

**METRO VANCOUVER REGIONAL DISTRICT
REGIONAL PLANNING COMMITTEE**

MEETING

Friday, April 14, 2023

9:00 am

**Meeting conducted electronically/in-person pursuant to the Procedure Bylaw
28th Floor Committee room, 4515 Central Boulevard, Burnaby, British Columbia**

A G E N D A¹

1. ADOPTION OF THE AGENDA

1.1 April 14, 2023 Meeting Agenda

That the Regional Planning Committee adopt the agenda for its meeting scheduled for April 14, 2023 as circulated.

2. ADOPTION OF THE MINUTES

2.1 March 10, 2023 Meeting Minutes

That the Regional Planning Committee adopt the minutes of its meeting held March 10, 2023 as circulated.

pg. 4

3. DELEGATIONS

4. INVITED PRESENTATIONS

4.1 Ruby Sandher, Chan Kooner, Stephen Richardson, Township of Langley

Subject: Land Use Designation Amendment to Metro 2050 – Gloucester Industrial Park

5. REPORTS FROM COMMITTEE OR STAFF

**5.1 Land Use Designation Amendment to Metro 2050
Township of Langley – Gloucester Industrial Park**

That the MVRD Board:

- a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural

pg. 9

¹ Note: Recommendation is shown under each item, where applicable.

- to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street;
- b) give first, second, and third readings to “Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023”; and
 - c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.

5.2 Costs of Providing Infrastructure and Services to Different Forms and Densities of Housing – Scope of Work *pg. 168*

That the MVRD Board receive for information the report dated March 15, 2023, titled “Costs of Providing Infrastructure and Services to Different Forms and Densities of Housing – Scope of Work”.

5.3 Regional Planning Transportation Portfolio Update *pg. 172*

That the Regional Planning Committee receive for information the report dated March 21, 2023, titled “Regional Planning Transportation Portfolio Update”.

5.4 Moving Towards Density and Diversity

Verbal Update

Designated Speaker: Sinisa Vukicevic, Program Manager, Planning Analytics, Regional Planning and Housing Services

5.5 Updates to the Regional Tree Canopy Cover and Impervious Surfaces Datasets – Scope of Work *pg. 176*

That the Regional Planning Committee receive for information the report dated March 21, 2023, titled “Updates to the Regional Tree Canopy Cover and Impervious Surfaces Datasets – Scope of Work”.

5.6 Manager’s Report *pg. 179*

That the Regional Planning Committee receive for information the report dated March 21, 2023, titled “Manager’s Report”.

6. INFORMATION ITEMS

7. OTHER BUSINESS

8. BUSINESS ARISING FROM DELEGATIONS

9. RESOLUTION TO CLOSE MEETING

Note: The Committee must state by resolution the basis under section 90 of the Community Charter on which the meeting is being closed. If a member wishes to add an item, the basis must be included below.

10. ADJOURNMENT/CONCLUSION

That the Regional Planning Committee adjourn/conclude its meeting of April 14, 2023.

Membership:

Woodward, Eric (C) – Langley Township
Kruger, Dylan (VC) – Delta
Albrecht, Paul – Langley City
Dueck, Judy – Maple Ridge
Girard, Angela – North Vancouver City

Hodge, Craig – Coquitlam
Hurley, Mike – Burnaby
Knight, Megan – White Rock
Lahti, Meghan – Port Moody

Lambur, Peter – West Vancouver
Locke, Brenda - Surrey
McEwen, John – Anmore
West, Brad – Port Coquitlam

**METRO VANCOUVER REGIONAL DISTRICT
REGIONAL PLANNING COMMITTEE**

Minutes of the Regular Meeting of the Metro Vancouver Regional District (MVRD) Regional Planning Committee held at 9:00 am on Friday, March 10, 2023 in the 28th Floor Committee Room, 4515 Central Boulevard, Burnaby British Columbia.

MEMBERS PRESENT:

Chair, Mayor Eric Woodward, Langley Township
 Vice Chair, Councillor Dylan Kruger, Delta
 Councillor Paul Albrecht, Langley
 Councillor Judy Dueck*, Maple Ridge
 Councillor Angela Girard*, North Vancouver City
 Councillor Craig Hodge, Coquitlam
 Mayor Mike Hurley, Burnaby
 Mayor Megan Knight*, White Rock
 Mayor Meghan Lahti, Port Moody
 Councillor Peter Lambur, West Vancouver
 Mayor Brenda Locke*, Surrey
 Mayor John McEwen, Anmore
 Mayor Brad West*, Port Coquitlam

OTHERS PRESENT:

Director George V. Harvie, Board Chair

STAFF PRESENT:

Jerry W. Dobrovolny, Chief Administrative Officer
 Heather McNell, Deputy Chief Administrative Officer, Policy and Planning
 Natalia Melnikov, Legislative Services Coordinator, Board and Information Services

1. ADOPTION OF THE AGENDA

1.1 March 10, 2023 Meeting Agenda

It was MOVED and SECONDED

That the Regional Planning Committee:

- a) amend the agenda for its regular meeting scheduled for March 10, 2023, by deferring Item 5.2 to the next Regional Planning Committee meeting; and
- b) adopt the agenda as amended.

CARRIED

*denoted electronic meeting participation as authorized by section 3.6.2 of the *Procedure Bylaw*

2. ADOPTION OF THE MINUTES

2.1 February 10, 2023 Meeting Minutes

It was MOVED and SECONDED

That the Regional Planning Committee adopt the minutes of its meeting held February 10, 2023, as circulated.

CARRIED

3. DELEGATIONS

3.1 Roderick V. Louis

Roderick V. Louis spoke to the Regional Planning Committee about *Metro 2050*, outlining his concerns with the strategy and the ways in which it does not adequately address school services, transit and crime prevention programs. He asked that Metro Vancouver amend *Metro 2050* to include implementation agreements regarding school planning and the potential establishment of a Metro Vancouver Police Department.

4. INVITED PRESENTATIONS

4.1 Dr. Stephanie Chang, University of British Columbia

Dr. Stephanie Chang, University of British Columbia, provided the Regional Planning Committee with a presentation on Land Use Planning and how it can support climate action, outlining the key concepts of mitigation and adaptation in climate change and highlighting the importance of policy development and regulations in land use planning.

Presentation material titled “How Land-use Planning and Urban Form Can Support Climate Action – Overview of Key Concepts” is retained with the March 10, 2023 Regional Planning Committee agenda.

5. REPORTS FROM COMMITTEE OR STAFF

5.1 Regional Planning Environment Portfolio Update

Report dated February 27, 2023, from Laurie Bates-Frymel, Senior Planner, and Edward Nichol, Planner, Regional Planning and Housing Services, providing the Regional Planning Committee with an overview of the Regional Planning Environment portfolio, including relevant context, key projects, and ongoing implementation.

Members were provided a presentation on the Regional Planning Environment Portfolio, outlining *Metro 2050's* Goal 3, including the importance of ecosystem services, the update to the sensitive ecosystem inventory, the new targets to both protect 50% of nature and increase the regional urban tree canopy, and project to map natural hazard vulnerability. They were also provided an overview of the

projects, including the updates of the Tree Regulation Toolkit, Natural Hazard Data Inventory, and the Regional Green Infrastructure Network.

Members commented on the value and importance of guidance and legislative tools from Metro Vancouver to member jurisdictions for their implementation.

Presentation material titled “Regional Planning Environment Portfolio – An Introduction and 2023 Priorities” is retained with the Regional Planning Committee agenda.

It was MOVED and SECONDED

That the Regional Planning Committee receive for information the report dated February 27, 2023, titled “Regional Planning Environment Portfolio Update”.

CARRIED

5.2 Land Use Data Analytics

Pursuant to Item 1.1 of the agenda, this item was deferred to the next committee meeting.

5.3 Social Equity Spatial Analysis Case Studies – Final Report

Report dated February 17, 2023, from Erin Rennie, Senior Planner, Regional Planning and Housing Services, providing the Regional Planning Committee with the final report and maps associated with the Social Equity Spatial Analysis Case Studies project, as part of Phase 3 of the Social Equity in Regional Growth Management Study.

Members were provided a presentation on the Social Equity Spatial Analysis, outlining the project history, objectives and lessons learned, and presenting priority maps, including the Equity Indicator map, Tree Planting Priority map, Park Land Acquisition Priority map, and Large Park Transit Improvement Priority map.

Presentation material titled “Social Equity Spatial Analysis Case Studies – Final Report” is retained with the March 10, 2023 Regional Planning Committee agenda.

It was MOVED and SECONDED

That the MVRD Board receive the report dated February 17, 2023, titled “Social Equity Spatial Analysis Case Studies – Final Report”.

CARRIED

5.4 Natural Hazard Data Inventory

Report dated February 27, 2023, from Edward Nichol, Regional Planner, Regional Planning and Housing Services, the Regional Planning Committee with the completed Natural Hazard Data Inventory.

It was MOVED and SECONDED

That the MVRD Board receive for information the report dated February 27, 2023, titled "Natural Hazard Data Inventory".

CARRIED

5.5 Regional Green Infrastructure Network – Scope and Engagement

Report dated February 27, 2023, from Laurie Bates-Frymel, Senior Planner, Regional Planning and Housing Services, providing the Regional Planning Committee with the scope and engagement plan for the Regional Green Infrastructure Network project.

It was MOVED and SECONDED

That the Regional Planning Committee receive for information the report dated February 27, 2023, titled "Regional Green Infrastructure Network – Scope and Engagement".

CARRIED

5.6 Housing Needs Reports – Lessons Learned from Metro Vancouver Member Jurisdictions

Report dated February 16, 2023, from Jessica Hayes, Senior Planner, Regional Planning and Housing Services, providing the Regional Planning Committee with a summary of the lessons learned following the conclusion of the first Housing Needs Report reporting cycle, and recommending that the recommendations presented in this report be forwarded to the Province.

In response to a question, members were informed that providing the Housing Needs Reports is a provincial requirement and that Metro Vancouver provided the data for all member jurisdictions' Housing Needs Report.

It was MOVED and SECONDED

That the MVRD Board direct staff to send a letter to the Minister of Housing and relevant Ministry staff to share the recommendations contained in the report dated February 16, 2023 titled "Housing Needs Reports – Lessons Learned from Metro Vancouver Member Jurisdictions", and request continued consultation with local governments and other housing sector partners to improve future iterations of the Housing Needs Reports program.

CARRIED

5.7 Manager's Report

Report dated February 27, 2023, from Heather McNell, Deputy Chief Administrative Officer, Policy and Planning, providing the Regional Planning Committee with updates on the Implementation Services team's engagement with member jurisdictions, *Metro 2050* adoption, and progress on the Regional Planning Committee 2023 Work Plan.

It was MOVED and SECONDED

That the Regional Planning Committee receive for information the report dated February 27, 2023, titled "Manager's Report".

CARRIED

6. INFORMATION ITEMS

No items presented.

7. OTHER BUSINESS

No items presented.

8. BUSINESS ARISING FROM DELEGATIONS

No items presented.

9. RESOLUTION TO CLOSE MEETING

No items presented.

10. ADJOURNMENT/CONCLUSION

It was MOVED and SECONDED

That the Regional Planning Committee conclude its meeting of March 10, 2023.

CARRIED

(Time: 10:36 am)

Natalia Melnikov,
Legislative Services Coordinator

Eric Woodward,
Chair

58662717 FINAL

To: Regional Planning Committee

From: Victor Cheung, Senior Policy & Planning Analyst,
Regional Planning and Housing Services

Date: March 31, 2023 Meeting Date: April 14, 2023

Subject: **Land Use Designation Amendment to Metro 2050
Township of Langley – Gloucester Industrial Park**

RECOMMENDATION

That the MVRD Board:

- a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street;
 - b) give first, second, and third readings to "Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023"; and
 - c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.
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EXECUTIVE SUMMARY

The Township of Langley is requesting a Type 3 Amendment to *Metro 2050* for eight properties located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street, totalling 14.59 hectares. The proposed regional land use designation amendment would redesignate the site from Agricultural to Industrial and move the Urban Containment Boundary to allow for the lands to be added to the Gloucester Industrial Park. The Agricultural Land Commission excluded these lands from the Agricultural Land Reserve on March 10, 2022.

The proposed amendment has been considered in relation to *Metro 2050's* goals, strategies, and policies. The analysis demonstrates that on balance, this proposed amendment is supportable and is aligned with *Metro 2050's* goals and strategies. Overall, the proposed amendment allows for new industrial uses, which is consistent with the surrounding area context and provides employment generating uses in close proximity to the Regional Truck Route Network.

PURPOSE

To provide the Regional Planning Committee and the MVRD Board with the opportunity to consider the Township of Langley's request to amend *Metro 2050* to accommodate the expansion of the Gloucester Industrial Park through a Type 3 Amendment.

BACKGROUND

On March 13, 2023, the Township of Langley Council granted third reading to the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park), Bylaw 1988 No. 2556 Amendment (Rural Plan), Bylaw 1993 No. 3250 Amendment (Conwest), Bylaw No. 5706 and

Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest), Bylaw No. 5707 (Attachment 1). The Township's Bylaw No. 5706 would amend the Langley Official Community Plan by altering the land use designation at the interface between the Township's Rural Plan and the Gloucester Industrial Park Plan, including municipal land use amendments, and associated boundary adjustments, from Agricultural to Industrial.

Metro Vancouver received the application to amend *Metro 2050* on March 14th, 2023. The requested *Metro 2050* Type 3 Amendment requires adoption through an affirmative 50%+1 weighted vote of the MVRD Board. As the Township of Langley is a signatory to *Metro 2050*, adoption of the amended OCP Bylaw cannot occur until the MVRD Board has adopted the amending bylaw for *Metro 2050*.

SITE CONTEXT

The eight subject properties at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street total 14.59 ha (36.0 ac) and are adjacent to the northwest boundary of the Gloucester Industrial Park. The subject lands are currently zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Langley Rural Plan, and accommodate rural residential uses in the Township of Langley OCP. The current regional land use designation for the lands is Agricultural and the lands are located outside of the Urban Containment Boundary (Figure 1). Formal exclusion of the subject lands from the Agricultural Land Reserve, pursuant to a decision of the Agricultural Land Commission, occurred on March 10, 2022 (Attachment 2).

Additional site information is found in the Township of Langley's staff report (Attachment 1).

PROPOSED REGIONAL LAND USE DESIGNATION AMENDMENT

The Township of Langley can only adopt the proposed Bylaw after the MVRD Board approves the corresponding regional growth strategy amendment. The proposed Bylaw would amend the Township's OCP and the Zoning Bylaw for the subject properties to accommodate future industrial development.

The subject lands were formally granted approval for exclusion from the Agricultural Land Reserve as of March 10, 2022, pursuant to Agricultural Land Commission Resolution #109/2020. Bylaw No. 5706 amends the Township's Rural Plan by removing the properties from the Rural Plan and inserting them into the Gloucester Industrial Park Plan, and further, by designating the properties as, "Service and General Industrial," in the OCP. The new designation would permit such uses as warehousing, wholesaling and distribution, light manufacturing, technical and educational uses, office and business uses, private utilities, processing and manufacturing of goods.

Figure 1 – Existing Regional Land Use Designation

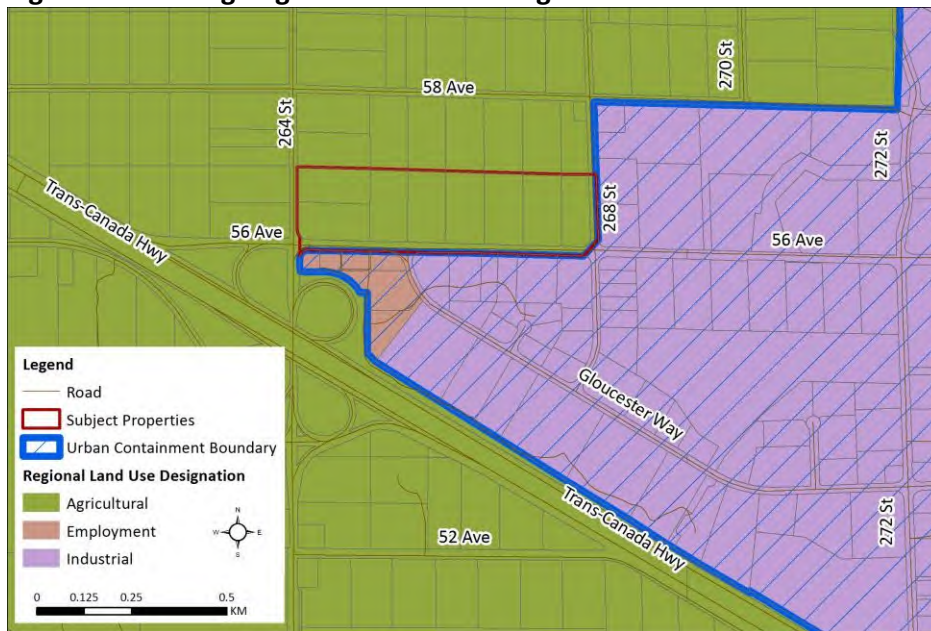
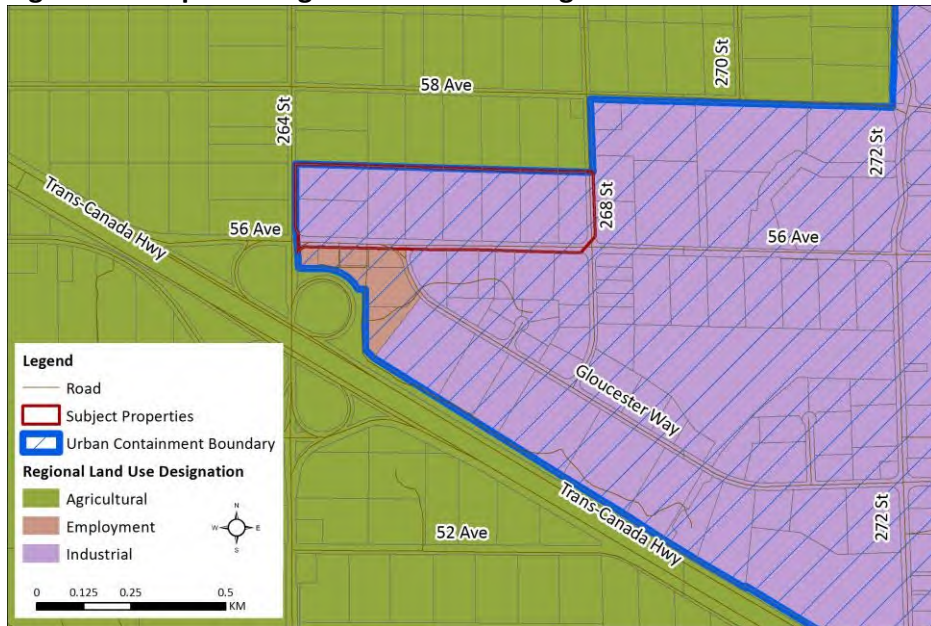


Figure 2 – Proposed Regional Land Use Designation



The proposed amendment also will be accompanied by a request for an updated Regional Context Statement (RCS) that reflects the proposed regional land use designation change. It is expected that the Township will submit the updated RCS for consideration of acceptance if the Board chooses to initiate the proposed amendment process for *Metro 2050* and gives 1st, 2nd and 3rd readings to the *Metro 2050* amendment bylaw. This process is in alignment with regional growth strategy and associated implementation guidelines. Once received, Metro Vancouver has 120 days to accept or not accept the RCS.

REGIONAL PLANNING ANALYSIS

The Township of Langley's proposed amendment has been assessed in relation to applicable *Metro 2050* goals and policies. The intent of the assessment is not to duplicate that of the municipal planning process, but rather to identify any potential regional planning implications and the regional significance of the proposed land use changes in consideration of the regional growth strategy. Below is a summary of the regional planning analysis.

Goal 1: Create a Compact Urban Area

Metro Vancouver and its member jurisdictions have committed to directing 98% of growth, to the year 2050, within the Urban Containment Boundary (UCB). The UCB is intended to be a long term, stable boundary for urban growth in the Metro Vancouver region. Regional Planning projections and analysis demonstrate that there is sufficient land within the UCB to accommodate future growth in the region to the year 2050. Therefore, any expansion to the UCB must demonstrate strong benefits to the regional federation and a strong planning rationale.

Lands that are contiguous with the Urban Containment Boundary, that are not within the Agricultural Land Reserve, and that are changing from Agricultural to Industrial and associated Urban Containment Boundary adjustment are categorized as a Type 3 Amendment per Policy 6.3.4(f) in *Metro 2050*. The subject properties meet the criteria to apply for a Type 3 Amendment.

Additionally, the proposed land use designation change is supportive of the industrial land uses directly abutting the site, which are currently located within the Urban Containment Boundary.

Goal 2: Support a Sustainable Economy

The region is facing a critical shortage of industrial lands as documented in the Regional Industrial Lands Strategy. 27 percent of the region's jobs are located on industrial lands and there continues to be significant absorption of industrial lands with severely low vacancy rates across the region. Limited industrial land supply, particularly large, flat sites proximate to the goods movement network is constraining potential economic and employment growth in the region. Consolidating industrial areas and uses is an objective in the regional growth strategy and Regional Industrial Lands Strategy.

The proposed amendment, if approved, would expand the established Gloucester Estates Industrial Park to the north and east by 14.59 ha, expanding the regional supply of industrial lands, which continues to experience strong demand. The subject properties are strategically located from a goods movement perspective, as it is proximate to the Regional Truck Route Network (Highway 1, 264 Street and 56 Avenue).

Metro 2050 recognizes the importance of agricultural land in the region and the importance of the agricultural sector as a part of the region's economy. *Metro 2050* commits to supporting and protecting the agricultural land base and the viability of agricultural land. The regional Agricultural land use designation is, for the most part, aligned with the provincial Agricultural Land Reserve, and policies in *Metro 2050* recognize the primacy of the Province's role in identifying and protecting agriculturally viable lands in the region.

Policy 2.3.4 stipulates that where the Agricultural Land Commission has provided conditional approval to exclude land from the Agricultural Land Reserve, the Metro Vancouver Board may provide conditional approval of a regional land use designation amendment for the exclusion site, subject to the Agricultural Land Commission exclusion conditions being met. The subject properties have been excluded from the Agricultural Land Reserve by the Agricultural Land Commission.

Agricultural land across the region continues to experience ongoing pressure for conversion to urban uses. If approved, the proposed amendment will result in the loss of 14.59 hectares of agriculturally-designated land in the region. In addition, lands to the north, bounded by the site, 58th Avenue and 264th Street, may experience greater pressure for conversion.

The site includes wetted areas and an unclassified watercourse which require streamside protection and enhancement areas. The applicant's voluntary community amenity contribution includes the transfer of 22710 - 96 Avenue, a 2.6 hectare lot approximately 10 kilometres from the site and located within the Agricultural Land Reserve, to the Township upon securing any and all required environmental and Agricultural Land Commission approvals and associated works. 1.0 acre of that site is identified as farmable.

Goal 3: Protect the Environment and Respond to Climate Change and Natural Hazards

The subject properties are not considered a sensitive ecosystem as per Metro Vancouver's Sensitive Ecosystem Inventory. However, the soil, trees, shrubs, and waterbodies on this site are providing ecosystem services that will be impacted by a conversion to industrial lands.

The Township's Official Community Plan Development Permit Guidelines require mitigation strategies to reduce potential environmental impact including buffer setbacks to on-site natural vegetation and protection of creek and gully areas. Site specific studies are required by the Township to determine site conditions and setback dimensions. Further, the Township's report (Attachment 1) stipulates compliance with Schedule 3 in their Official Plan, *Development Permit Area: Streamside Protection and Enhancement*, which establishes further protections for wetted areas and watercourses.

The landowner's voluntary community amenity contribution at 22710 – 96 Avenue is adjacent to the Salmon River and could be enhanced to improve fish habitat if the Township permanently protects, restores, and maintains these community benefit lands. This community amenity contribution could contribute toward region-wide efforts to protect 50% of the land base for nature by 2050.

Metro 2050 encourages land use and transportation infrastructure that reduce energy consumption and greenhouse gas (GHG) emissions, and improve air quality. Specifically, *Metro 2050* outlines regional targets to reduce GHG emissions by 45% below 2010 levels by 2030 and to achieve a carbon neutral region by 2050. Some relevant climate actions that would contribute to meeting these targets include reducing vehicle kilometres travelled, encouraging efficient goods movement, and protecting farmland from conversion to higher-GHG land uses. Should the proposed regional land use designation amendment be approved by the MVRD Board, higher GHG emissions from the subject site are likely due to the nature of the proposed industrial development, in contrast to the

existing lower-emission agricultural land use. However, the proximity of the eight subject properties to the adjacent established industrial areas and transportation network would encourage efficient goods movement, which is further explored under the analysis for Goal 5.

Goal 5: Support Sustainable Transportation Choices

The strategies under this goal encourage the coordination of land use and transportation to encourage transit, multiple-occupancy vehicles, cycling and walking, and support the safe and efficient movement of vehicles for passengers, goods and services. Land use changes can influence travel patterns. As identified in the proposal, these transportation matters are to be addressed by the Township of Langley through the development plan at a future stage of design.

The subject properties are strategically located from a goods movement perspective, as it is close to the Regional Truck Route Network (Highway 1, 264 Street and 56 Avenue). However, the site is not served by public transit and is not well-connected to the Regional Cycling Network or regional pedestrian infrastructure. The majority of trips to and from this location will be made by private vehicle.

Should the proposed regional land use designation amendment be approved by the MVRD Board, the Township of Langley is encouraged to integrate active transportation facilities into the site design and adjacent neighbourhood, while working with the applicant and TransLink to develop Transportation Demand Management programs (e.g. vanpools, secure bicycle parking) for future commuters to and from the industrial park.

IMPLICATIONS FOR METRO VANCOUVER UTILITY SERVICES

Below is a summary of anticipated impacts on Metro Vancouver's utilities.

Liquid Waste Services (GVS&DD)

The part of the regional system that would receive this flow currently has compromised capacity under wet weather conditions. Attenuation would reduce the impact of peak flows, but the volume of flow would still contribute to potential Sanitary Sewer Overflows downstream. As part of the GVS&DD Board's 2008 approval to connect East Langley (including Gloucester Estates) to the GVS&DD sewer system, the Township of Langley was required to produce a rainwater management plan outlining steps to limit Inflow and Infiltration. Metro Vancouver would expect the provisions within that plan, as well as any subsequent additional requirements, would be incorporated into the development's servicing. In general, Metro Vancouver encourages the Township of Langley (and all contributors), to take the opportunity with new development to implement good water management practices, including the use of green infrastructure where practical, to reduce impacts on regional sewerage infrastructure.

If the MVRD Board resolves that the application is consistent with the provisions of *Metro 2050*, or amends *Metro 2050* accordingly, the Township of Langley will need to submit a Fraser Sewerage Area amendment request to the GVS&DD for a full and complete technical review and GVS&DD Board consideration. Subsequent to an approved Fraser Sewerage Area amendment, Langley will need to submit a Sewer Extension Application outlining the details of each sewer extension.

Water Services (GVWD)

Exact hydraulic impacts cannot be determined as a demand forecast for the proposed development has not been included. Based on the Township of Langley's Development Servicing Bylaw, the design maximum day demand for industrial lands is 1.1 lps/ha and, as a starting point, assuming the current properties are not using any water from the municipal system, rezoning this 14.59 ha would increase demand by about 1.4 ML/day.

In 2021, the Township's total demand was 17,464 ML/year; historically, 30% to 50% of this demand is serviced by their groundwater system. The rezoning would represent a 2% increase in the Township's total water use (both groundwater and from Metro Vancouver's system). However, the Township's geographic information system appears to show that the properties do have municipal drinking water connections. As such, the increase in demand from the rezoning is likely to be less than the estimated 1.4 ML/day.

The subject properties are located within the East Langley Water System of the Township of Langley, which was connected to the GVWD water system in 2016. East Langley System is supplied by the Township's Willoughby Reservoir and Pump Station, which is predominately fed from the GVWD's Barnston Main and indirectly with water transferred from the Township's Strawberry Reservoir. The closest GVWD connection point is about 15 kilometres away. At this time, the impacts of the rezoning on the Metro Vancouver drinking water system are thought to be minimal.

The Township of Langley will be requested to provide their demand forecast, and assessment of the impacts to the municipal and regional water systems, as well as their servicing plan for this development.

REGIONAL GROWTH STRATEGY AMENDMENT PROCESS AND NEXT STEPS

If the amendment bylaw receives 1st, 2nd, and 3rd readings, it will then be referred to affected local governments and relevant agencies, as well as posted on the Metro Vancouver website for a minimum of 45 days for the opportunity for the public to provide comment. Comments received will be summarized and included in a report advancing the bylaw to the MVRD Board for consideration of final adoption. An updated Regional Context Statement from the Township will be considered at the same time as final adoption of the proposed amendment.

ALTERNATIVES

1. That MVRD Board:
 - a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street;
 - b) give first, second, and third readings to "Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023"; and
 - c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.

2. That the MVRD Board decline the proposed amendment for 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street and notify the Township of Langley of the decision.

FINANCIAL IMPLICATIONS

If the MVRD Board chooses Alternative 1, there are no financial implications for Metro Vancouver related to the acceptance of the Township of Langley's Type 3 Amendment. If the MVRD Board chooses Alternative 2, a dispute resolution process may take place as prescribed by the *Local Government Act*. The cost of a dispute resolution process is prescribed based on the proportion of assessed land values. Metro Vancouver would be responsible for most of the associated costs.

SUMMARY/CONCLUSION

The Township of Langley has requested that the MVRD Board consider a Type 3 amendment to *Metro 2050* for eight lots totalling 14.59 hectares located immediately northwest of the Gloucester Industrial Park. The amendment to redesignate the site from a regional land use of Agricultural to Industrial will allow for new industrial uses to be developed, and for the lands to be integrated into the Township's Industrial Park Plan.

Overall, the proposed amendment allows for additional industrial uses, which is consistent with the surrounding land use context and ensures employment generating uses in close proximity to the Regional Truck Route Network. Staff recommend Alternative 1.

Attachments

1. Township of Langley Report, dated March 13, 2023 (File: 14-07-0056)
2. Agricultural Land Commission Request for Reconsideration of a Decision, dated March 10, 2020 (File: 51725)
3. Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023

References

1. [Township of Langley Council Agenda, dated March 13, 2023 \(File: 14-07-0056\)](#)
2. [Township of Langley Council Agenda, dated March 28, 2022 \(File: 14-07-0056\)](#)



REPORT TO MAYOR AND COUNCIL

PRESENTED:	MARCH 13, 2023 – REGULAR MEETING	REPORT:	23-43
FROM:	COMMUNITY DEVELOPMENT DIVISION	FILE:	14-07-0056
SUBJECT:	OFFICIAL COMMUNITY PLAN AMENDMENT AND REZONING APPLICATION NO. 100209 (CONWEST / 26477, 26695, 26601, 26575, 26713 – 56 AVENUE, AND 26500 BLOCK OF 56 AVENUE, AND 5670 – 264 STREET, AND 5625 – 268 STREET)		

PROPOSAL:

On November 14, 2022, Council reconsidered third reading of Bylaws No. 5706, 5707, and 5708 and referred the application to staff “to review with the applicant the Community Amenity Contributions to ensure they are proportionate to the value being created”. In response, the applicant has advanced a total proposed voluntary community amenity contribution of \$22,350,620 including \$18,850,620 as a cash contribution instead of providing actual amenity, plus transfer of 22710 – 96 Avenue (2.56 ha / 6.33 ac) complete with environmental wetland improvements and 1.0 acre of farmable area (estimated value \$3,500,000).

RECOMMENDATIONS:

That Council consider the applicant's revised community amenity contribution as described in this report and included as Attachment A and Attachment B;

That should Council consider the applicant's revised community amenity contribution acceptable, Council:

- A) Give third reading to the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706 and Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707 rezoning 14.59 ha (36.1 ac) of land located on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to facilitate the future industrial development of the site subject to the following development prerequisites being satisfied to the acceptance of the Township of Langley unless otherwise noted prior to final reading:
 - a. Servicing Agreement being entered into with the Township to engage the services of qualified professionals and undertake technical studies, as needed, and to secure required road and utility upgrades and extensions, including those related to stormwater management, in accordance with the Township's Subdivision and Development Servicing Bylaw and other regulations as applicable to ensure no impact to the surrounding area;
 - b. Provision of road dedications, widenings, and necessary traffic improvements in accordance with the Township's Master Transportation Plan, Subdivision and Development Servicing Bylaw and the Gloucester Industrial Park Community Plan;

- c. Submission of an erosion and sediment control plan and provision of security in accordance with the Erosion and Sediment Control Bylaw;
 - d. Provision of a final tree management plan incorporating tree retention, replacement, protection details, and security in compliance with Subdivision and Development Servicing Bylaw (Schedule I - Tree Protection);
 - e. Registration of cross access easements on the existing properties to accommodate future access from all subject lands to 264 Street, 268 Street, and 56 Avenue;
 - f. Provision of an 8 m wide ALR buffer along the northern property line to be secured by a restrictive covenant registered on title;
 - g. Approval of the rezoning bylaw by the Ministry of Transportation and Infrastructure;
 - h. Approval of the necessary amendments to the Metro Vancouver Regional Growth Strategy (RGS) and Greater Vancouver Sewerage and Drainage District;
 - i. Registration of restrictive covenants:
 - i. Restricting left-turning movements to and from the existing site to 56 Avenue and 264 Street;
 - ii. Prohibiting clearing of the site (with the exception of servicing access areas) until such time as a final tree management plan incorporating tree retention, replacement, protection details, and security in compliance with the Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection), is accepted by the Township;
 - j. Compliance with the Schedule 3 - Development Permit Areas: Streamside Protection and Enhancement of the Township OCP;
 - k. Compliance with the Community Amenity Contributions (CAC) Policy, comprising a total voluntary community amenity contribution of \$22,350,620 in support of the proposed OCP amendment and rezoning comprised of:
 - i. \$18,850,620 as a cash contribution instead of providing actual amenity, and
 - ii. Securing transfer of 22710 - 96 Avenue, (2.6 ha / 6.33 acres) to the Township upon securing any and all required environmental and Agricultural Land Commission approvals and associated works;
 - l. Completion of all relevant external agency, federal, provincial, regional, and Township approvals;
 - m. Payment of supplemental Rezoning fees, Development Engineering and Green Infrastructure Service Administration fees, Development Works Agreement (DWA) and Latecomer charges;
- B) **That** (at the time of third reading of Bylaw No. 5706), Council authorize staff to advance the application to Metro Vancouver for the proposed amendments to the Regional Growth Strategy; and
- C) **That** Council grant third reading to Subdivision and Development Servicing Bylaw 2019 No. 5382 Amendment (Conwest) Bylaw No. 5708 (and grant final reading at time of final reading of Bylaw No. 5707).

EXECUTIVE SUMMARY:

On November 14, 2022, Council reconsidered third reading of bylaws No. 5706, 5707, and 5708 and referred the application to staff “to review with the applicant the Community Amenity

Contributions to ensure they are proportionate to the value being created.” In response, the applicant has advanced a total voluntary community amenity contribution of \$22,350,620 including \$18,850,620 as a cash contribution, instead of providing actual amenity, plus transfer of 22710 – 96 Avenue (2.56 ha / 6.33 ac) complete with environmental wetland improvements and 1.0 acre of farmable area (estimated value \$3,500,000).

PURPOSE:

To provide updated community amenity contribution information for Council consideration of Bylaws 5706, 5707, and 5708.

DISCUSSION/ANALYSIS:

The subject bylaws were considered by Council and granted third reading on May 9, 2022 (see March 28, 2022 Report to Council in Attachment C for full background). On November 14, 2022, Council passed the following motions:

N. ITEMS FROM PRIOR MEETINGS

1. Motion to Reconsider

*Moved by Mayor Woodward,
Seconded by Councillor Martens,*

That Council reconsider the following motion: Official Community Plan Amendment and Rezoning Application No. 100209 (Conwest / 26477, 26695, 26601, 26575, 26713 – 56 Avenue and 26500 Block of 56 Avenue and 5670 – 264 Street and 5625 – 268 Street) Bylaw No. 5706 Bylaw No. 5707 Bylaw No. 5708 Report 22-26 File 14-07-0056

CARRIED

MOTION

*Moved by Councillor Ferguson,
Seconded by Councillor vanPopta,*

That Council give third reading to “Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706”; “Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707”.; and “Subdivision and Development Servicing Bylaw 2019 No. 5382 Amendment (Conwest) Bylaw No. 5708”.

REFERRAL

*Moved by Councillor vanPopta,
Seconded by Councillor Baillie,*

That Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706”; and “Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707” be referred to staff to review with the applicant the Community Amenity Contributions to ensure they are proportionate to the value being created.

CARRIED

Councillor Kunst opposed

The March 28, 2022 report (Attachment C) included the applicant's proposed community amenity contribution at that time as follows:

“A total of \$4.7M that includes:

- Remnant portion of property with the Agricultural Land Reserve that is surplus to their required environmental compensation with improvements. The applicant estimates that the land and improvements are valued at \$2.8M; and,*
- \$1.9M cash contribution towards trail enhancements and amenities in the Township.”*

The current revised voluntary community amenity contribution as described by the applicant in Attachments A and B to this report totals \$22,350,620 in support of the proposed OCP amendment and rezoning comprised of:

- \$18,850,620 as a cash contribution instead of providing actual amenity, plus
- transfer of 22710 - 96 Avenue, (2.6 ha / 6.33 acres) to the Township upon securing any and all required environmental and Agricultural Land Commission approvals and associated works (estimated value \$3,500,000).

Policy Considerations:

In response to Council's November 14, 2022 motion, the applicant advanced an increased proposal for a community amenity contribution in support of the proposed rezoning application. Staff note that senior government approvals as outlined in the March 28, 2022 Report to Council continue to be required.

Staff recommend that Council receive this report for information and that recommendations listed be considered.

Respectfully submitted,

Teresa Hanson
SENIOR DEVELOPMENT PLANNER
for
COMMUNITY DEVELOPMENT DIVISION

ATTACHMENT A	March 3, 2023 Letter from Applicant (Conwest) with Voluntary Amenity Contribution
ATTACHMENT B	March 8, 2023 Letter from from Applicant (Lorval) with Voluntary Amenity Contribution
ATTACHMENT C	March 28, 2022 Report to Council

Stephen Richardson, Director, Development Services
Township of Langley
20338 – 65 Avenue
Langley, BC V2Y 3J1

March 3, 2023

Dear Mr. Richardson,

Re: **Gloucester Community Amenity Contribution (5670 264 St., 26500 Block of 56 Ave., 26477, 26575, 26601 56 Ave.) – File #14-07-00056: OCP Amendment/Rezoning Application No. 100209**

On November 14, 2022, Township of Langley Mayor and Council adopted the following Motion:

That Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706”; and “Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707” be referred to staff to review with the applicant the Community Amenity Contributions to ensure they are proportionate to the value being created.

In response to the subject motion Conwest/ Pannu have reviewed the existing Community Amenity Contribution commitment included in rezoning condition #11 in the Report to Council dated March 28, 2022. Working together with Township of Langley Staff, Conwest/ Pannu have arrived at a Community Amenity Cash Contribution increase to a total cash contribution of **\$12,850,620**. The contribution is attributable to the rezoning area including Conwest/ Pannu land comprised of the following properties: 5670 264 St., 26500 Block of 56 Ave., 26477, 26575, 26601 56 Ave.

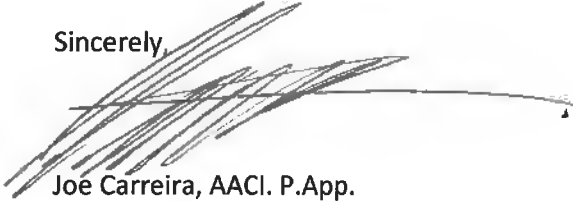
In addition to the cash CAC of \$12,850,620, we propose to transfer/gift ownership of 22710 96th Avenue, a 6.33-acre site adjacent to the Salmon River. This site is required for compensation purposes for the Conwest/ Pannu/ Lorval development. It will be delivered to the Township complete with environmental wetland improvements and one acre of farmable area. No structures are planned for the 96th Ave. compensation site.

The following is a detailed breakdown of the total contribution value for the proposed Conwest/Pannu development:

- Cash CAC:	\$ 12,850,620
- In-kind Community Contribution (96 th Ave.) Value:	\$ 3,500,000
- Total CAC (Cash and 96 th Ave. Value):	\$ 16,350,620

We thank you for your consideration and look forward to concluding this matter and working with Staff through the many details and next steps associated with the remaining rezoning/ OCP amendment process for this important employment land project.

Sincerely,

A handwritten signature in dark ink, appearing to read 'Joe Carreira', with a long horizontal line extending to the right.

Joe Carreira, AACI. P.App.
VP Development
Conwest

cc. Ben Taddei, Chief Operating Officer



H.1
ATTACHMENT B
9785 201 Street
Langley, BC V1M 3E7
Tel 604.362.0744
Fax 604.546.0642

Mr. Bakken
Township of Langley

Re: Lorval Gloucester Property CAC

Mr. Bakken,

After careful consideration, Lorval is willing to advance a voluntary contribution of six million dollars as a community amenity contribution for our Gloucester properties located at 26713 56th Ave, 26695 56th Ave and 5625 268th Street.

We look forward to this project having a meaningful impact on employment, future taxation revenue and the addition of essential industrial space for the Township of Langley.

Sincerely,

Shawn Bouchard
Chief Operating Officer
Lorval Developments Ltd.



REPORT TO MAYOR AND COUNCIL

PRESENTED: MARCH 28, 2022 – REGULAR MEETING
FROM: COMMUNITY DEVELOPMENT DIVISION
SUBJECT: OFFICIAL COMMUNITY PLAN AMENDMENT AND
REZONING APPLICATION NO. 100209 (CONWEST / 26477,
26695, 26601, 26575, 26713 – 56 AVENUE AND 26500
BLOCK OF 56 AVENUE AND 5670 – 264 STREET AND
5625 – 268 STREET)

REPORT: 22-26
FILE: 14-07-0056

PROPOSAL:

Application to amend the Official Community Plan, Gloucester Industrial Park Community Plan and the Rural Plan to include approximately 14.59 ha (36.0 ac) of land for the eight lots located on the north side of 56 Avenue between 264 Street and 268 Street into the Gloucester Community Plan and rezone the eight lots to General Industrial Zone M-2 to accommodate future industrial uses.

RECOMMENDATION SUMMARY:

That Council give first and second reading to Bylaws No. 5706 and No. 5707 subject to 13 development prerequisites being satisfied prior to final reading of Bylaw 5707; that Council give first, second, and third reading to Bylaw No. 5708; and that staff be authorized to schedule the required Public Hearing.

RATIONALE:

The subject properties have been formally approved by the provincial Agricultural Land Commission (ALC) for exclusion from the Agricultural Land Reserve with the proposal being consistent with the overall objectives of the Official Community Plan (OCP) with respect to creation of employment opportunities, and previous Council direction.



RECOMMENDATIONS:

That Council give first and second reading to the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706 and Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707, rezoning 14.59 ha (36.1 ac) of land located on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to facilitate the future industrial development of the site subject to the following development prerequisites being satisfied to the acceptance of the Township of Langley General Manager of Engineering and Community Development, unless otherwise noted prior to final reading:

1. Servicing Agreement being entered into with the Township to engage the services of qualified professionals and undertake technical studies, as needed, and to secure required road and utility upgrades and extensions, including those related to stormwater management, in accordance with the Township's Subdivision and Development Servicing Bylaw and other regulations as applicable to ensure no impact to the surrounding area;
2. Provision of road dedications, widenings, and necessary traffic improvements in accordance with the Township's Master Transportation Plan, Subdivision and Development Servicing Bylaw and the Gloucester Industrial Park Community Plan;
3. Submission of an erosion and sediment control plan and provision of security in accordance with the Erosion and Sediment Control Bylaw;
4. Provision of a final tree management plan incorporating tree retention, replacement, protection details, and security in compliance with Subdivision and Development Servicing Bylaw (Schedule I - Tree Protection);
5. Registration of cross access easements on the existing properties to accommodate future access;
6. Provision of an 8 m wide ALR buffer along the northern property line, to be secured by a restrictive covenant, registered on title;
7. Approval of the rezoning bylaw by the Ministry of Transportation and Infrastructure;
8. Approval of the necessary amendments to the Metro Vancouver Regional Growth Strategy (RGS) and Greater Vancouver Sewerage and Drainage District;
9. Registration of restrictive covenants:
 - a. Restricting left-turning movements to and from the existing site to 56 Avenue and 264 Street;
 - b. Prohibiting clearing of the site (with the exception of servicing access areas) until such time as a final tree management plan incorporating tree retention, replacement, protection details, and security in compliance with the Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection), is accepted by the Township;
10. Compliance with the Schedule 3 - Development Permit Areas: Streamside Protection and Enhancement of the Township OCP;
11. Compliance with the Community Amenity Contributions (CAC) Policy, comprising of approximately \$2,800,000 estimated in relation with environmental benefits associated with land and proposed improvements (beyond those required pursuant to applicable regulations as environmental compensation), and a \$1,900,000 contribution towards trail enhancements and amenities in the Township, with a total estimated contribution of \$4,700,000 in support of the proposed rezoning and OCP amendment;

12. Completion of all relevant external agency, federal, provincial, regional, and Township approvals;
13. Payment of supplemental Rezoning fees, Development Engineering and Green Infrastructure service fees, Development Works Agreement (DWA) and Latecomer charges.

That Council consider the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706 as consistent with the Township's Five Year Financial Plan as updated annually and with Metro Vancouver's Integrated Liquid Waste Resource Management Plan and Integrated Solid Waste and Resource Management Plan, the Housing Needs Report, and with the consultation requirement of Official Community Plan Consultation Policy (07-160);

That (at the time of third reading of Bylaw No. 5706) Council authorize staff to advance the application to Metro Vancouver for the proposed amendments to the Regional Growth Strategy;

That Council grant first, second, and third reading to Subdivision and Development Servicing Bylaw 2019 No. 5382 Amendment (Conwest) Bylaw No. 5708 (and grant final reading at time of final reading of Bylaw No. 5707); and further

That Council authorize staff to schedule the required public hearing for the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706 and Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707.

EXECUTIVE SUMMARY:

Conwest Group, on behalf of the owners, has applied to amend the Official Community Plan (OCP) and the Zoning Bylaw in relation to eight properties on the north side of 56 Avenue between 264 and 268 Street to accommodate future industrial developments. The subject properties have been formally granted approval for exclusion from the Agricultural Land Reserve (ALR) as of March 10, 2022, pursuant to ALC Resolution #109/2020.

On May 10, 2021, Council considered the subject application submitted by Conwest on behalf of six of the eight property owners to facilitate an amendment to the OCP for all eight subject properties along with a concurrent rezoning application for six of the eight properties. Council did not grant first and second reading and referred the application to the June 21, 2021 Council Priorities Committee Meeting, where the following resolution was carried:

"That Council direct staff to hold substantive discussions with the proponent(s) regarding community benefits of this project if the decision to proceed with the expansion of Gloucester Industrial Park and the Township of Langley urban boundary, and multiple community plan amendments."

The proponent has subsequently amended the application, working in collaboration with other property owners, to include all eight properties not only in relation with the OCP amendment, but

also for rezoning purposes, consistent with the ALC resolution and Council direction. In addition, the proponents are proposing a community benefit package estimated at approximately \$4.7M that includes:

- remnant portion of property within the Agricultural Land Reserve that is surplus to their required environmental compensation, complete with improvements, estimated by the proponent at having a total land and improvements value of \$2.8M; and
- \$1.9M contribution towards trail enhancements and amenities in the Township.

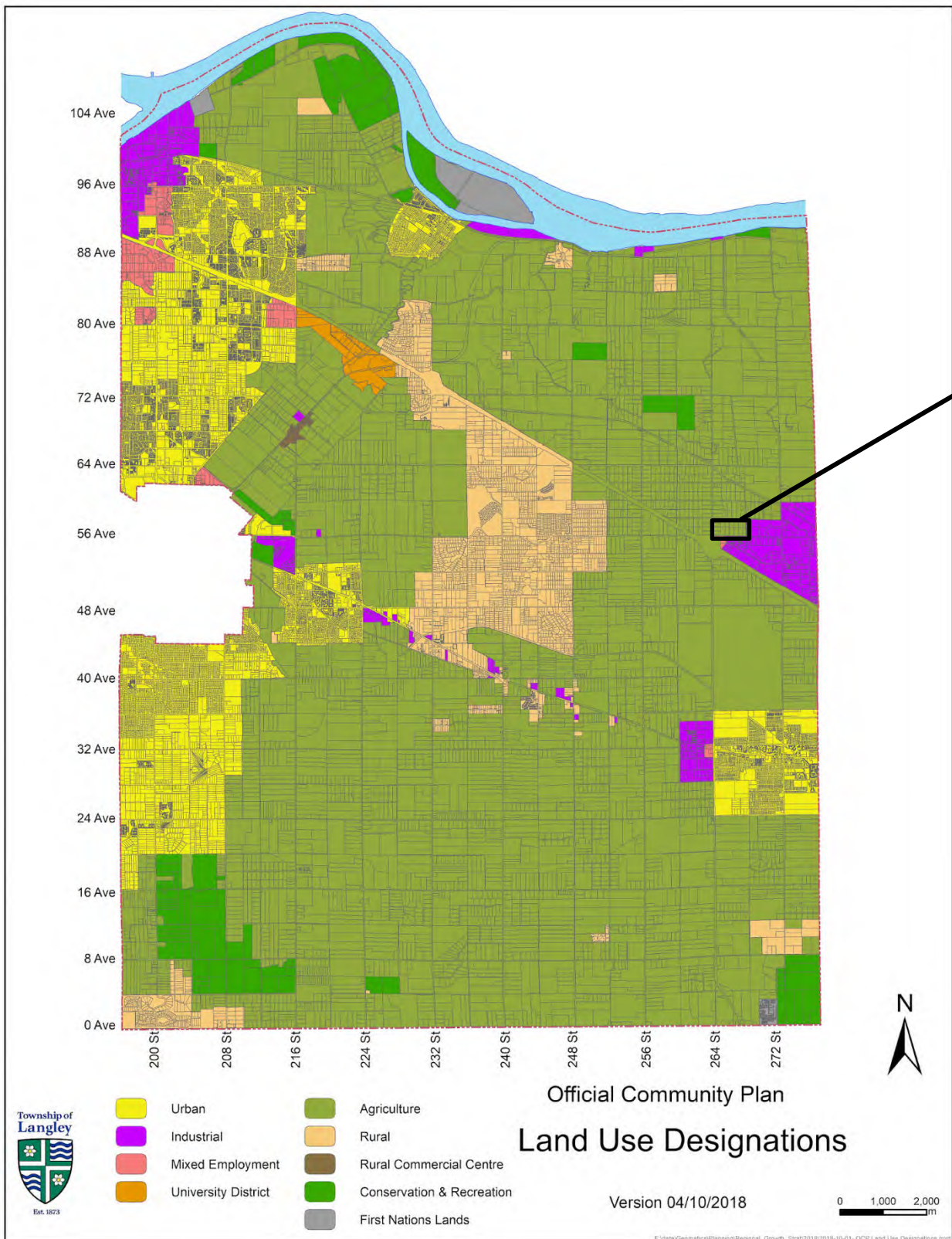
The subject lands are adjacent to, and contiguous with, the Gloucester Estate Industrial Park fronting arterial roads with close proximity to Highway 1. The subject application proposes to increase the industrial land base in the Township of Langley. Given that the Agricultural Land Commission has determined that the subject properties are not suitable for agricultural use, staff recommend Council support the application. The application is also consistent with historic Council direction.

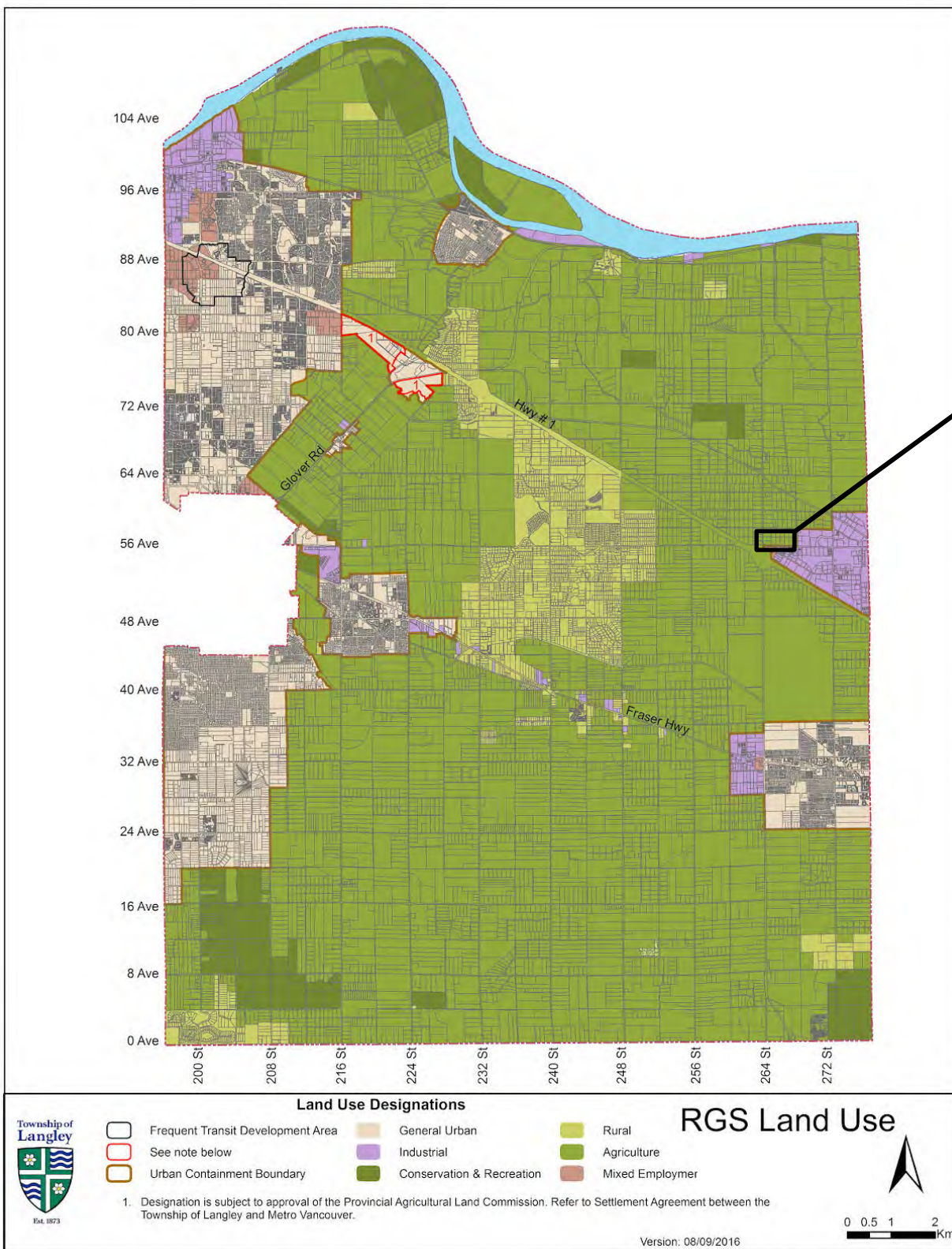
An amendment to the Subdivision and Development Servicing Bylaw 2019 No. 5382 is required to amend the site's service level from Level 4 – Rural to Level 1 – Urban. Staff note that an amendment to the Metro Vancouver Regional Growth Strategy (RGS) will also be required to accommodate the proposal. Further, as the subject properties are located within the referral area for Highway 1, approval of the plan amendment bylaw and zoning bylaw by the provincial Ministry of Transportation and Infrastructure will also be required.

Future development permit application(s) will be necessary to allow Council the opportunity to review the form, character, and siting of future developments on the site, as well as to establish the streamside protection requirements. Staff recommend that the Official Community Plan and rezoning amendments be considered subject to the development prerequisites listed in this report being satisfied prior to Council's consideration of final reading of the applicable bylaws.

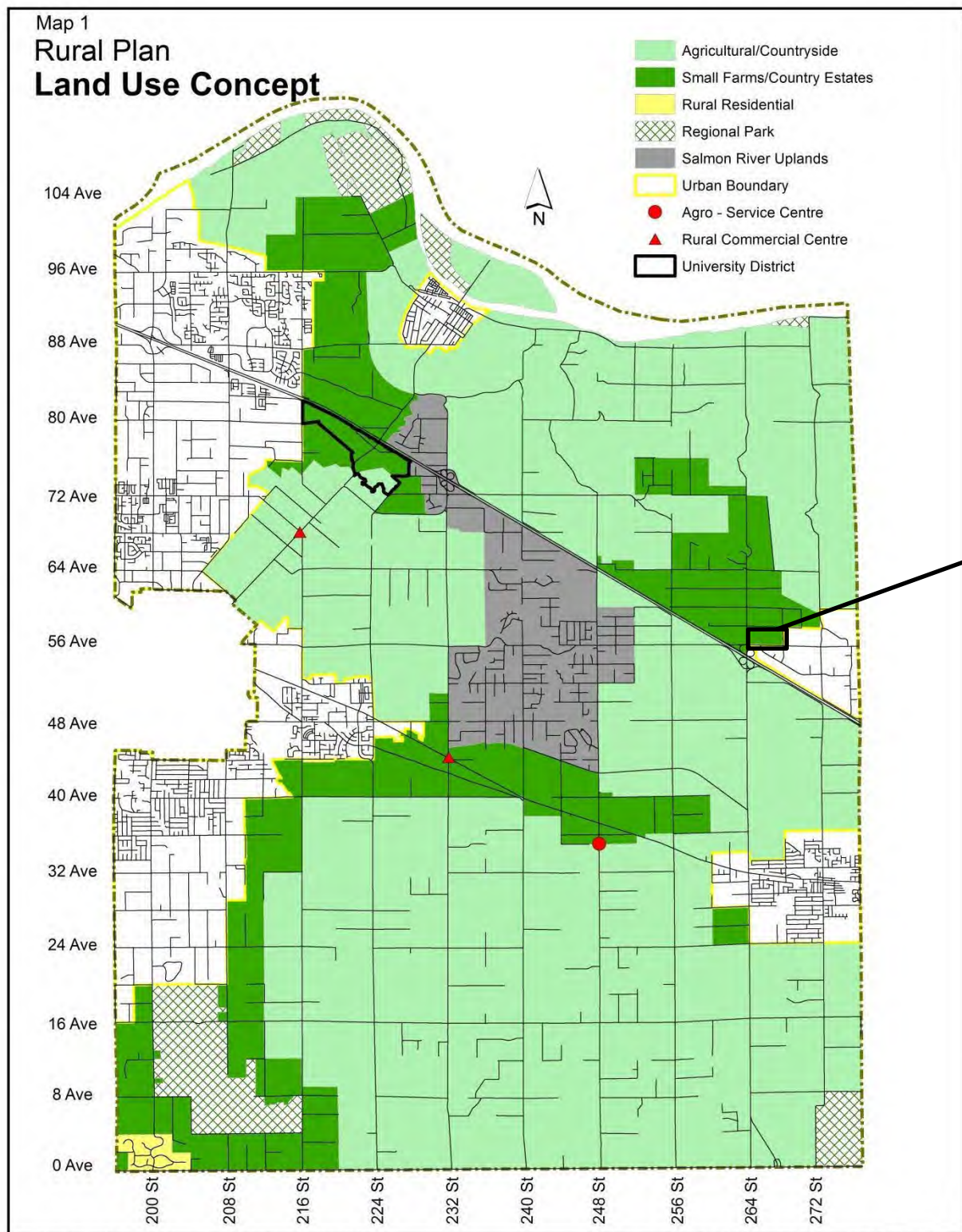
PURPOSE:

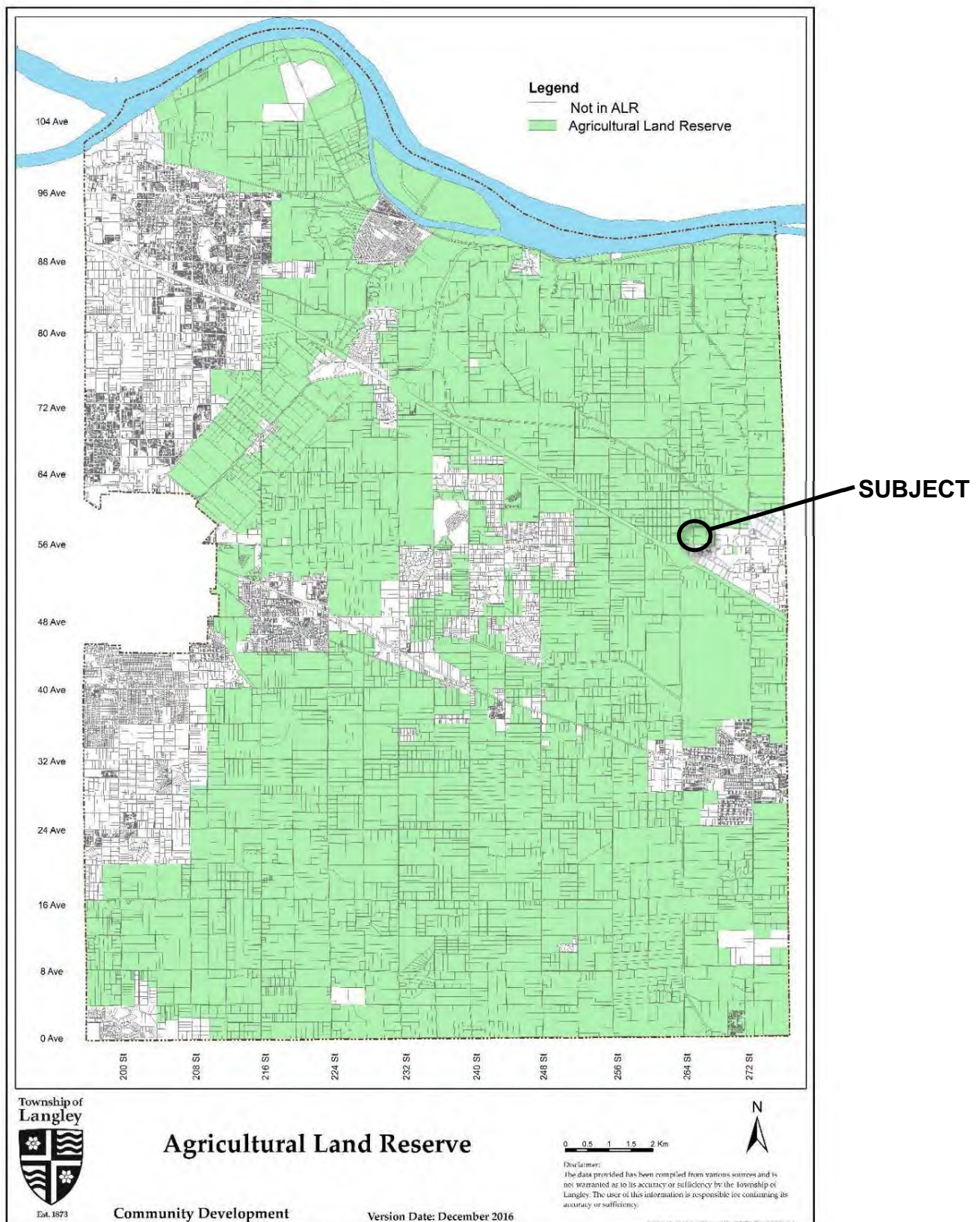
The purpose of this report is to provide Council with information and recommendations with respect to the proposed Official Community Plan Amendment Bylaw No. 5706, Rezoning Bylaw No. 5707 and Subdivision and Development Servicing Bylaw Amendment Bylaw No. 5708.

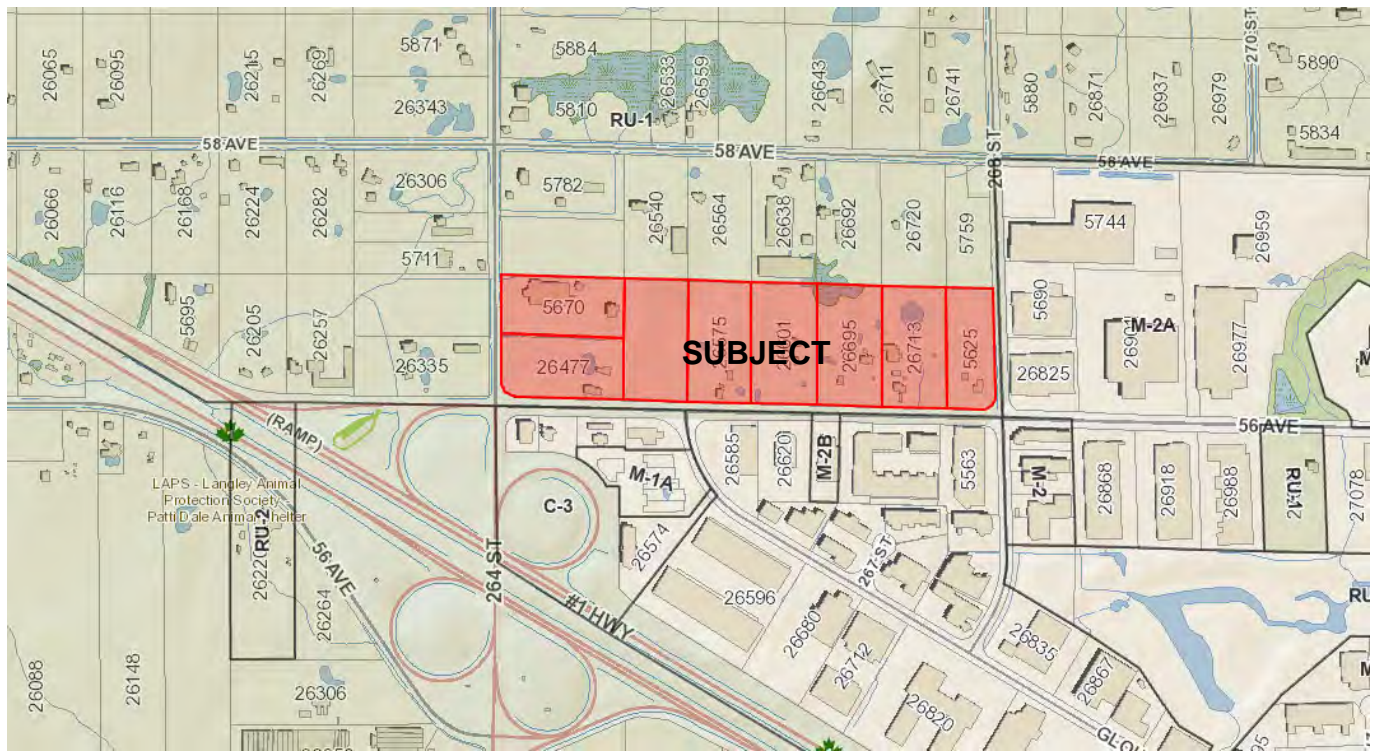












ZONING BYLAW NO. 2500

REFERENCE:

Applicant/Agent:

Conwest Group
401, 1930 Pandora Street
Vancouver, BC V5L 0C7

Owners:

Cornerstone Training Stables Inc.
201, 585 – 16 Street
West Vancouver, BC V7V 3R8

Kang Hyung and Jung Hee Baik
26477 – 56 Avenue
Aldergrove, BC V4W 1P2

0774606 BC Ltd.
26030 – 28 Avenue
Aldergrove, BC V4W 2Z8

Taralee Murphy
29412 Sunvalley Crescent
Abbotsford, BC V4X 1J2

Lorraine Blackall
PO Box 31067 Thunderbird RPO
Langley, BC V1M 0A9

Brian and Marilyn Woodley
26695 – 56 Avenue
Aldergrove, BC V4W 1P2

1253522 BC Ltd.
9785 – 201 Street
Langley, BC V1M 3E7

Legal Description:

Lot 4 Except Part Dedicated Road on Plan
86434;
Lots 3, 13, 14, 15 And 16;
Lot 12 Except: Part Dedicated Road on Plan
85782;
Lot 11 Except: Part Dedicated Road on Plan
85670;
All of Section 7 Township 14 NWD Plan 2492.

Location and Lot Area:

26695 – 56 Avenue (1.92 ha (4.75 ac))
26601 – 56 Avenue (1.92 ha (4.75 ac))
26575 – 56 Avenue (1.92 ha (4.75 ac))
26500 Block of 56 Avenue (1.92 ha (4.75 ac))
26477 – 264 Street (1.78 ha (4.40 ac))
5670 – 264 Street (1.83 ha (4.51 ac))
26713 – 56 Avenue (1.92 ha (4.75 ac))
5625 – 268 Street (1.38 ha (3.42 ac))

Existing Zoning:	Rural Zone RU-1 Min Lot Size: 1.7 ha (4.2 ac))
Proposed Zoning:	General Industrial Zone M-2 Min Lot Size: 1,858 m2 (20,000 ft2)
Official Community Plan (existing):	Agriculture
Official Community Plan (proposed):	Industrial
Rural Plan (existing):	Small Farms/Country Estates
Rural Plan (proposed):	Urban
Gloucester Community Plan (proposed):	Service and General Industrial
Agricultural Land Reserve:	Approval of exclusion granted March 10, 2022

BACKGROUND / HISTORY:

The subject lands consist of eight properties that were part of an earlier development application in 2009 proposing to be excluded from the provincial Agricultural Land Reserve (ALR). On April 26, 2010, Council considered and authorized the application to proceed to the Agricultural Land Commission (ALC).

The application was supported by Council in 2009, but the ALC subsequently refused to authorize exclusion by Resolution #2623/2010. The applicants pursued legal action and on September 26, 2017, the Supreme Court of British Columbia set aside the ALC's decision and ordered the ALC to reconsider the decision. Subsequently, the ALC conditionally authorized exclusion by Resolution #109/2020 subject to seven conditions on March 10, 2020. A formal approval for the exclusion was granted on March 10, 2022 (Attachment B), as conditions outlined by the resolution were completed by the applicant.

On May 10, 2021, Council considered the subject application submitted by Conwest on behalf of six of the property owners to facilitate an amendment to the OCP for the eight subject properties, along with a concurrent rezoning application for six of the eight properties. Council did not grant first and second reading and referred the application to the June 21, 2021 Council Priorities Committee Meeting, where it resolved the following:

"That Council direct staff to hold substantive discussions with the proponent(s) regarding community benefits of this project if the decision to proceed with the expansion of Gloucester Industrial Park and the Township of Langley urban boundary, and multiple community plan amendments."

The proponent has subsequently amended the application to include all eight properties, in addition to a proposed community benefit proposal estimated by the proponent to equal \$4.7M that includes:

- remnant portion of property within the Agricultural Land Reserve that is surplus to their required environmental compensation with improvements. The applicant estimates that the land and improvements are valued at \$2.8M; and

- \$1.9M cash contribution towards trail enhancements and amenities in the Township.

Consistent with the current ALC condition, all eight properties have been included in OCP Plan Amendment Bylaw No. 5706, subject to Council's consideration, and will form part of the subsequent Metro Vancouver Regional Growth Strategy (RGS) amendment application process.

DISCUSSION / ANALYSIS:

To accommodate the proposal to develop the subject lands for industrial purposes, the applicant has applied for amendments to the Township's Official Community Plan (OCP), Gloucester Industrial Park Community Plan, and Rural Plan. Staff note that an amendment to the Metro Vancouver Regional Growth Strategy (RGS) is also required.

The subject lands are currently zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Rural Plan and accommodate rural residential uses. The subject lands have frontage on 56 Avenue, 264 Street, 268 Street, and are located adjacent to the northwest boundary of Gloucester Industrial Park. According to preliminary information provided by the applicant, the subject site accommodates wetted areas and an unclassified watercourse. Protection of watercourses in accordance with Schedule 3 of the Township's OCP and senior government regulation is noted as a condition of rezoning and is discussed further below.

The applicant indicates future development permit(s) will allow Council the opportunity to review the form, character, and siting of any development.

Staff note that the proposed plan amendment and rezoning bylaw will require authorization from the Ministry and Transportation and Infrastructure as the subject lands are located in the referral area of Highways 1 and 13.

Adjacent Uses:

- North: Eight rural residential properties, zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Rural Plan and located within the ALR;
- South: 56 Avenue, beyond which are industrial properties zoned General Industrial Zones M-2A and M-2B, designated Service and General Industrial in the Gloucester Industrial Park Community Plan and not located with the ALR. Four commercial properties zoned Service Commercial Zone C-3, designated Commercial in the Gloucester Industrial Park Community Plan and not located within the ALR;
- East: 268 Street, beyond which are industrial properties zoned General Industrial Zone M-2A and designated Service and General Industrial in the Gloucester Industrial Park Community Plan and not located within the ALR;
- West: 264 Street, beyond which are two properties zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Rural Plan and located within the ALR.

Official Community Plan Amendment:

OCP Amendment Bylaw No. 5706 amends the OCP by redesignating all eight properties on the north side of 56 Avenue between 264 Street and 268 Street from Agriculture to Industrial. The

subject lands are currently designated Agriculture in the OCP which intends to limit development of lands for other uses as per the below excerpt, however the ALC has granted approval for removal of the lands from the ALR.

2.2.3. Limit the subdivision of agricultural land, as set out in the Rural Plan, subject to the approval of the Agricultural Land Commission for land within the ALR. Commercial, industrial, and institutional uses are not encouraged in this designation, except in conformity with the Rural Plan and subject to the approval of the Agricultural Land Commission.

The OCP Section 2.4 - Land Use Designations states that:

Provision of employment is an important consideration for both the Township and the region as a whole. Areas designated Industrial or Mixed Employment are intended to provide industrial, commercial, and other employment opportunities. Industrial and Mixed Employment areas are located in Northwest Langley, Carvolth, Gloucester, Aldergrove, Willoughby, Willowbrook, and Murrayville.

The OCP anticipates industrial lands to be used for the following uses identified in Section 2.4.11:

Areas designated as Industrial are intended for manufacturing and warehousing activities, and in some cases office use, subject to policies in community plans. Retail activities directly related and accessory to industrial uses, and limited commercial activities supporting industrial activities, may be considered subject to policies in community plans. Residential uses are limited to one dwelling unit per lot for use by an owner, manager, or caretaker. Other commercial or residential uses are not permitted.

The OCP outlines goals for employment lands in Section 3.7 - Employment Land Goals:

- *3.7.2 Ensure a long-term supply of employment lands is maintained, with a match between available land and the requirements of future market demand.*
- *3.7.4. Encourage industrial development that has a high employment ratio*
- *3.7.6. Consider designation of new employment lands where appropriate.*

The proposal is, in staff's opinion, consistent with the above goals identified in the OCP regarding industrial land uses.

Gloucester Industrial Park Community Plan and Rural Plan Amendments:

The eight subject properties are currently designated Small Farms/Country Estates in the Rural Plan. OCP Amendment Bylaw No. 5706 amends the Rural Plan by removing the

properties from the Rural Plan and including them in the Gloucester Industrial Park Community Plan and further, by designating the properties as Service and General Industrial in the Gloucester Industrial Park Community Plan. This designation anticipates uses such as:

“warehousing, wholesaling and distribution, light manufacturing, technical and educational uses, office and business uses, private utilities, processing and manufacturing of goods.”

This designation is also noted as a mandatory Development Permit area in the plan requiring issuance of a Development Permit prior to issuance of a Building Permit.

Metro 2040 – Metro Vancouver Regional Growth Strategy (RGS):

The subject lands are designated Agriculture in the RGS. This designation typically aligns with the boundary of the ALR and is intended to protect the existing agricultural land base for agricultural uses and food production. As the ALC has approved exclusion of the subject lands from the ALR. Given the proposed plan amendment and the need for the Township’s OCP to align with the RGS, an amendment to the RGS is necessary to accommodate the proposed shift to industrial land use.

The RGS states that additional industrial lands are needed in the region to meet the day to day needs of the population:

Market pressure to convert industrial lands to office, retail and housing has resulted in a diminished supply of industrial land in the region, while demand for land for industrial activities continues to increase as the population and economy of the region grow. Many industries provide for the day-to-day needs of the region’s population, such as repair and servicing activities, and renovation and construction functions for shops, homes, hotels and restaurants. Additional lands are needed for container storage, freight forwarding, warehouses, and other distribution functions.

The OCP must align with the RGS and the Regional Context Statement Section 1.1.7(3) of the OCP provides guidance for redesignating land from Agriculture to Industrial as outlined below:

- a) the proposed use is consistent with the general intent of the ‘Industrial’ land use designation contained in the Township of Langley’s OCP;
- b) the subject site is no more than 10 hectares in size;
- c) the subject site is contiguous with the existing Urban Containment Boundary specified in the Regional Growth Strategy; and
- d) the subject site is not contiguous with a site previously re-designated pursuant to Revised Context Statement Section 1.1.7.

The proposal generally aligns with the above criteria as the subject lands are contiguous with the urban containment boundary specified in the RGS and is not contiguous with a site previously re-designated though larger than 10 ha in size (14.59 ha). Further, the Township’s Employment Lands Study (completed in 2010) identified expansion of industrial lands in Gloucester as a long-term strategy to increase employment opportunities.

A Type 3 - Minor Amendment to the RGS requires 'a simple majority weighted vote and no regional public hearing' as identified in Section 6.3.4(f) of the RGS below:

6.3.4(f) For sites that are contiguous with, or within, the Urban Containment Boundary and are not within the Agricultural Land Reserve, amendment from Agricultural or Rural land use designations to Industrial land use designation, and associated Urban Containment Boundary adjustments;

Should Council grant third reading to the subject application, staff will advance application to Metro Vancouver for consideration of the necessary amendments to the RGS and the Greater Vancouver Sewerage and Drainage District (GVS & DD) catchment in order to accommodate the proposed change in land use.

Voluntary Community Benefit Contribution:

In response to the referral motion from the June 21, 2021 Council Priorities Committee, the applicant is proposing a comprehensive community benefit package (Attachment C), which the applicant estimates as having an overall value of approximately \$4.7M and includes:

- A remnant portion of property with improvements within the ALR that is surplus to the currently proposed off-site required environmental compensation related to the development site. The applicant estimates that the total value of the land and improvements ('amenity facility / learning farm / public access') is valued at \$2.8M; and
- A \$1.9M cash contribution towards trail enhancements and amenities in the Township or, any other projects as deemed appropriate by staff, subject to Council approval.

As noted earlier in this report, the subject development lands include wetted areas and an unclassified watercourse which require streamside protection and enhancement areas. The applicant has indicated to date that proposed 'community benefit' lands (22710 – 96 Avenue) have been acquired in part to satisfy the required environmental compensation requirements from the proposed development site and as such is subject to Council's consideration of the Streamside Protection and Enhancement Area Development Permit process (included as a development prerequisite). The environmental compensation area required, which is further described below in the Environmental Considerations section, accounts for most of this property. The enhancement of the remainder of the subject property, which includes a barn and farm improvements, is proposed to be included as a community benefit as part of the application.

Staff note that as the proposed 'community benefit' property is located within the ALR, confirmation from the ALC that the proposed land uses do not require any ALC (or subsequent Township) use approvals is included as a development prerequisite.

The applicant indicates that the value associated with this remnant portion of the property and the proposed improvements is approximately \$2.8M. Acknowledging the ongoing operating costs of this portion of the proposal, a \$500,000 cash contribution towards operating costs is included. Operating costs estimated at \$50,000 per year x 10 years is proposed. Staff note should the Township assume ownership of the lands, costs may exceed this amount and be beyond a 10-year time horizon.

Agricultural Land Reserve:

The properties forming part of the subject application have been approved for exclusion from the ALR on March 10, 2022 by Decision #109/2020. As a condition of exclusion, the proponent will be required to construct an 8 m (26 ft) wide ALR buffer along the northern property line, consistent with the Ministry of Agriculture Guide to Edge Planning, also noted as a condition of rezoning.

Official Community Plan Consultation Policy:

Council's Official Community Plan Consultation Policy 07-160 requires Council to consider the OCP amendment in conjunction with the financial plan, housing needs report, and any applicable waste management plan. Staff recommend that Council consider the proposed OCP amendment consistent with the Township's financial plans (both operating and capital) and Metro Vancouver's Waste Management Plans.

Zoning Amendment:

Bylaw No. 5707 proposes to rezone the subject properties to General Industrial Zone M-2. The General Industrial Zone M-2 aligns with the proposed Service and General Industrial designation and permits *general industrial uses*, as defined in the Zoning Bylaw in addition to those industrial uses accommodated in Service Industrial Zone M-1A. The proposed development complies with the minimum parcel size provisions of the General Industrial Zone M-2.

Public Consultation:

Policy 07-164 requires the subject application to hold a Public Information Meeting prior to proceeding to Council. Results of the Developer Held Public Information Meeting were compiled and are provided in Attachment E.

Servicing:

The subject property is designated Service Level 4 – Rural. Bylaw No. 5708 proposes to amend the Subdivision Development Servicing Bylaw to designate the subject site as Service Level 1 – Urban.

As a condition of final reading, the applicant will be required to confirm the adequacy of the sanitary sewer, storm sewer, and water main for the proposed use, in compliance with the Township's Subdivision and Development Servicing Bylaw.

The applicant is required to enter into a Servicing Agreement and engage the services of qualified professional as needed to undertake technical analyses and provide recommendations, and to secure works and services such as construction of road works, greenways, tree replacement, stormwater management including provision of detention facilities, utility upgrades and/or extensions.

Road dedications, widening, and necessary traffic improvements (both on-site and off-site informed by a traffic impact study), as well as all utility upgrades, extensions and expansions will be required in accordance with the Subdivision and Development Servicing Bylaw, the Master Transportation Plan and all relevant regulations, to ensure no negative impact to the surrounding area.

The applicant will also be required to provide erosion and sediment control measures in accordance with the Erosion and Sediment Control Bylaw.

Tree Protection/Replacement:

Tree protection and replacement is required in accordance with the Township's Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection). The applicant has not provided any information regarding tree protection matters with their application package. Final tree retention, protection, and replacement plans are subject to the final acceptance of the Township. This requirement has been included in the list of development prerequisites to be completed prior to final reading of the rezoning bylaw.

Environmental Considerations:

According to preliminary information provided by the applicant, the subject development site accommodates wetted areas and an unclassified watercourse. Protection of watercourses in accordance with Schedule 3 of the Township's OCP and senior government regulation is noted as a development prerequisite.

Typically, protection of environmentally sensitive areas occurs within the boundaries of a development site. In this particular case, the proponent is seeking to provide the compensation off-site. The applicant has acquired another property (22710 – 96 Avenue) more than 10 km away and within the ALR. They are proposing to complete their required environmental compensation works on that parcel. The proposed location for compensation is adjacent to the Salmon River and the applicant's qualified environmental professional indicates the subject property 'appears to have excellent potential for the creation of off-channel habitat that can benefit fish species, particularly coho and Salish sucker, and possibly chum.' (Attachment D).

Although staff recognize the potential significant environmental benefits associated with the proposal, it differs from senior government 'like-for-like and on-site or in-proximity offsetting' guidance and policy. The proposal also differs from the recently adopted Environmental Improvements on Municipal Lands Policy with respect to long-term operation, maintenance, and liability costs transferred to the Township and the financial compensation component of the policy where the amount of financial compensation is the greater of the value added to the proponent's initial property (industrial lands) or the loss in market value on the new property (agricultural lands).

Should the proposed environmental compensation works be supported by Council the applicant would require Council's approval of a watercourse protection development permit.

The Township's Sustainability Charter includes environmental objectives to protect and enhance rivers, streams, wildlife habitats and environmentally sensitive areas in the Township. These environmental objectives are supported by policy and guidance outlined in the Township's Environmentally Sensitive Areas Study, Wildlife Habitat Conservation Strategy, Schedule 3 of the OCP, Erosion and Sediment Control Bylaw, and Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection) which promote sound environmental management practices and outline Township environmental performance expectations. The provision of stormwater management and sediment control measures and compliance with the Township's Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection) satisfies the objectives of the Sustainability Charter.

OFFICIAL COMMUNITY PLAN AMENDMENT AND
 REZONING APPLICATION NO. 100209 (CONWEST / 26477,
 26695, 26601, 26575, 26713 – 56 AVENUE AND 26500
 BLOCK OF 56 AVENUE AND 5670 – 264 STREET AND
 5625 – 268 STREET)
 Page 19 . . .

Intergovernmental Implications:

As the subject site is located within 800 m of controlled access highways (Highway 1 and 13), approval of Bylaws No. 5706 and 5707 by the Ministry of Transportation and Infrastructure (MOTI) is required prior to Council's consideration of final reading.

Exterior Lighting Impact Policy:

As the subject site is located within 150 m (498 ft) of land designated for rural residential purposes, compliance with the Township's Exterior Lighting Impact Policy is required. Provision of an exterior lighting impact plan prepared by an electrical engineer to the acceptance of the Township would be required prior to the issuance of any building permit.

Policy Considerations:

The proposed amendments to the OCP, Gloucester Industrial Park Community Plan, Rural Plan, RGS, Subdivision and Development Servicing Bylaw and proposed rezoning will enable future industrial development of the subject lands.

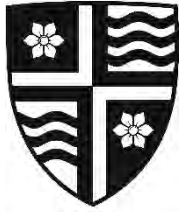
The subject lands are contiguous with the Gloucester Plan area and have been approved for exclusion from the ALR. Accordingly, the shift in land use from rural to industrial will increase the supply of employment land in the Township.

The proposed development is compatible with the overall objectives of the Township's Official Community Plan, Gloucester Industrial Park Community Plan, and the Regional Growth Strategy. Therefore, staff recommend Council grant first and second reading to Bylaws No. 5706 and 5707 subject to 13 development prerequisites; first, second, and third reading to Bylaw No. 5708; and that staff be authorized to schedule the required public hearing.

Respectfully submitted,

Ruby Sandher
 DEVELOPMENT PLANNER
 for
 COMMUNITY DEVELOPMENT DIVISION

ATTACHMENT A	May 10, 2021 Regular Council Report
ATTACHMENT B	ALC Decision #51725
ATTACHMENT C	Voluntary Amenity Contribution
ATTACHMENT D	Environmental Compensation Proposal
ATTACHMENT E	PIM Summary



REPORT TO MAYOR AND COUNCIL

PRESENTED: MAY 10, 2021 – REGULAR MEETING
FROM: COMMUNITY DEVELOPMENT DIVISION
SUBJECT: OFFICIAL COMMUNITY PLAN AMENDMENT AND
REZONING APPLICATION NO. 100209 (CONWEST / 26477,
26695, 26601, 26575, 26713 – 56 AVENUE AND 26500
BLOCK OF 56 AVENUE AND 5670 – 264 STREET AND
5625 – 268 STREET)

REPORT: 21-56
FILE: 14-07-0056

PROPOSAL:

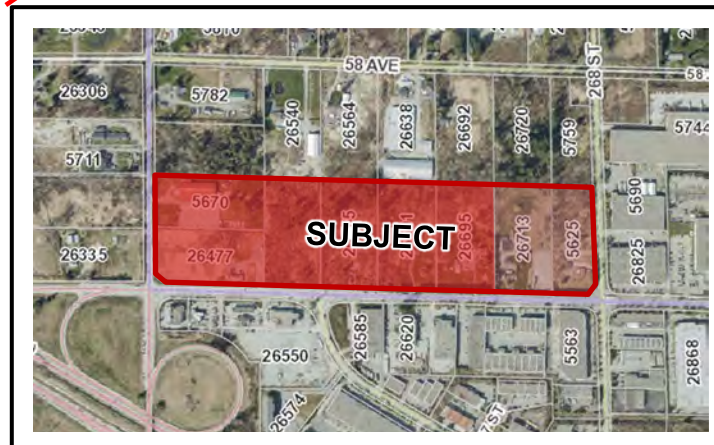
Application to amend the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan to include approximately 14.59 ha (36.0 ac) of land for the eight (8) lots located on the north side of 56 Avenue between 264 Street and 268 Street into the Gloucester Community Plan and rezone six (6) of the eight (8) lots to General Industrial Zone M-2 to accommodate future industrial uses.

RECOMMENDATION SUMMARY:

That Council give first and second reading to Bylaws No. 5706 and No. 5707 subject to 11 development prerequisites being satisfied prior to final reading of Bylaw 5707; that Council give first, second, and third readings to Bylaw No. 5708; and that staff be authorized to schedule the required Public Hearing.

RATIONALE:

The subject properties are conditionally approved by the provincial Agricultural Land Commission for exclusion from the Agricultural Land Reserve, with the proposal being consistent with the overall objectives of the Official Community Plan with respect to creation of employment opportunities.



RECOMMENDATIONS:

That Council give first and second reading to the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw 2021 No. 5706 and Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw 2021 No. 5707, rezoning 11.56 ha (27.8 ac) of land located at the northeast corner of 264 Street and 56 Avenue to General Industrial Zone M-2 to facilitate the future industrial development of the site subject to the following development prerequisites being satisfied to the acceptance of the Township of Langley General Manager of Engineering and Community Development, unless otherwise noted prior to final reading:

1. Servicing Agreement being entered into with the Township to secure required road and utility upgrades and extensions, including those related to storm water management, in accordance with the Township's Subdivision and Development Servicing Bylaw;
2. Provision of road dedications, widenings, and necessary traffic improvements in accordance with the Township's Master Transportation Plan, Subdivision and Development Servicing Bylaw and the Gloucester Industrial Park Community Plan;
3. Submission of an erosion and sediment control plan and provision of security in accordance with the Erosion and Sediment Control Bylaw;
4. Provision of a final tree management plan incorporating tree retention, replacement, protection details, and security in compliance with Subdivision and Development Servicing Bylaw (Schedule I - Tree Protection);
5. Registration of cross access easements on the existing properties to accommodate future access;
6. Provision of an 8 m wide ALR buffer along the northern property line and secured by restrictive covenant;
7. Approval of the rezoning bylaw by the Ministry of Transportation and Infrastructure;
8. Approval of the necessary amendments to the Metro Vancouver Regional Growth Strategy and Greater Vancouver Sewerage and Drainage District;
9. Registration of restrictive covenants:
 - a. Restricting left hand turning movements to and from the existing site to 56 Avenue and 264 Street;
 - b. Prohibiting clearing of the site (with the exception of servicing access areas) until such time as a final tree management plan incorporating tree retention, replacement, protection details, and security in compliance with the Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection), is accepted by the Township;
10. Compliance with the Schedule 3 - Development Permit Areas: Streamside Protection and Enhancement of the Township OCP;
11. Payment of supplemental Rezoning fees, Development Engineering and Green Infrastructure service fees, Development Works Agreement (DWA) and Latecomer charges.

That Council consider that Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw 2021 No. 5706 is consistent with the Township's Five Year Financial Plan as updated annually and with Metro Vancouver's Integrated Liquid Waste Resource Management Plan and Integrated Solid Waste and Resource Management Plan, the Housing Needs Report and with the consultation requirement of Official Community Plan Consultation Policy (07-160);

That (at time of third reading of Bylaw No. 5706) Council authorize staff to advance the application to Metro Vancouver for the proposed amendments to the Regional Growth Strategy;

That Council grant first, second and third reading to Subdivision and Development Servicing Bylaw 2019 No. 5382 Amendment (Conwest) Bylaw 2021 No. 5708 (and grant final reading at time of final reading of Bylaw No. 5707); and

That Council authorize staff to schedule the required public hearing for the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw 2021 No. 5706 and Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw 2021 No. 5707.

EXECUTIVE SUMMARY:

The Conwest Group has applied to amend the Official Community Plan (OCP) and rezone six (6) of the eight (8) properties on the north side of 56 Avenue between 264 and 268 Street to accommodate future industrial development. All eight (8) subject properties on the north side of 56 Avenue between 264 Street and 268 Street were granted conditional approval for exclusion from the Agricultural Land Reserve March 10, 2020 by ALC Resolution #109/2020. Accordingly, an Official Community Plan amendment is being advanced on all eight (8) properties to align with the ALC resolution, support Township policy and provide for regulatory processing efficiency.

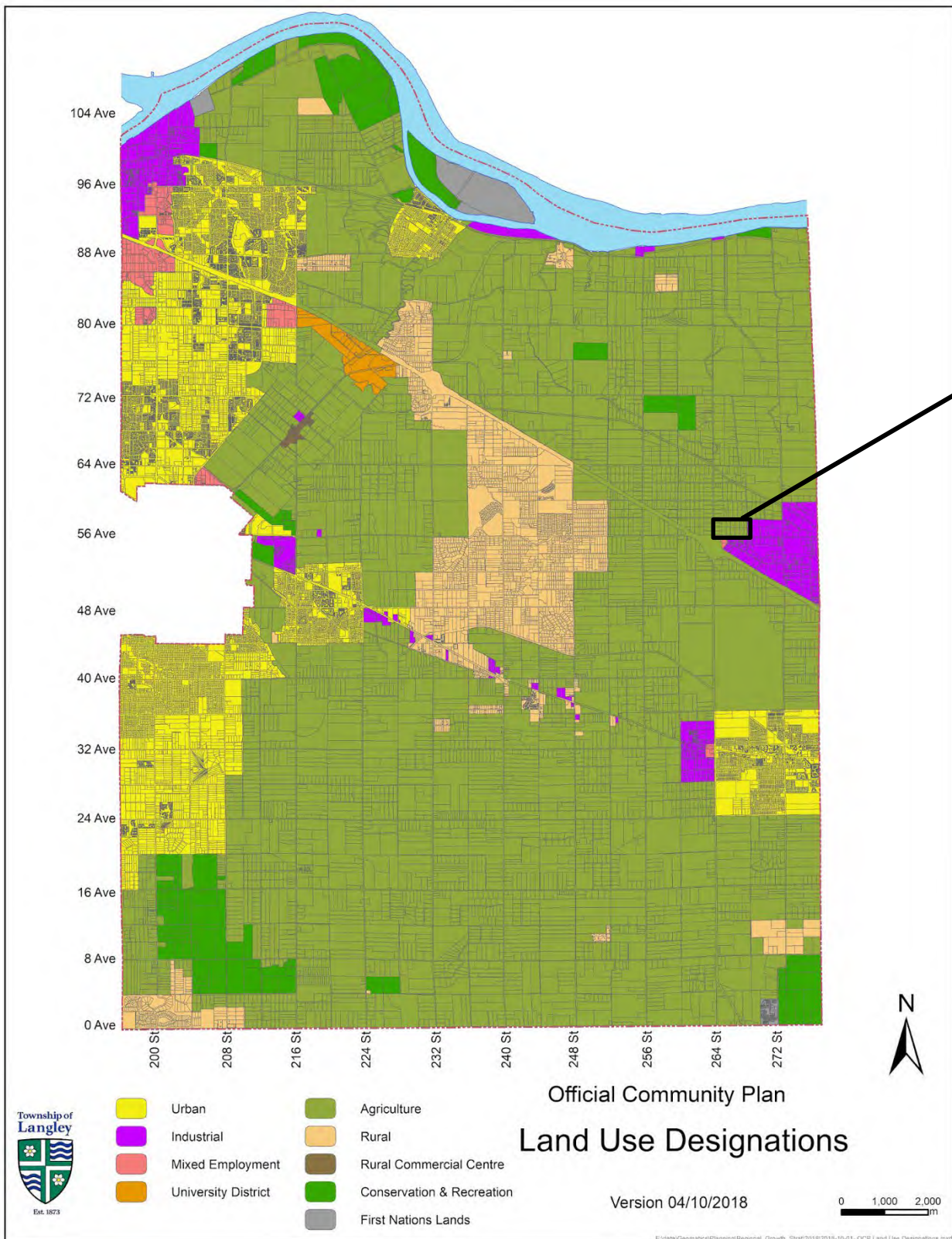
The subject lands are adjacent to the Gloucester Estate Industrial Park fronting arterial roads with close proximity to Highway 1. The subject application proposes to increase the industrial land base in the Township of Langley and given that the Agricultural Land Commission has determined that the subject properties are not suitable for agricultural use, staff recommend Council support the application.

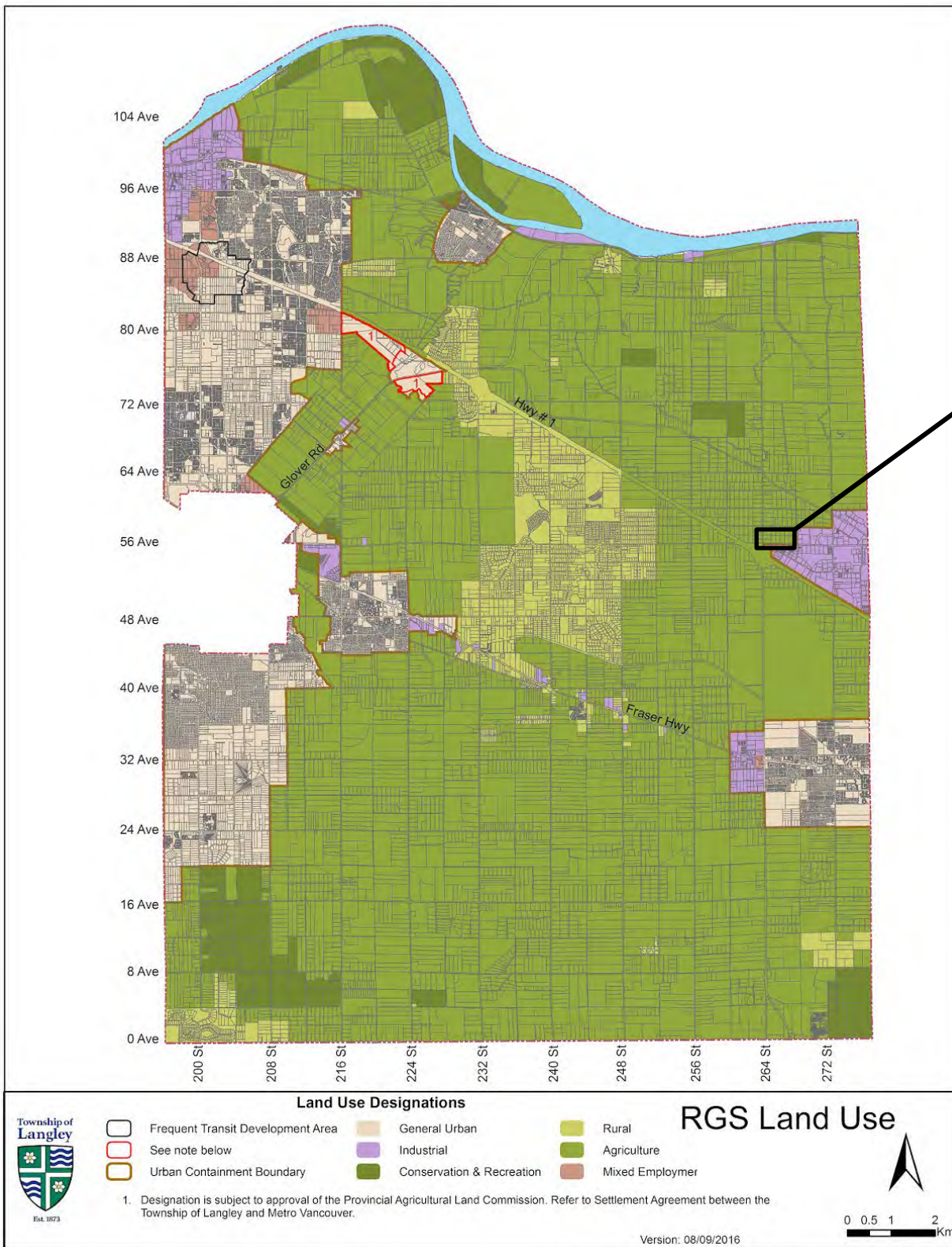
An amendment to the Subdivision and Development Servicing Bylaw 2019 No. 5382 is required to amend the site's service level from Level 4 – Rural to Level 1 – Urban. Staff note that an amendment to the Metro Vancouver Regional Growth Strategy (RGS) will also be required to accommodate the proposal. Further, as the subject properties are located within the referral area for Highway 1, approval of the plan amendment bylaw and zoning bylaw by the Ministry of Transportation and Infrastructure will also be required.

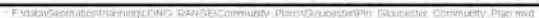
Future development permit application(s) will be necessary to allow Council the opportunity to review the form and character of future development of the site. Staff recommend that the Official Community Plan and rezoning amendments be considered subject to the development prerequisites listed in this report being satisfied prior to Council's consideration of final reading of the applicable bylaw(s).

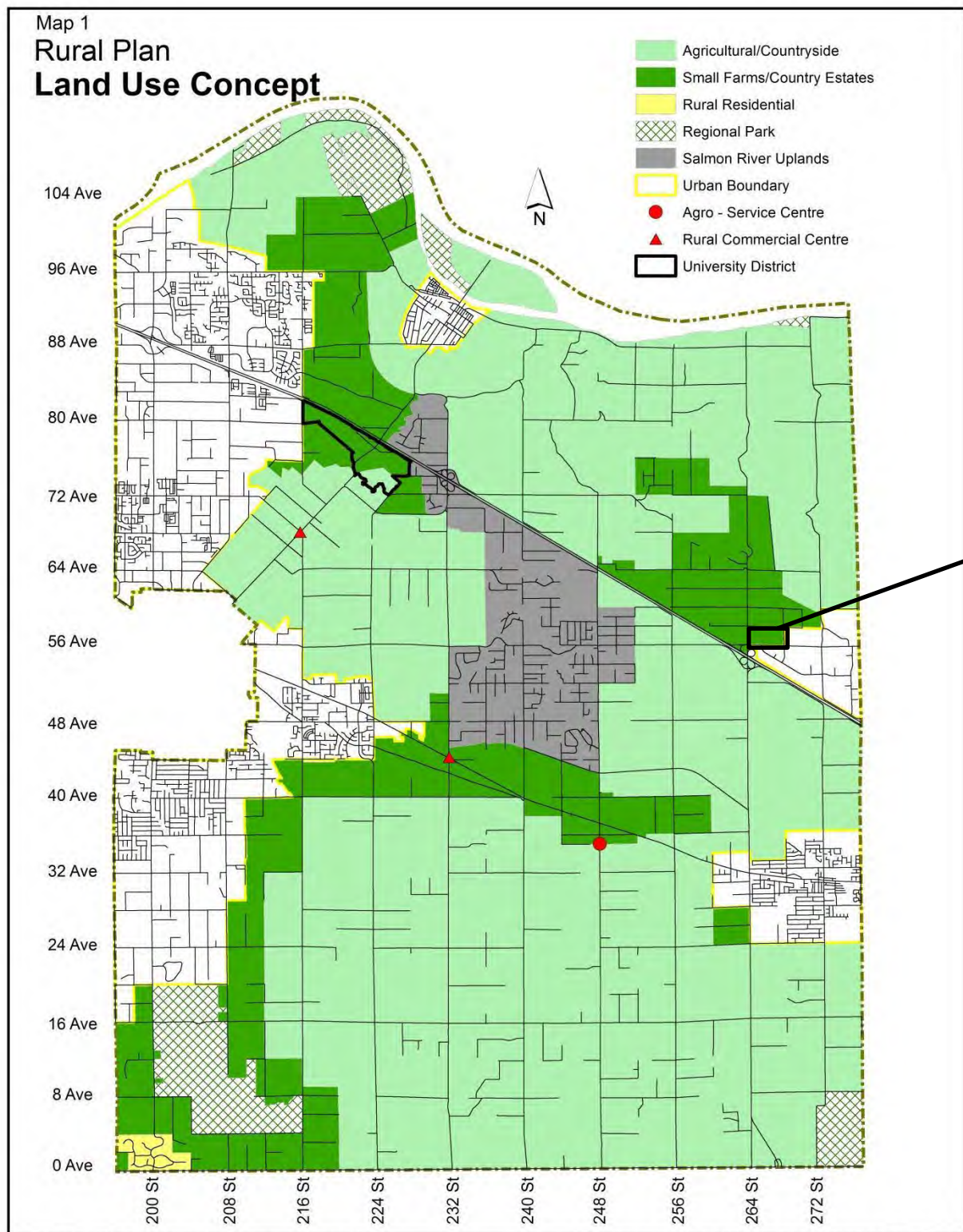
PURPOSE:

This report is to provide Council with information and recommendations with respect to the proposed Official Community Plan Amendment Bylaw No. 5706, Rezoning Bylaw No. 5707 and Subdivision and Development Servicing Bylaw Amendment Bylaw No. 5708.

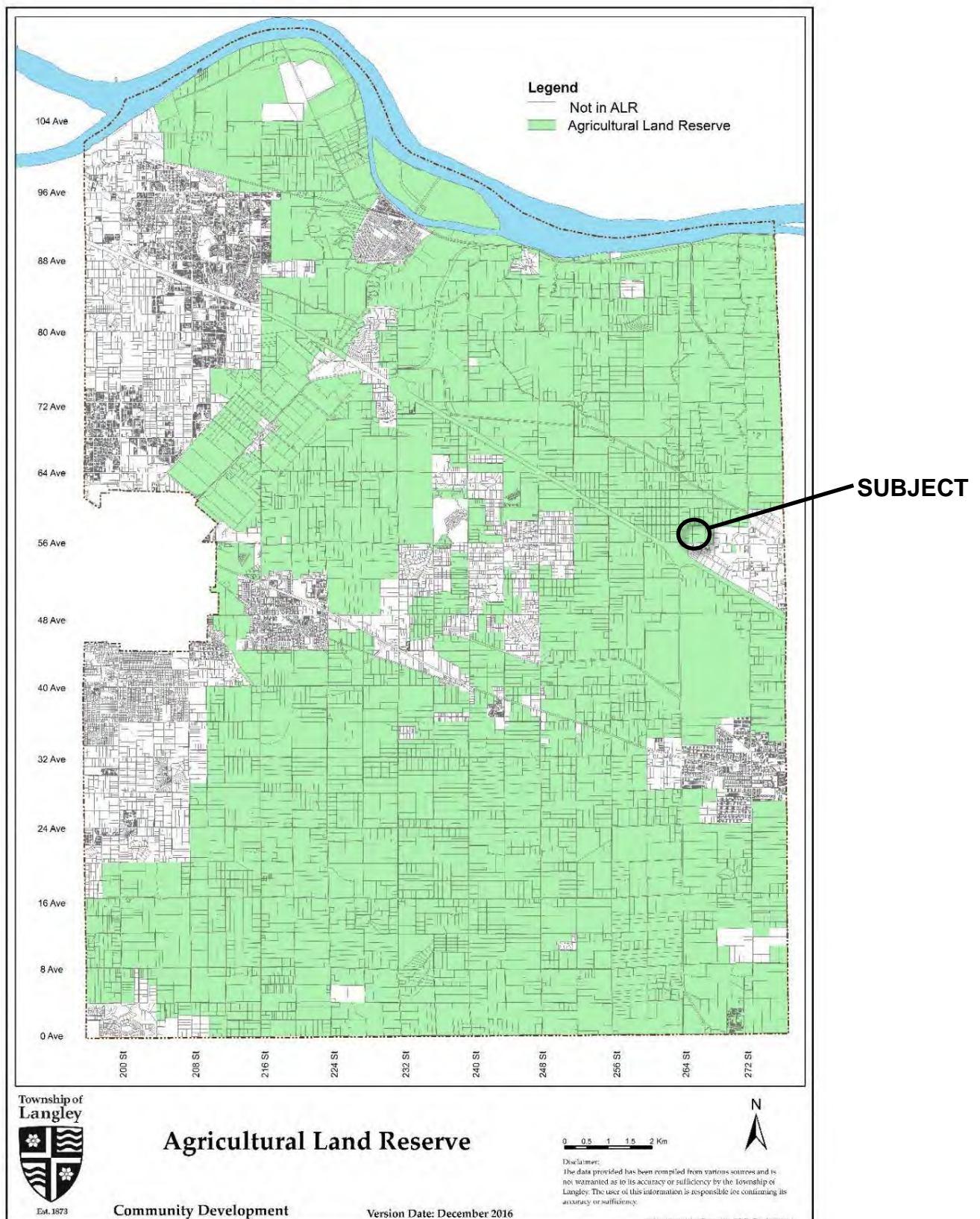


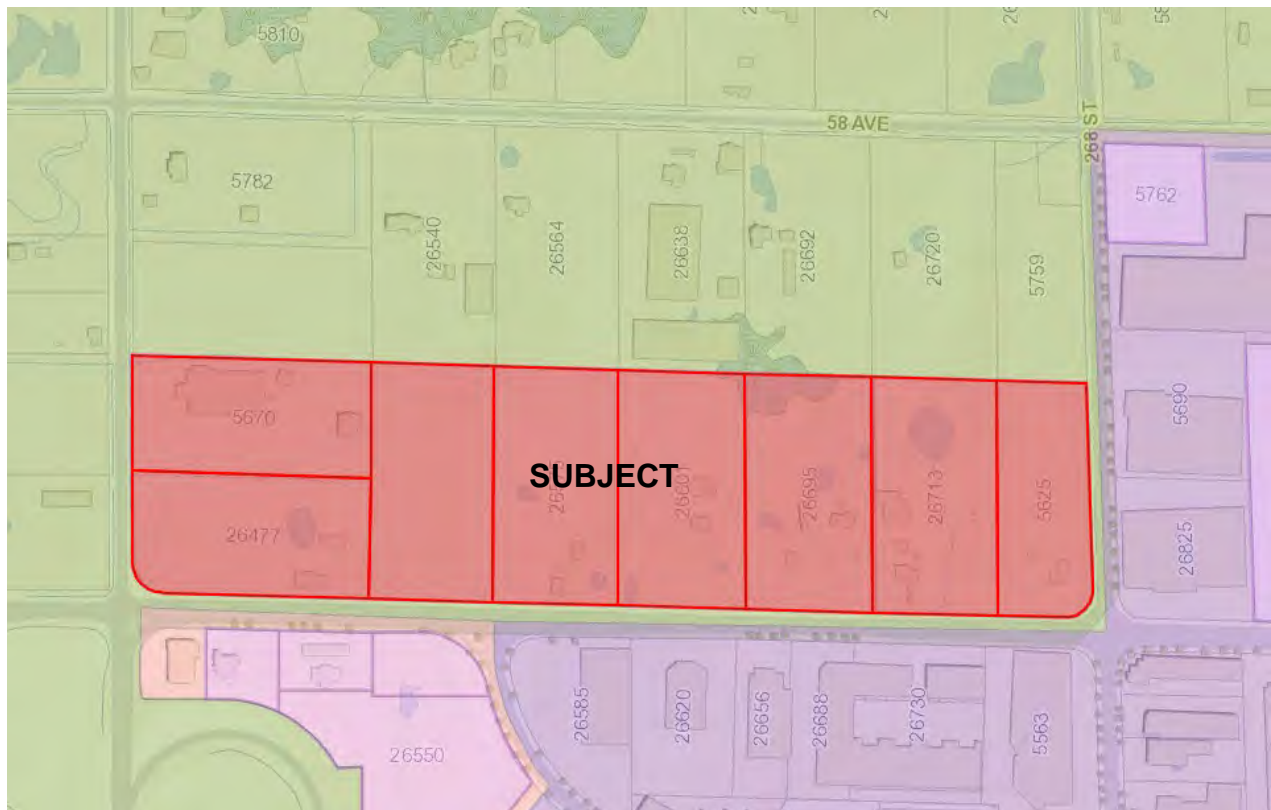




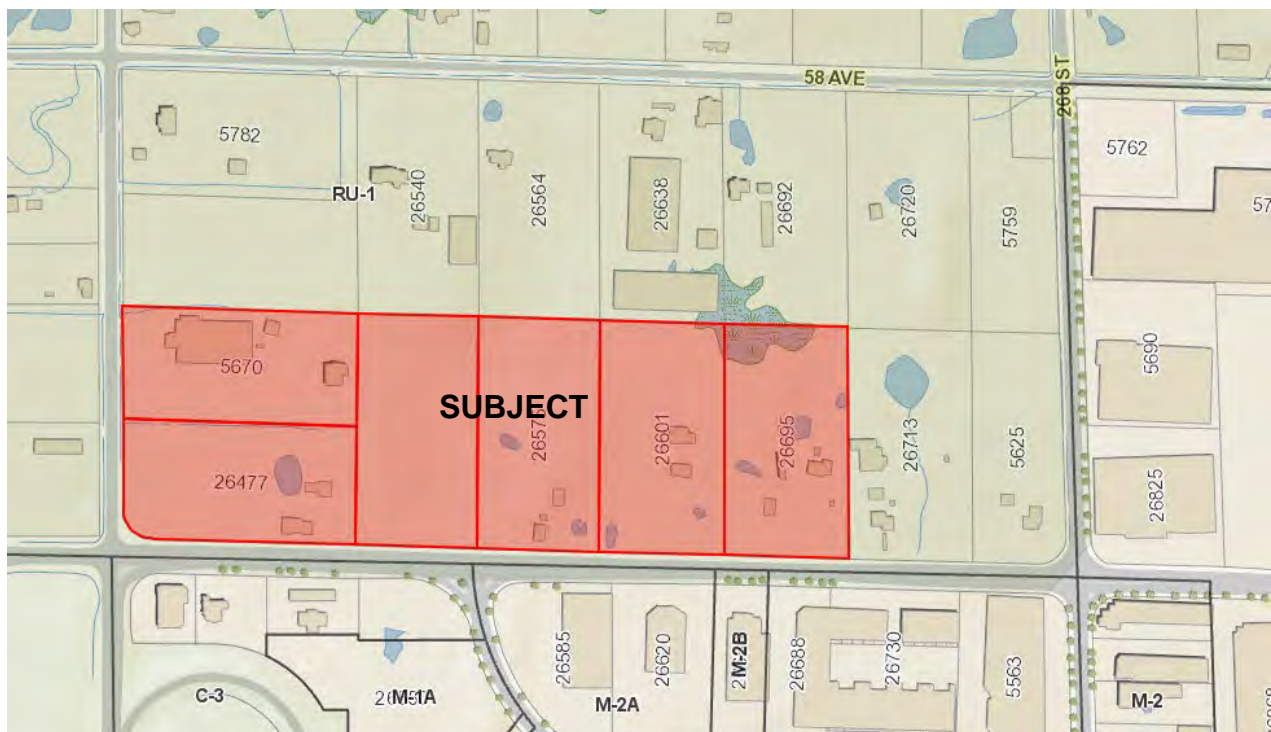


SUBJECT

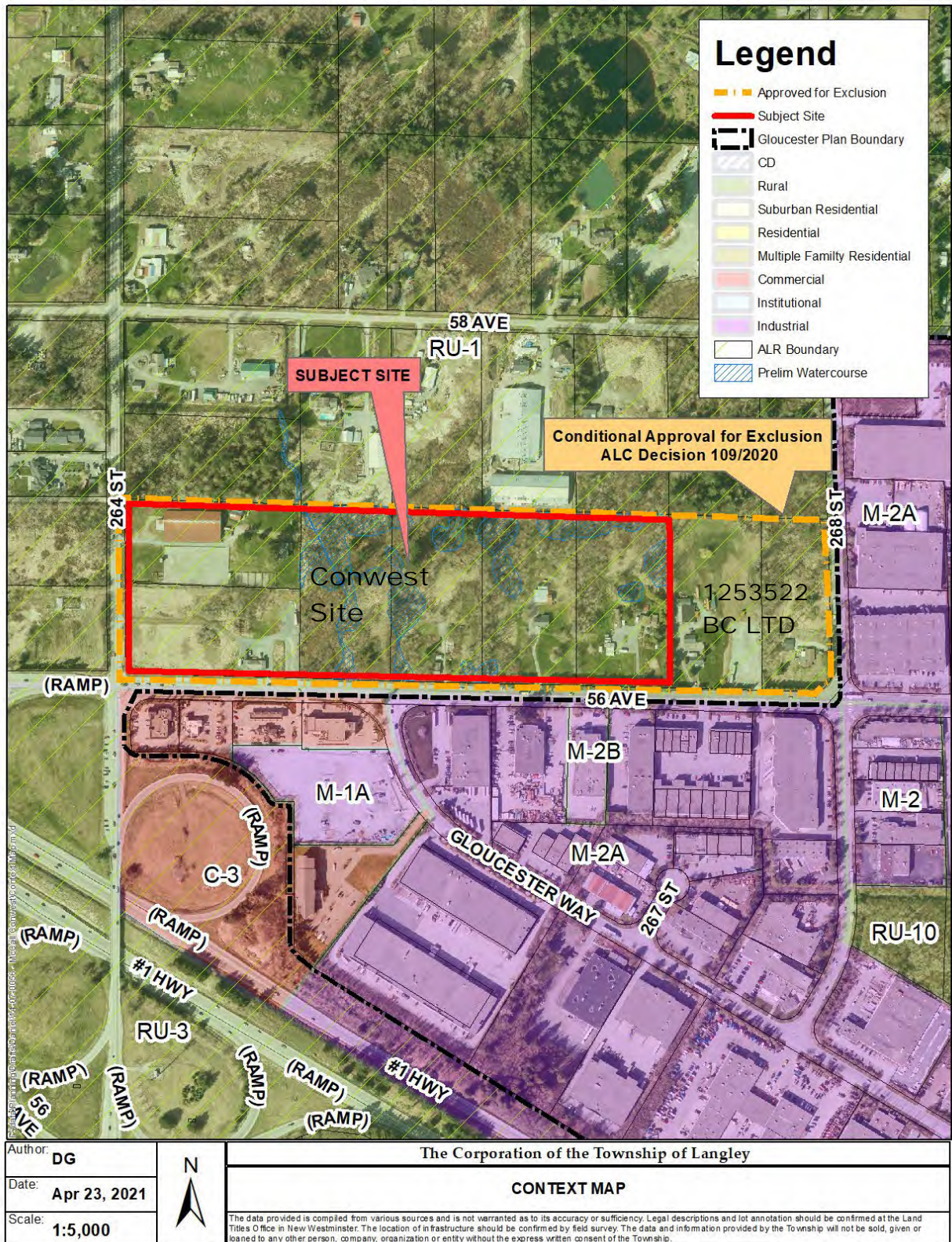




PROPERTIES SUBJECT TO THE PROPOSED OCP AMENDMENT



PROPERTIES SUBJECT TO THE PROPOSED ZONING BYLAW AMENDMENT



CONTEXT MAP



PRELIMINARY SITE PLAN – SUBMITTED BY APPLICANT

REFERENCE:

Applicant/Agent:

Conwest Group
401, 1930 Pandora Street
Vancouver, BC V5L 0C7

Owners:

Cornerstone Training Stables Inc.
201, 585 – 16 Street
West Vancouver, BC V7V 3R8

Kang Hyung and Jung Hee Baik
26477 – 56 Avenue
Aldergrove, BC V4W 1P2

0774606 BC Ltd.
26030 – 28 Avenue
Aldergrove, BC V4W 2Z8

Taralee Murphy
29412 Sunvalley Crescent
Abbotsford, BC V4X 1J2

Lorraine Blackall
PO Box 31067 Thunderbird RPO
Langley, BC V1M 0A9

Brian and Marilyn Woodley
26695 – 56 Avenue
Aldergrove, BC V4W 1P2

1253522 BC Ltd.
9785 – 201 Street
Langley, BC V1M 3E7

Legal Description:

Lot 4 Except Part Dedicated Road on Plan
86434;
Lots 3, 13, 14, 15 And 16;
Lot 12 Except: Part Dedicated Road on Plan
85782;
Lot 11 Except: Part Dedicated Road on Plan
85670;
All of Section 7 Township 14 NWD Plan 2492.

Location and Lot Area:

26695 – 56 Avenue (1.92 ha (4.75 ac))
26601 – 56 Avenue (1.92 ha (4.75 ac))
26575 – 56 Avenue (1.92 ha (4.75 ac))
26500 Block of 56 Avenue (1.92 ha (4.75 ac))
26477 – 264 Street (1.78 ha (4.40 ac))
5670 – 264 Street (1.83 ha (4.51 ac))
26713 – 56 Avenue (1.92 ha (4.75 ac))
5625 – 268 Street (1.38 ha (3.42 ac))

Existing Zoning:	Rural Zone RU-1 Min Lot Size: 1.7 ha (4.2 ac))
Proposed Zoning:	General Industrial Zone M-2 Min Lot Size: 1,858 m2 (20,000 ft2)
Official Community Plan (existing):	Agriculture
Official Community Plan (proposed):	Industrial
Rural Plan (existing):	Small Farms/Country Estates
Rural Plan (proposed):	Urban
Gloucester Community Plan (proposed):	Service and General Industrial
Agricultural Land Reserve:	In the Agricultural Land Reserve (Conditional approval of exclusion granted Mar 10, 2020).

BACKGROUND / HISTORY:

The subject lands consist of eight (8) properties that were part of an earlier development application in 2009 proposing to be excluded from the provincial Agricultural Land Reserve (ALR). On April 26, 2010 Council considered and authorized the application to proceed to the Agricultural Land Commission (ALC). The ALC subsequently refused to authorize exclusion by Resolution #2623/2010. The applicants pursued legal action and on September 26, 2017, the Supreme Court of British Columbia set aside the ALC's decision and ordered the ALC to reconsider the decision. Subsequently, the ALC conditionally authorized exclusion of the subject properties by Resolution #109/2020 dated March 10, 2020 (Attachment A) subject to:

- Provision of a buffer and fence along the northern property line;
- All properties be excluded from the ALR at once; and
- Provision of a drainage plan.

The applicant (Conwest) has assembled six (6) of the subject eight (8) properties that were conditionally approved for exclusion by the ALC. As noted above, the ALC has noted a condition that all eight (8) properties be excluded from the ALR at the same time. The applicant to date has only been able to secure six (6) of the properties and have applied to the ALC for reconsideration of Resolution #109/2020 in order to request that the proposed exclusion of the subject six (6) properties be allowed to proceed separately from the remaining two (2) properties located at 26713 - 56 Avenue and 5625 - 264 Street.

Consistent with the current ALC condition and for process efficiencies, all eight (8) properties have been included in OCP Plan Amendment Bylaw No. 5706; subject to Council's consideration, will form part of the subsequent Metro Vancouver Regional Growth Strategy (RGS) amendment. The remaining two (2) properties (26713 - 56 Avenue and 5625 - 264 Street) conditionally approved for exclusion are not included within the scope of the proposed Rezoning Bylaw No. 5707.

DISCUSSION / ANALYSIS:

To accommodate the proposal to develop the subject lands for industrial purposes, the applicant has applied for amendments to the Township's Official Community Plan (OCP), Gloucester Industrial Park Community Plan and Rural Plan. Staff note that an amendment to the Metro Vancouver Regional Growth Strategy (RGS) is also required.

The subject lands are currently zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Rural Plan and accommodate rural residential uses. The subject lands have frontage on 56 Avenue, 264 Street and 268 Street and located adjacent to the northwest boundary of Gloucester Industrial Park. According to preliminary information provided by the applicant, the subject site accommodates wetted areas and an unclassified watercourse. Protection of watercourses in accordance with Schedule 3 of the Township's OCP and senior government regulation is noted as a condition of rezoning. A preliminary site plan has been submitted by the applicant for the six (6) properties in their current assembly and is included in this report.

The applicant indicates future development permit(s) will allow Council the opportunity to review the form, character and siting of any development.

Staff note that the proposed plan amendment and rezoning bylaw will require authorization from the Ministry and Transportation and Infrastructure, as the subject lands are located in the referral area of Highways 1 and 13.

The applicant has provided the following information with their application identifying that:

The rezoning application represents 28 acres of future industrial land. This rezoning application aligns with the goals set out by Metro Vancouver in the Regional Growth Study as well as the Township of Langley's Economic Development strategy. Under typical industrial development assumptions, these lands will provide hundreds of full time jobs. This rezoning will also help achieve the goals set out in the Townships Economic Development Strategy, namely:

- *Help create additional jobs so that there are more jobs than working residents to maintain employment opportunities for local workers.*
- *Maintain the diversity of the local economy by helping existing companies to expand and by attracting new industries.*

Adjacent Uses:

North: Eight (8) rural residential properties, zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Rural Plan and located within the ALR;

South: 56 Avenue, beyond which are industrial properties zoned General Industrial Zones M-2A and M-2B, designated Service and General Industrial in the Gloucester Industrial Park Community Plan and not located with the ALR. Four (4) commercial properties zoned Service Commercial Zone C-3, designated Commercial in the Gloucester Industrial Park Community Plan and not located within the ALR;

East: 268 Street, beyond which are industrial properties zoned General Industrial Zone M-2A and designated Service and General Industrial in the Gloucester Industrial Park Community Plan and not located within the ALR;

West: 264 Street, beyond which are two (2) properties zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Rural Plan and located within the ALR.

Official Community Plan Amendment:

For processing efficiency and consistency with the conditions of the ALC, OCP Amendment Bylaw No. 5706 amends the OCP by redesignating all eight (8) properties on the north side of 56 Avenue between 264 Street and 268 Street from Agriculture to Industrial. The subject lands are currently designated Agriculture in the OCP which intends to limit development of lands for other uses as per the below excerpt, however the ALC has granted conditional approval for removal of the lands from the ALR.

2.2.3. Limit the subdivision of agricultural land, as set out in the Rural Plan, subject to the approval of the Agricultural Land Commission for land within the ALR. Commercial, industrial, and institutional uses are not encouraged in this designation, except in conformity with the Rural Plan and subject to the approval of the Agricultural Land Commission.

The OCP Section 2.4 - Land use designations states that:

Provision of employment is an important consideration for both the Township and the region as a whole. Areas designated Industrial or Mixed Employment are intended to provide industrial, commercial, and other employment opportunities. Industrial and Mixed Employment areas are located in Northwest Langley, Carvolth, Gloucester, Aldergrove, Willoughby, Willowbrook, and Murrayville.

The OCP anticipates industrial lands to be used for the following uses identified in Section 2.4.11:

Areas designated as Industrial are intended for manufacturing and warehousing activities, and in some cases office use, subject to policies in community plans. Retail activities directly related and accessory to industrial uses, and limited commercial activities supporting industrial activities, may be considered subject to policies in community plans. Residential uses are limited to one dwelling unit per lot for use by an owner, manager, or caretaker. Other commercial or residential uses are not permitted.

The OCP outlines goals for employment lands in Section 3.7 - Employment Land Goals:

- *3.7.2 Ensure a long-term supply of employment lands is maintained, with a match between available land and the requirements of future market demand.*
- *3.7.4. Encourage industrial development that has a high employment ratio*
- *3.7.6. Consider designation of new employment lands where appropriate.*

The proposal is, in staff's opinion, consistent with the above goals identified in the OCP regarding industrial land uses.

Gloucester Industrial Park Community Plan and Rural Plan Amendments:

The eight (8) subject properties are currently designated Small Farms/Country Estates in the Rural Plan. For processing efficiency and consistency with the conditions of the ALC, OCP Amendment Bylaw No. 5706 amends the Rural Plan by removing the properties from the Rural Plan and including them in the Gloucester Industrial Park Community Plan. Further, by designating the properties as Service and General Industrial in the Gloucester Industrial Park Community Plan. This designation anticipates uses such as:

“warehousing, wholesaling and distribution, light manufacturing, technical and educational uses, office and business uses, private utilities, processing and manufacturing of goods.”

This designation is also noted as a mandatory Development Permit area in the plan requiring issuance of a Development Permit prior to issuance of a Building Permit.

Metro Vancouver Regional Growth Strategy:

The subject lands are designated Agriculture in the RGS. This designation typically aligns with the boundary of the ALR and is intended to protect the existing agricultural land base for agricultural uses and food production. As the ALC has conditionally approved exclusion of the subject lands from the ALR. Given the proposed plan amendment and the need for the Township's OCP to align with the RGS, an amendment to the RGS is necessary to accommodate the proposed shift to industrial land use.

The RGS states that additional industrial lands are needed in the region to meet the day to day needs of the population:

Market pressure to convert industrial lands to office, retail and housing has resulted in a diminished supply of industrial land in the region, while demand for land for industrial activities continues to increase as the population and economy of the region grow. Many industries provide for the day-to-day needs of the region's population, such as repair and servicing activities, and renovation and construction functions for shops, homes, hotels and restaurants. Additional lands are needed for container storage, freight forwarding, warehouses, and other distribution functions.

The OCP must align with the RGS and the Regional Context Statement Section 1.1.7(3) of the OCP provides guidance for redesignating land from Agriculture to Industrial as outlined below:

- a) the proposed use is consistent with the general intent of the 'Industrial' land use designation contained in the Township of Langley's OCP;
- b) the subject site is no more than 10 hectares in size;
- c) the subject site is contiguous with the existing Urban Containment Boundary specified in the Regional Growth Strategy; and
- d) the subject site is not contiguous with a site previously re-designated pursuant to Revised Context Statement Section 1.1.7.

The proposal generally aligns with the above criteria as the subject lands are contiguous with the urban containment boundary specified in the RGS and is not contiguous with a site previously re-designated though larger than 10 ha in size (14.59 ha). Further, the Township's Employment Lands Study (completed in 2010) identified expansion of industrial lands in Gloucester as a long-term strategy to increase employment opportunities.

A Type 3 - Minor Amendment to the RGS requires 'a simple majority weighted vote and no regional public hearing' as identified in Section 6.3.4(f) of the RGS below:

6.3.4(f) For sites that are contiguous with, or within, the Urban Containment Boundary and are not within the Agricultural Land Reserve, amendment from Agricultural or Rural land use designations to Industrial land use designation, and associated Urban Containment Boundary adjustments;

Should Council grant third reading to the subject application, staff will advance application to Metro Vancouver for consideration of the necessary amendments to the RGS and the Greater Vancouver Sewerage and Drainage District (GVS & DD) catchment in order to accommodate the proposed change in land use.

For processing efficiencies and consistent with the conditions of the ALC, all eight (8) properties will be included in the proposed RGS amendment.

Agricultural Land Reserve:

The properties forming part of the subject application are currently located in the ALR. The site was conditionally approved for exclusion on March 10, 2020 by Decision #109/2020. As a condition of exclusion, the proponent will be required to construct an 8.0 m (26 ft) wide ALR buffer along the northern property line, consistent with the Ministry of Agriculture Guide to Edge Planning, also noted as a condition of rezoning.

Official Community Plan Consultation Policy:

Council's Official Community Plan Consultation Policy 07-160 requires Council to consider the OCP amendment in conjunction with the financial plan, housing needs report, and any applicable waste management plan. Staff recommend that Council consider the proposed OCP amendment consistent with the Township's financial plans (both operating and capital) and Metro Vancouver's Waste Management Plans.

Zoning Amendment:

Bylaw No. 5707 proposes to rezone only the six (6) properties (26477, 26695, 26601, 26575, 26713 – 56 Avenue and 26500 block of 56 Avenue) currently under application by Conwest to General Industrial Zone M-2. The General Industrial Zone M-2 aligns with the proposed Service and General Industrial designation and permits *general industrial uses*, as defined in the Zoning Bylaw in addition to those industrial uses accommodated in Service Industrial Zone M-1A. The proposed development complies with the minimum parcel size provisions of the General Industrial Zone M-2.

Public Consultation:

Policy 07-164 requires the subject application to hold a Public Information Meeting prior to proceeding to Council. Staff note that due to the COVID-19 pandemic and consistent with the Public Health Officer's orders, Council has temporarily suspended the requirement for a Public Information Meeting.

Servicing:

The subject property is designated Service Level 4 – Rural. Bylaw No. 5708 proposes to amend the Subdivision Development Servicing Bylaw to designate the subject site as Service Level 1 – Urban.

As a condition of final reading, the applicant will be required to confirm the adequacy of the sanitary sewer, storm sewer, and water main for the proposed use, in compliance with the Township's Subdivision and Development Servicing Bylaw. The applicant is required to enter into a Servicing Agreement to secure works and services such as construction of road works, greenways, tree replacement, storm water management including provision of detention facilities, utility upgrades and/or extensions. Road dedications, widening, and necessary traffic improvements (both on-site and off-site informed by a traffic impact study) will be required in accordance with the Subdivision and Development Servicing Bylaw and the Master Transportation Plan. The applicant will also be required to provide erosion and sediment control measures in accordance with the Erosion and Sediment Control Bylaw.

Tree Protection/Replacement:

Tree protection and replacement is required in accordance with the Township's Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection). The applicant has not provided any information regarding tree protection matters with their application package. Final tree retention, protection, and replacement plans are subject to the final acceptance of the Township. This requirement has been included in the list of development prerequisites to be completed prior to final reading of the rezoning bylaw.

Environmental Considerations:

According to preliminary information provided by the applicant, the subject site accommodates wetted areas and an unclassified watercourse. Protection of watercourses in accordance with Schedule 3 of the Township's OCP and senior government regulation is noted as a condition of rezoning.

The Township's Sustainability Charter includes environmental objectives to protect and enhance rivers, streams, wildlife habitats and environmentally sensitive areas in the Township. These environmental objectives are supported by policy and guidance outlined in the Township's Environmentally Sensitive Areas Study, Wildlife Habitat Conservation Strategy, Schedule 3 of the OCP, Erosion and Sediment Control Bylaw, and Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection) which promote sound environmental management practices and outline Township environmental performance expectations. The provision of stormwater management and sediment control measures and compliance with the Township's Subdivision and Development Servicing Bylaw (Schedule I – Tree Protection) satisfies the objectives of the Sustainability Charter.

Intergovernmental Implications:

As the subject site is located within 800 m of controlled access highways (Highway 1 and 13), approval of Bylaws No. 5706 and 5707 by the Ministry of Transportation and Infrastructure (MOTI) is required prior to Council's consideration of final reading.

Exterior Lighting Impact Policy:

As the subject site is located within 150 m (498 ft) of land designated for rural residential purposes, compliance with the Township's Exterior Lighting Impact Policy is required. Provision of an exterior lighting impact plan prepared by an electrical engineer to the acceptance of the Township would be required prior to the issuance of any building permit.

Policy Considerations:

The proposed amendments to the OCP, Gloucester Industrial Park Community Plan, Rural Plan, RGS, Subdivision and Development Servicing Bylaw and proposed rezoning will enable future industrial development of the subject lands. The subject lands are contiguous with the Gloucester Plan area and have been conditionally approved for exclusion from the ALR, accordingly, the shift in land use from rural to industrial will increase the supply of employment land in the Township. The proposed development is compatible with the overall objectives of the Township's Official Community Plan, Gloucester Industrial Park Community Plan and the Regional Growth Strategy.

Therefore, staff recommend Council grant first and second reading to Bylaws No. 5706, 5707 and 5708, subject to 11 development prerequisites and authorize staff to schedule the required public hearing.

Respectfully submitted,

Daniel Graham
DEVELOPMENT PLANNER
for
COMMUNITY DEVELOPMENT DIVISION

ATTACHMENT A ALC Decision #109/2020



~~ATTACHMENT A~~

Agricultural Land Commission
201 – 4940 Canada Way
Burnaby, British Columbia V5G 4K6
Tel: 604 660-7000
Fax: 604 660-7033
www.alc.gov.bc.ca

March 10, 2020

ALC File: 51725

Gerry Mazzei
DELIVERED ELECTRONICALLY

Dear Gerry Mazzei:

Re: Application 51725 to exclude land from the Agricultural Land Reserve

Please find attached the Reasons for Decision of the Executive Committee for the above noted application (Resolution #109/2020). As agent, it is your responsibility to notify the applicant(s) accordingly.

Request for Reconsideration of a Decision

Under section 33(1) of the ALCA, a person affected by a decision (e.g. the applicant) may submit a request for reconsideration. A request for reconsideration may be submitted in writing to the e mail address below.

Please direct further correspondence with respect to this application to
ALC.SouthCoast@gov.bc.ca.

Yours truly,

A handwritten signature in black ink, appearing to read 'Nicole Mak', is written over a horizontal line.

Nicole Mak, Land Use Planner

Enclosure: Reasons for Decision (Resolution #109/2020)
 Schedule A: Decision Map
 Schedule B: ALC Landscape Buffer Specifications, 1998
 Schedule C: BC Ministry of Agriculture's Guide to Edge Planning (Promoting
 Compatibility Along Agricultural – Urban Edges), 2015
 Schedule D: Sample Irrevocable Letter of Credit

cc: Township of Langley (File: 14-07-0035)
 John Shewfelt of Miller Thomson LLP (Applicants' legal representative)



AGRICULTURAL LAND COMMISSION FILE 51725
REASONS FOR DECISION OF THE EXECUTIVE COMMITTEE

Exclusion Application Submitted Under s. 30(1) of the *Agricultural Land Commission Act*

Applicants: Cornerstone Training Stables Inc.
 Costep Enterprises Ltd., Inc. No. BC1085178
 Barry Duellious McCall & Delaine Marie McCall
 Brian Kennedy Woodley & Marilyn Kathleen Woodley
 Taralee Anne Murphy
 Frances Lorraine Blackall
 0774606 BC Ltd., Inc. No. 0774606
 Kang Hyung Baik & Jung Hee Baik

Agent: Gerry Mazzei

Properties:

Property 1:
 Parcel Identifier: 002-459-914
 Legal Description: Lot 3, Section 7, Township 14, New Westminster District Plan 2492
 Civic: 5670- 264th Street, Langley, BC
 Area: 1.82 ha
 Owner(s): Cornerstone Training Stables Inc.

Property 2:
 Parcel Identifier: 012-734-063
 Legal Description: Lot 11 (Except Part Dedicated Road),
 Section 7, Township 14, New Westminster District Plan 2492
 Civic: 5625- 268th Street, Langley, BC



Area 1.38 ha

Owner(s): Costep Enterprises Ltd., Inc.

No. BC1085178

Property 3:

Parcel Identifier: 012-734-071

Legal Description: Lot 12 (Except Part Dedicated Road),
Section 7, Township 14, New Westminster District Plan 2492

Civic: 26713- 56th Avenue, Langley, BC

Area: 1.90 ha

Owner(s): Barry Duellious McCall and Delaine Marie McCall

Property 4:

Parcel Identifier: 012-734-080

Legal Description: Lot 13, Section 7, Township 14, New
Westminster District Plan 2492

Civic: 26695- 56th Avenue, Langley, BC

Area: 1.92 ha

Owner(s): Brian Kennedy Woodley and Marilyn Kathleen
Woodley

Property 5:

Parcel Identifier: 001-619-811

Legal Description: Lot 14, Section 7, Township 14, New
Westminster District Plan 2492

Civic: 26601- 56th Avenue, Langley, BC

Area: 1.92 ha

Owner(s): Taralee Ann Murphy

Property 6:

Parcel Identifier: 012-734-098

Legal Description: Lot 15, Section 7, Township 14, New



Westminster District Plan 2492

Civic: 26575- 56th Avenue, Langley, BC

Area: 1.92 ha

Owner(s): Frances Lorraine Blackall

Property 7:

Lot Identifier: 012-734-101

Legal Description: Lot 16, Section 7, Township 14, New
Westminster District Plan 2492

Civic: 26473- 56th Avenue, Langley, BC

Area: 1.93 ha

Owner(s): 0774606 BC Ltd., Inc. No. 0774606

Property 8:

Lot Identifier: 003-370-623

Legal Description: Lot 4 (Except Part Dedicated Road),
Section 7, Township 14, New Westminster District Plan 2492

Civic: 26477- 56th Avenue, Langley, BC

Area: 1.78 ha

Owner(s): Kang Hyung Baik and Jung (Joseph) Hee Baik

Executive Committee:

Gerry Zimmermann, Acting Chair and Okanagan Panel Chair

Ione Smith, South Coast Panel Chair

Linda Michaluk, Island Panel Chair

Janice Tapp, North Panel Chair

Richard Mumford, Interior Panel Chair

**OVERVIEW**

- [1] The Properties are located within the Agricultural Land Reserve (the "ALR") as defined in s. 1 of the *Agricultural Land Commission Act* (the "ALCA").
- [2] Pursuant to s. 30(1) of the ALCA, the Applicants are applying to the Agricultural Land Commission (the "Commission") to exclude eight properties, totalling 14.58 ha, from the ALR for the purpose of industrial development (the "Proposal").
- [3] The first issue the Executive Committee considered is whether the Properties are capable and suitable for agriculture.
- [4] The second issue the Executive Committee considered is whether exclusion of the Properties would impact adjacent ALR properties.
- [5] The third issue the Executive Committee considered is whether, if exclusion were granted, it should be subject to conditions, and, if so, what those should be.
- [6] The Proposal was considered in the context of the purposes of the Commission set out in s. 6 of the ALCA. These purposes are:
 - (a) to preserve the agricultural land reserve;
 - (b) to encourage farming of land within the agricultural land reserve in collaboration with other communities of interest; and,
 - (c) to encourage local governments, first nations, the government and its agents to enable and accommodate farm use of land within the agricultural land reserve and uses compatible with agriculture in their plans, bylaws and policies.

EVIDENTIARY RECORD

- [7] The Proposal along with all other documentation before the Executive Committee from the Applicants, Agent, local government, third parties, and the Commission is collectively



referred to as the "Application". All documentation in the Application was disclosed to the Agent in advance of this decision.

[8] Commission representatives conducted a walk-around and meeting site visit on October 21, 2019 in accordance with the *ALC Policy Regarding Site Visits in Applications* (the "Site Visit"). The site visit report, prepared in accordance with the *ALC Policy Regarding Site Visits in Applications*, was certified by the Applicants' legal representative (John Shewfelt) on November 19, 2019 as accurately reflecting the observations and discussions of the Site Visit (the "Site Visit Report").

[9] On November 20, 2019, the Executive Committee conducted a meeting with the Agent, the Applicants' legal representative, and certain of the Applicants at the offices of the Commission (the "Applicant Meeting"). An applicant meeting report was prepared and was certified by John Shewfelt on December 11, 2019 as accurately reflecting the observations and discussions of the Applicant Meeting (the "Applicant Meeting Report"). The Applicant Meeting Report is titled 'New Reconsideration Meeting Report' in the application material.

BACKGROUND

[10] The request for exclusion of the Properties was originally refused by the Commission by Resolution #2623/2010. After subsequent events and proceedings, Madam Justice Burke of the Supreme Court of British Columbia issued an Order dated September 26, 2017 (the "Order"), which forms the basis for the proceeding presently before the Commission. Pursuant to the Order, certain members and staff of the Commission, including Chair Dyson, were not to, and did not participate in this proceeding.

EVIDENCE AND FINDINGS

[11] In considering the suitability of a parcel for agricultural use, the Commission often considers individual and cumulative impacts of any limitations on a property (if any), or limitations imposed on the property by surrounding land uses. With respect to the Properties under application, the Executive Committee found there to be cumulative impacts from



individual variables that it considered germane to its deliberation.

- [12] This section sets out the findings of the Executive Committee, or where specified of the majority of the Executive Committee (Commissioners Michaluk, Tapp, Mumford, and Zimmermann).

Issue 1: Whether the Properties are capable and suitable for agriculture.

Agricultural Capability

- [13] To assess agricultural capability on the Properties, the Executive Committee referred in part to agricultural capability ratings. The ratings are identified using the BC Land Inventory (BCLI), 'Land Capability Classification for Agriculture in B.C.' system. The improved agricultural capability ratings applicable to the Properties are Class 2, 3, and 4, more specifically approximately 20% (60% Class 3DT and 40% Class 3DW) and 80% (50% Class 3T, 30% Class 2T, and 20% Class 3DW).

Class 2 - land is capable of producing a wide range of crops. Minor restrictions of soil or climate may reduce capability but pose no major difficulties in management.

Class 3 - land is capable of producing a fairly wide range of crops under good management practices. Soil and/or climate limitations are somewhat restrictive.

Class 4 - land is capable of a restricted range of crops. Soil and climate conditions require special management considerations.

The limiting subclasses associated with this lot of land are D (undesirable soil structure), T (topographic limitations), and W (excess water).

- [14] In addition, the Executive Committee received three professional Agrologist's reports and two Agrologist report reviews, prepared by:

- Regency Consultants Ltd (Bob Holtby), dated December 22, 2010 (the "Holtby Opinion");



- Whiskey Jack Land Management Corp, dated September 30, 2015 (the "Whiskey Jack Report");
- C&F Land Resource Consultants Ltd, dated December 14, 2018 commissioned by the Commission (the "C&F Report");
- C&F Land Resource Consultants Ltd, dated December 17, 2018 which provides a review of the Holtby Opinion; and
- C&F Land Resource Consultants Ltd, dated December 17, 2018 which provides a review of the Whiskey Jack Report.

[15] While the C&F Report indicates that 5.22 ha (35.8%) of the Properties have an improved agricultural capability rating of Class 3, and 1.44 ha (9.9%) have an improved rating of Class 4, it concludes that 7.92 ha of the Properties (54.3%) is unclassified anthropogenic filled sites, buildings, and curtilage. The Whiskey Jack Report also concludes that major sections of the Properties have imported fill material. According to the C&F Report, the fill material was generally low in organic matter, and included some foreign non-soil materials including bricks, concrete, and other non-soil materials; therefore, limiting the potential for soil bound agricultural use of filled areas. The C&F Report also indicates that the low-lying areas of the Properties have shallow topsoil over glacio-marine till subsoils which are difficult to drain even with the use of tile drainage systems.

[16] Based on the agricultural capability ratings and the C&F Report, the Executive Committee finds that the Properties have mixed prime and secondary agricultural capability and that the Properties are limited by excess water.

Lot Size

[17] The Properties range in size from 1.3 ha to 1.9 ha. With respect to the Properties, the Executive Committee finds that the size of the Properties alone is not an impediment to their use for agriculture. Small lots generally have value for uses such as small lot agriculture (soil bound or non-soil bound), and can be used for both subsistence and commercial agriculture provided that there are no extenuating factors that would impede the use of that land for agriculture now or in future.



Traffic

[18] The Properties are located on the north side of 56th Avenue between Highway 13 and 268th Street in the Township of Langley. 56th Avenue is a major east-west four-lane arterial road near an intersection with access to Highway 1. At the Site Visit, the Commission representatives observed the consistent volume of traffic along 56th Avenue and considered the impact the traffic may have on using the Properties for agriculture. The majority of the Executive Committee finds that the impact of traffic on 56th Avenue would pose an impediment to movement of farm machinery and vehicles, which limits the feasibility of the Properties to be used for agriculture generally.

Drainage

[19] The C&F Report indicates that, in 2007, the Township of Langley upgraded 56th Avenue and 268th Street to install concrete curbs, gutters, sidewalks, and buried storm sewers. At the time, the existing road ditches fronting the Properties were closed, and a connection to the municipal storm sewer was provided to each property fronting 56th Avenue.

[20] At the Site Visit, certain of the Applicants explained the drainage issues of the Properties which included natural presence of clay soils in some areas, and increase discharge of storm water from development (i.e. mushroom facility to the north) resulting in areas of standing water. Applicant Barry McCall also explained that he previously had animals (cattle and sheep) on his property but they were removed due to wet soil conditions that caused hoof rot. Some of the Applicants discussed measures undertaken to address the drainage issues including installation of tile drainage, surface drainage ditches, and placement of fill that were unsuccessful.

[21] Based on discussions with the Applicants present at the Site Visit and Applicant Meeting, the Executive Committee understands that fill has been placed on some of the Properties in order to address issues of inundation, as well as for some other non-farm reasons. The Executive Committee notes that some properties received over 1000 loads of fill. While the C&F Report concludes that the extensive placement of fill on the Properties has impeded normal farm practices including drainage, it further states that drainage would be difficult to



improve in these areas without using ditching, which could be hazardous to farm equipment. The Executive Committee does not accept degradation of land by fill placement as an acceptable rationale to exclude land from the ALR. However, the Executive Committee does acknowledge that the fill described in the C&F Report has diminished the agricultural capability of the Properties.

Summary

[22] While the Executive Committee finds that any one of the variables applicable to the Properties (i.e. agricultural capability, lot size, traffic, drainage) is not insurmountable on its own, in this case, the majority of the Executive Committee finds that when considered on the whole, the restrictions have a substantial cumulative impact on the Properties' capability and suitability for agriculture. The majority of the Executive Committee finds that the size of the Properties, in combination with the drainage limitations, and access challenges restricts the use of the Properties for soil bound or non-soil bound agriculture.

Issue 2: Whether exclusion of the Properties would impact adjacent ALR properties.

[23] The Executive Committee considered the potential impacts of exclusion and future industrial development of the Properties on adjacent ALR properties located to the north and west.

[24] Noting the drainage issues presented in this application, the Executive Committee is concerned with the drainage impacts on adjacent ALR lands. However, the majority of the Executive Committee finds that their concern regarding the drainage impacts on adjacent ALR lands can be addressed through the development of a drainage plan for the industrial development, similar to Resolution #377/2015 (the "Surrey Approval"), to ensure there are no adverse impacts related to drainage on adjacent ALR lands.

[25] Further, if the Properties are excluded for industrial purposes, industrial development that is undertaken would be immediately beside lands that remain in the ALR. The Executive Committee finds that a fence, constructed in accordance with Schedule D.6 of the *ALC Landscape Buffer Specifications*, 1998 (Schedule B), along the new ALR



boundary (north of the Properties), as shown in Schedule A (Decision Map), and vegetative buffering and setbacks (as discussed in the next subheading) will create important separation between adjacent agricultural and industrial uses.

Issue 3: Whether, if exclusion were granted, it should be subject to conditions, and, if so, what those should be.

[26] Exclusion of the Properties from the ALR could have certain impacts contrary to the purposes of the Commission set out in s.6 of the ALCA. However, the majority of the Executive Committee finds, in this case, the cumulative impacts affecting the Properties' capability and suitability for agriculture, on balance, outweighs the benefits of retaining the lands in the ALR, subject to certain conditions.

[27] The majority of the Executive Committee finds that certain conditions of exclusion of the Properties would be appropriate. The conditions are as follows:

- a. **Properties dealt with together** – the majority of the Executive Committee requires that all of the Properties be removed from the ALR at the same time to create a continuous ALR boundary;
- b. **Fence Construction** – Before exclusion of the Properties from the ALR, either:
 - I. A chain link fence must be constructed along the new northern ALR boundary, as shown in Schedule A, in accordance with the specifications set out in *Schedule D.6 of the ALC Landscape Buffer Specifications, 1998* (Schedule B) (the "Schedule B specifications") (the "Fence Construction"); or
 - II. If the Fence Construction is deferred, financial security in the form of an Irrevocable Letter of Credit (ILOC) (Schedule D) made payable to the Minister of Finance c/o the Agricultural Land Commission must be posted in the amount of a quote (also to be submitted to the Commission, at or before the time the security is posted) for the Fence Construction. The ILOC shall be returned once the Fence Construction is completed;
 - i. For greater clarity, some or all of the ILOC will be forfeited upon failure to comply with the any or all aspects of condition B contained herein;



- c. **Vegetative Buffer and Setbacks** – Before exclusion of the Properties from the ALR:
- I. a plan must be submitted to the Commission, that is acceptable to the Commission, that addresses vegetative buffering and setbacks on the Properties, as shown in Schedule A, to the extent necessary for buffering in accordance the BC Ministry of Agriculture's Guide to Edge Planning (Schedule C) for Level 2 Urban-side Non-Residential Setback & Buffer (page 22) (the "Vegetative Buffer and Setback Construction"); and
 - II. either:
 - i. a vegetative buffer and setbacks in accordance with the plan referred to in (c)(I) must be in place; or
 - ii. if the Vegetative Buffer and Setback Construction is deferred, a financial security in the form of an ILOC (Schedule D) made payable to the Minister of Finance c/o the Agricultural Land Commission must be posted in the amount of a quote (also to be submitted to the Commission, at or before the time the security is posted) for the Vegetative Buffer and Setback Construction. The ILOC shall be returned once the Vegetative Buffer and Setback Construction is completed;
 - a. For greater clarity, some or all of the ILOC will be forfeited upon failure to comply with the any or all aspects of condition C contained herein;
- d. **Covenant** – Before exclusion of the Properties from the ALR, a covenant must be registered against the title of the Properties in favour of the Commission, for the purpose of ensuring the maintenance of the chain-link fence described in Condition B, and the maintenance of the vegetative buffer and setbacks in Condition C, in accordance with Conditions B and C; and
- e. **Drainage** – Before exclusion of the Properties from the ALR, develop a plan, acceptable to the Township of Langley, that, upon development of the Properties, ensures there are no adverse impacts to drainage on adjacent ALR properties.



- [28] The majority of the Executive Committee recommends working with Commission staff and the Township of Langley prior to finalizing the vegetative buffer and setback plan for the Commission's review and the drainage plan for the Township of Langley's review.

DECISION

- [29] For the reasons given above, the majority of the Executive Committee approves the Proposal to exclude the eight properties (totalling 14.58 ha) from the ALR, subject to the conditions set out in paragraph 27 above.
- [30] The Commission will advise the Registrar of Land Titles that the Properties have been excluded from the ALR when it has received confirmation that the conditions of approval have been met.
- [31] This decision does not relieve the owner or occupier of the responsibility to comply with applicable Acts, regulations, bylaws of the local government, and decisions and orders of any person or body having jurisdiction over the land under an enactment.
- [32] This is a decision of the majority of the Executive Committee.
- [33] A decision of the Executive Committee is a decision of the Commission pursuant to s. 11.1(5) of the ALCA.

- [34] Resolution #109/2020
Released on March 10, 2020

A handwritten signature in black ink, appearing to read 'G. Zimmermann', written in a cursive style.

Gerry Zimmermann, Acting Chair and Okanagan Panel Chair

A handwritten signature in black ink, appearing to read 'L. Michaluk', written in a cursive style.

Linda Michaluk, Island Panel Chair



A handwritten signature in black ink, appearing to read "Janice E. Tapp", is positioned above the printed name.

Janice Tapp, North Panel Chair

A handwritten signature in black ink, appearing to read "R. Mumford", is positioned above the printed name.

Richard Mumford, Interior Panel Chair

DISSENTING VOTE

[35] The reasons for which I do not support exclusion of the Properties from the ALR, even with conditions are:

- Small ALR lots adjacent to busy arterial roads are not uncommon in the South Coast region;
- The limitations that the Applicants put forward, notably excessive moisture, are not unique to the Properties and are common throughout the South Coast region; and
- The placement of fill does not preclude the use of land for non-soil bound agriculture.

These are my reasons.

A handwritten signature in black ink, appearing to read "Ione Smith", is positioned above the printed name.

Ione Smith, South Coast Panel Chair



- The Properties & Conditionally Approved Exclusion (approximately 14.58 ha)
- - - Chain-Link Fence (Condition B of Resolution #109/2020)
- ■ ■ ■ ■ Vegetative Buffer and Setback (Condition C of Resolution #109/2020)



March 10, 2022

ALC File: 51725

Joe Carreira
Conwest Developments Ltd.
DELIVERED ELECTRONICALLY

Nicole Clarke
Vitrium Glass Group
DELIVERED ELECTRONICALLY

Dear Joe Carreira and Nicole Clarke:

Re: Application 51725 to exclude land from the Agricultural Land Reserve

The Agricultural Land Commission (the “Commission”) is in receipt of Joe Carreira’s February 2, 2022 e-mail relating to the conditions outlined in ALC Resolution #109/2020.

In accordance with Resolution #109/2020, the Executive Committee approved the proposal to exclude eight properties (totaling 14.58 ha) from the Agricultural Land Reserve subject to the following conditions:

- a. **Properties dealt with together** – the majority of the Executive Committee requires that all of the Properties be removed from the ALR at the same time to create a continuous ALR boundary;
- b. **Fence Construction** – Before exclusion of the Properties from the ALR, either:
 - I. A chain link fence must be constructed along the new northern ALR boundary, as shown in Schedule A of Resolution #109/2020, in accordance with the specifications set out in *Schedule D.6 of the ALC Landscape Buffer Specifications*, 1998 (the “Fence Construction”); or
 - II. If the Fence Construction is deferred, financial security in the form of an Irrevocable Letter of Credit (ILOC) made payable to the Minister of Finance c/o the Agricultural Land Commission must be posted in the amount of a quote (also to be submitted to the Commission, at or before the time the security is posted) for the Fence Construction. The ILOC shall be returned once the Fence Construction is completed;
 - i. For greater clarity, some or all of the ILOC will be forfeited upon failure to comply with the any or all aspects of condition B contained herein;
- c. **Vegetative Buffer and Setbacks** – Before exclusion of the Properties from the ALR:
 - I. A plan must be submitted to the Commission, that is acceptable to the Commission, that addresses vegetative buffering and setbacks on the Properties, as shown in Schedule A of Resolution #109/2020, to the extent necessary for buffering in accordance the BC Ministry of Agriculture’s Guide to Edge Planning for Level 2 Urban-side Non-Residential Setback & Buffer (the “Vegetative Buffer and Setback Construction”); and
 - II. either:
 - i. a vegetative buffer and setbacks in accordance with the plan referred to in (c)(I) must be in place; or



- ii. if the Vegetative Buffer and Setback Construction is deferred, a financial security in the form of an ILOC made payable to the Minister of Finance c/o the Agricultural Land Commission must be posted in the amount of a quote (also to be submitted to the Commission, at or before the time the security is posted) for the Vegetative Buffer and Setback Construction. The ILOC shall be returned once the Vegetative Buffer and Setback Construction is completed;
 - a. For greater clarity, some or all of the ILOC will be forfeited upon failure to comply with the any or all aspects of condition C contained herein;
- d. **Covenant** – Before exclusion of the Properties from the ALR, a covenant must be registered against the title of the Properties in favour of the Commission, for the purpose of ensuring the maintenance of the chain-link fence described in Condition B, and the maintenance of the vegetative buffer and setbacks in Condition C, in accordance with Conditions B and C; and
- e. **Drainage** – Before exclusion of the Properties from the ALR, develop a plan, acceptable to the Township of Langley, that, upon development of the Properties, ensures there are no adverse impacts to drainage on adjacent ALR properties.

The following documents were submitted toward completion of the conditions of approval in Resolution #109/2020:

Condition B: Fence Construction & Condition C: Vegetative Buffer and Setbacks

Conwest Developments Ltd. and Vitrium Glass Group have opted to defer construction of the fence and establishment of the vegetative buffer and setbacks. In accordance with the conditions, they have submitted:

- A Landscape Plan prepared by LandSpace, dated February 17, 2022. The Landscape Plan includes construction details for the required setbacks, vegetative buffer, and chain link fence.
- A Landscape Cost Estimate, prepared by LandSpace, for the construction of the chain link fence, and vegetative buffer and setback, dated January 28, 2022. The Landscape Cost Estimate is \$308,000.
- One Irrevocable Letter of Credit and one bank draft, totalling \$308,000.

Condition D: Covenant

- Covenants for the purpose of ensuring the maintenance of the chain link fence (condition B), and maintenance of the vegetative buffer and setbacks (condition C) have been registered on the seven properties adjacent to the ALR boundary:



Property	PID	Covenant	Registered
1	002-459-914	CA8763529	Feb 9, 2021
2	012-734-063	CA8763526	Feb 9, 2021
3	012-734-071	CA9626321	Jan 7, 2022
4	012-734-080	CA8763535	Feb 9, 2021
5	001-619-811	CA8763534	Feb 9, 2021
6	012-734-098	CA8763533	Feb 9, 2021
7	012-734-101	CA8763532	Feb 9, 2021

Covenant E: Drainage

- A letter from the Ramin Seifi, Township of Langley General Manager of Engineering & Community Development, dated January 31, 2022, regarding Application 51725, Resolution #109-2020 dated March 10, 2020; 5670 264 Street, and 26473, 26477, 26575, 26601, 26695 and 26713 56 Avenue and 5625 268 Street (The "January Letter"). The January Letter confirms that the Township of Langley will confirm "the adequacy of drainage plans for the entire site, to ensure no impact to the surrounding area for the sites, including the adjacent ALR lands, to meet condition 27 (e) of Resolution #109/2020.

As CEO, I confirm that the Acting Chair of the Commission finds that the documents submitted meet the conditions for exclusion outlined in Resolution #109/2020. The Commission will advise the Registrar of Land Titles that the eight properties have been excluded from the ALR.

Please direct further correspondence with respect to this application to
ALC.SouthCoast@gov.bc.ca.

Sincerely,

PROVINCIAL AGRICULTURAL LAND COMMISSION

Kim Grout, Chief Executive Officer

51725m9

March 15, 2022

Mr. Ramin Seifi, GM Engineering, Parks, and Community Development
Township of Langley
20338-65 Avenue
Langley, BC, V2Y 3J1

Dear Mr. Seifi:

RE: Voluntary Amenity Contribution for OCP/Zoning Amendment Application # 100209
(56th Ave., 264th- 268th St.)

On June 28, 2021, Council carried the Council Process Committee recommended motion that Council direct staff to hold substantive discussions with the proponent(s) regarding community benefits of the subject application.

In response, Conwest (as applicant and agent for Lorval), (Conwest/Lorval), has engaged in various discussions with Township staff regarding a potential in-kind and/or cash contribution that responds to the needs of the community and the project. Based on our extensive discussions we have agreed that Conwest/Lorval are committed to a project value of **\$7.8 million dollars** for the completion of the 96th Ave community project. This 96th Avenue project enjoys support and has been informed by the following community groups which have provided valuable insight and contributions to this proposal:

- Kwantlen First Nation (see attached letter dated October 15, 2021)
- Kwantlen Polytechnic University (see attached letter dated October 28, 2021)
- Salmon River Enhancement Society (see attached letter dated September 21, 2021)

The detail of the proposed contribution includes a combination of in-kind, cash and environmental and community value as follows:

1. Total In Kind Contribution- Environmental Restoration /Community Farm Amenity (96th Ave)
6.5 acres- valued at \$5.9M (see attached project presentation):

- \$3.2M Value- Transfer to the Township of Langley of the 6.5-acre property located at 22710 96th Ave. and Parcel H for a nominal cost.
- \$0.2M- Associated land costs (tax, int.)
- \$0.3M- Site clean up of existing derelict site and remediation.
- \$1.2M- Lower Salmon River habitat enhancement design and construction.
- See attached concept.
- \$0.5M Community Building and parking design and construction:
 - o "Heritage Barn" style architecture with learning area, outside shed roof area and attached small tool storage shed.
 - o approximately 1,200 sq. feet including meeting area, small kitchen area and accessible washroom.
- \$0.5M Cash contribution toward operational costs. Estimated at \$50,000 per year x 10 years.

- The above \$5.9M value can be further categorized as follows:
 - Environmental compensation for the proposed development at 56th Ave. at 264th-268th
 - Value attributed to this use is: **\$ 3,100,000.**
 - Rational is: This value includes the attributable land value, site clean up, habitat creation and ongoing maintenance. The attributable value is based on the pro-rata share of total projects costs (based on land area), less the community amenity portion of the habitat area providing public water/ habitat access and associated educational opportunities.
 - Community amenity facility/public access/learning farm – Proposed VAC in-Kind Contribution
 - Value attributed to this use is **\$2,800,000.**
 - Rational is: This value includes attributable land value, heritage farm building, site clean up, publicly accessible habitat areas, learning farm in partnership with KFN and KPU as well as a cash contribution toward ongoing maintenance. Could also include a farmer's market, fish release area and community celebration space or other uses as determined by the Township of Langley and various stakeholders.
- Additional non- monetary Environmental/Community Value:
 - Environmental Value:
 - Complex environmental and ecological value provided through significant habitat creation of existing derelict 96th Ave site for over 20 fish species including Chum, cutthroat and endangered steelhead and Salish Sucker. This proposed "Salmon River Compensation Conceptual Design and Recommendations" is summarized in the attached EBB Environmental Consulting report dated August 17, 2021.
 - Ecological Education Value:
 - Education is the keystone to ongoing habitat protection and enhancement. This could also include indigenous knowledge of ecological health- water, trees, and habitat.
 - Farming Education Value:
 - Capability for small scale agricultural production, living agricultural classroom, incubator farms and traditional indigenous food gardens.
 - Contributes to the Townships goals of greater food security and sustainable food systems.

2. Voluntary Cash Contribution- \$1.9M:


- Based on our ongoing discussions with staff over the last nine months, it is clear that the Township has several opportunities to fund potential community projects. We understand that although the proposed pedestrian overpass project in Fort Langley enjoys significant funding commitments there is still a funding shortfall of approximately 1.9 million dollars. In response Conwest/Lorval would like to offer to bridge the funding gap with a voluntary cash amenity contribution of the aforementioned \$1.9M. For clarity, however, given the many funding priorities facing the Township this cash contribution could be used on any variety of projects as determined by staff and council.

In addition to the Proposed Environmental Compensation the total proposed Voluntary Amenity Contribution is summarized as follows:

- o \$2,800,000 In Kind Community amenity facility/learning farm/public access
- o \$1,900,000 Voluntary Cash Contribution
- o **\$4,700,000** Total Voluntary Amenity Contribution

We look forward to the opportunity to deliver this significant community, educational and environmental amenity, and the value it will bring to the Township and KFN. We would also like to acknowledge the time and dedication of Township staff in getting this project to this important Milestone.

Sincerely,



Ben Taddei, COO

cc. Stephen Richardson, Director, Development Services
Joe Carreira, VP Development, Conwest

Attachments included

March 14, 2022

96th Avenue Community Enhancement Project

The following package includes various documents which relate to the proposed 96th Avenue Community Enhancement Project in the Township of Langley.

Please find attached, for your consideration:

- Support Letters
 - o Kwantlen First Nation Support Letter dated October 15, 2021
 - o Kwantlen Polytechnic University Support Letter dated October 28, 2021
 - o Salmon River Enhancement Society Support Letter dated September 21, 2021
- Conwest 96th Avenue Community Enhancement Project Presentation
- EBB Memo dated August 17, 2021



October 15, 2021

Ramin Seifi, General Manager, Engineering and Community Development

Development Services

Township of Langley

20338 - 65 Avenue, Langley, BC

V2Y 3J1

Dear Mr. Seifi,

Re: Biodiversity Enhancement & Farming at Salmon River/ 22710 96th Ave.

I am writing to confirm that I met with the Conwest Development Team on September 8th, 2021, and September 17th, 2021, and had the opportunity to learn more about the proposed improvements for the Salmon River/ 22710 96th Ave. property located in the Township of Langley. The proposal for the property offers a significant aquatic habitat creation opportunity and various agricultural benefits as well, which include potential for agricultural production and a learning farm, as well as biodiversity improvements for fish and other species. Once completed, the improvements would be a significant contribution to improving habitat on unceded Kwantlen Lands within the Township and the Salmon River.

Kwantlen Lands Department supports the improvements proposed and looks forward to seeing this vision become a reality.

We look forward to working with the Conwest Development Team and Kwantlen Polytechnic University and trust that this letter provides the support necessary to move this project forward.

Sincerely,

Ashley Doyle

Lands Manager

Kwantlen Lands, Resources and Stewardship

Cc:

Stephen Richardson, Director, Development Services, Planning & Development

Joe Carreira, VP Development, Conwest Developments

Tumia Knott, Councillor, Kwantlen First Nation

October 2 , 20

Ramin Seifi
General Manager, Engineering and Community Development
Development Services
Township of Langley
20338 - 65 Avenue, Langley, BC V2Y 3J1

Dear Mr. Seifi,

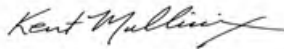
Re: Biodiversity Enhancements & Farming Opportunity at Salmon River (22710 96th Avenue)

Kwantlen Polytechnic University (KPU) understands that Conwest is in the final stages of acquiring 22710 96th Avenue and planning to undertake significant site improvements that include site remediation, riparian area improvements, habitat enhancements and the development of a small scale learning farm. While all of the improvements are beneficial to the local community and environment, the creation of a small scale farm ties directly to a number of recommendations described in the Township of Langley Food System Study which was also prepared by KPU in 2018.

KPU supports any and all steps the Township takes toward greater food security, small scale farming and sustainable food systems and looks forward to the proposed site improvements. KPU also looks forward to future dialogue and opportunities to collaborate with Conwest and the Township on this exciting initiative.

KPU is equally excited to continue our partnership with the Kwantlen First Nation and for the opportunity to work with their members on a small scale learning farm initiative.

Sincerely,



Dr. Kent Mullinix
Director, Institute for Sustainable Food Systems
Kwantlen Polytechnic University



Jaret Lang
Associate Vice President, Campus and Community Planning
Kwantlen Polytechnic University

CC: Nicole Mak, Land Use Planner, Agricultural Land Commission

Salmon River Enhancement Society

H.1

September 21, 2021

To:
Mr. Joe Carreira, VP Development
Conwest Developments
401 – 1930 Pandora St., Vancouver, BC
V5L 0C7

Dear Mr. Carreira,

Re: Comments re Salmon River Enhancement and Biodiversity Proposal at 22710 96 Ave., Langley

While we understand that site improvements are still conceptual and subject to change, our visit to the property on July 27th suggests that this site (at present an eyesore) could become a significant addition to habitat in the lower Salmon River.

The site does have some challenges:

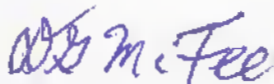
- 1) Impacts of tides and the need to remove or move large amounts of material as the stream bed is some ways below the existing level of the property. Our discussions suggest that there are ways to manage these technical issues.
- 2) Warm summer temperatures will affect habitat viability for part of the year.

However, during the other three seasons, the lower Salmon is home to some 20 fish species including:

- a) Coho. The Salmon River is one of the most productive coho rivers of its size in the Lower Fraser. Coho hatch and stay in the river for a full year before migrating out to the ocean.
- b) Harrison River (and likely Nechako River) Chinook fry in the first few months of their life enter the Lower Salmon in the early spring to mature before heading out to the ocean a few months later. Chinook are, in addition to their other values, a very important food stock for the endangered Salish Sea orca population.
- c) Chum, cutthroat and the endangered steelhead and Salish Sucker.

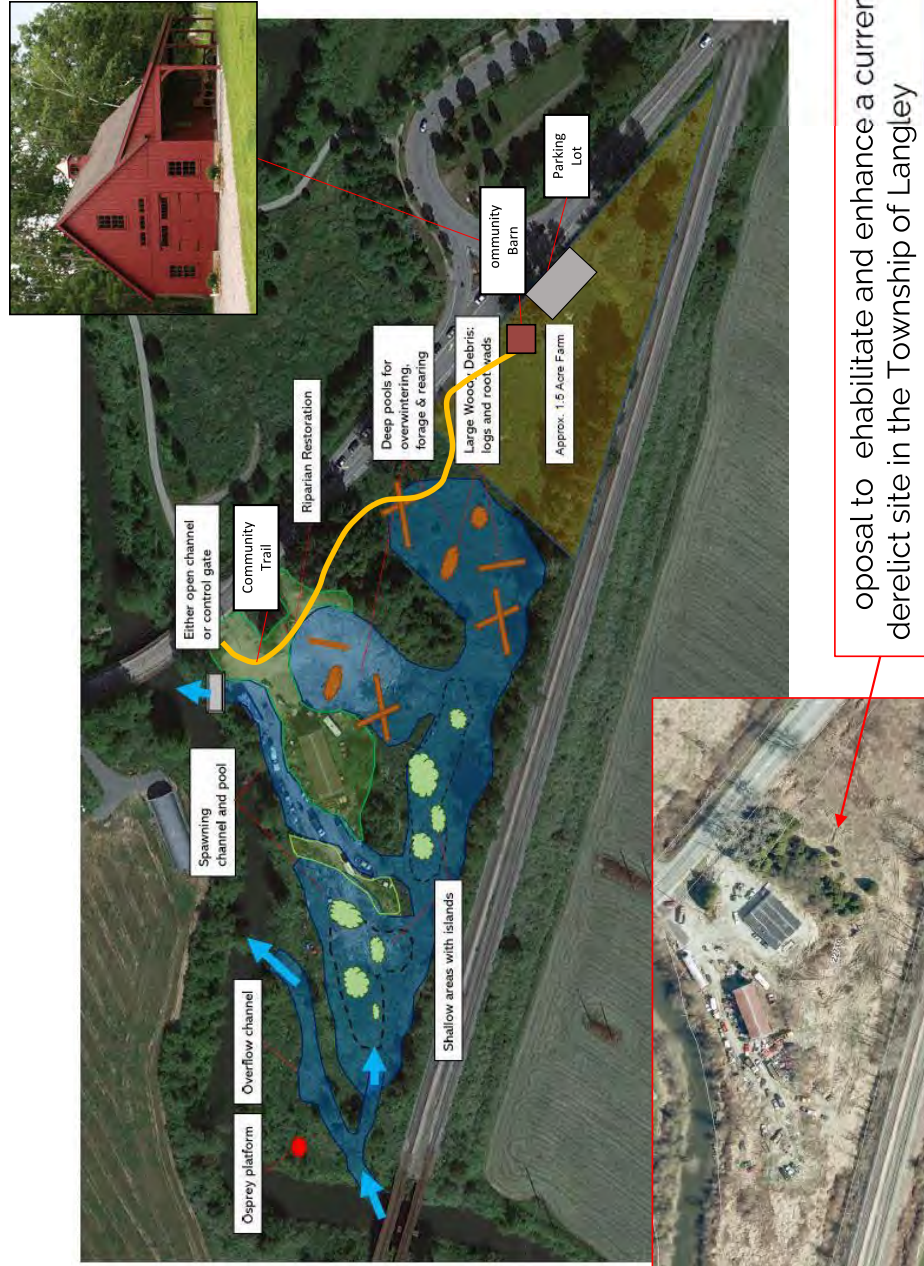
SRES has long advocated for habitat protection and enhancement in the watershed and has concentrated on education as our main tool. This site could not only be an addition to the ecology of the lower river but might also be a site for education. We would hope that education might include Indigenous knowledge and participation and that the key elements of river and ecological health-water, trees and habitat- might all be addressed.

Sincerely,



Doug McFee,
Salmon River Enhancement Society
8193 231st Street Langley, BC
www.salmonriver.org

96 AVENUE COMMUNITY ENHANCEMENT PROJECT

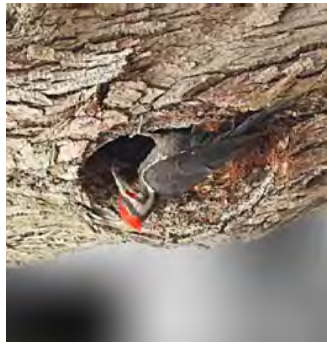


- project will provide significant addition to habitat and positively contribute to the overall fisheries in the area
- The site will serve as a Community Amenity which includes Environmental Enhancement and a Community Learning Farm



CONVEST

Precedent Imagery – Environmental Enhancement



- Highly functional and ecologically valuable habitat for the Salmon River
- Environmental Enhancement proposal will serve to benefit both physical and mental health and well-being
- Potential community trail continuation

Precedent Imagery – Community Learning Farm



- Capability for small scale agricultural production, living agricultural classroom, incubator farms and traditional indigenous food gardens

MEMORANDUM

DATE: August 17, 2021

TO: Conwest Group

FROM: Lorraine Campbell, EBB Environmental

RE: SALMON RIVER COMPENSATION CONCEPTUAL DESIGN AND RECOMMENDATIONS

The following memorandum summarizes an overview of the site potential and high-level recommendations for how various features would be incorporated in a design for biodiversity and fish habitat compensation works at the Subject Property, located at the west end of Billy Brown Rd and its junction with 96 Ave within the Township of Langley, British Columbia.

Site Context

The Subject Property is adjacent to the Salmon River, approximately 60 m upstream of its confluence with the Fraser River. The Salmon River is ~ 40 km long and is the site of one of the last remaining healthy runs of wild coho (*Oncorhynchus kisutch*) and steelhead (*Oncorhynchus mykiss*) in Metro Vancouver/Lower Fraser Valley (Salmon River Enhancement Society 2021). It is considered one of the most productive rivers for its size in B.C. for wild coho. Over 20 other species of fish utilize the river, including Harrison River chinook (*Oncorhynchus tshawytscha*), chum (*Oncorhynchus keta*), and cutthroat trout (*Oncorhynchus clarkii*). The SARA listed and provincially red listed Salish sucker (*Catostomus* sp. 4) is also present in the river, in both the upper reaches and lower reaches. The Salmon River is designated as a “key river” by the federal Department of Fisheries and was the index river used to keep track of Georgia Basin coho trends for over 20 years (Salmon River Enhancement Society 2011).

The Subject Property is within the Agricultural Land Reserve and the land being set aside for local farming should be on the east end of the property to best accommodate and maximize off-channel fish habitat within the west portion of the property. The constructed off-channel complex should accommodate various needs for resident and migratory fish. Off-channels that incorporate a diversity of flowing and standing water areas are more likely to provide the variety of habitats required by salmonids to carry out their life cycle in freshwater. This would include, if feasible, spawning areas, an overflow channel for refuge during heavy precipitation periods and overwintering habitat for juvenile salmon and Salish sucker.

Within the complex, islands can be built to accommodate amphibians and other wildlife in addition to providing complexity to off-channel pools. The rehabilitated area would provide excellent habitat for avifauna and the addition of nesting boxes for waterfowl and a nesting platform for an osprey are other recommendations. The Subject Property also has potential to offer public education and recreational opportunity. It is adjacent to the municipally managed Salmon River Natural Area and could offer bird watching, with viewing platforms, as well as educational kiosks and a walking trail.

Site Investigation

This report is an overview of site potential; however, a site topographic survey will be required to provide the physical information and enable the channel or pond layout to be optimized. Additionally, a number of test holes should be excavated to determine the nature and layering of substrate materials in the area to be excavated. The developed area of the Subject Property is the highest (averaging between ~ 8 m using Google Earth), while the river is ~ 3 m. This elevated area is comprised of low quality fill and may need to be removed from the site prior to channel excavations.

Off-Channel Design Review

Off-channels should be designed with diversity of water depths and velocities, bed complexity, habitat features, and substrate to the extent possible, so they benefit a variety of organisms and fish life-stages. The habitat ideally will provide both spawning and overwintering habitat for a variety of fish species. Among the salmon species, chum and coho are most associated with off-channel habitats (Lister and Finnigan 1997). Chum, particularly, are attracted to sites fed largely by groundwater. Coho spawning often occurs in relatively small surface-fed streams, while juveniles, commonly utilize off-channel habitats. Coho can gain access to small stream and pond environments that are either inaccessible to adult coho or unsuitable for spawning (Peterson 1982a; Brown and Hartman 1988). Depending on natural bed material available at the Subject Property after excavation, gravel importation is a consideration and may provide off-channel spawning habitat for coho salmon. Gravel supplementation can often improve high quality rearing habitat for the juveniles since these are the preferred rearing locations as well (Saldi-Caromile *et al.* 2004).

The Subject Property has minimal gradient and keeping spawning gravels clean and free of sediment accumulation may not be feasible. However, if spawning channels are determined to not be feasible, off-channel habitat design could focus on a particular species and life-stage important to the Salmon River such as Salish sucker overwintering habitat or coho rearing and overwintering pools. If suitable spawning habitat cannot be provided, the outlet channel must be designed to facilitate upstream juvenile passage from the mainstream. Juvenile salmonids appear capable of locating and entering off-channel sites under a variety of physical conditions.

Creating off-channel pools on the Subject Property could be conducted by incorporating an inflow channel or by using a pipe. If a channel is used for the inflow, it is important that it does not bring in high sediment loads. Placing the inflow channel on the outside bend of a river usually can aid with reducing sediment introduction.

Potential habitat types that could be incorporated into the design for the Subject Property are described in the following sections. A potential layout integrating these designs is provided in Appendix 1.

Overflow channels

Overflow channels are directly connected to the main river channel and can be wetted at all times or just during high flows. They provide refuge for fish particularly during high-flow events. A surface-fed/overflow channel (Figure) could be created at the western point of the property at the bend in the Salmon River channel. Overflow channels, however, are often dynamic because of the periodic influx of water, sediment, and organic material from the main channel (Saldi-Caromile *et al.* 2004). They often require regular maintenance and could alter the natural scour or flow pattern in the river causing unintended downstream effects. The site will be assessed by a hydrologist before planning for an overflow channel.

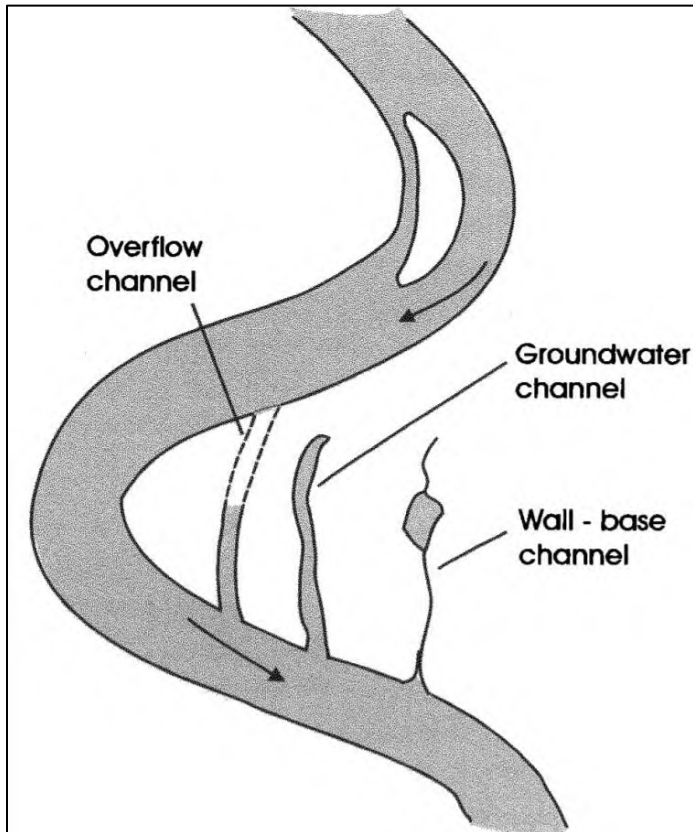


Figure 1 Examples of various channels from Lister and Finnigan 1997.

Spawning channels

The success of off-channel spawning pools and channels depends greatly on the magnitude and frequency of flow and sediment delivered to the channel. The site will need careful assessment prior to finalizing the design. However, if it is feasible, a spawning channel and pool should be created. This could be incorporated as part of the outflow channel for either a surface fed or ground water fed approach. Native gravels should be used for the channel bed wherever possible. If gravel must be imported for the project, its size composition should be comparable to natural spawning beds, and it should include fines down to 1-2 mm diameter. Guidelines on spawning gravel sizes for various salmonids are summarized in literature reviews. Wherever feasible, small bends in the channel alignment should be included to promote natural gravel sorting, scour and deposition. Flow and water volume could potentially be improved in a spawning channel using porous weirs. These are low-profile structures typically comprised of boulders that span the width of the channel, water flowing between individual

rocks can be utilized to concentrate low flow into a deeper, narrower channel to improve fish passage in otherwise flat-bottomed channels (Saldi-Caromile *et al.* 2004). Conceptual examples of spawning bed design are provided in Figure 3.

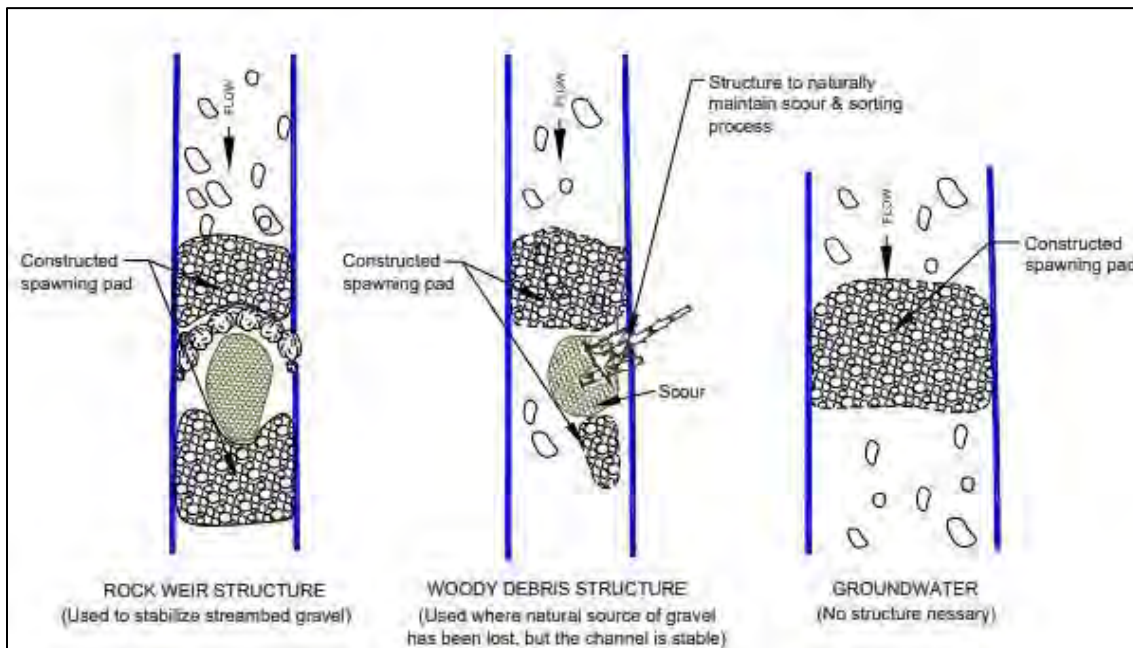


Figure 3. Spawning bed design examples from Cramer (2012).

Overwintering and Rearing Pools

Off-channel pond environments (Figure 4) play a significant role in juvenile salmonid rearing and overwintering, particularly for coho salmon (Peterson and Reid 1984; Swales and Levings 1989). There is potential that off-channel pools created on the Subject Property will have limited water exchange and low velocity, resulting in pools that are essentially a backwater environment connected to the mainstream channel. Such pools are usually quite accessible to salmonid juveniles and coho utilization of these types of pools is high compared to other habitats in winter (Nickelson *et al.* 1992b).

The main off-channel complex design for the Subject Property should include shallower areas with islands and areas of deeper pools. Studies of juvenile coho utilization of off-channel ponds for overwintering have indicated that shallows, (less than 0.75 m deep), may increase benthic insect food production. However, the presence of deeper areas (to 3.5 m) tends to maximize survival for smolt emigration (Peterson 198 b; Cederholm *et al.* 1988). The inclusion of a deep pool, along with the placement of large woody debris will provide refuge and cover for juvenile coho and function to provide suitable rearing habitat.

In addition to salmonids, the creation of overwintering habitat on the Subject Property could benefit Salish sucker, which are a species at risk. Adult Salish suckers are most often found in slow currents over sand or silt substrate in areas with in-stream vegetation and over-stream cover (Inglis *et al.* 1992). Young-of-the-year Salish suckers are found in habitats similar to those used by adults but seem to prefer more overhanging vegetation (Inglis *et al.* 1992). Winter habitat remains unknown, but it seems likely that they require off-channel refuge to escape from the frequent high flows associated with winter rains.

Research on salmonid behavior suggests that a larger number of smaller habitat units will promote greater fish utilization per unit area than fewer but larger units. The off-channel ponds should therefore have both shallow areas for food production and deep areas for overwinter security for both coho and Salish suckers. Additionally, the inclusion of emergent vegetation, such as cattails (*Typha latifolia*), along the edges of deeper pools and in the shallower areas, will increase the potential to provide breeding habitat for pond breeding amphibians, such as northern red-legged frog (*Rana aurora*).



Figure 4. Example of an off-channel pool design with abundant woody debris for cover.

Instream Complexity

Habitat cover features should be located throughout the off-channel habitat to provide juvenile and adult fish with cover from predators and refuge from high velocities. Cover is vital to protecting overwintering juveniles from predators. The more complex and submerged the cover the more inaccessible it becomes for underwater predators, such as diving ducks, to access fish (Saldi-Caromile *et al.* 2004). Cover can be provided by log structures, root wads, and rock (specifically that used for bank erosion protection). Islands throughout shallow areas (Figure) of the pools will also provide habitat for amphibians or nesting birds. Small islands will also increase invertebrate abundance and instream complexity. The bank along all, or just the outside bend of a pool can be protected from erosion by the placement of large boulders, riprap, or cabled wood debris (Saldi-Caromile *et al.* 2004). While both rock and wood debris provide cover and habitat complexity for juvenile salmonids, wood debris is generally preferred. If the outside bank requires riprap for hydraulic protection, wood debris should be placed along the bank to improve habitat complexity and fish escape cover. If riprap is used for bank armoring in pools, its usefulness to juvenile salmonids will be enhanced if rock size is large (>50 cm mean diameter), the bank is steep and irregular, and velocities along the bank are relatively high.



Figure 5. Example of small islands created throughout off-channel habitat in the Cheam Lake Wetland.

Riparian Area

Riparian habitat is a crucial part to any fish habitat restoration project. The Subject Property already has mature trees along the south boundary of the property, the Salmon River south bank and in the centre of the property. Mature trees should be maintained wherever possible (Figure 6), as they are already established and can provide immediate shading. The trees along the Salmon River are part of the river's riparian area and should be maintained.

The site already has disturbed and bare areas, however, careful planning can reduce impact to existing riparian vegetation and reduce machine induced erosion and compaction on the site. Any disturbed areas (pre-existing or from the project itself) will require planting and seeding with native, riparian species of graminoids (grasses, rushes, sedges), shrubs, and trees. Tree species to be planted includes red-osier dogwood (*Cornus sericea*), willow (*Salix* spp.), bitter cherry (*Prunus emarginata*), hardhack (*Spiraea douglasii*), Nootka rose (*Rosa nutkana*), red alder (*Alnus rubra*) and black cottonwood. Coniferous trees planted will largely consist of western red cedar, although Douglas fir (*Pseudotsuga menziesii*) may be planted in upland (i.e., drier), sunny areas.

Mulch can be utilized to prevent erosion and to help seeds germinate. If there is insufficient time remaining in the growing season, the site should be stabilized (e.g., cover exposed areas with erosion control blankets to keep the soil in place and prevent erosion) and vegetated the following spring. A full riparian restoration plan will be required as part of the project. Invasive species are likely abundant throughout the property and a thorough invasive species management plan should be put in place. Existing patches should be removed and replanted with native species to the extent possible.



Figure 6. Riparian vegetation and mature trees that should be maintained on the Subject Property to the extent possible.

Additional Features

The Subject Property is across the road from the Salmon River Nature Area here public parking and walking trails exist. It could be possible to add to this benefit by extending the trails and bird watching opportunity into the Subject Property and allowing the public to access the site. There is excellent opportunity on the site to provide public recreational and educational value as well as incorporating several features to improve avifauna nesting opportunity. These can include:

- Raised viewing platforms
- Walking trails
- Educational/information kiosk
- Osprey nesting platform
- Bird nesting boxes

Closure

In summary, the Subject Property is adjacent to the Salmon River, and appears to have excellent potential for the creation of off-channel habitat that can benefit fish species, particularly coho and Salish sucker, and possibly chum. If site conditions, including flow potential, are adequate utilizing ground water from the Salmon River, then spawning channels should be created as part of the project. If gravels cannot be maintained or other conditions such as velocity or oxygen levels are not adequate for spawning, there remains excellent opportunity for the project to focus only on overwintering and rearing habitat for coho and Salish sucker. The attached site drawing show examples of how the site could be utilized to provide crucial fish habitat along this important river, as well as provide habitat for avifauna, small mammals, and amphibian species. The site is adjacent to the Salmon River Natural Area and would compliment the site with additional public trails, information kiosks and viewing areas.

Should you have any questions regarding this memorandum, please contact the undersigned.

Regards;

Prepared by:

Reviewed by:

Lorraine Campbell
Junior Biologist
EBB Environmental Consulting Inc.



Oliver Busby, MBA, RPBio, PAg
Principal
EBB Environmental Consulting Inc.



Works Cited

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- Saldi-Caromile, K., K. Bates, P. Skidmore, J. Barenti, D. Pineo. 2004. Stream Habitat Restoration Guidelines: Final Draft. Co-published by the Washington Departments of Fish and Wildlife and Ecology and the U.S. Fish and Wildlife Service. Olympia, Washington.

Appendix A

OFF-CHANNEL DESIGN EXAMPLES FOR SUBJECT PROPERTY

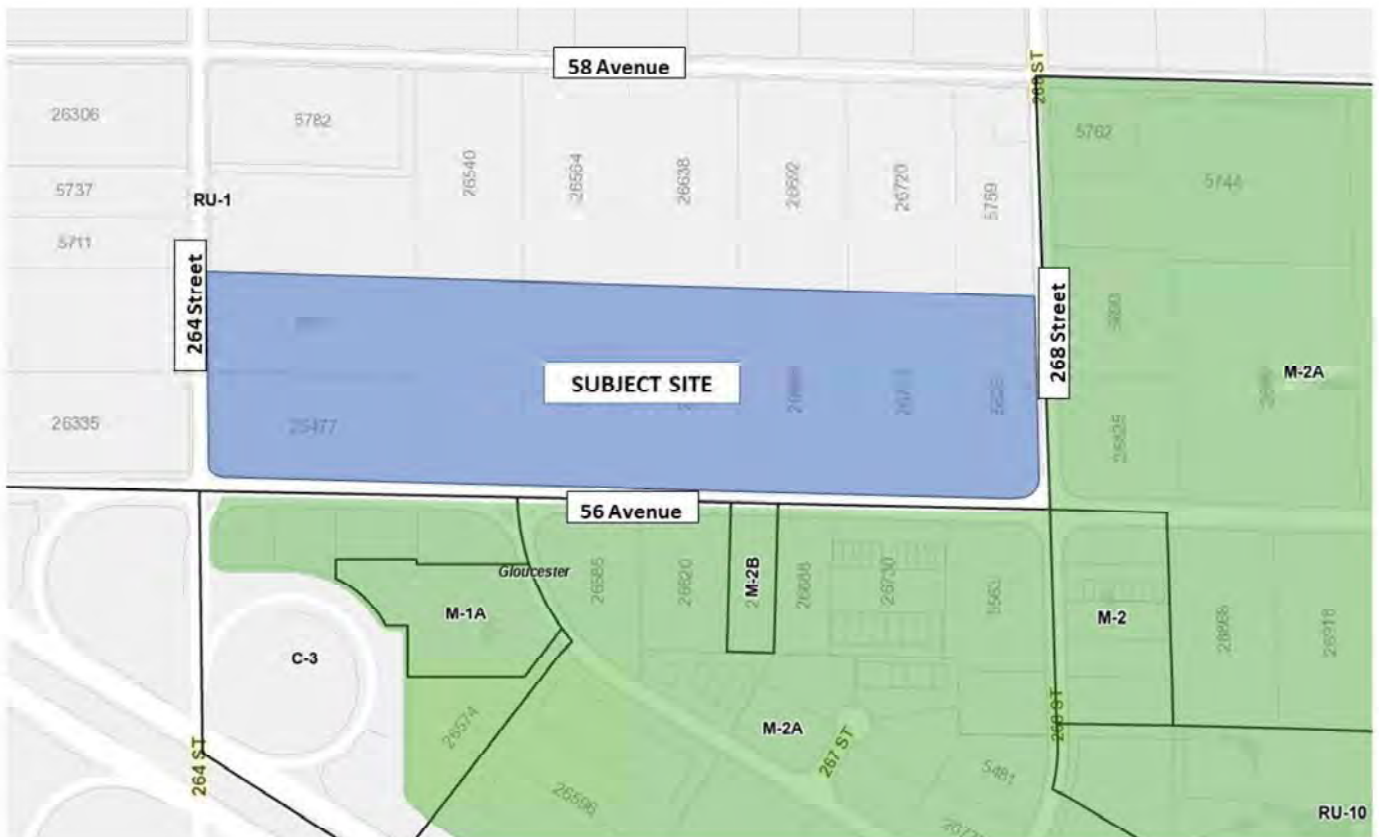


Off-channel sign with overflow channel incorporated. Overflow channel could be removed from design and adjacent pool maintained.

Conwest – OCP Amendment & Rezoning – Project No. 14-07-0056

Public Information Meeting Summary

March 7, 2022



CONWEST

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Executive Summary

Conwest Developments Ltd. hosted a Developer Led Public Information Session on March 2, 2022, for project application 14-07-0056, OCP Amendment and Rezoning Application. The event was held from 4:00pm – 7:00pm at the Coghlan Community Hall at 6795 256 Street, Langley, BC. Four representatives from Conwest, one representative from Creative Transportation Solutions Ltd., one representative from EBB Environmental Consulting Inc. were in attendance, as well as one representative from the Township of Langley.

The Public Information Meeting was a drop-in event with display boards (Appendix D). Sign-in sheets were available as well as comment forms to solicit feedback on the proposed project. There were an estimated fourteen attendees, of which twelve formally signed in (Appendix E). Two comment forms were submitted (Appendix F).

Below is a summary of the Public Information Meeting as well as an overview of feedback received. Further detail around notification, materials, photos of the event and copies of all comments received are attached as appendices to this summary.

Information Session Details

1) Meeting Details

- Date: March 2, 2022
- Time: 4:00pm – 7:00pm
- Location: Coghlan Community Hall, 6795 256 Street, Langley, BC

2) Applicant & Consultant Team Representatives in Attendance

- Conwest:
 - o Andrew Peterson, Director, Development
 - o Joe Carreira, VP Development
 - o Anthony Marinelli, Acquisitions and Development Manager
 - o Bianca Bellini, Junior Development Coordinator
- Creative Transportation Solutions:
 - o Gary Vlieg, Transportation Engineer
- EBB Environmental Consulting:
 - o Oliver Busby, Qualified Environmental Professional
- Ruby Sandher, Planner representing the Township of Langley

3) Public Attendance

- Estimated 14 Attendees
 - o 12 attendees signed in (Appendix E)
 - o Approximately 2 attendees did not sign in

4) Public Information Meeting Materials

- 10 Information Boards were on display (24" x 36") (Appendix D)
- Comment forms were available and encouraged to be filled out

Event Notification Methods

Conwest notified the local community of the Public Information Meeting numerous ways, including newspaper advertisements and a mailout required by the Township of Langley Developer Held Public Information Meeting Policy. As well, Conwest representatives hand delivered notices to those not included in the Public Information Meeting Notification Area provided by the Township.

1) Newspaper Advertisement

- The meeting was advertised in two consecutive newspaper issues. The first advertisement ran in the Langley Advance Times on Thursday, February 17, 2022, and Thursday, February 24, 2022 (Appendix A).

2) Mailed Notice

- On Tuesday, February 15, 2022, a notice was mailed and delivered by Canada Post to all addresses in the Public Information Meeting Notification Area provided by the Township of Langley (Appendix A).

3) In-Person Notice/ Community Engagement

- On Tuesday, February 22, 2022, Conwest representatives had the opportunity to have discussions with sixteen surrounding businesses and residents to notify them through hand delivered notices of the Public Information Meeting.
- The majority of the conversations surrounded an appetite for additional industrial development and a number of the business responses shared their personal experience surrounding challenges finding appropriate space for their business to grow in the immediate area or elsewhere in Metro Vancouver.

Summary of Public Comments Received

Three comment forms were completed and submitted to Conwest staff at the Public Information Meeting (Appendix F). There were no other comments received by email or phone leading up to the Public Information Meeting. A summary of the responses received at the meeting are noted below:

1) *Relationship to the Proposed Project:*

- 1 person works in the Gloucester area
- 1 person works and lives in Burnaby
- 1 person did not provide a response

2) *Do you support these lands being used for industrial and employment uses?*

- 2 people responded Yes
- 1 person did not provide a response

3) *Do you have any additional comments to add?*

- 1 person responded, "Employment lands are especially need[ed] to support the economy."
- 1 person responded, "I support this land being used to industrial and employment use based on the projected population growth of the region and the compensation on 96th Ave."
- 1 person responded, "Great plan!"

Newspaper Advertisement – Content:

Township of Langley Project No. 14-07-0056

Date: Wednesday, March 2, 2022
Time: 4:00pm – 7:00pm
Location: Coghlan Community Hall,
6795 256 St, Langley, BC V4W 1T9

We will have Covid protocols in place at the meeting and our team is available to discuss this project with you. If you are unable to attend or have any questions, please feel free to reach out by email or phone,
gloucester@conwest.com or 604-293-3477.

Newspaper Advertisement – Thursday, February 17, 2022:

www.langleyadvance.com Langley Advance Times Thursday, February 17, 2022 A48



Making the basket

Almost perfect weekend weather draws golfers to course

Don Ferguson
don.ferguson@langleyadvance.com

It was a near-perfect week-end for the golf, with cool but not freezing temperatures ranging as high as 11 degrees, no wind to speak of, and not too much of precipitation.

It brought dozens of players out to Rapires Knoll Disc Golf Park in Aldergrove in the 10th block of 27th Street, including Mike Lowe and some friends, who said the weather would have to be pretty bad to keep them away.

"We're prepared to wait," Lowe told the *Langley Advance Times*.

Confident and disheveled by Stewart McBlack and Chris Hartman in 2015, the 18-hole, 36-acre course is called the second best course in Canada and the best in the world.

According to one online account, the sport of disc golf originated in Canada in 1976, in Bradbury, B.C., when some elementary school students started throwing their foil into four-foot circular targets.

It was called the 1st Golf, but it didn't catch on.

A severe weekend drive across of this golf players to the Rapires Knoll course in Aldergrove during the weekend (Don Ferguson/Langley Advance Times)

It was created in the 1970s by U.S. university students, who found disc golf targets in the woods.

The game was re-introduced to Canada with the Canadian Frisbee Championships in the 1970s.

Disc golf, as it is now known, evolved into its current form in California, adding chains and a basket for targets and handled discs for better accuracy.

Anyone interested in taking up the sport can check out the local disc golf park, located across from Aldergrove Regional Park, at 111 27th St.

On for more information, people can visit the disc golf website at www.rapiresknoll.com or see their Facebook page, "Rapires Knoll Disc Golf Park at Jackson Meadows Park."

Built on the former Aldergrove landfill, which has been redeveloped with soft and donated willow trees, and planted with trees, Rapires Knoll Disc Golf Park is a part of the 18-acre Jackson Meadows Park.

Mike Lowe

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604-536-5556

DEVELOPER LED PUBLIC INFORMATION MEETING
Township of Langley Project No. 14-07-0056

Conwest Developments Ltd. has applied to the Township of Langley to amend the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan, and submit eight lots on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to accommodate future industrial uses.



You are invited to attend a public information meeting to view the proposal and provide comments and feedback prior to Township Council's consideration of this application.

Date: Wednesday, March 2, 2022
Time: 4:00pm - 7:00pm
Location: Coghlan Community Hall, 6795 256 St, Langley, BC V4W 1Y9

We will have Covid protocols in place at the meeting and our team is available to discuss this project with you. If you are unable to attend or have any questions, please feel free to reach out by email or phone.

glucosaw@conwest.com or 604-293-3477

YOUR SOURCE FOR LOCAL NEWS

LANGLEY
Advance Times

www.langleyadvance.com

Black Press Media

Newspaper Advertisement – Thursday, February 24, 2022:

A18 Thursday, February 24, 2022 Langley Advance Times www.langleyadvance.com

Sword, knives, clubs seized in driving stop

RCMP are also looking into fake ID and illicit cannabis in other recent investigations

Matthew Chertow
mchertow@langleyadvance.com

Detectors from Langley, Pitt Meadows, and Ash-Itasca could be facing charges after a Langley RCMP operation that turned up everything from drugs to fake IDs to a sword.

The sword and other weapons were found in a Honda Civic that was pulled over in Langley City as part of an operation by the Langley RCMP Special Response Team and British Force units over the week of Feb. 14 to 15.

An officer pulled over the car and noticed the driver on the dashboard.

The 24-year-old woman driving and her 40-year-old male passenger, both Langley residents, were arrested for possession of a weapon.

When the car was stopped, police found four handguns, a machine, a Borealis knife, and two clubs.

All the weapons were seized and will be destroyed, said Sgt. Holly Lange, spokesperson for the Langley RCMP.

Two other stops led to seizures, tickets, or no charges.

In the first, a victim (L-Board) with a prohibited driver at the wheel was pulled over. The 31-year-old Pitt Meadows man was found to be the possessor of multiple fake B.C. driver's licenses and social insurance cards.

The driver has been released from custody and the RCMP has forwarded the case to the Provincial Services, B.C. Prosecution Service, to consider charges.

Another stop involved a BMW driving on 26th Street.

Officers who pulled the car over noted a strong odor of freshly smoked cannabis, and the 28-year-old Abbotsford man, driving, appeared to be very nervous and uneasy.

When he was asked to exit the vehicle, the officers spotted a large knife in the trunk area.

The vehicle was searched, and multiple packages of drugs were found.

The man was given a ticket under the Cannabis Control and Licensing Act, and other information was forwarded to the Prosecution Service, for consideration of criminal charges.

The stops have been about suppressing violence around Langley, according to the RCMP.

Langley RCMP is committed to reducing violence within our communities, and this partnership is just the beginning of our efforts to evaluate this "tolerable behaviour," said Sgt. Allison Macdonald, of the RCMP.



Langley RCMP seized swords, clubs, a machete, and even a small sword in a series of vehicle stops around the community in recent days. (Langley RCMP/Special to the Langley Advance Times)

Developer Held Public Information Meeting Proposed Development (Project 08-14-0226) 6905 & 6947 - 205 Street, Ladview



5278739 B.C. Ltd. has applied to the Township of Langley to amend the Official Community Plan, Rural Plan, and Rural Plan, and submit eight lots on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to accommodate future industrial uses.

You are invited to attend a public information meeting to view the proposal and provide comments and feedback prior to Township Council's consideration of this application.

Tuesday, March 1, 2022
between 5:00 - 7:00pm
at the
Gloucester Industrial Park
Township Office, Langley, B.C. V4W 1Y9

To view the development proposal, meet the project team and provide your comments. This report is welcomed prior to Council's consideration of the application.

For more information, please call Michael Hilde at 604-293-9700.

DEVELOPER LED PUBLIC INFORMATION MEETING
Township of Langley Project No. 14-07-0056

Conwest Developments Ltd. has applied to the Township of Langley to amend the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan, and submit eight lots on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to accommodate future industrial uses.



You are invited to attend a public information meeting to view the proposal and provide comments and feedback prior to Township Council's consideration of this application.

Date: Wednesday, March 2, 2022
Time: 4:00pm - 7:00pm
Location: Coghlan Community Hall, 6795 256 St, Langley, BC V4W 1Y9

We will have Covid protocols in place at the meeting and our team is available to discuss this project with you. If you are unable to attend or have any questions, please feel free to reach out by email or phone.

glucosaw@conwest.com or 604-293-3477

Virtanen to get jury trial

Ran Virkka
Ran Virkka

Julia Virtanen, represented by lawyer David Smith, has been ordered to have her usual sexual assault trial by judge and jury.

Virtanen, who grew up in Langley, appeared Feb. 17 in Vancouver provincial court. Her next court appearance will be in B.C. Superior Court on March 1.

B.C. Prosecution Services assigned one count of sexual assault against Virtanen, 25, in relation to her husband, who was charged on Sept. 20, 2017, when Virtanen was sleeping in the NHT. The charge was amended on Jan. 27.

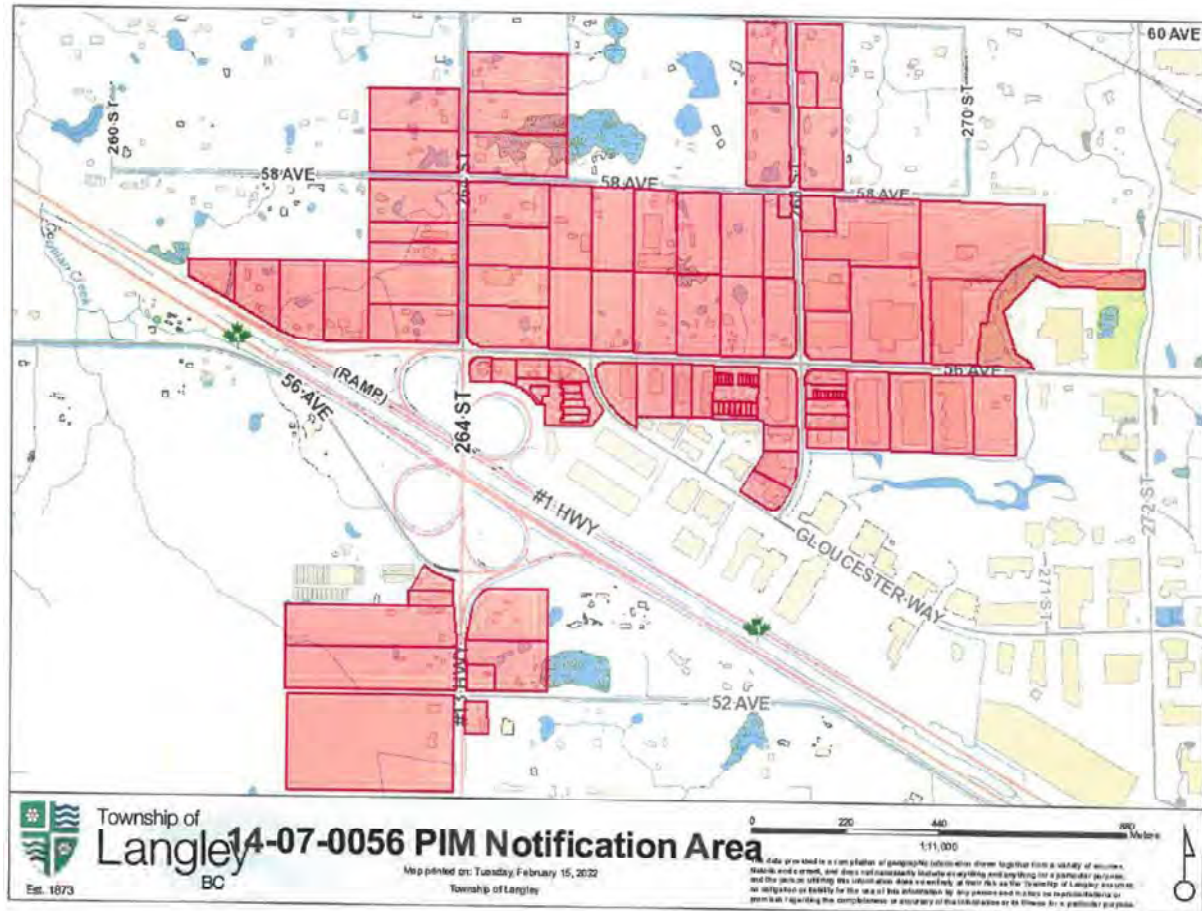
The Vancouver Police Department was launched on investigation in May 2017, when a witness, now 23, came forward to police. Virtanen is not currently in custody.

Donna M. Van Beek
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• ESTATE PLANNING •
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604-888-6605
204-2071 204 St. West, Langley, BC V4W 1Y9

Appendix B: Notification – Mail

Public Information Meeting Notification Area (red), provided by the Township of Langley – 162 addresses:



Mailed Notice – mailed Tuesday, February 15, 2022:

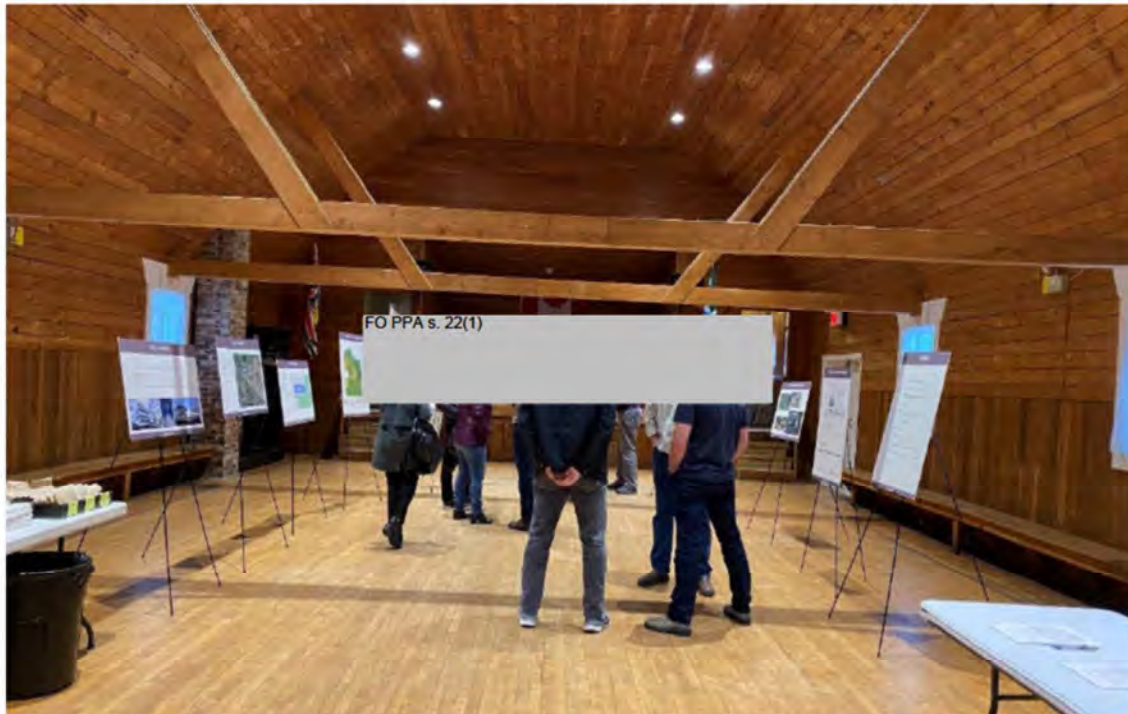
DEVELOPER LED PUBLIC INFORMATION MEETING

Township of Langley Project No. 14-07-0056

Conwest Developments Ltd. has applied to the Township of Langley to amend the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan, and rezone eight lots on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to accommodate future industrial uses.



Appendix C: Photos of Event



Appendix D: Presentation Materials

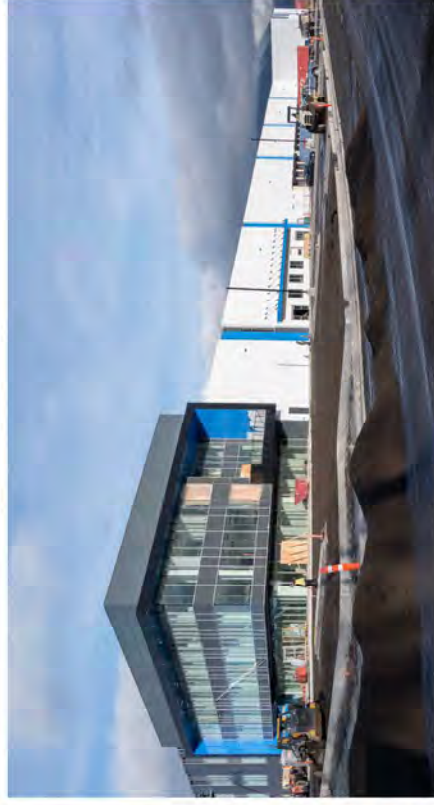
ABOUT CONWEST

Conwest is a local, private, family owned real estate developer founded in the early 1980s.

Conwest was first established as a civil contracting company and has expanded significantly over the years.

Conwest has over 30 years of experience in industrial and commercial real estate development. Past projects include both large and small scale industrial developments, including Amazon's last mile distribution centre in Delta, and the newly constructed head office, warehouse and distribution centre for Lordco Auto Parts in Port Coquitlam.

Conwest recognizes the importance of creating jobs and economic development within local communities.



PROJECT OVERVIEW

PROPOSAL

- Amendment to the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan to permit future industrial uses
- Rezone eight lots from Rural Zone (RU-1) to General Industrial Zone (M-2)
- Detailed Development Permit application to follow



PROJECT OVERVIEW

Official Community Plan

EXISTING DESIGNATION: Agricultural

PROPOSED DESIGNATION: Industrial

Zoning

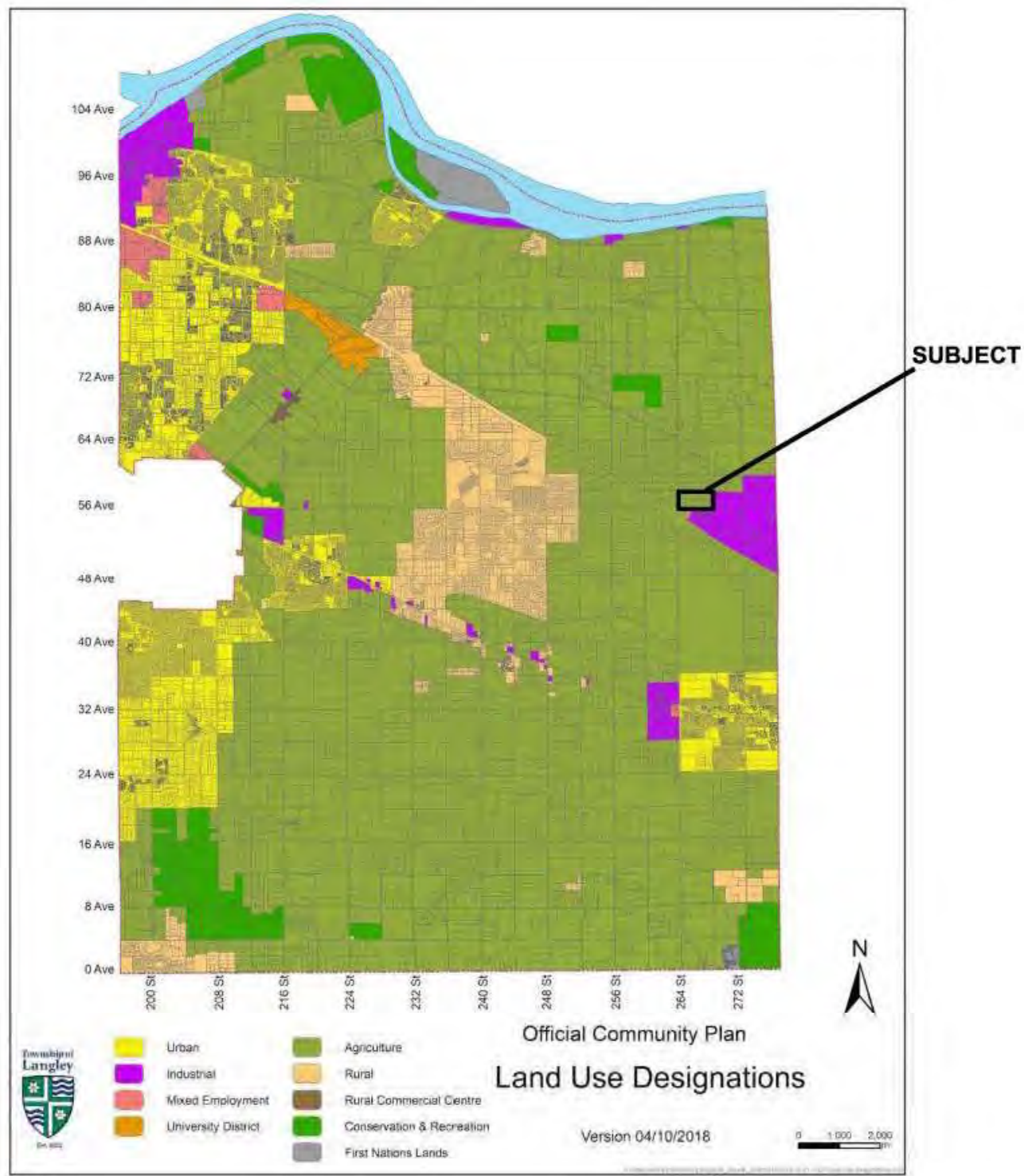
EXISTING ZONING: Rural Zone (RU-1)

PROPOSED ZONING: General Industrial Zone (M-2)

POTENTIAL USES INCLUDE:

- Light manufacturing, assembly, repair, finishing and packaging of products
- Warehousing, wholesaling and storage facilities (inside)
- Accessory offices to permitted industrial uses
- All uses enclosed within buildings



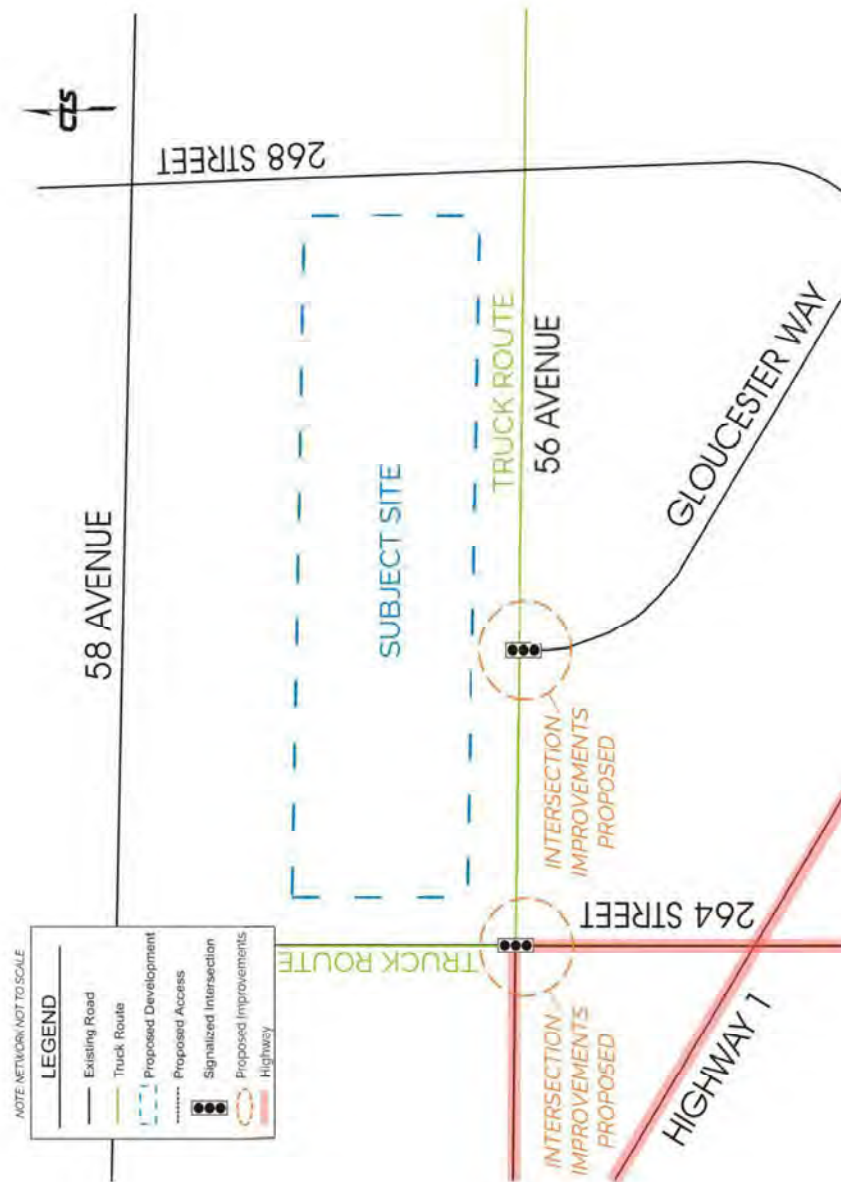


EMPLOYMENT

- This application aligns with the goals set out by Metro Vancouver in the Regional Growth Strategy as well as the Township of Langley's Economic Development strategy.
- Under typical industrial development assumptions, these lands will provide hundreds of full-time jobs.
- This rezoning will also contribute to achieving the goals set out in the Township's Economic Development Strategy, namely:
 - Help create additional jobs so that there are more jobs than working residents to maintain employment opportunities for local workers.
 - Maintain the diversity of the local economy by helping existing companies to expand and by attracting new industries.
- The proposed location offers strategic access off the Highway



SITE ACCESS



- Site has frontage on the existing Township Truck Route on 264 Street and 56 Avenue
- Intersection improvements proposed for Gloucester Way and 56 Avenue and 264 Street and 56 Avenue.
 - Pedestrian crosswalk construction
 - 4-way signal at Gloucester Way intersection
- Ministry of Transportation and Infrastructure improvements to Highway 1 planned
- Less than 300m away from Highway 1

96TH AVENUE ENHANCEMENT PROJECT



Proposal to rehabilitate and enhance a current relic site in the Township of Langley.

This Off-site Environmental Compensation project includes the following improvements:

- Creation and improvement of fish habitat
- Community Amenity which includes a potential learning farm and trail continuation

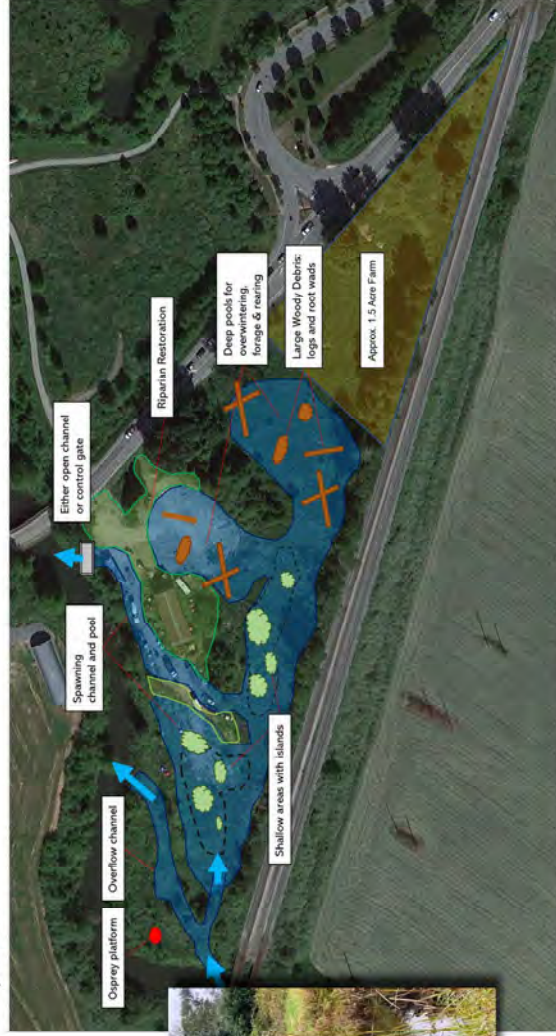


96TH AVENUE ENHANCEMENT PROJECT

Existing



Proposal



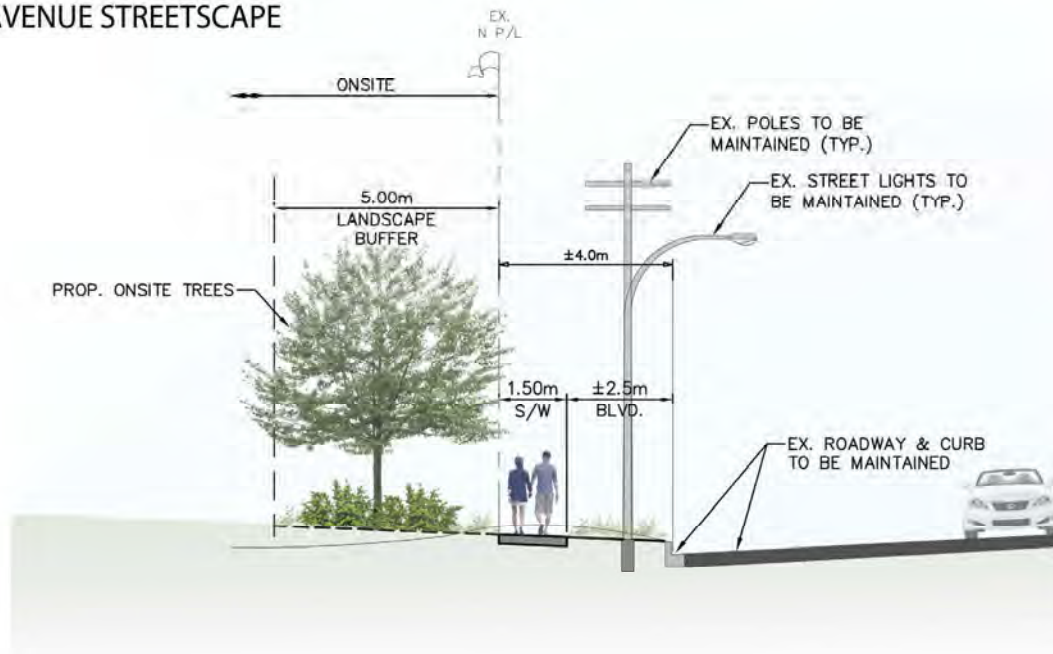
Precedent Imagery



Off-channel design with overflow channel incorporated. Overflow channel could be removed from design and adjacent pool made larger.

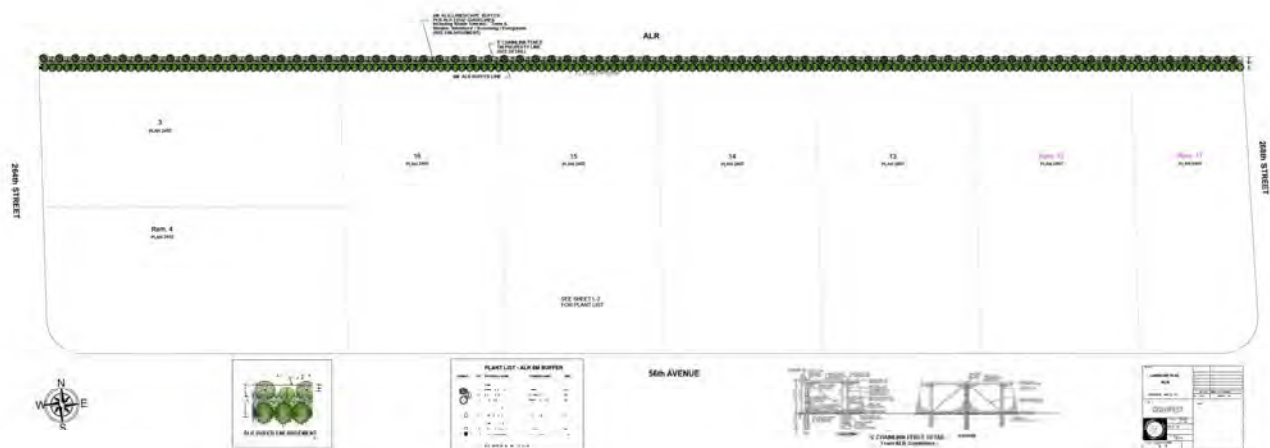
conwest.com

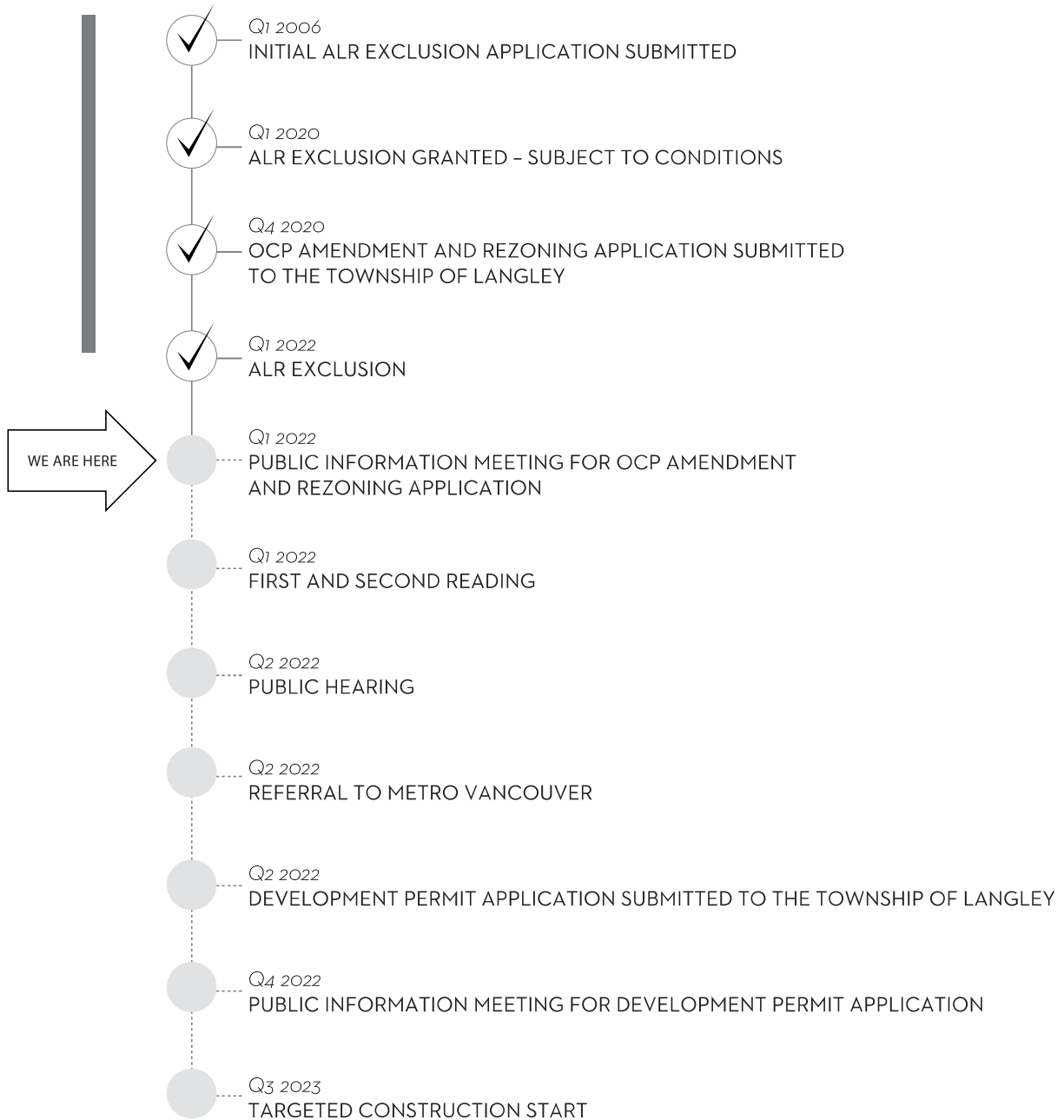
56 AVENUE STREETSCAPE



- Various landscape improvements proposed
 - Onsite landscape buffer
 - Vegetated ALR buffer
 - Sidewalk and curb construction along 56 Ave between 264 Street and 268 Street
- 96th Avenue Enhancement Project

VEGETATED ALR BUFFER





Appendix E: Completed Sign-In Sheet

PUBLIC INFORMATION MEETING REGISTRATION

Conwest – Gloucester OCP Amendment + Rezoning – Project No. 14-07-0056

This form will be forwarded to the Township of Langley for their review.

First Name <small>FOIPPA s. 22(1)</small>	Last Name	Home Neighborhood	Work Neighborhood	Phone Number <small>FOIPPA s. 22(1)</small>	Email <small>FOIPPA s. 22(1)</small>	Updates (Y/N)
[Redacted]	[Redacted]	✓		[Redacted]	[Redacted]	
		✓		[Redacted]	[Redacted]	
		Langley		[Redacted]	[Redacted]	
		Fr Langley		[Redacted]	[Redacted]	
		Murrayville.		[Redacted]	[Redacted]	
		Watts		[Redacted]	[Redacted]	
		Burnaby		[Redacted]	[Redacted]	
Petina Amos. —>	[Redacted]				pavhasone@td.ca.	
[Redacted]	[Redacted]				[Redacted]	

PUBLIC INFORMATION MEETING REGISTRATION

Conwest – Gloucester OCP Amendment + Rezoning – Project No. 14-07-0056

This form will be forwarded to the Township of Langley for their review.

First Name	Last Name	Home Neighborhood	Work Neighborhood	Phone Number	Email	Updates (Y/N)
FOIPA s 2(1)		Surrey Langley Langley New West.	FOIPA s 2(1)			

Appendix F: Completed Comment Response Forms

COMMENT FORMConwest – Gloucester OCP Amendment + Rezoning – Project No. 14-07-0056

This public information meeting is to discuss the application to the Township of Langley to amend the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan, and rezone eight lots on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to accommodate future industrial uses. Comments will be forwarded to the Township of Langley for their review.

Tell us about you!
FOIPPA's 22(1)

Name:

Email:

Phone:

Please check applicable boxes:

☐

I work in the Gloucester area

☐

I live in the Township of Langley

☐

Other: WORK + LIVE IN BURNABY.

1. Do you support these lands being used for industrial and employment uses?

Yes No

2. Do you have additional comments to add?

I SUPPORT THIS LAND FOR INDUSTRIAL + EMPLOYMENT
USE BASED ON THE PROJECTED POPULATION GROWTH
OF THE REGION AND THE COMPENSATION ON
96TH AVE.

Thank you for taking the time to comment!

COMMENT FORMConwest – Gloucester OCP Amendment + Rezoning – Project No. 14-07-0056

This public information meeting is to discuss the application to the Township of Langley to amend the Official Community Plan, Gloucester Industrial Park Community Plan and Rural Plan, and rezone eight lots on the north side of 56 Avenue between 264 Street and 268 Street to General Industrial Zone M-2 to accommodate future industrial uses. Comments will be forwarded to the Township of Langley for their review.

Tell us about yourself:

Name:

Email:

Phone:

Please check applicable boxes:

☐

I work in the Gloucester area

☐

I live in the Township of Langley

☐

Other: _____

1. Do you support these lands being used for industrial and employment uses?

Yes No

2. Do you have additional comments to add?

Great Plan!!

Thank you for taking the time to comment!

THE CORPORATION OF THE TOWNSHIP OF LANGLEY

OFFICIAL COMMUNITY PLAN BYLAW 1979 NO. 1842

AMENDMENT (GLOUCESTER INDUSTRIAL PARK) BYLAW 1988 NO. 2556

AMENDMENT (RURAL PLAN) BYLAW 1993 NO. 3250

AMENDMENT (CONWEST) BYLAW NO. 5706

EXPLANATORY NOTE

Bylaw No. 5706 amends the Rural Plan by deleting the subject site (located in the 5600 Block of 264 Street) from the Rural Plan area, and amends the Gloucester Industrial Park Community Plan by extending the Plan Boundary to include the subject site, designating the site "Service and General Industrial" and including the site as a mandatory Development Permit Area.

THE CORPORATION OF THE TOWNSHIP OF LANGLEY

OFFICIAL COMMUNITY PLAN BYLAW 1979 NO. 1842

AMENDMENT (GLOUCESTER INDUSTRIAL PARK) BYLAW 1988 NO. 2556

AMENDMENT (RURAL PLAN) BYLAW 1993 NO. 3250

AMENDMENT (CONWEST) BYLAW NO. 5706

The Municipal Council of the Corporation of the Township of Langley, in Open Meeting Assembled, ENACTS AS FOLLOWS:

1. This Bylaw may be cited for all purposes as “Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556 Amendment (Rural Plan) Bylaw 1993 No. 3250 Amendment (Conwest) Bylaw No. 5706”.

2. The “Langley Official Community Plan Bylaw 1979 No. 1842” as amended is further amended by amending “Map 1 - Land Use” to change the designation of the lands from “Agriculture” to “Industrial” and further amending “Map A-1 RGS Land Use” from “Agriculture” to “Industrial” with respect to the lands described as:

Lot 4 Except Part Dedicated Road on Plan 86434;

Lots 3, 13, 14, 15 And 16;

Lot 12 Except: Part Dedicated Road on Plan 85782;

Lot 11 Except: Part Dedicated Road on Plan 85670;

All of Section 7 Township 14 NWD Plan 2492.

3. The “Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park) Bylaw 1988 No. 2556” as amended is further amended with respect to the lands described as:

Lot 4 Except Part Dedicated Road on Plan 86434;

Lots 3, 13, 14, 15 And 16;

Lot 12 Except: Part Dedicated Road on Plan 85782;

Lot 11 Except: Part Dedicated Road on Plan 85670;

All of Section 7 Township 14 NWD Plan 2492.

- a) by amending the Gloucester Industrial Park Development Concept map to include the lands in the Plan Boundary;
- b) designating the lands as “Service and General Industrial”; and
- c) designating the lands as a Development Permit Area.

4. The “Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Rural Plan) Bylaw 1993 No. 3250” as amended is further amended by revising Map 1 to include within the “Urban Boundary” and removing from the “Small Farms/Country Estates” designation the lands described as:

Lot 4 Except Part Dedicated Road on Plan 86434;

Lots 3, 13, 14, 15 And 16;

Lot 12 Except: Part Dedicated Road on Plan 85782;

Lot 11 Except: Part Dedicated Road on Plan 85670;

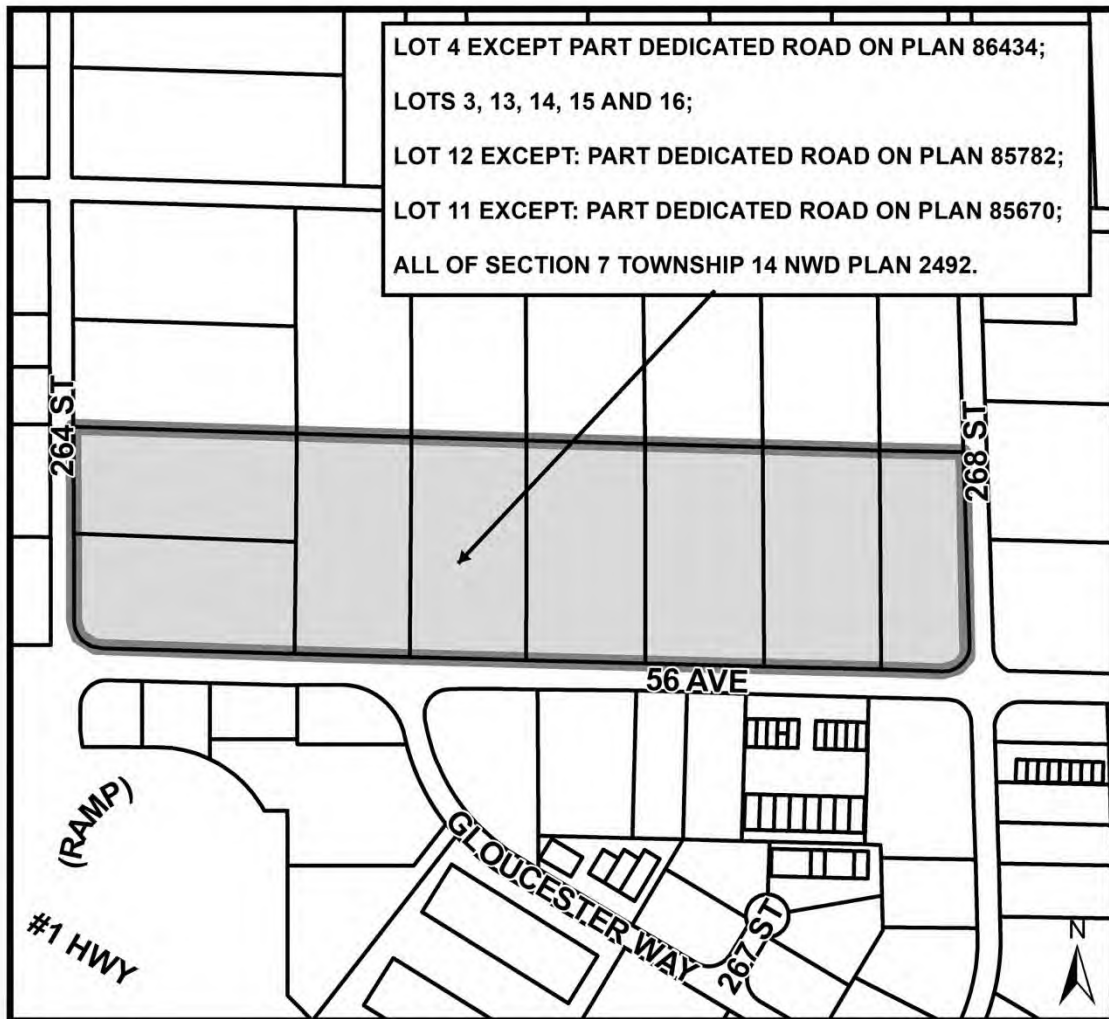
All of Section 7 Township 14 NWD Plan 2492.

as shown delineated on Schedule “A” attached to and forming part of this Bylaw.

READ A FIRST TIME the	28	day of	March	, 2022
READ A SECOND TIME the	28	day of	March	, 2022
PUBLIC HEARING HELD the	11	day of	April	, 2022
READ A THIRD TIME the		day of		, 2023
ADOPTED the		day of		, 2023

_____ Mayor _____ Township Clerk

SCHEDULE 'A' BYLAW NO. 5706



THE CORPORATION OF THE TOWNSHIP OF LANGLEY
TOWNSHIP OF LANGLEY ZONING BYLAW 1987 NO. 2500
AMENDMENT (CONWEST) BYLAW NO. 5707

EXPLANATORY NOTE

Bylaw No. 5707 rezones properties located at 26695, 26601, 26575, 26477, 26713 – 56 Avenue and 26500 Block of 56 Avenue and 5670 – 264 Street and 5625 – 268 Street from Rural Zone RU-1 to General Industrial Zone M-2.

THE CORPORATION OF THE TOWNSHIP OF LANGLEY

TOWNSHIP OF LANGLEY ZONING BYLAW 1987 NO. 2500

AMENDMENT (CONWEST) BYLAW 2021 NO. 5707

Bylaw to amend the Township of Langley Zoning Bylaw 1987 No. 2500

The Municipal Council of the Corporation of the Township of Langley, in Open Meeting Assembled, ENACTS AS FOLLOWS:

1. This Bylaw may be cited for all purposes as "Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest) Bylaw No. 5707".
2. The "Township of Langley Zoning Bylaw 1987 No. 2500" as amended is further amended by rezoning the lands described as:

Lot 4 Except Part Dedicated Road on Plan 86434;

Lots 3, 13, 14, 15 And 16;

Lot 12 Except: Part Dedicated Road on Plan 85782;

Lot 11 Except: Part Dedicated Road on Plan 85670;

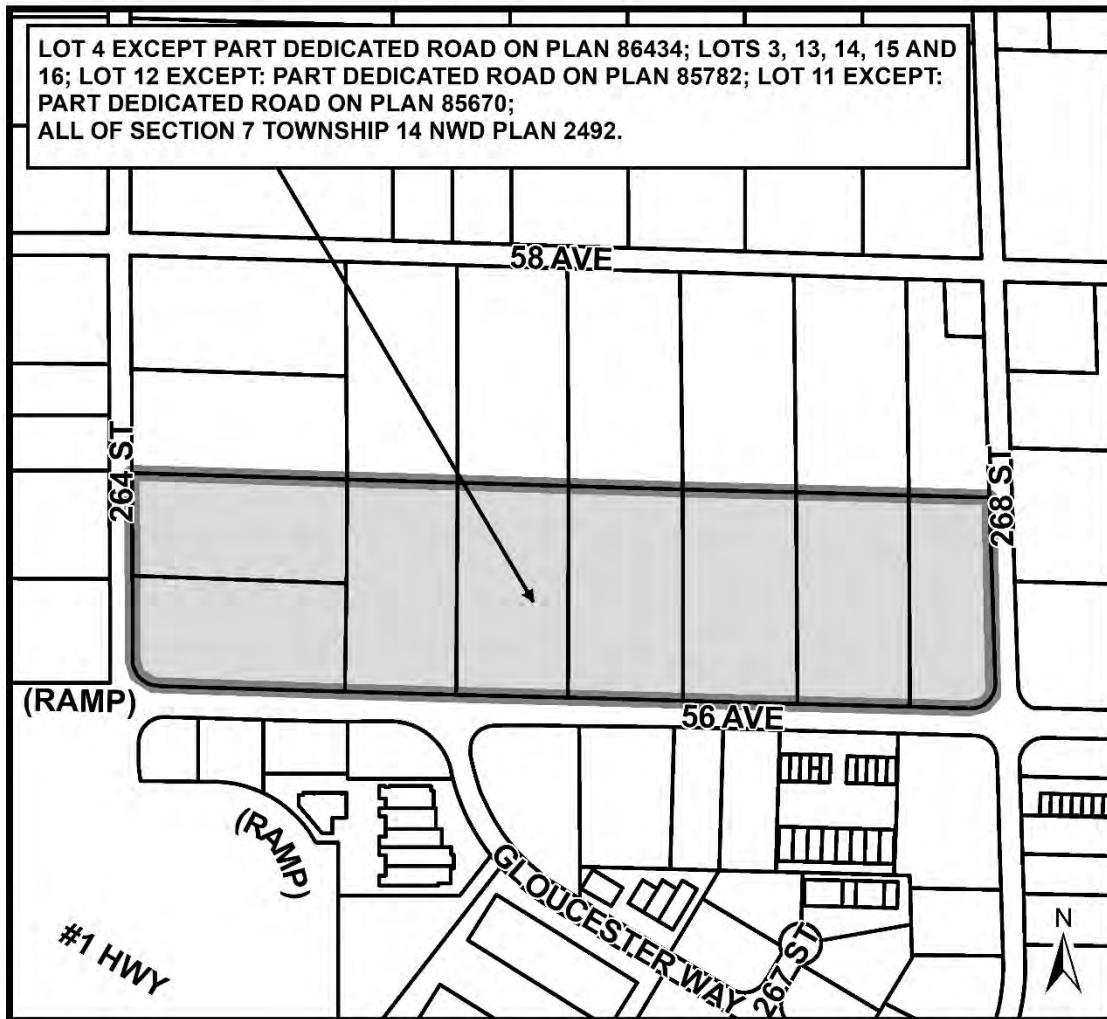
All of Section 7 Township 14 NWD Plan 2492.

as shown delineated on Schedule "A" attached to and forming part of this Bylaw to General Industrial Zone M-2.

READ A FIRST TIME the	28	day of	March	, 2022
READ A SECOND TIME the	28	day of	March	, 2022
PUBLIC HEARING HELD the	11	day of	April	, 2022
READ A THIRD TIME the		day of		, 2023
RECEIVED THE APPROVAL OF THE MINISTRY OF TRANSPORTATION AND INFRASTRUCTURE the		day of		, 2023
ADOPTED the		day of		, 2023

_____ Mayor _____ Township Clerk

SCHEDULE 'A' BYLAW NO. 5707



THE CORPORATION OF THE TOWNSHIP OF LANGLEY
SUBDIVISION AND DEVELOPMENT SERVICING BYLAW 2019 NO. 5382
AMENDMENT (CONWEST) BYLAW NO. 5708

EXPLANATORY NOTE

Bylaw No. 5708 amends Subdivision and Development Servicing Bylaw 2019 No. 5382 by changing the service level designation from Level 4 – Rural to Level 1 – Urban of the properties located at: 26695, 26601, 26575, 26713, 26477 – 56 Avenue and 26500 Block of 56 Avenue and 5670, and 5625 – 264 Street to coincide with rezoning from rural to industrial.

THE CORPORATION OF THE TOWNSHIP OF LANGLEY

SUBDIVISION AND DEVELOPMENT SERVICING BYLAW 2019 NO. 5382

AMENDMENT (CONWEST) BYLAW NO. 5708

The Municipal Council of the Corporation of the Township of Langley, in Open Meeting Assembled, ENACTS AS FOLLOWS:

1. This Bylaw may be cited for all purposes as "Subdivision and Development Servicing Bylaw 2019 No. 5382 Amendment (Conwest) Bylaw No. 5708".
2. The "Subdivision and Development Servicing Bylaw 2019 No. 5382" as amended is further amended by amending the map "Service Levels" in "Schedule A" to redesignate the lands as "Level 1 - Urban" with respect to lands described as:

Lot 4 Except Part Dedicated Road on Plan 86434;

Lots 3, 13, 14, 15 And 16;

Lot 12 Except: Part Dedicated Road on Plan 85782;

Lot 11 Except: Part Dedicated Road on Plan 85670;

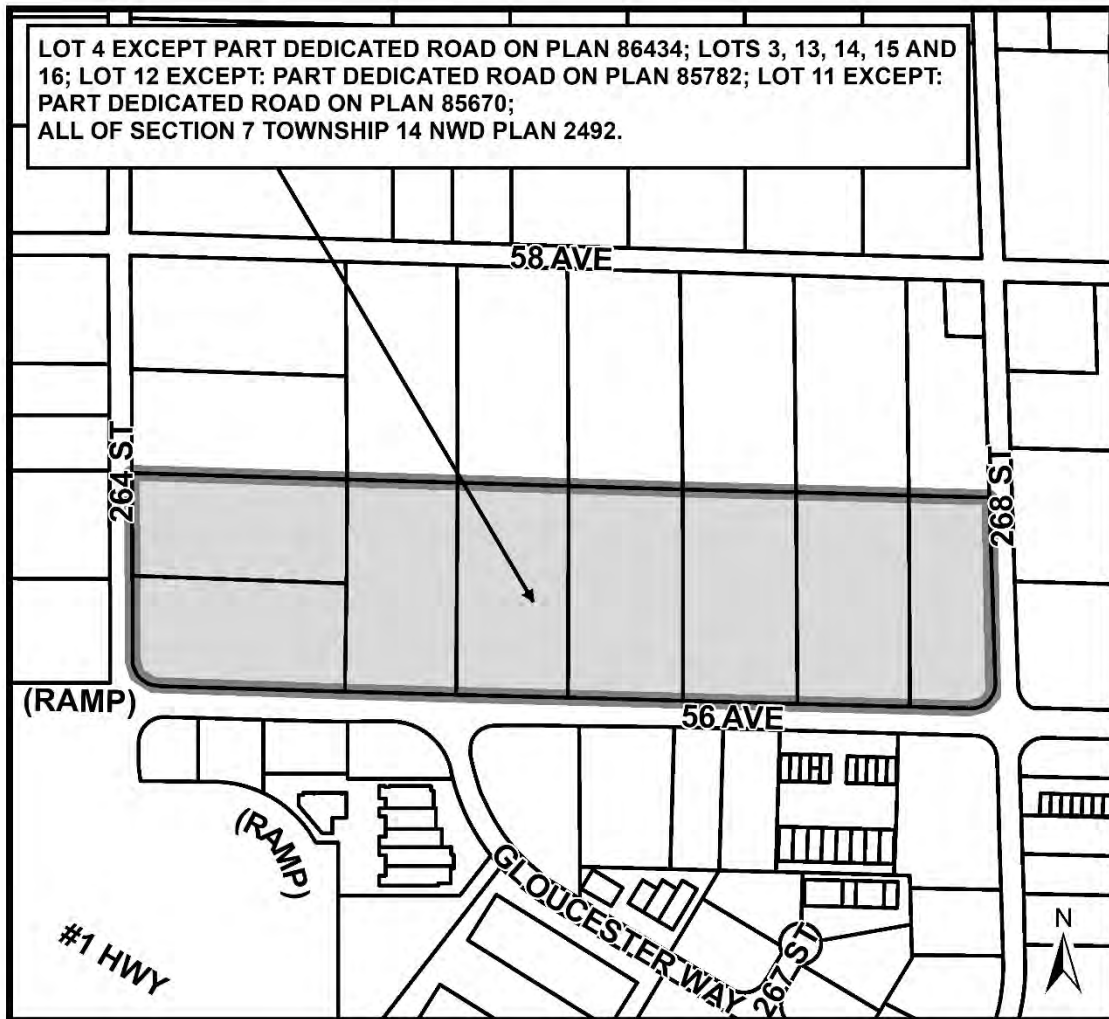
All of Section 7 Township 14 NWD Plan 2492.

as shown delineated on Schedule "A" attached to and forming part of this Bylaw.

READ A FIRST TIME the	28	day of	March	, 2022
READ A SECOND TIME the	28	day of	March	, 2022
READ A THIRD TIME the		day of		, 2023
ADOPTED the		day of		, 2023

_____ Mayor _____ Township Clerk

SCHEDULE 'A' BYLAW NO. 5708



THE CORPORATION OF THE TOWNSHIP OF LANGLEY
GENERAL LOCAL GOVERNMENT ELECTION BYLAW 2010 NO. 4844
AMENDMENT BYLAW NO. 5846

EXPLANATORY NOTE

Bylaw No. 5846 amends Bylaw No. 4844 to redact the address of the candidates and nominators from the Nomination forms posted on the Township website.

THE CORPORATION OF THE TOWNSHIP OF LANGLEY

GENERAL LOCAL GOVERNMENT ELECTION BYLAW 2010 NO. 4844

AMENDMENT BYLAW NO. 5846

The Municipal Council of the Corporation of the Township of Langley, in Open Meeting Assembled, ENACTS AS FOLLOWS:

1. This Bylaw may be cited for all purposes as “General Local Government Election 2010 Bylaw No. 4844 Amendment Bylaw No. 5846”.
2. The “General Local Election Bylaw 2010 No.4844” as amended is further amended:

2.1 The following text be added as section 7(c):

- 7 c) The residential addresses of candidates and nominators of candidates will be redacted and replaced with the community in which they live on the nomination papers that are posted on the Township’s website.

READ A FIRST TIME the	27	day of	February	, 2023
READ A SECOND TIME the	27	day of	February	, 2023
READ A THIRD TIME the	27	day of	February	, 2023
ADOPTED the		day of		, 2023

_____ Mayor _____ Township Clerk



Agricultural Land Commission
 201 – 4940 Canada Way
 Burnaby, British Columbia V5G 4K6
 Tel: 604 660-7000
 Fax: 604 660-7033
 www.alc.gov.bc.ca

March 10, 2020

ALC File: 51725

Gerry Mazzei
DELIVERED ELECTRONICALLY

Dear Gerry Mazzei:

Re: Application 51725 to exclude land from the Agricultural Land Reserve

Please find attached the Reasons for Decision of the Executive Committee for the above noted application (Resolution #109/2020). As agent, it is your responsibility to notify the applicant(s) accordingly.

Request for Reconsideration of a Decision

Under section 33(1) of the ALCA, a person affected by a decision (e.g. the applicant) may submit a request for reconsideration. A request for reconsideration may be submitted in writing to the e mail address below.

Please direct further correspondence with respect to this application to
 ALC.SouthCoast@gov.bc.ca.

Yours truly,

Nicole Mak, Land Use Planner

Enclosure: Reasons for Decision (Resolution #109/2020)
 Schedule A: Decision Map
 Schedule B: ALC Landscape Buffer Specifications, 1998
 Schedule C: BC Ministry of Agriculture's Guide to Edge Planning (Promoting
 Compatibility Along Agricultural – Urban Edges), 2015
 Schedule D: Sample Irrevocable Letter of Credit

cc: Township of Langley (File: 14-07-0035)
 John Shewfelt of Miller Thomson LLP (Applicants' legal representative)



AGRICULTURAL LAND COMMISSION FILE 51725
REASONS FOR DECISION OF THE EXECUTIVE COMMITTEE

Exclusion Application Submitted Under s. 30(1) of the *Agricultural Land Commission Act*

Applicants: Cornerstone Training Stables Inc.
 Costep Enterprises Ltd., Inc. No. BC1085178
 Barry Duellious McCall & Delaine Marie McCall
 Brian Kennedy Woodley & Marilyn Kathleen Woodley
 Taralee Anne Murphy
 Frances Lorraine Blackall
 0774606 BC Ltd., Inc. No. 0774606
 Kang Hyung Baik & Jung Hee Baik

Agent: Gerry Mazzei

Properties:

Property 1:
 Parcel Identifier: 002-459-914
 Legal Description: Lot 3, Section 7, Township 14, New Westminster District Plan 2492
 Civic: 5670- 264th Street, Langley, BC
 Area: 1.82 ha
 Owner(s): Cornerstone Training Stables Inc.

Property 2:
 Parcel Identifier: 012-734-063
 Legal Description: Lot 11 (Except Part Dedicated Road),
 Section 7, Township 14, New Westminster District Plan 2492
 Civic: 5625- 268th Street, Langley, BC



Area 1.38 ha

Owner(s): Costep Enterprises Ltd., Inc.

No. BC1085178

Property 3:

Parcel Identifier: 012-734-071

Legal Description: Lot 12 (Except Part Dedicated Road),
Section 7, Township 14, New Westminster District Plan 2492

Civic: 26713- 56th Avenue, Langley, BC

Area: 1.90 ha

Owner(s): Barry Duellious McCall and Delaine Marie McCall

Property 4:

Parcel Identifier: 012-734-080

Legal Description: Lot 13, Section 7, Township 14, New
Westminster District Plan 2492

Civic: 26695- 56th Avenue, Langley, BC

Area: 1.92 ha

Owner(s): Brian Kennedy Woodley and Marilyn Kathleen
Woodley

Property 5:

Parcel Identifier: 001-619-811

Legal Description: Lot 14, Section 7, Township 14, New
Westminster District Plan 2492

Civic: 26601- 56th Avenue, Langley, BC

Area: 1.92 ha

Owner(s): Taralee Ann Murphy

Property 6:

Parcel Identifier: 012-734-098

Legal Description: Lot 15, Section 7, Township 14, New



Westminster District Plan 2492

Civic: 26575- 56th Avenue, Langley, BC

Area: 1.92 ha

Owner(s): Frances Lorraine Blackall

Property 7:

Lot Identifier: 012-734-101

Legal Description: Lot 16, Section 7, Township 14, New
Westminster District Plan 2492

Civic: 26473- 56th Avenue, Langley, BC

Area: 1.93 ha

Owner(s): 0774606 BC Ltd., Inc. No. 0774606

Property 8:

Lot Identifier: 003-370-623

Legal Description: Lot 4 (Except Part Dedicated Road),
Section 7, Township 14, New Westminster District Plan 2492

Civic: 26477- 56th Avenue, Langley, BC

Area: 1.78 ha

Owner(s): Kang Hyung Baik and Jung (Joseph) Hee Baik

Executive Committee:

Gerry Zimmermann, Acting Chair and Okanagan Panel Chair

Ione Smith, South Coast Panel Chair

Linda Michaluk, Island Panel Chair

Janice Tapp, North Panel Chair

Richard Mumford, Interior Panel Chair



OVERVIEW

- [1] The Properties are located within the Agricultural Land Reserve (the "ALR") as defined in s. 1 of the *Agricultural Land Commission Act* (the "ALCA").

- [2] Pursuant to s. 30(1) of the ALCA, the Applicants are applying to the Agricultural Land Commission (the "Commission") to exclude eight properties, totalling 14.58 ha, from the ALR for the purpose of industrial development (the "Proposal").

- [3] The first issue the Executive Committee considered is whether the Properties are capable and suitable for agriculture.

- [4] The second issue the Executive Committee considered is whether exclusion of the Properties would impact adjacent ALR properties.

- [5] The third issue the Executive Committee considered is whether, if exclusion were granted, it should be subject to conditions, and, if so, what those should be.

- [6] The Proposal was considered in the context of the purposes of the Commission set out in s. 6 of the ALCA. These purposes are:
 - (a) to preserve the agricultural land reserve;
 - (b) to encourage farming of land within the agricultural land reserve in collaboration with other communities of interest; and,
 - (c) to encourage local governments, first nations, the government and its agents to enable and accommodate farm use of land within the agricultural land reserve and uses compatible with agriculture in their plans, bylaws and policies.

EVIDENTIARY RECORD

- [7] The Proposal along with all other documentation before the Executive Committee from the Applicants, Agent, local government, third parties, and the Commission is collectively



referred to as the "Application". All documentation in the Application was disclosed to the Agent in advance of this decision.

[8] Commission representatives conducted a walk-around and meeting site visit on October 21, 2019 in accordance with the *ALC Policy Regarding Site Visits in Applications* (the "Site Visit"). The site visit report, prepared in accordance with the *ALC Policy Regarding Site Visits in Applications*, was certified by the Applicants' legal representative (John Shewfelt) on November 19, 2019 as accurately reflecting the observations and discussions of the Site Visit (the "Site Visit Report").

[9] On November 20, 2019, the Executive Committee conducted a meeting with the Agent, the Applicants' legal representative, and certain of the Applicants at the offices of the Commission (the "Applicant Meeting"). An applicant meeting report was prepared and was certified by John Shewfelt on December 11, 2019 as accurately reflecting the observations and discussions of the Applicant Meeting (the "Applicant Meeting Report"). The Applicant Meeting Report is titled 'New Reconsideration Meeting Report' in the application material.

BACKGROUND

[10] The request for exclusion of the Properties was originally refused by the Commission by Resolution #2623/2010. After subsequent events and proceedings, Madam Justice Burke of the Supreme Court of British Columbia issued an Order dated September 26, 2017 (the "Order"), which forms the basis for the proceeding presently before the Commission. Pursuant to the Order, certain members and staff of the Commission, including Chair Dyson, were not to, and did not participate in this proceeding.

EVIDENCE AND FINDINGS

[11] In considering the suitability of a parcel for agricultural use, the Commission often considers individual and cumulative impacts of any limitations on a property (if any), or limitations imposed on the property by surrounding land uses. With respect to the Properties under application, the Executive Committee found there to be cumulative impacts from



individual variables that it considered germane to its deliberation.

- [12] This section sets out the findings of the Executive Committee, or where specified of the majority of the Executive Committee (Commissioners Michaluk, Tapp, Mumford, and Zimmermann).

Issue 1: Whether the Properties are capable and suitable for agriculture.

Agricultural Capability

- [13] To assess agricultural capability on the Properties, the Executive Committee referred in part to agricultural capability ratings. The ratings are identified using the BC Land Inventory (BCLI), 'Land Capability Classification for Agriculture in B.C.' system. The improved agricultural capability ratings applicable to the Properties are Class 2, 3, and 4, more specifically approximately 20% (60% Class 3DT and 40% Class 3DW) and 80% (50% Class 3T, 30% Class 2T, and 20% Class 3DW).

Class 2 - land is capable of producing a wide range of crops. Minor restrictions of soil or climate may reduce capability but pose no major difficulties in management.

Class 3 - land is capable of producing a fairly wide range of crops under good management practices. Soil and/or climate limitations are somewhat restrictive.

Class 4 - land is capable of a restricted range of crops. Soil and climate conditions require special management considerations.

The limiting subclasses associated with this lot of land are D (undesirable soil structure), T (topographic limitations), and W (excess water).

- [14] In addition, the Executive Committee received three professional Agrologist's reports and two Agrologist report reviews, prepared by:
- Regency Consultants Ltd (Bob Holtby), dated December 22, 2010 (the "Holtby Opinion");



- Whiskey Jack Land Management Corp, dated September 30, 2015 (the "Whiskey Jack Report");
- C&F Land Resource Consultants Ltd, dated December 14, 2018 commissioned by the Commission (the "C&F Report");
- C&F Land Resource Consultants Ltd, dated December 17, 2018 which provides a review of the Holtby Opinion; and
- C&F Land Resource Consultants Ltd, dated December 17, 2018 which provides a review of the Whiskey Jack Report.

[15] While the C&F Report indicates that 5.22 ha (35.8%) of the Properties have an improved agricultural capability rating of Class 3, and 1.44 ha (9.9%) have an improved rating of Class 4, it concludes that 7.92 ha of the Properties (54.3%) is unclassified anthropogenic filled sites, buildings, and curtilage. The Whiskey Jack Report also concludes that major sections of the Properties have imported fill material. According to the C&F Report, the fill material was generally low in organic matter, and included some foreign non-soil materials including bricks, concrete, and other non-soil materials; therefore, limiting the potential for soil bound agricultural use of filled areas. The C&F Report also indicates that the low-lying areas of the Properties have shallow topsoil over glacio-marine till subsoils which are difficult to drain even with the use of tile drainage systems.

[16] Based on the agricultural capability ratings and the C&F Report, the Executive Committee finds that the Properties have mixed prime and secondary agricultural capability and that the Properties are limited by excess water.

Lot Size

[17] The Properties range in size from 1.3 ha to 1.9 ha. With respect to the Properties, the Executive Committee finds that the size of the Properties alone is not an impediment to their use for agriculture. Small lots generally have value for uses such as small lot agriculture (soil bound or non-soil bound), and can be used for both subsistence and commercial agriculture provided that there are no extenuating factors that would impede the use of that land for agriculture now or in future.



Traffic

- [18] The Properties are located on the north side of 56th Avenue between Highway 13 and 268th Street in the Township of Langley. 56th Avenue is a major east-west four-lane arterial road near an intersection with access to Highway 1. At the Site Visit, the Commission representatives observed the consistent volume of traffic along 56th Avenue and considered the impact the traffic may have on using the Properties for agriculture. The majority of the Executive Committee finds that the impact of traffic on 56th Avenue would pose an impediment to movement of farm machinery and vehicles, which limits the feasibility of the Properties to be used for agriculture generally.

Drainage

- [19] The C&F Report indicates that, in 2007, the Township of Langley upgraded 56th Avenue and 268th Street to install concrete curbs, gutters, sidewalks, and buried storm sewers. At the time, the existing road ditches fronting the Properties were closed, and a connection to the municipal storm sewer was provided to each property fronting 56th Avenue.
- [20] At the Site Visit, certain of the Applicants explained the drainage issues of the Properties which included natural presence of clay soils in some areas, and increase discharge of storm water from development (i.e. mushroom facility to the north) resulting in areas of standing water. Applicant Barry McCall also explained that he previously had animals (cattle and sheep) on his property but they were removed due to wet soil conditions that caused hoof rot. Some of the Applicants discussed measures undertaken to address the drainage issues including installation of tile drainage, surface drainage ditches, and placement of fill that were unsuccessful.
- [21] Based on discussions with the Applicants present at the Site Visit and Applicant Meeting, the Executive Committee understands that fill has been placed on some of the Properties in order to address issues of inundation, as well as for some other non-farm reasons. The Executive Committee notes that some properties received over 1000 loads of fill. While the C&F Report concludes that the extensive placement of fill on the Properties has impeded normal farm practices including drainage, it further states that drainage would be difficult to



improve in these areas without using ditching, which could be hazardous to farm equipment. The Executive Committee does not accept degradation of land by fill placement as an acceptable rationale to exclude land from the ALR. However, the Executive Committee does acknowledge that the fill described in the C&F Report has diminished the agricultural capability of the Properties.

Summary

[22] While the Executive Committee finds that any one of the variables applicable to the Properties (i.e. agricultural capability, lot size, traffic, drainage) is not insurmountable on its own, in this case, the majority of the Executive Committee finds that when considered on the whole, the restrictions have a substantial cumulative impact on the Properties' capability and suitability for agriculture. The majority of the Executive Committee finds that the size of the Properties, in combination with the drainage limitations, and access challenges restricts the use of the Properties for soil bound or non-soil bound agriculture.

Issue 2: Whether exclusion of the Properties would impact adjacent ALR properties.

[23] The Executive Committee considered the potential impacts of exclusion and future industrial development of the Properties on adjacent ALR properties located to the north and west.

[24] Noting the drainage issues presented in this application, the Executive Committee is concerned with the drainage impacts on adjacent ALR lands. However, the majority of the Executive Committee finds that their concern regarding the drainage impacts on adjacent ALR lands can be addressed through the development of a drainage plan for the industrial development, similar to Resolution #377/2015 (the "Surrey Approval"), to ensure there are no adverse impacts related to drainage on adjacent ALR lands.

[25] Further, if the Properties are excluded for industrial purposes, industrial development that is undertaken would be immediately beside lands that remain in the ALR. The Executive Committee finds that a fence, constructed in accordance with Schedule D.6 of the *ALC Landscape Buffer Specifications*, 1998 (Schedule B), along the new ALR



boundary (north of the Properties), as shown in Schedule A (Decision Map), and vegetative buffering and setbacks (as discussed in the next subheading) will create important separation between adjacent agricultural and industrial uses.

Issue 3: Whether, if exclusion were granted, it should be subject to conditions, and, if so, what those should be.

[26] Exclusion of the Properties from the ALR could have certain impacts contrary to the purposes of the Commission set out in s.6 of the ALCA. However, the majority of the Executive Committee finds, in this case, the cumulative impacts affecting the Properties' capability and suitability for agriculture, on balance, outweighs the benefits of retaining the lands in the ALR, subject to certain conditions.

[27] The majority of the Executive Committee finds that certain conditions of exclusion of the Properties would be appropriate. The conditions are as follows:

- a. **Properties dealt with together** – the majority of the Executive Committee requires that all of the Properties be removed from the ALR at the same time to create a continuous ALR boundary;
- b. **Fence Construction** – Before exclusion of the Properties from the ALR, either:
 - I. A chain link fence must be constructed along the new northern ALR boundary, as shown in Schedule A, in accordance with the specifications set out in *Schedule D.6 of the ALC Landscape Buffer Specifications, 1998* (Schedule B) (the "Schedule B specifications") (the "Fence Construction"); or
 - II. If the Fence Construction is deferred, financial security in the form of an Irrevocable Letter of Credit (ILOC) (Schedule D) made payable to the Minister of Finance c/o the Agricultural Land Commission must be posted in the amount of a quote (also to be submitted to the Commission, at or before the time the security is posted) for the Fence Construction. The ILOC shall be returned once the Fence Construction is completed;
 - i. For greater clarity, some or all of the ILOC will be forfeited upon failure to comply with the any or all aspects of condition B contained herein;



- c. **Vegetative Buffer and Setbacks** – Before exclusion of the Properties from the ALR:
- I. a plan must be submitted to the Commission, that is acceptable to the Commission, that addresses vegetative buffering and setbacks on the Properties, as shown in Schedule A, to the extent necessary for buffering in accordance the BC Ministry of Agriculture's Guide to Edge Planning (Schedule C) for Level 2 Urban-side Non-Residential Setback & Buffer (page 22) (the "Vegetative Buffer and Setback Construction"); and
 - II. either:
 - i. a vegetative buffer and setbacks in accordance with the plan referred to in (c)(I) must be in place; or
 - ii. if the Vegetative Buffer and Setback Construction is deferred, a financial security in the form of an ILOC (Schedule D) made payable to the Minister of Finance c/o the Agricultural Land Commission must be posted in the amount of a quote (also to be submitted to the Commission, at or before the time the security is posted) for the Vegetative Buffer and Setback Construction. The ILOC shall be returned once the Vegetative Buffer and Setback Construction is completed;
 - a. For greater clarity, some or all of the ILOC will be forfeited upon failure to comply with the any or all aspects of condition C contained herein;
- d. **Covenant** – Before exclusion of the Properties from the ALR, a covenant must be registered against the title of the Properties in favour of the Commission, for the purpose of ensuring the maintenance of the chain-link fence described in Condition B, and the maintenance of the vegetative buffer and setbacks in Condition C, in accordance with Conditions B and C; and
- e. **Drainage** – Before exclusion of the Properties from the ALR, develop a plan, acceptable to the Township of Langley, that, upon development of the Properties, ensures there are no adverse impacts to drainage on adjacent ALR properties.



- [28] The majority of the Executive Committee recommends working with Commission staff and the Township of Langley prior to finalizing the vegetative buffer and setback plan for the Commission's review and the drainage plan for the Township of Langley's review.

DECISION

- [29] For the reasons given above, the majority of the Executive Committee approves the Proposal to exclude the eight properties (totalling 14.58 ha) from the ALR, subject to the conditions set out in paragraph 27 above.
- [30] The Commission will advise the Registrar of Land Titles that the Properties have been excluded from the ALR when it has received confirmation that the conditions of approval have been met.
- [31] This decision does not relieve the owner or occupier of the responsibility to comply with applicable Acts, regulations, bylaws of the local government, and decisions and orders of any person or body having jurisdiction over the land under an enactment.
- [32] This is a decision of the majority of the Executive Committee.
- [33] A decision of the Executive Committee is a decision of the Commission pursuant to s. 11.1(5) of the ALCA.

- [34] Resolution #109/2020
Released on March 10, 2020

Gerry Zimmermann, Acting Chair and Okanagan Panel Chair

Linda Michaluk, Island Panel Chair



A handwritten signature in black ink, appearing to read "Janice E. Tapp".

Janice Tapp, North Panel Chair

A handwritten signature in black ink, appearing to read "R. Mumford".

Richard Mumford, Interior Panel Chair

DISSENTING VOTE

[35] The reasons for which I do not support exclusion of the Properties from the ALR, even with conditions are:

- Small ALR lots adjacent to busy arterial roads are not uncommon in the South Coast region;
- The limitations that the Applicants put forward, notably excessive moisture, are not unique to the Properties and are common throughout the South Coast region; and
- The placement of fill does not preclude the use of land for non-soil bound agriculture.

These are my reasons.

A handwritten signature in black ink, appearing to read "Lone Smith".

Lone Smith, South Coast Panel Chair



Schedule A: Agricultural Land Commission Decision Map
 ALC File 51725 (McCall)
 Conditionally Approved Exclusion
 ALC Resolution #109/2020



- The Properties & Conditionally Approved Exclusion (approximately 14.58 ha)
- Chain-Link Fence (Condition B of Resolution #109/2020)
- Vegetative Buffer and Setback (Condition C of Resolution #109/2020)

METRO VANCOUVER REGIONAL DISTRICT
BYLAW NO. 1364, 2023
A bylaw to amend “Metro Vancouver Regional District Regional Growth Strategy
Bylaw No. 1339, 2022”

WHEREAS:

- A. The Metro Vancouver Regional District Board (the “Board”) adopted the *Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022* on February 24, 2023;

NOW THEREFORE the Board of the Metro Vancouver Regional District enacts as follows:

Citation

1. The official citation of this bylaw is “Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023”.

Schedules

2. The following Schedules are attached to and form part of the bylaw:
- Schedule “A”, Subject Properties; and
 - Schedule “B”, Official Regional Land Use Designation Maps

Amendment of Bylaw

3. “Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022” is hereby amended as follows:

- a) re-designating the subject properties, as listed in the table below:

PID	Legal Description
012-734-063	LOT 11 EXCEPT: PART DEDICATED ROAD ON PLAN 85670, SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
012-734-071	LOT 12 EXCEPT: PART DEDICATED ROAD ON PLAN 85782, SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
012-734-080	LOT 13 SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
001-619-811	LOT 14 SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
012-734-098	LOT 15 SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
012-734-101	LOT 16 SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
003-370-623	LOT 4 EXCEPT PART DEDICATED ROAD ON PLAN 86434; SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492
002-459-914	LOT 3 SECTION 7 TOWNSHIP 14 NEW WESTMINSTER DISTRICT PLAN 2492

from ‘Agricultural’ to ‘Industrial’, and adjusting the Urban Containment Boundary, as shown in Schedule “A” of this bylaw; and

- b) replacing the official regional land use designation maps numbered 2, 3, 4, 5, 6, 7, 8, 9, and 12 in Schedule “A” of “Metro Vancouver Regional District Regional Growth Strategy Bylaw No. 1339, 2022” with the maps numbered 2, 3, 4, 5, 6, 7, 8, 9, and 12 in Schedule “B” of this bylaw.

Read a first, second and third time this _____ day of _____, _____.

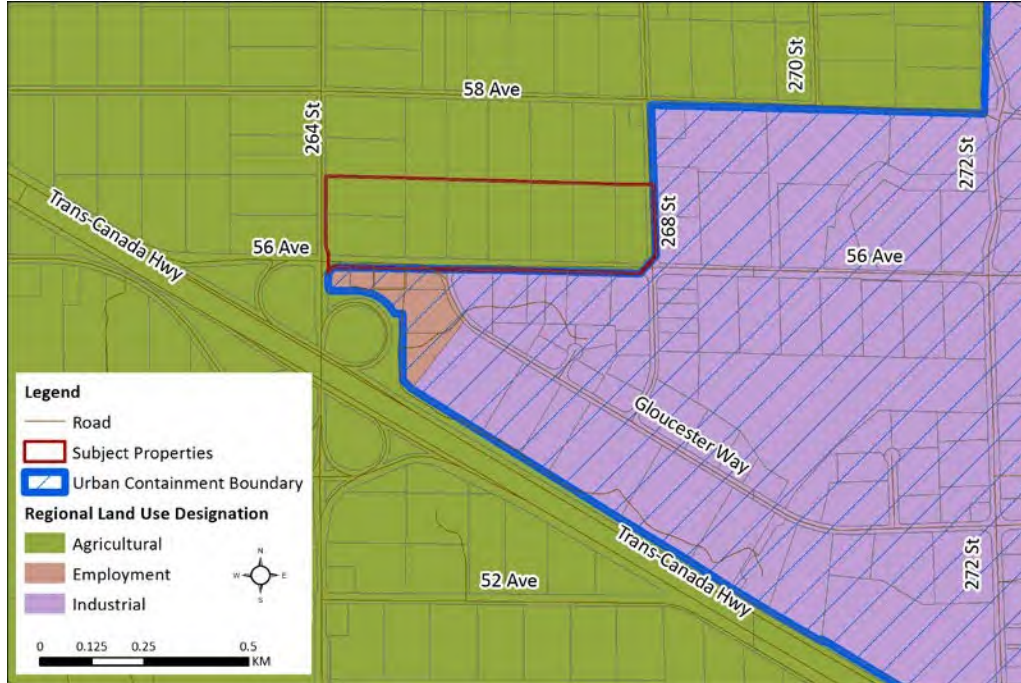
Passed and finally adopted this _____ day of _____, _____.

George V. Harvie, Chair

Dorothy Shermer, Corporate Officer

Schedule A Subject Properties

Prior to Amendment



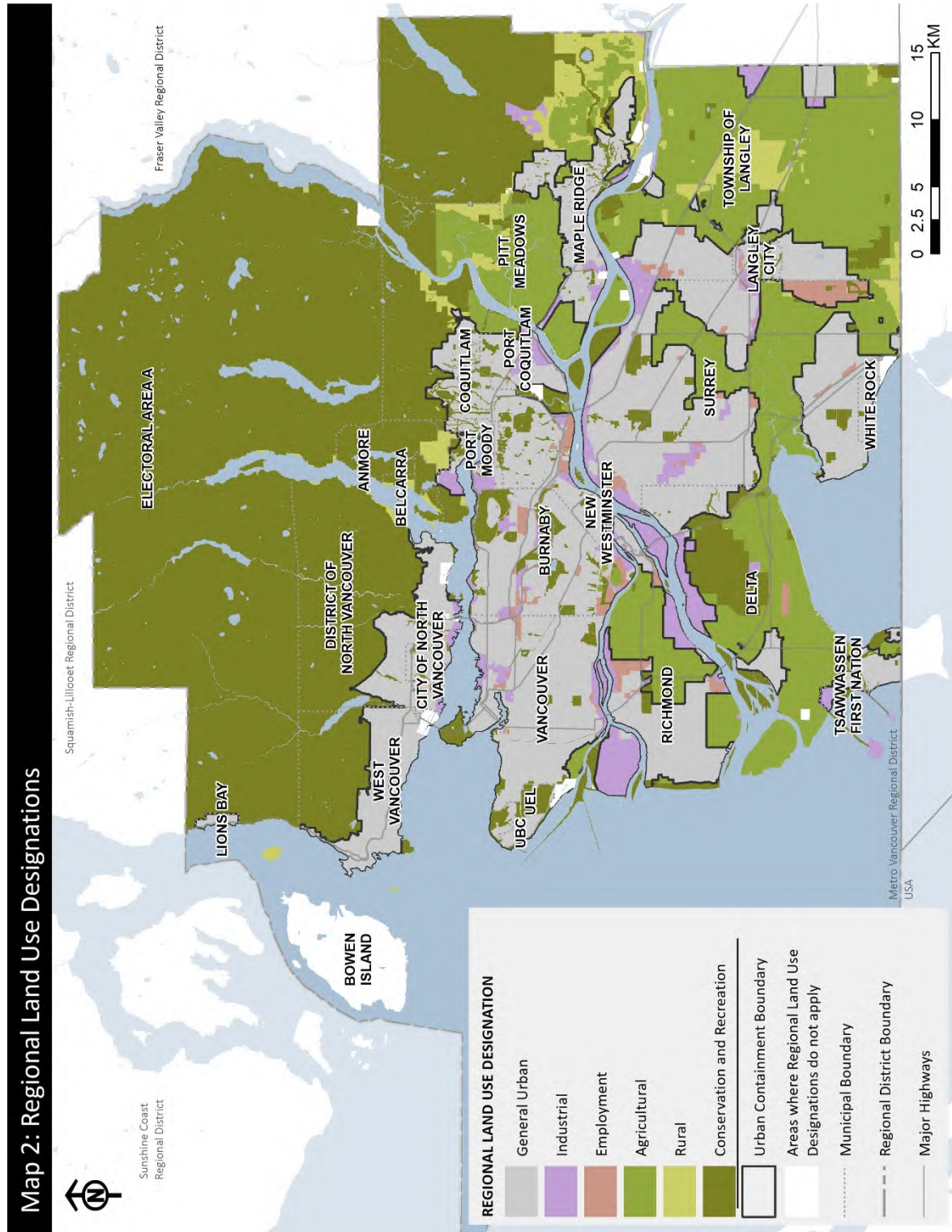
Post Amendment



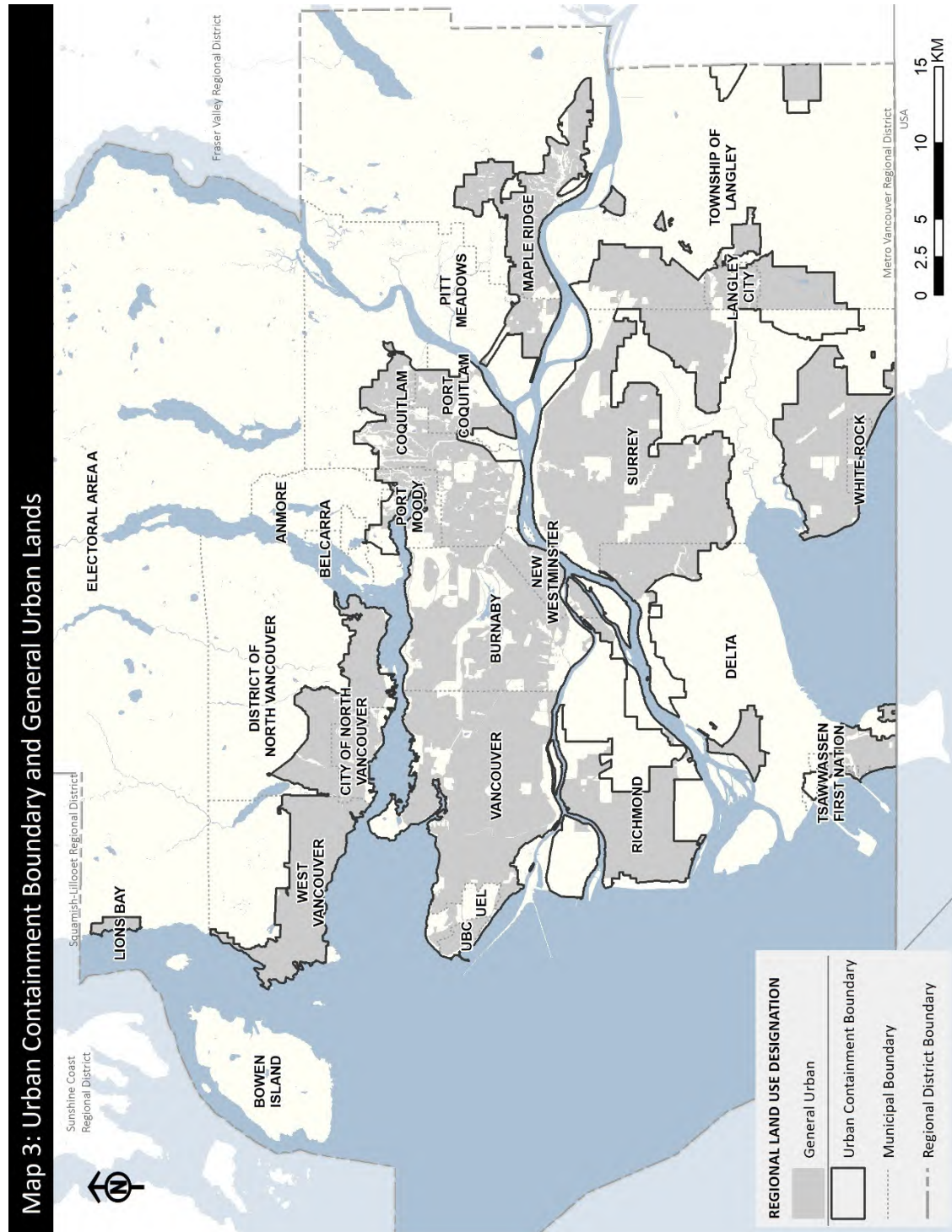
Schedule B

Official Regional Land Use Designation Maps

Map 2: Regional Land Use Designations



Map 3: Urban Containment Boundary and General Urban Lands



Map 4: Urban Centres and Frequent Transit Development Areas

Urban Centres

- Metro Core
- Surrey Metro Centre
- Regional City Centre
- Municipal Town Centre

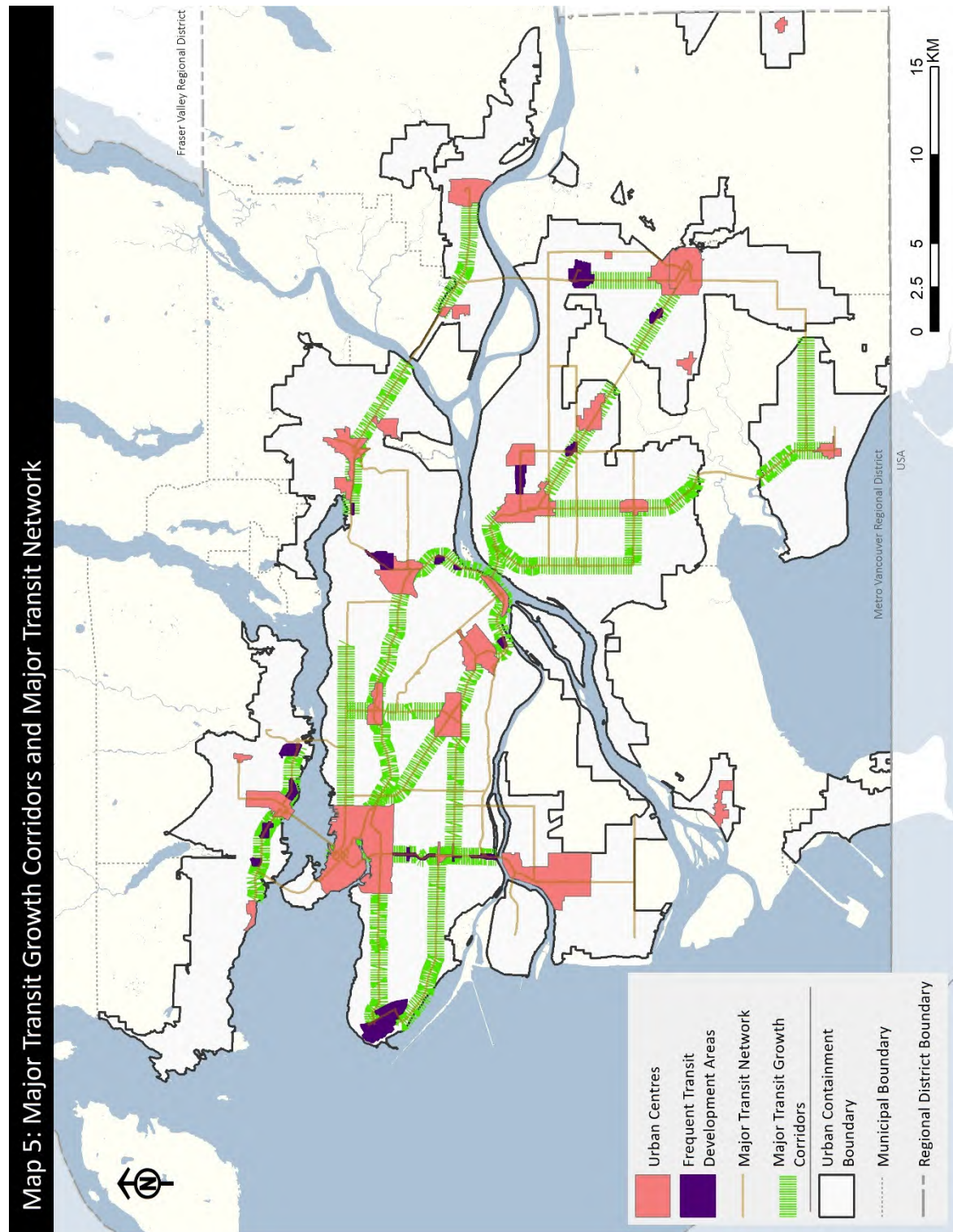
Frequent Transit Development Areas

- Frequent Transit Network (2016)

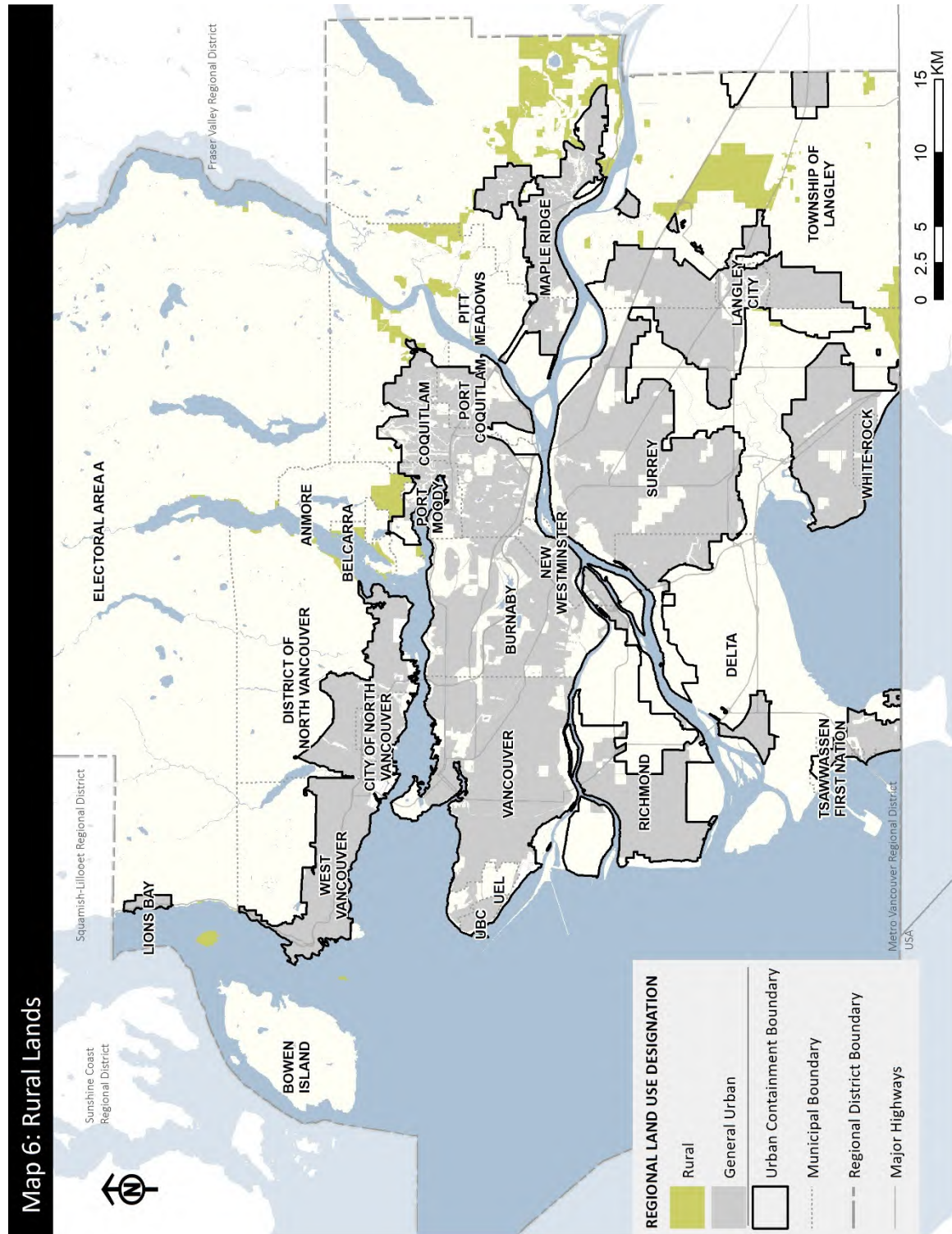
General Urban Land Designation

- Urban Containment Boundary
- Regional District Boundary
- Municipal Boundary

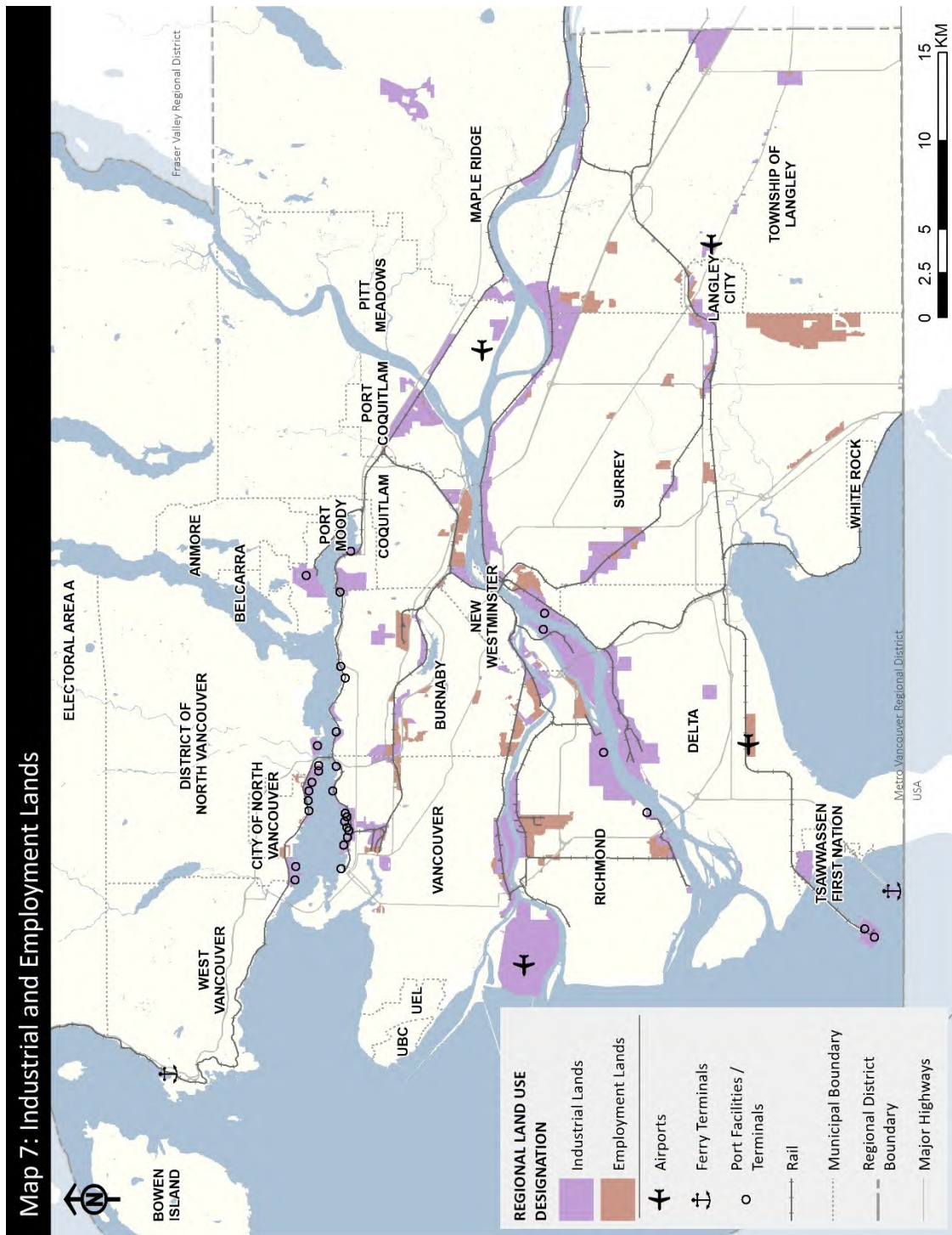
Map 5: Major Transit Growth Corridors and Major Transit Network



Map 6: Rural Lands



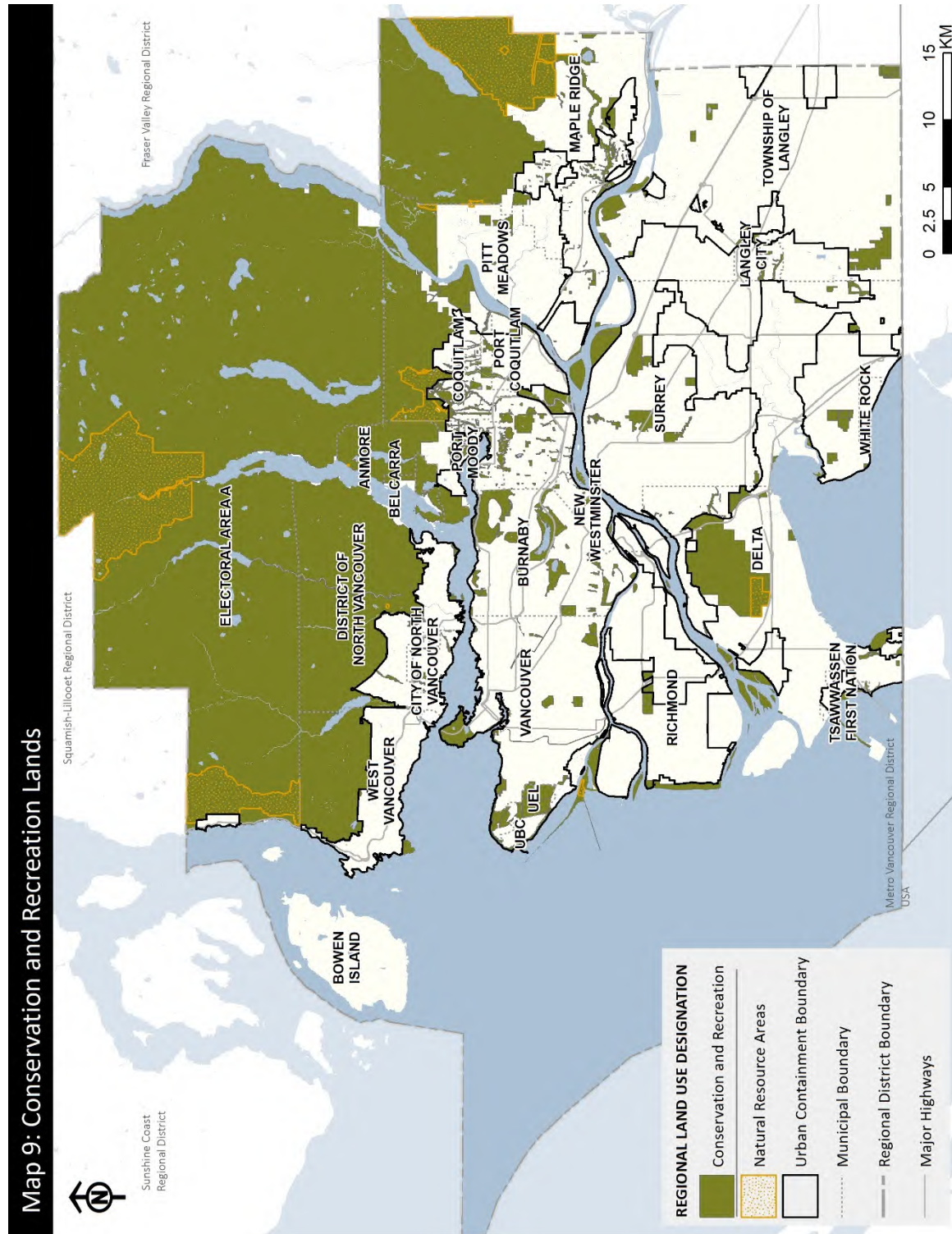
Map 7: Industrial and Employment Lands



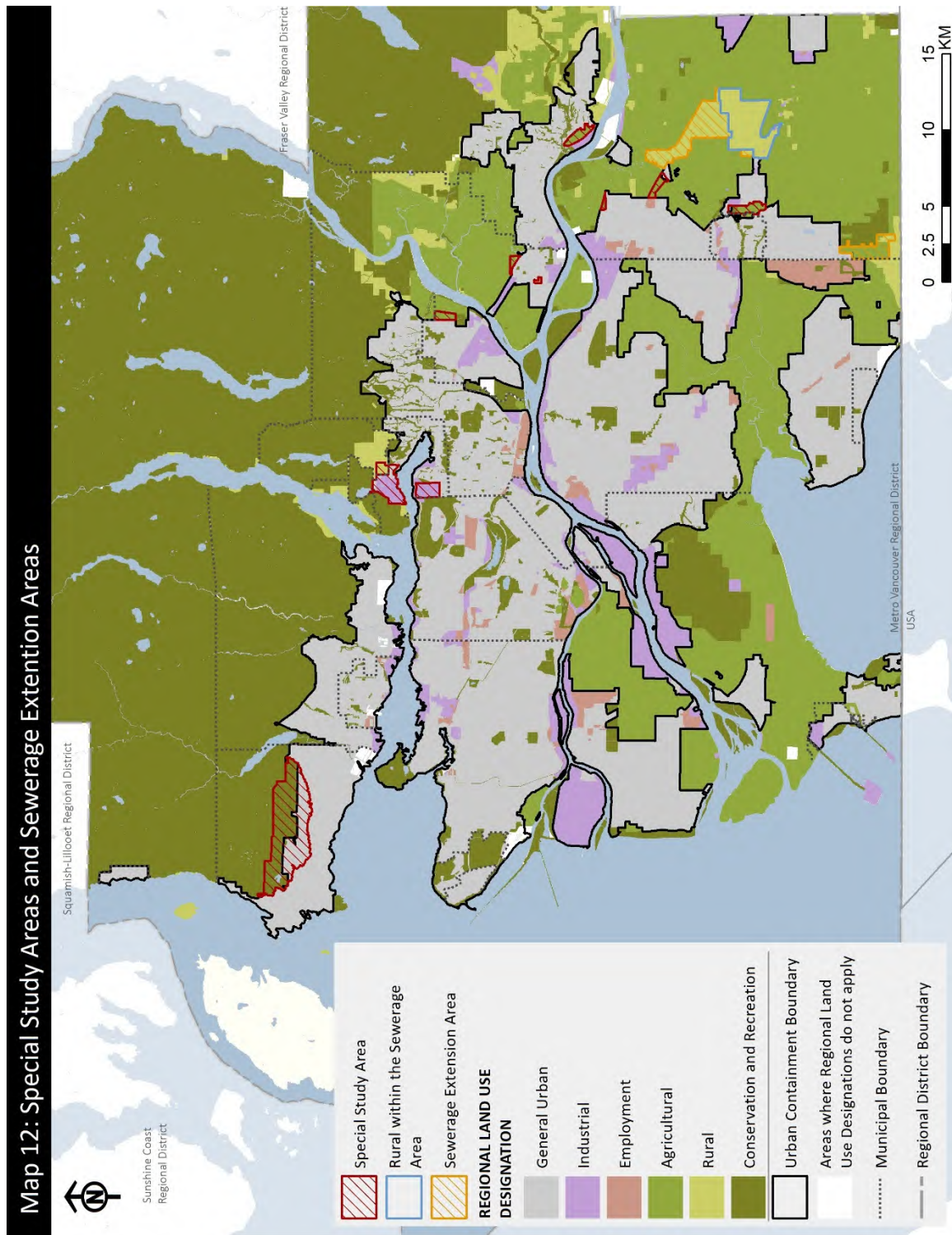
Map 8: Agricultural Lands



Map 9: Conservation and Recreation Lands



Map 12: Special Study Areas and Sewerage Extension Areas



To: Regional Planning Committee

From: Eric Aderneck, Senior Planner, Regional Planning and Housing Services

Date: March 15, 2023 Meeting Date: April 14, 2023

Subject: **Costs of Providing Infrastructure and Services to Different Forms and Densities of Housing – Scope of Work**

RECOMMENDATION

That the MVRD Board receive for information the report dated March 15, 2023, titled “Costs of Providing Infrastructure and Services to Different Forms and Densities of Housing – Scope of Work”.

EXECUTIVE SUMMARY

Metro 2050, the regional growth strategy, directs, supports, and encourages growth within the Urban Containment Boundary and specifically to the region’s Urban Centres and Frequent Transit Development Areas. In order to better understand the costs and revenues associated with different development forms in the region, this project will explore the ‘hard’ and ‘soft’ municipal and regional infrastructure / servicing capital and operating costs for different residential forms, densities, and locations of housing, and compare it to property taxation / utility and user revenues. Drawing from available sources, this project will provide data specific to this region that will help inform the discussion about the possible financial benefits and drawbacks of different forms of housing development within existing urban / high density (infill) areas vs. expanding housing development to new suburban / low density (greenfield) areas.

PURPOSE

To provide the Regional Planning Committee and MVRD Board with the scope of work for the Costs of Providing Infrastructure and Services to Different Forms and Densities of Housing study.

BACKGROUND

Metro 2050, the regional growth strategy, directs growth within the Urban Containment Boundary and specifically to the region’s Urban Centres and Frequent Transit Development Areas. This overarching goal advances a number of objectives, including the efficient provision and use of infrastructure, increased transit ridership, supporting the building of complete, mixed-use, and walkable communities, protecting natural and agricultural areas, and the reduced need for driving and consequent reduced energy consumption and GHG emissions.

To better understand the costs and revenues associated with ‘urban’ vs. ‘sprawl’ forms of development forms in the Metro Vancouver region, this project will explore the ‘hard’ and ‘soft’ municipal and regional infrastructure / servicing capital and operating costs (i.e. roads, water, sanitary, sewerage, park, as well as other local government services such as recreation, policing, fire, etc.) for different residential forms, densities, and locations of housing, and compare it to property taxation / utility and user revenues, on a per unit or per capita basis.

PROJECT OBJECTIVES

Various research into this matter has already been completed in a number of American, Australian and other Canadian geographies, but not in the Metro Vancouver region to date (References 1 to 13). This project will summarize that work as well as other available resources / references, supplemented with informational interviews, case studies, and best practices, focused on findings most relevant to the Metro Vancouver region. This study will also help inform the discussion about the possible benefits and drawbacks and associated costs of different housing development forms.

The primary project objective is to create an accessible, current, central, easy-to-read informational resource relevant to the Metro Vancouver region and to inform local planning initiatives, decision making, and regional growth policies and implementation.

The final study will be publicly available and will inform decisions and initiatives pertaining to greenfield vs. infill forms of residential development. The results will also inform the *Metro 2050* Urban Centres and Frequent Transit Development Area target review work to be completed later in 2023.

Scope of Work

The following is the scope of work to be undertaken by Regional Planning staff:

- Compile and complete research / literature review on the topic focusing on relevant sources and examples:
 - Including informational interviews with key informants, such as academics and consultants who are subject matter experts;
 - Considering both capital and operating costs of local and regional services, and;
 - Reviewing and summarizing existing publications and associated costing / financial estimates, rather than generating new estimates based on primary data analysis.
- Identify a series of anonymized case study locations using land uses, development densities, and residential form and location characteristics to determine geographic distribution; and
- Profile the findings that are most relevant to the varied Metro Vancouver context.

The project is not intending to:

- Address non-residential forms of development, such as commercial, industrial, or institutional land uses;
- Make recommendations about possible changes in levels of municipal service, property taxation, or Development Cost Charges / Community Amenity Charges;
- Compare costs and revenues of services by municipality within the region;
- Consider housing supply and demand implications or the recommendations of completed Housing Needs Reports;

- Address the impacts of land use regulations on housing costs, the development approval / review process; or
- Explore other indirect advantages or disadvantages of different housing forms / densities.

Project Timeline and Engagement

The project will be completed by Regional Planning staff and is part of this year's work program. The scope of work report was presented to the Regional Planning Advisory Committee on March 3, 2023 where the Committee members discussed:

- A significant interest in the project and its outcomes;
- A desire to see and understand the residential typologies to be used for the analysis;
- The need for a consideration of the local context, including potential housing forms and servicing requirements;
- The possibility of including local services provided by other agencies, such as schools and transit; and
- An interest in lifecycle costing to identify possible infrastructure structural deficits over time.

Regional Planning staff will engage with member jurisdiction planning staff during the project in terms of acquiring data and testing assumptions that are being considered. Periodic updates on progress will be provided to the Regional Planning Advisory Committee and the Regional Planning Committee.

ALTERNATIVES

This is an information report. No alternatives are presented.

FINANCIAL IMPLICATIONS

This work will be completed in-house by Regional Planning staff. There are no financial costs associated with this project.

CONCLUSION

To better understand the costs and revenues associated with different residential development forms in the Metro Vancouver region, this project will explore the municipal and regional infrastructure / servicing capital and operating costs for different forms, densities, and locations of housing, and compare it to property taxation / utility and user revenues.

This report provides Regional Planning Committee members with the scope of work for this project and an opportunity to provide comments that may guide and inform the study.

References

1. [Presentation to Regional Planning Committee on November 5, 2021 regarding the City of Ottawa Municipal Finance Review](#)
2. [Suburban Expansion Costs Increase to \\$465 per Person per Year in Ottawa, CBC News, September 29, 2021](#)
3. [Sprawl Costs the Public More Than Twice as Much as Compact Development, Street Blog USA, March 5, 2015](#)
4. [New Studies Measure the True Cost of Sprawl, and It's More Than You Think, Treehugger, October 11, 2018](#)
5. [Calculating The Real Costs of Our Growth, Don Iveson, March 18, 2016](#)
6. [How Suburban Infrastructure Got More Expensive Over Time, Strong Towns, February 5, 2019](#)
7. [Quantifying the Cost of Sprawl, Bloomberg, May 21, 2013](#)
8. [Comparing Infill and Greenfield Development – Scope of Work, City of Saskatoon, December 5, 2016](#)
9. [Smart Growth Reforms, Victoria Transport Policy Institute, September 28, 2021](#)
10. [Understanding Smart Growth Savings, Victoria Transport Policy Institute, March 31, 2023](#)
11. [Cost Comparison of Infrastructure On Greenfield And Infill Sites, Urban Policy and Research, January 9, 2017](#)
12. [Perth Urban Infill Much Cheaper Than Greenfield Development: Report, ABC News, Jun 2, 2016](#)
13. [Comparative Costs of Urban Development: A Literature Review, Infrastructure Victoria, July 2016](#)

58504404

To: Regional Planning Committee

From: Mark Seinen, Senior Planner, Regional Planning and Housing Services

Date: March 21, 2023 Meeting Date: April 14, 2023

Subject: **Regional Planning Transportation Portfolio Update**

RECOMMENDATION

That the Regional Planning Committee receive for information the report dated March 21, 2023, titled "Regional Planning Transportation Portfolio Update".

EXECUTIVE SUMMARY

This report provides a review of Metro Vancouver's role in regional transportation planning, focusing on the key projects and initiatives identified in the Regional Planning Committee's 2023 Work Plan. The best transportation plan is a good land use plan, and it is this perspective that informs the policy actions of Goal 5 of *Metro 2050*. These policy actions are being advanced through specific projects such as the Housing + Transportation Cost Burden Study Update and the Regional Parking Strategy. These key projects on the 2023 Work Plan are in addition to ongoing coordination and collaboration on external transportation initiatives, such as Transportation Corridor Studies.

PURPOSE

This report provides the Regional Planning Committee with an overview of the Regional Planning transportation portfolio, including relevant context, key projects, and other ongoing initiatives.

BACKGROUND

The Regional Planning Committee's 2023 Work Plan contains several projects from the transportation planning portfolio, including the Housing + Transportation Cost Burden Study Update, Regional Parking Strategy, and Transportation Corridor Studies.

THE INTERSECTION OF TRANSPORTATION AND LAND USE

Metro Vancouver plays a coordinating and supportive role in regional transportation planning, serving as a connection between member jurisdictions, TransLink, the Ministry of Transportation and Infrastructure, and other agencies. As a result of this unique role, the Regional Planning Transportation portfolio sits at the intersection of transportation and land use planning. This involves considering how transit and other transportation projects influence land use (e.g. development potential, land values, and housing affordability), along with evaluating how land use changes have an impact on transportation systems.

In principle, the best transportation plan is a good land use plan, especially at the regional scale. Regional Planning does not advance projects solely focusing on the provision of transportation infrastructure, as that is the role of TransLink, the Province, and member jurisdictions. Rather, Regional Planning's transportation portfolio focuses on the demand side, seeking to support the growth management goals and objectives of *Metro 2050*, which have been developed to maximize

the public benefits of regional transportation investments, encourage active transportation and transit, and reduce GHG emissions.

KEY PROJECTS AND INITIATIVES

The following section provides an overview of recent and ongoing projects and initiatives from the Regional Planning transportation portfolio.

Policy Tools of Metro 2050's Goal 5

The policy actions of *Metro 2050's* Goal 5: Support Sustainable Transportation Choices focus on coordinating regional land use and transportation in support of sustainable mobility for both people and goods. It also outlines the relationship between TransLink and Metro Vancouver.

The Major Transit Growth Corridors, a new organizing framework in *Metro 2050*, were developed to guide growth along regionally-significant transit corridors. These corridors are candidate locations for new Frequent Transit Development Areas and increasing transit investments. The corridors were selected in collaboration with member jurisdictions and TransLink, in accordance with the following principles:

- Anchored by Urban Centres or FTDAs;
- Connected by the Major Transit Network;
- Resilient to natural hazards;
- Accessible to jobs and services; and
- Walkable.

Metro 2050's updated transportation policy actions are consistent with *Transport 2050*, the Regional Transportation Strategy. Together, these plans support multi-modal planning and advance the new network concepts of the Major Transit Network, Regional Cycling Network and Regional Truck Route Network. Policy actions in Goal 5 also address the impacts of emerging technologies and issues, such as zero-emission vehicles, micro-mobility, e-commerce, and climate resilience.

Housing + Transportation Cost Burden Study Update

The Housing and Transportation Cost Burden Study (2015) is being updated to reflect the latest available data and account for changes in the region's housing and transportation landscape. This project is investigating the impact of combined housing and transportation costs on households in Metro Vancouver. Given that housing and transportation are two of the most significant costs faced by households, this study will offer important insights into how the region can address its affordability challenges. The updated H+T study will be completed in mid-2024. The project's scope of work is contained in a staff report that was received by the MVRD Board at its February 25, 2022 meeting (Reference 2).

Regional Parking Strategy

Policy action 5.1.6 of *Metro 2050* calls for the creation of a Regional Parking Strategy that builds upon the Apartment Parking Studies completed by Metro Vancouver in 2012 and 2018. The project is being undertaken in partnership with TransLink to comprehensively address both off-street

parking and on-street parking. The project is being supported by a Working Group comprising Metro Vancouver, TransLink, and member jurisdiction staff.

The Regional Parking Strategy will develop policy guidance aimed at right-sizing the supply of off-street parking and implementing complementary on-street parking management practices. Benefits of this approach are expected to include:

- decreasing construction costs and enabling more housing development;
- making more efficient use of urban land;
- managing transportation demand – i.e. reducing the amount of driving and encouraging alternative modes of transportation;
- facilitating alternative uses of street rights-of-way (e.g. for Bus Rapid Transit); and
- improving the functionality of the parking system as a whole by increasing parking availability, encouraging turnover, and managing spillover effects.

The Regional Parking Strategy will be context-sensitive, reflecting local needs with tailored guidance for different land use and transportation circumstances. The project is scheduled to be completed by the end of 2024. More information about the scope of work is contained in a staff report that was received by the MVRD Board at its May 27, 2022 meeting (Reference 3).

Transportation Corridor Studies and Monitoring

Metro Vancouver has led a number of corridor studies and monitoring programs in collaboration with member jurisdictions, TransLink, and other participating agencies. Staff are currently planning on participating in four corridor-based studies in 2023:

- Broadway Subway Project – Supportive Policies Agreement implementation;
- Surrey-Langley SkyTrain – 196 Street Joint TOD Study;
- Scott Road Corridor – Visioning Study; and
- 200th Street Corridor – Township of Langley.

Coordination with External Agencies

Regional Planning is the key point of contact for external transportation partners such as TransLink and the Ministry of Transportation and Infrastructure. In this capacity, Regional Planning collaborates on a range of projects and initiatives, including:

- *Greater Vancouver Regional Fund (i.e. “Gas Tax Fund”) administration.* The MVRD Board has approval authority over TransLink requests for GVRF funding. TransLink submits an annual application package, typically in the fall, which is reviewed by Regional Planning and presented to the Finance Committee and MVRD Board for consideration (Reference 4).
- *10-Year Investment Plan consultation.* Pursuant to the *South Coast British Columbia Transportation Authority Act*, TransLink is required to consult with Metro Vancouver before any Investment Plan is considered by the Mayors’ Council. Regional Planning evaluates TransLink’s draft Investment Plan and reports out to the Regional Planning Committee and MVRD Board. The most recent consultation is summarized in a staff report that was

received by the MVRD Board at its April 29, 2022 meeting (Reference 5). The next 10-Year Investment Plan consultation is expected to occur in early 2024.

- *Major projects.* Regional Planning actively participates in major infrastructure projects and transportation planning led by others to ensure that these initiatives advance the goals and objectives of *Metro 2050*. Recent and ongoing examples include *Transport 2050*, SkyTrain extension planning, Driving Down Emissions (led by Metro Vancouver's Air Quality and Climate Change group), and the Fraser River Tunnel Project (i.e. George Massey Tunnel replacement).
- *Committee involvement.* Regional Planning staff represent Metro Vancouver on transportation-themed advisory committees such as TransLink's Regional Transportation Advisory Committee and Commercial Vehicle Working Group. Regional Planning staff also participate on an ad-hoc basis in working groups for specific projects, including TransLink's Last-Mile Urban Freight Task Force and Commute Trip Reduction Working Group.

ALTERNATIVES

This is an information report. No alternatives are presented.

FINANCIAL IMPLICATIONS

There are no financial implications associated with this report.

CONCLUSION

This report provides a summary of Metro Vancouver's role in regional transportation planning, focusing on the key projects and initiatives identified in the Regional Planning 2023 Work Plan.

References

1. Regional Planning Committee report dated October 16, 2020, titled "[Metro 2040 Transport Policy Review – Policy Options and Recommendations](#)"
2. Regional Planning Committee report dated January 24, 2022, titled "[Housing and Transportation Cost Burden Study Update – Scope of Work](#)"
3. Regional Planning Committee report dated April 11, 2022, titled "[Regional Parking Strategy – Scope of Work](#)"
4. MVRD Board Policy No. FN-012: [Federal Gas Tax Fund Expenditures Policy](#)
5. Finance Committee report dated April 13, 2022, titled "[Considering TransLink's 2022 Investment Plan and Proposed Increase in Borrowing Limit](#)"

58020105

To: Regional Planning Committee

From: Laurie Bates-Frymel, Senior Planner, Regional Planning and Housing Services

Date: March 21, 2023 Meeting Date: April 14, 2023

Subject: **Updates to the Regional Tree Canopy Cover and Impervious Surfaces Datasets – Scope of Work**

RECOMMENDATION

That the Regional Planning Committee receive for information the report dated March 21, 2023, titled “Updates to the Regional Tree Canopy Cover and Impervious Surfaces Datasets – Scope of Work”.

EXECUTIVE SUMMARY

As set out in *Metro 2050*, Metro Vancouver collects and maintains regional ecological health indicator data, including regional tree canopy cover and impervious surfaces spatial datasets (Reference 1). The regional tree canopy cover and impervious surfaces datasets will be updated in 2023 using the newly-generated high-resolution land cover classification from 2020 and, where possible, changes between 2014 and 2020 will be summarized. Once completed, staff will use the tree canopy cover dataset for *Metro 2050* performance monitoring, and member jurisdictions may find them useful to support local urban forestry and stormwater management policy implementation. This project is expected to be complete by the end of 2023, the results will be shared with member jurisdictions, and the updated datasets will be available on Metro Vancouver’s online data catalogue in early 2024.

PURPOSE

To provide the Regional Planning Committee with the scope of work for the project to update the regional tree canopy cover and impervious surfaces spatial datasets.

BACKGROUND

In 2019, Metro Vancouver undertook an analysis of tree canopy cover and impervious surfaces in Metro Vancouver using high-resolution land cover classification data from 2014. The results were summarized in a staff report titled “Ecological Health – Tree Canopy Cover and Impervious Surfaces” (Reference 2) and a technical report titled “Regional Tree Canopy Cover and Impervious Surfaces” (Reference 3). That work informed new urban forestry policy directions in *Metro 2050*, including the 2014 tree canopy cover baseline of 32% within the Urban Containment Boundary.

POLICY CONTEXT

Metro 2050, the regional growth strategy, sets a regional target to “increase the total regional tree canopy cover within the Urban Containment Boundary from 32% to 40% by the year 2050” (Policy Action 3.2.1b). *Metro 2050* also identified a continuing important role for Metro Vancouver to collect and maintain regionally-consistent tree canopy cover data, and to share such datasets with member jurisdictions (Policy Action 3.2.2a).

The draft *Climate 2050 Nature and Ecosystems Roadmap* also includes an action for Metro Vancouver to “provide data and resources to support urban forest management” (Policy Action 4.2) (Reference 4).

MEASURING TREE CANOPY COVER AND IMPERVIOUS SURFACES

Trees provide a range of important ecosystem services for people including shading, cooling, clean air, carbon storage, and stormwater management. Tree canopy cover refers to the leaves and branches that form a visible layer when viewing an area from the air, and the extent to which they obstruct the view of the ground. Measuring tree canopy cover is a relatively simple way to determine the extent of the urban forest and the magnitude of services it provides.

Impervious surfaces, such as paved roads and buildings, are surfaces that allow very little or no water to pass through them, increasing stormwater runoff. Impervious surfaces are associated with many of the negative effects of urbanization such as increased temperatures (the ‘Urban Heat Island’ effect) and flood risk, along with impacts to stream health through disrupted hydrological cycles and poor water quality. Measuring the level of landscape imperviousness gives an indication of the extent of these negative effects.

While tree canopy cover and imperviousness are ecological health indicators, because of their connection to factors such as urban temperatures and stormwater management, they are also important indicators of how resilient communities may be to climate change-related impacts. Looking at whether these indicators are distributed equitably across cities or regions helps us to identify communities or populations that may be more vulnerable to risks and receiving fewer ecosystem service benefits.

The regional tree canopy cover and impervious surfaces datasets are generated using the regional land cover classification dataset, which is currently being updated. Derived using LiDAR and satellite imagery, the land cover classification dataset provides a contiguous layer of broad biophysical classes, including coniferous tree, deciduous tree, grass / herb, buildings, paved, and water. The coniferous and deciduous tree classes are the main features used to calculate tree canopy cover, whereas impervious surfaces include the paved and buildings classes.

PROJECT OBJECTIVES

The objectives for the tree canopy cover and impervious surfaces dataset update project are to:

1. Use the 2020 high-resolution land cover classification dataset to create:
 - a) a tree canopy cover spatial dataset, and
 - b) an impervious surfaces dataset;
2. Compare those datasets to the 2014 data and summarize the changes between 2014 and 2020 at various scales (e.g. within the Urban Containment Boundary, within each regional land use designation, by sub-region), where possible;
3. Share the results with members of the Regional Planning Advisory Committee (RPAC), the RPAC-Environment Subcommittee, and the Stormwater Interagency Liaison Group to inform local urban forest enhancement and stormwater management efforts; and
4. Post the updated datasets on the Metro Vancouver Open Data Catalogue.

Item 2 is noted as ‘where possible’ because changes in methodology between the 2014 and 2020 land cover classification datasets may complicate this comparison.

PROCESS AND TIMELINES

It is anticipated that Metro Vancouver will retain a consultant to conduct this work with results expected by the end of 2023. The GIS datasets would be posted online in early 2024. The 2020 regional tree canopy cover and impervious surfaces datasets will be used for *Metro 2050* performance monitoring and other projects. These datasets are updated every six years in alignment with regional ecological health data collection and reporting.

ALTERNATIVES

This is an information report. No alternatives are presented.

FINANCIAL IMPLICATIONS

The Board-approved 2023 Regional Planning budget included \$20,000 for the tree canopy cover and impervious surfaces dataset updates. These funds will be used to support retaining a consultant to conduct this work.

CONCLUSION

As set out in *Metro 2050*, Metro Vancouver collects and maintains regional ecological health indicator data, including tree canopy cover and impervious surfaces spatial datasets. The tree canopy cover and impervious surfaces datasets will be updated in 2023 using the newly-generated high-resolution land cover classification from 2020, and, where possible, changes between 2014 and 2020 will be summarized at various scales (e.g. within the Urban Containment Boundary, within each regional land use designation, by sub-region). This project will be completed by the end of 2023 and results will be shared with the Regional Planning Advisory Committee (RPAC), the RPAC-Environment Subcommittee, the Stormwater Interagency Liaison Group, member jurisdictions, and the Regional Planning Committee and MVRD Board.

Once completed, these datasets will be used for *Metro 2050* performance monitoring and they may help to support member jurisdiction staff with local urban forestry and stormwater management policy implementation. The datasets will be available on Metro Vancouver’s online data catalogue in early 2024.

References

1. [*Metro 2050*](#)
2. [Ecological Health – Tree Canopy Cover and Impervious Surfaces](#)
3. [Regional Tree Canopy Cover and Impervious Surfaces](#)
4. [Draft Climate 2050 Nature and Ecosystems Roadmap](#)

To: Regional Planning Committee

From: Heather McNell, Deputy Chief Administrative Officer - Policy and Planning

Date: March 21, 2023 Meeting Date: April 14, 2023

Subject: **Manager's Report**

RECOMMENDATION

That the Regional Planning Committee receive for information the report dated March 21, 2023, titled "Manager's Report".

REGIONAL PLANNING COMMITTEE 2023 WORK PLAN

The Regional Planning Committee's Work Plan for 2023 is attached to this report (Attachment 1). The status of work program elements is indicated as pending, in progress, ongoing or complete. The listing is updated as needed to include new issues that arise, items requested by the Committee, and changes to the schedule.

EQUITY INDICATOR MAPS UPDATED WITH 2021 CENSUS DATA

Metro Vancouver has been leading a multi-year research project to better understand how social equity and regional planning are related and how to apply an equity lens to regional planning work. This project is in its 3rd phase and one of the deliverables is to update the phase 2 Equity Indicator Maps (References 1 and 2). The maps were originally prepared using 2016 Census data, and 22 of the 49 Equity Indicator Maps have now been updated with the most recent 2021 Census data available (References 3 and 4).

These maps can be viewed at the reference link below (Reference 4) as well in the form of GIS datasets. To request the GIS datasets for use in local planning research please contact regionalplanning@metrovancover.org

UPCOMING WEBINAR – "USING SOCIAL EQUITY MAPPING IN PLANNING PRACTICE"

On May 2, 2023 from 12:00 – 1:15 pm, Metro Vancouver Regional Planning and External Relations staff will be hosting a free online webinar showcasing recent work on social equity mapping completed as part of the Social Equity in Regional Growth Management Study. This webinar will focus on data and examples within the Metro Vancouver region only.

The goal of the webinar is to raise awareness among local planners, practitioners, planning analysts, and researchers about the social equity indicator maps and data that is now available, and highlight a few examples of they can be used. More information on the ongoing work and recent reports are included as References 1 to 4.

REGIONAL CONTEXT STATEMENT IMPLEMENTATION GUIDELINE

An information report was presented to the Regional Planning Advisory Committee on April 6, 2023 on the draft Implementation Guideline for Regional Context Statements. With the adoption of *Metro 2050* in February 2023, local governments have two years to submit a Regional Context Statement that demonstrates how local aspirations as expressed in their Official Community Plan, align with the regional federation's goals and policies of the updated regional growth strategy. Staff have prepared a draft Implementation Guideline to support member jurisdictions in drafting a regional context statement, and are incorporating feedback from RPAC members and other municipal planning staff to ensure it provides the type of information local governments need. Once the feedback has been incorporated, the Implementation Guideline will be presented to the Regional Planning Committee and MVRD Board for adoption, likely in May or June of this year.

Attachments

1. Regional Planning Committee 2023 Work Plan
2. Housing Cost Burden Map
3. Housing Tenure-Renters Map
4. Average Commute Time Map

References

1. [Equity Study Phase 1 Final Report](#)
2. [Equity Study Phase 2 Final Report](#)
3. [Social Equity Indicator Maps \(2016\)](#)
4. [Social Equity Indicator Maps \(2021 Census\)](#)

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Regional Planning Committee 2023 Work Plan

Report Date: March 21, 2023

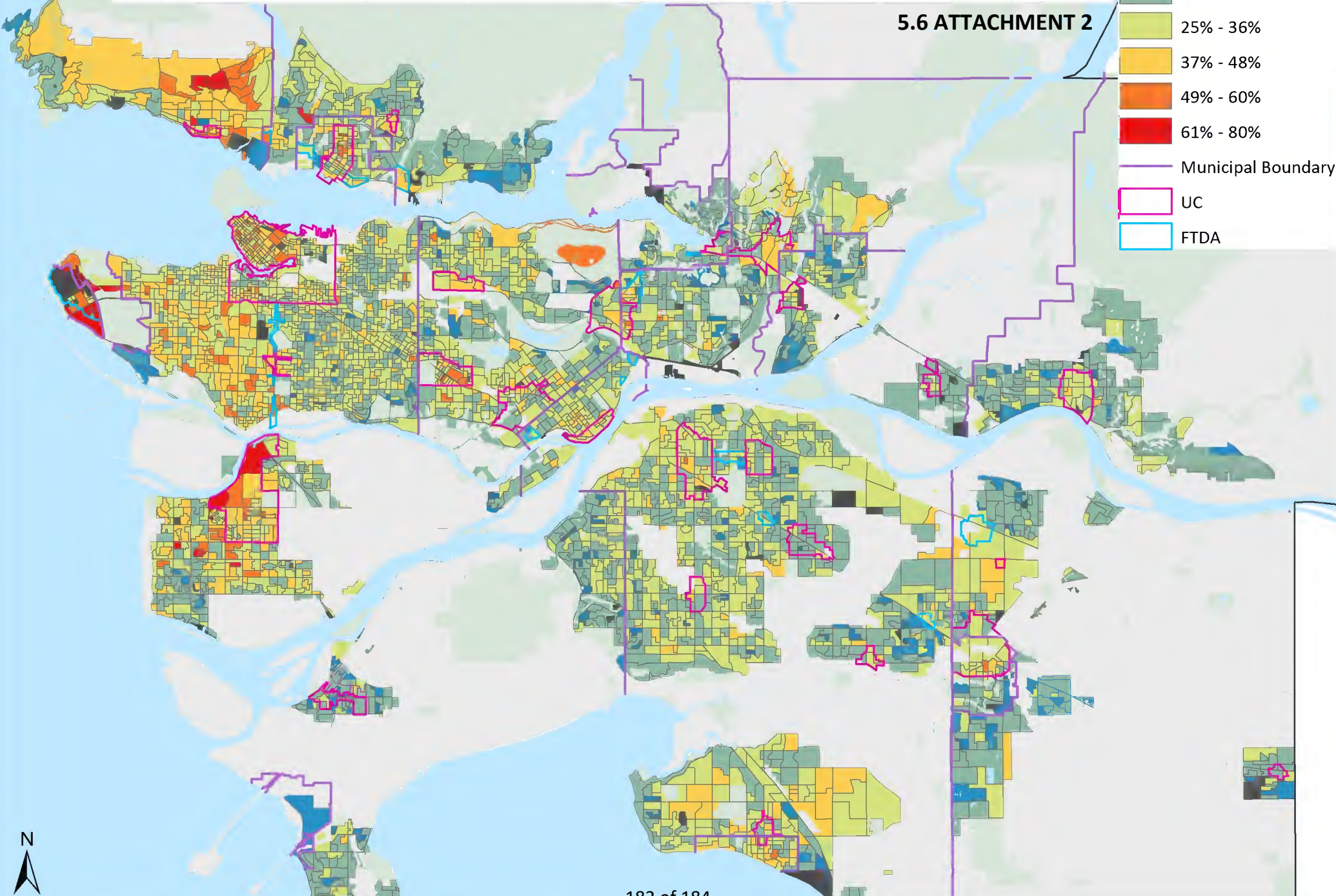
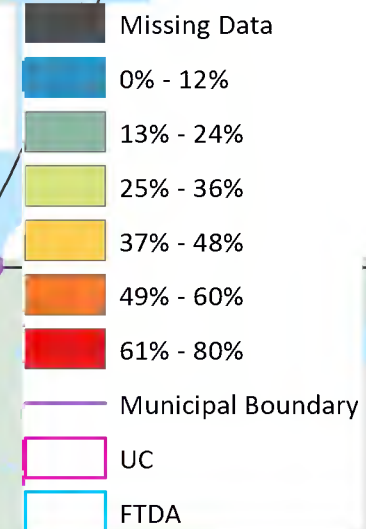
Priorities

1st Quarter	Status
E-Commerce Study Findings	Complete
Municipal Liaison Review Implementation	Complete
Adoption of Metro 2050	Complete
Metro 2050 Climate Policy Enhancement Project – Scope	Complete
Equity Study Phase 3 – Final Report	Complete
Tree Canopy Cover and Impervious Services Update – Scope	Complete
Metro Vancouver Office Inventory Update	In Progress
Community and Social Data Model – Phase 1	Complete
2nd Quarter	Status
Ecosystem Services on Agricultural Lands	Complete
Regional Food Systems Strategy Update - Scope	Pending
Agricultural Land Protection and Viability Strategy – Scope	Pending
Sensitive Ecosystem Inventory	In Progress
Transportation Corridor Study	In Progress
Housing + Transportation Cost Study Update	In Progress
Metro 2050 Implementation Guidelines – Phase 1 (Technical Documents)	In Progress
Develop Immigration Model	In Progress
Metro Vancouver 3D Model	In Progress
Community and Social Data Model – Phase 2	In Progress
3rd Quarter	Status
Conduct Urban Centres and FTDA's Policy and Target Review	Pending
Recommended Actions – Industrial Land Strategy	Pending
Regional Green Infrastructure Network Guidelines	In Progress
Metro 2050 Climate Policy Enhancement Project	In Progress
Metro 2050 Implementation Guidelines – Phase 2 (Best Practice Guide)	Pending
Regional Land Use Model	Pending
Metro Vancouver Regional Data Book	Pending
4th Quarter	Status
Regional Food Strategy Update	Pending
Regional Green Infrastructure Network Guidelines	Pending
Sensitive Ecosystem Inventory	Pending
Regional Parking Strategy	In Progress
Agricultural Land Use Inventory	In Progress
Agricultural Data Book	Pending
Metro Vancouver Housing Data Book	Pending
2021 Census Custom Data Report Outs	Pending

Housing Cost Burden

Proportion of households who spend 30% or more of their household total before-tax income on shelter costs in total households living in non-farm and non-reserve private dwellings.

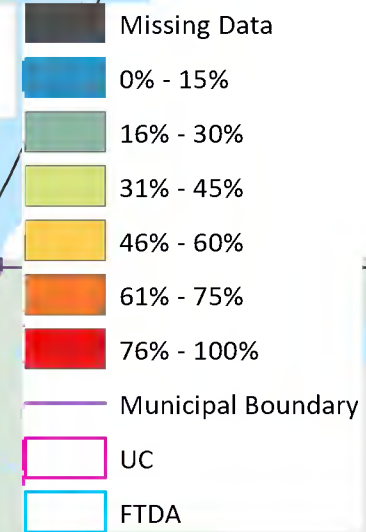
5.6 ATTACHMENT 2



Housing Tenure - Renters

Percentage of private households occupied by renters
(no member of the household owns the dwelling) .

5.6 ATTACHMENT 3



Average Commute Time (in minutes)

Calculated based on commuting durations (refers to the length of time, usually required by a person to travel to their work) by time ranges (e.g. less than 15 minutes). The number of respondents for each category is normalized by the total number of respondents. Each category is then assigned a midpoint value (e.g. 7.5 minute) to calculate the mean.

5.6 ATTACHMENT 4

