addressed by the federal government.

**CARRIED**

**It was MOVED and SECONDED**

That the Board:

- a) Endorse the report, dated October 26, 2012, titled "*A Metro Vancouver Position Paper on Bill S-8: The Safe Drinking Water for First Nations Act*", for submission to the House of Commons' Standing Committee on Aboriginal Affairs and Northern Development;
- b) Invite the Federation of Canadian Municipalities and Union of British Columbia Municipalities to join Metro Vancouver's delegation to the Standing Committee regarding concerns identified with respect to Bill S-8 and direct staff to arrange for a Metro Vancouver Board delegation to present to the Standing Committee; and
- c) Direct staff to forward this report, along with a covering letter, to the federal Minister of Aboriginal Affairs and Northern Development, provincial Minister of Aboriginal Relations and Reconciliation, Federation of Canadian Municipalities, Union of British Columbia Municipalities, all British Columbia Members of Parliament and all Member Municipalities for submission to their respective Members of Parliament.

**CARRIED**

Directors Broughton, Reimer and Williams voted in the negative.

**5.3 Best Practices for the Intensive Use of Industrial Land Discussion Paper**

Report dated October 19, 2012, from Eric Aderneck, Senior Regional Planner, Metropolitan Planning, Environment and Parks Department, informing about the progress of the discussion paper titled Best Practices for the Intensive Use of Industrial Land Discussion Paper.

**It was MOVED and SECONDED**

That the Board authorize staff to release the discussion paper titled "Best Practices for the Intensive Use of Industrial Land Discussion Paper" as basis for further consultation with a broad range of public and private partners and report back with a final report in 2013.

**CARRIED**

Director Daykin absent at the vote.



**G. REPORTS FROM COMMITTEE OR STAFF NOT INCLUDED IN CONSENT AGENDA**

No items presented.

**H. MOTIONS FOR WHICH NOTICE HAS BEEN GIVEN**

**1. Regional Emergency Event**

Director Jackson provided the following Notice of Motion for consideration at the November 30, 2012 Greater Vancouver Regional District Board meeting.

WHEREAS being prepared for a major regional emergency, is of the utmost importance to all governments and residents of the Lower Mainland,

AND WHEREAS each city and municipality have their individual emergency plans and corresponding emergency service workers,

AND WHEREAS if a large major regional disaster struck all cities simultaneously, there would be little co-ordination of command structure to efficiently analyze, prioritize and organize the necessary leadership to cover the entire Lower Mainland Region.

THEREFORE BE IT RESOLVED that the subject of Lower Mainland Regional Coordination of emergency preparedness be referred to the Mayors Committee for discussion to ascertain our collective strengths and weaknesses should such a major regional disaster event come to pass.

**I. OTHER BUSINESS**

Members were provided a verbal update regarding the Federation of Canadian Municipalities' recent announcement regarding long-term infrastructure funding plans including an annual infrastructure funding request to the federal government totaling \$5.75 billion.

**J. RESOLUTION TO CLOSE MEETING**

**It was MOVED and SECONDED**

That the Board close its regular meeting scheduled for November 16, 2012 pursuant to the *Community Charter* provisions, Section 90 (1) (a) and (c) as follows:

"90 (1) A part of a meeting may be closed to the public if the subject matter being considered relates to or is one or more of the following:

- (a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the regional district or another position appointed by the regional district.
- (c) labour relations or other employee relations."

**CARRIED**


K. **ADJOURNMENT/TERMINATION**

**It was MOVED and SECONDED**

That the Board adjourn its regular meeting of November 16, 2012.

**CARRIED**  
(Time: 11:11 a.m.)

CERTIFIED CORRECT

  
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Paulette A. Vetleson, Corporate Secretary

  
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Greg Moore, Chair