

# METRO VANCOUVER REGIONAL DISTRICT REGIONAL PARKS COMMITTEE

### **REGULAR MEETING**

Wednesday, October 12, 2022 9:15 AM

Meeting conducted electronically pursuant to the Procedure Bylaw 28<sup>th</sup> Floor Boardroom, 4515 Central Boulevard, Burnaby, British Columbia Webstream available at http://www.metrovancouver.org

### AGENDA1

### 1. ADOPTION OF THE AGENDA

1.1 October 12, 2022 Regular Meeting Agenda

That the Regional Parks Committee adopt the agenda for its regular meeting scheduled for October 12, 2022 as circulated.

### 2. ADOPTION OF THE MINUTES

2.1 September 21, 2022 Regular Meeting Minutes

That the Regional Parks Committee adopt the minutes of its regular meeting held September 21, 2022 as circulated.

### 3. DELEGATIONS

3.1 Austin Chhor, Vancouver Climbers Association

Subject: Rock Climbing in Metro Vancouver Regional Parks

### 4. INVITED PRESENTATIONS

4.1 Janet Antonio, Metro Vancouver Regional Parks Foundation

Subject: Metro Vancouver Regional Parks Foundation

### 5. REPORTS FROM COMMITTEE OR STAFF

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<sup>&</sup>lt;sup>1</sup> Note: Recommendation is shown under each item, where applicable.

### 5.1 2023 - 2027 Financial Plan Overview

Verbal Update

Designated Speakers: Jerry W. Dobrovolny, Commissioner/Chief Administrative Officer, and Dean Rear, Chief Finance Officer/General Manager, Financial Services

### 5.2 2023 - 2027 Financial Plan – Regional Parks

That the Regional Parks Committee endorse the 2023 - 2027 Financial Plan for Regional Parks as presented in the report dated October 6, 2022, titled "2023 - 2027 Financial Plan – Regional Parks", and forward it to the Metro Vancouver Board Budget Workshop on October 19, 2022 for consideration.

# 5.3 MVRD Regional Parks Regulation Amending Bylaw No. 1358, 2022 – Amends Bylaw 1177, 2012

That the MVRD Board:

- a) Give first, second and third reading to Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358, 2022; and
- b) pass and finally adopt Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358, 2022.

# 5.4 Colony Farm Regional Park - Colony Farm Park Association Contribution Agreement That the MVRD Board approve the contribution agreement between the Metro Vancouver Regional District and the Colony Farm Park Association for a one-year term in the amount of \$10,000 commencing January 1, 2023 and ending December 31, 2023.

### 5.5 Manager's Report – Regional Parks

That the Regional Parks Committee receive for information the report dated October 5, 2022 titled "Manager's Report – Regional Parks."

### 6. INFORMATION ITEMS

### 6.1 Regional Parks Upcoming Events – November and December 2022

### 7. OTHER BUSINESS

### 8. BUSINESS ARISING FROM DELEGATIONS

### 9. RESOLUTION TO CLOSE MEETING

Note: The Committee must state by resolution the basis under section 90 of the Community Charter on which the meeting is being closed. If a member wishes to add an item, the basis must be included below.

### 10. ADJOURNMENT/CONCLUSION

That the Regional Parks Committee adjourn/conclude its regular meeting of October 12, 2022.

### Membership:

McEwen, John (C) – Anmore Wiebe, Michael (VC) – Vancouver Calendino, Pietro – Burnaby Dilworth, Diana – Port Moody Guerra, Laurie – Surrey Harvie, George – Delta Hodge, Craig – Coquitlam Miyashita, Tracy – Pitt Meadows Muri, Lisa – North Vancouver District Nicholson, Maureen – Bowen Island Penner, Darrell – Port Coquitlam Richter, Kim – Langley Township Ross, Jamie – Belcarra Soprovich, Bill – West Vancouver Trentadue, Mary – New Westminster

# METRO VANCOUVER REGIONAL DISTRICT REGIONAL PARKS COMMITTEE

Minutes of the Regular Meeting of the Metro Vancouver Regional District (MVRD) Regional Parks Committee held at 9:15 a.m. on Wednesday, September 21, 2022 in the 28<sup>th</sup> Floor Boardroom, 4515 Central Boulevard, Burnaby, British Columbia.

### **MEMBERS PRESENT:**

Chair, Mayor John McEwen, Anmore
Vice Chair, Councillor Michael Wiebe\*, Vancouver
Councillor Pietro Calendino\*, Burnaby
Councillor Diana Dilworth\*, Port Moody
Councillor Laurie Guerra\*, Surrey
Mayor George Harvie\*, Delta
Councillor Craig Hodge\*, Coquitlam
Councillor Tracy Miyashita\*, Pitt Meadows
Councillor Lisa Muri\*, North Vancouver District
Councillor Maureen Nicholson\*, Bowen Island
Councillor Darrell Penner\*, Port Coquitlam
Councillor Kim Richter\*, Langley Township
Mayor Jamie Ross\*, Belcarra
Councillor Bill Soprovich, West Vancouver
Councillor Mary Trentadue\*, New Westminster (arrived at 9:17 a.m.)

### **MEMBERS ABSENT:**

None.

### **STAFF PRESENT:**

Mike Redpath, Director, Regional Parks, Parks and Environment Sabrina Mann, Legislative Services Coordinator, Board and Information Services

<sup>\*</sup>denotes electronic meeting participation as authorized by Section 3.6.2 of the *Procedure Bylaw* 

### 1. ADOPTION OF THE AGENDA

### 1.1 September 21, 2022 Regular Meeting Agenda

### It was MOVED and SECONDED

That the Regional Parks Committee adopt the agenda for its regular meeting scheduled for September 21, 2022 as circulated.

**CARRIED** 

### 2. ADOPTION OF THE MINUTES

### 2.1 July 13, 2022 Regular Meeting Minutes

### It was MOVED and SECONDED

That the Regional Parks Committee adopt the minutes of its regular meeting held July 13, 2022 as circulated.

**CARRIED** 

### 3. **DELEGATIONS**

No items presented.

### 4. INVITED PRESENTATIONS

No items presented.

### 5. REPORTS FROM COMMITTEE OR STAFF

### 5.1 Community Involvement Review Update

Report dated August 24, 2022, from David Leavers, Division Manager, Visitor and Operations Services, providing the Regional Parks Committee with an update regarding the 2022 Community Involvement Review.

Discussion ensued regarding an increase in the numbers of volunteers in stewardship activities.

9:17 a.m. Councillor Trentadue arrived at the meeting.

### It was MOVED and SECONDED

That the Regional Parks Committee receive for information the report, dated August 24, 2022, titled "Community Involvement Review Update."

**CARRIED** 

### 5.2 Regional Parks Public Programming Strategy Implementation Update

Report dated August 24, 2022, from David Leavers, Division Manager, Visitor and Operations Services, providing the Regional Parks Committee with an implementation updated regarding the *Metro Vancouver Regional Parks Public Programming Strategy* (2020).

In response to questions, members were informed of Regional Parks programs aimed at promoting diversity and reconciliation.

### It was MOVED and SECONDED

That the Regional Parks Committee receive for information the report, dated August 24, 2022, titled "Regional Parks Public Programming Strategy Implementation Update."

**CARRIED** 

### 5.3 Manager's Report – Regional Parks

Report dated August 29, 2022, from Mike Redpath, Director, Regional Parks, providing the Regional Parks Committee with updates to the Regional Parks Committee Work Plan for 2022 and the status of work program elements.

### It was MOVED and SECONDED

That the Regional Parks Committee receive for information the report dated August 29, 2022 titled "Manager's Report – Regional Parks."

**CARRIED** 

### 6. INFORMATION ITEMS

- 6.1 Climate and Seismic Resilience Planning at Iona Island
- 6.2 Regional Parks Upcoming Events September & October 2022

### 7. OTHER BUSINESS

No items presented.

### 8. BUSINESS ARISING FROM DELEGATIONS

No items presented.

### 9. RESOLUTION TO CLOSE MEETING

No items presented.

### 10. ADJOURNMENT/CONCLUSION

### **It was MOVED and SECONDED**

That the Regional P	arks Committee	conclude its	regular mee	ting of Septe	mber 21, 2022.

CARRIED
(Time: 9:32 a.m.)

Sabrina Mann,
Legislative Services Coordinator

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### **DELEGATION EXECUTIVE SUMMARY**

Name or Organization: Austin Chhor, Vancouver Climbers Association
Subject: Official Recognition & Trail Infrastructure

**Presenting to:** Regional Parks Committee

**Date of Meeting:** October 12, 2022

Our keystone goal is to work with MVRP to officially recognize rock climbing as a recreational activity in the Metro Vancouver Area. This recognition will allow us to pursue initiatives that drastically increase the safety of climbing areas and limit off-trail excursions that can damage ecologically significant habitat. For example, Sully's Hangout, a climbing area within the Lower Seymour Conservation Area, does not have any identifying signage or an established trail. Serious concerns have been raised within the climbing community regarding the ability of first responders to find and reach an injured climber should an accident happen.

Additionally, the lack of an established trail can lead to trail braiding, erosion, and trampling of vegetation. We are currently in consultation with the North Shore Mountain Bike Association regarding this goal, as they have consistently demonstrated that proper signage and trail maintenance results in a safer experience for trail users and less disturbance to off-trail areas.

Signage will include the name of the climbing area, the direction of the trail, and stewardship information such as the climber's code of conduct and leave no trace principles. This info will benefit all trail users and the initiative is our top priority for the upcoming season.

### **Outhouse Infrastructure**

The goal of this initiative is to to work with MVRP to fundraise and build outhouses in key high use climbing areas. With Sully's being the most popular crag in Metro Vancouver, we propose a plan to build an outhouse close to the base. VCA has resources to fundraise and volunteers to build this infrastructure in partnership with MVRP.

We point to a successful partnership between the Squamish Climbers Access Society, the District of Squamish, and BC Parks to install composting outhouses at various climbing areas in the Sea-to-Sky corridor. These efforts eliminated human waste in the surrounding areas dramatically improving visitor experience..

### **Community Engagement**

One of our core tenets is to foster a sense of stewardship within the climbing community for our local climbing areas. In pursuit of this goal, the VCA hopes to organize monthly trash pickup days in areas such as the Lower Seymour Conservation Area, Lighthouse Park, Cypress Falls Park, and Lynn Headwaters Regional Park. We are also continuing our online reporting system that allows climbers to report potential hazards at climbing areas, such as worn and missing hardware, loose anchors and rocks, windblown danger trees, and wildlife sightings such as bears and cougars.

### **Long-term Goals**

The VCA envisions a strong future for rock climbing in the Metro Vancouver Area, and is constantly thinking about new, innovative ways to serve the community. In the long-term, we hope our relationship with MVRP will enable us to implement systemic safety checks at Metro Vancouver climbing areas. Safety checks can be compiled into a biannual safety report to MVRP on the state of "Health Of MVRP Climbing Crags" for example.

In addition, VCA has online reporting through our website and social media channels where climbers can be real-time stewards by reporting safety concerns. This will allow VCA and MVRP to respond to safety issues and identify areas that need more attention such as wildlife, anchors, and dangerous trees.

Long term we hope to partner with MVRP to establish and adopt a set of guidelines for creating new climbing routes. BC Parks "Best Practices For Establishing New Climbing Routes" can be found online. We can look at multiple other examples where climbing associations have worked together with local governments to adopt a set of guidelines.

### Examples include:

- Climbers Access Society Of BC and BC Parks
- South Island Climbers Association and Greater Victoria Regional District
- South Island Climbers Association and The Municipality of Esquimalt
- Squamish Access Society and Ministry of Lands, Water, and Resource Management
- Fraser Valley Climbers Association and Chilliwack Regional District
- Revelstoke Climbers Association and Recreation Sites & Trails BC
- The Association Of Bow Valley Rock Climbers and Canmore Regional District

The VCA has also been working behind the scenes to support the inclusion of rock climbing areas within the planned Cypress Village development. Through the course of attending multiple stakeholder meetings with British Properties planners, VCA has ensured the Godman Creek boulders will be protected in the Village plan. Climbing has been worked into the Village plan as an outlet for locals and visitors to pursue an active, healthy lifestyle.

Other goals include installing First Aid caches near climbing areas, cataloging and mapping climber's trails for First Responders, and developing a permitting process with MVRP for commercial guiding operations and club events. These are ambitious, yet crucially important goals that we are excited to tackle in the coming years.



To: Regional Parks Committee

From: Neal Carley, General Manager, Parks and Environment

Mike Redpath, Director, Regional Parks

Date: October 6, 2022 Meeting Date: October 12, 2022

Subject: 2023 - 2027 Financial Plan – Regional Parks

### RECOMMENDATION

That the Regional Parks Committee endorse the 2023 - 2027 Financial Plan for Regional Parks as presented in the report dated October 6, 2022, titled "2023 - 2027 Financial Plan — Regional Parks", and forward it to the Metro Vancouver Board Budget Workshop on October 19, 2022 for consideration.

### **EXECUTIVE SUMMARY**

The 2023 - 2027 Metro Vancouver Financial Plan has been prepared following direction received at the April 14, 2022 Metro Vancouver Board Budget Workshop. This has resulted in a plan that maintains the goals and objectives of Metro Vancouver while removing the use of financial levers that were put in place during the COVID-19 pandemic. Further, this budget represents a pause to assess the implications of the rapidly evolving macro economic environment and to undertake strategic planning with the incoming Board of Directors. The increase in Metro Vancouver's overall consolidated household impact for 2023 is projected to be 4.5%, down from the 10.1% projected for 2023 in the prior financial planning cycle.

Over the next five years, the Regional Parks budget is expected to increase an average of \$4,109,665 or 5.4% per year. This is a result of pressures for new service levels, land acquisition and accelerated park and greenway development.

Before 2020, Regional Parks visitation was growing at roughly 4% year, or roughly twice the rate of regional population growth. In 2020, Regional Parks saw 16.5 million visits – an increase of 38% from 2019, when there were 11.9 million visits. High levels of visitation have continued through 2021. Parks are essential to support community resilience, are vital to the physical and mental health and well-being of residents and play a key role in regional climate action.

### **PURPOSE**

To present the 2023 - 2027 Financial Plan for Regional Parks for consideration by the Committee.

### **BACKGROUND**

Metro Vancouver's annual budget process includes the development of detailed annual budgets and the updating of five-year financial plans for each of the four Metro Vancouver legal entities (Metro Vancouver Regional District, Metro Vancouver Housing Corporation, Greater Vancouver Water District and Greater Vancouver Sewerage and Drainage District).

On April 14, 2022 a Metro Vancouver Board Budget Workshop was held with the objective to seek direction for the preparation of the 2023 - 2027 Financial Plan. The workshop outlined the principles that guide the work of Metro Vancouver as an organization, the current 2022 - 2026 Financial Plan, the implications of the COVID-19 pandemic, the tools that can be used to make budget adjustments, and a proposed approach for the 2023 - 2027 Financial Plan.

Given the challenges being observed coming out of the Covid-19 pandemic, this budget represents a pause for Metro Vancouver and focuses on maintaining the existing goals and objectives of Metro Vancouver and Liquid Waste Services. Staff will undertake strategic planning with the incoming Board of Directors, re-evaluate current plans under this leadership, and assess the implications of the rapidly evolving macro environment.

Key highlights of the overall Metro Vancouver 2023 proposed budget are as follows:

- A reduction of \$22 million of the total 2023 Metro Vancouver proposed operating budget compared to that previously projected for 2023
- Maintained or increased contribution to capital and reserves for key functions
- Reduced capital cash flow for 2023 and 2024
- Real reduction of HHI, \$33 less that that previously projected for 2023

This report focuses on the Regional Parks Service and presents the 2023 provisional annual budget and the updated five-year plan for the years 2023 to 2027 for Committee consideration.

### **REGIONAL PARKS SERVICE**

Regional Parks contribute to a livable region by conserving natural assets and connecting to nature. Regional Parks manages 13,743 ha of land for 23 regional parks, 5 regional greenways, 2 Regional Park reserves and 2 ecological conservation areas through:

- Stewardship of the Regional Parks' ecosystems and natural areas
- Safe and secure parks and facilities to connect people with nature
- Park maintenance and bylaw enforcement/regulation
- Park system visitation, programs and services
- Indigenous cooperation, consultation and engagement
- Public education, interpretation, events and cultural engagement
- Park planning and management of built and natural assets
- Capital construction and asset management
- Acquisition of new park land to complete existing parks and create new parks

Regional Parks' initiatives planned over the next five years are guided by direction provided in the *Board Strategic Plan*, and *Regional Parks Plan*, specifically:

### Board Strategic Plan:

- Provide opportunities for residents and visitors to explore and enjoy a diversity of natural spaces, from beaches to mountains, from bogs to lakes, in the region.
- Strengthen awareness and engagement with the public, members, other orders of government, and key stakeholders on a range of initiatives regarding the role and value of regional parks.

- Build a system of regional parks that are resilient to the impacts of climate change, land use change, and growing visitation.
- Facilitate a Regional Greenway System that connects natural areas and promotes access to them.

### Regional Parks Plan:

- Goal 1 Protect important natural areas to contribute to the regional livability and enhance connections.
- Goal 2 Within the context of natural area protection, provide opportunities for people to connect with, enjoy, be active and learn about the environment.

Metro Vancouver also recognizes the history of Indigenous Peoples and aims to build meaningful and enduring relationships with First Nations. As part of our work, Regional Parks is committed to engaging First Nation communities through information sharing, engagement and ongoing communication.

### **WORK PLAN PERFORMANCE INDICATORS**

High level performance indicators have been developed across the organization to evaluate trends, determine key actions for the coming year and to assist in long-term planning. The 2023 Work Plan for Regional Parks is presented in this report. Within the Regional Parks Work Plan, four performance indicators have been developed and are being tracked. These include:

- Annual number of visits to Regional Parks
- Annual number of participants in Regional Park public programming
- Annual number of volunteer hours through stewardship, partnership and visitor services programs
- Total hectares of Regional Park lands

The trends in these performance measures suggests that Regional Parks will continue to have an increase in the annual number of visits to Regional Parks, and will see a reduction in the annual number of participants in Regional Parks programming and number of volunteer hours due to the COVID-19 pandemic. Modest increases in the amount of sensitive ecosystems located within regional parks are expected.

### **CONTINUOUS IMPROVEMENT**

Regional Parks continues to explore, evaluate and implement continuous improvement opportunities. The 2023 continuous improvement opportunities include the following:

- Continued Implementation of pay parking as part of a parking visitor management strategy
  for Belcarra and Lynn Headwaters Regional Parks. Revenues from the parking program will
  offset parking and traffic and/or transit infrastructure to improve the visitor experience.
- Implementation of a sustainability innovation fund initiative for real time parking availability technology to be piloted at Iona Beach Regional Park and Boundary Bay Regional Park.
- Continued implementation with the *Tsleil-Waututh Nation Cultural Planning and Cooperation Agreement*.

- Positioning capital projects for funding from other levels of government and partnering with local municipalities and others.
- Continued implementation of Regional Parks Land Acquisition 2050 carbon credits from Regional park land acquisition and restoration enabled Metro Vancouver to achieve carbon neutrality.
- Promotion of Peatland Recovery in areas affected by wildfire in Burns Bog Ecological Conservancy Area. This project will contribute to restoring desired ecological conditions on 37 ha of peatland affected by wildfire. Research will contribute to knowledge on peatland function and potential for long-term carbon benefits. The results will guide future management of other similarly affected peatlands across the region.
- Development of a methodology for the valuation of natural assets in Regional Parks that will be shared with member municipalities.
- Efficiency improvements in procurement of capital works and establishment of integrated project delivery team for project delivery

### 2023 BUDGET AND 2023 - 2027 FINANCIAL PLAN

The five-year financial plans for this cycle have been updated to address five central themes identified by the Metro Vancouver Board in its Strategic Plan to guide the development of plans and budgets. The five themes are as follows:

- Financial Sustainability
- Environmental Sustainability
- System Stewardship
- Regulatory and Legislative Environment
- Regional Growth

Each Metro Vancouver function has an Annual Work Plan that includes strategic directions, performance indicators and key actions to guide the work for the coming year. Each function also has a "What's Happening" summary that highlights the program highlights for the next five years.

The 2023 - 2027 Regional Parks Financial Plan is included as Attachment 1. The 2023 Annual Work Plan for the Regional Parks function presented in this report is included in Attachment 3 and the "What's Happening" highlights for the years 2023 - 2027 are included in Attachment 4.

### **Operating Budget Highlights**

The Regional Parks 2023 operating budget is proposed to increase by \$7,550,090 for a total budget of \$76,540,552 (Attachment 1). This is a result of pressures for new service levels, land acquisition and accelerated park and greenway development.

The 2023 operating budget includes the following key actions:

- Continued recovery of Regional Parks revenue streams: filming, public programming and facility rentals.
- Participation in the Metro Vancouver activation at the Pacific National Exhibition (PNE) including provision of outreach nature based programming for visitors to the exhibit.
- Continued implementation of *Public Programming Strategy* (2020).

- Commence a review for additional opportunities for pay parking to help manage parking demand.
- Continue the implementation of measures to support visitor demand management strategies for the Regional Park system.
- Enhanced working relationships with First Nations.
- Alignment of the five-year capital budget with the recommendations of the Asset Management Plan and Buildings Strategy and begin implementation.
- Pursue the acquisition of new lands for Regional Parks and greenways in support of the *Regional Parks Land Acquisition 2050* strategy.
- Completion and commencement of implementation of the Community Relationships Strategy.
- Continued implementation of *Tsleil-Waututh Nation Cultural Planning and Cooperation Agreement* and engagement for Belcarra Regional Park.
- Advancement of the development of cultural planning and cooperative agreements with Katzie and Kwikwetlem First Nation.
- Initiation of Phase 1 park development at Widgeon Marsh Regional Park.
- Initiation of Bowen Island- Cape Roger Curtis design and Planning process for a new regional park.
- Investigation of the feasibility of an indigenous framework to be included in the *Regional Parks Plan*.
- Renewal of the Burnaby Lake Regional Park lease with the City of Burnaby.
- Continued implementation of the Grouse Mountain Trail and Amenity Improvement Project, funded by the Investing in Canada Infrastructure Grant Program.
- Initiation of Phase 1 of the Campbell Valley Management Plan Implementation Project.

Over the next five years, the Regional Parks budget is expected to increase an average of \$4,109,665 or 5.4% per year. Adjusting for the additional increases in the contribution to the Regional Parks Land Acquisition and Development Reserve in 2023 to 2027, the average increase per year is 3.4%.

### **Capital Budget Highlights**

The Regional Parks capital budget for 2023 approval is \$64.0M (Attachment 2). The capital program is funded primarily by reserve funds. The Regional Parks capital program includes major park development and land acquisition.

Highlights of capital projects planned or ongoing in 2023 include the following:

- 1. Widgeon Marsh Park Development (multiyear, \$19.1M)
- 2. Campbell Valley Management Plan Implementation (multiyear, \$8.1M)
- 3. Grouse Mountain Trail and Amenity Improvements (multiyear, \$3.5M)
- 4. Derby Reach Washroom Building (multiyear, \$2.0M)
- 5. Burnaby Lake Service Yard Building (multiyear, \$1M)
- 6. Capilano River Service Yard (multiyear, \$2.0M)
- 7. IWWTP Iona Beach Regional Park (Liquid Waste Services lead, integrated team)
- 8. System-wide Asset Management/Minor Capital Implementation
- 9. Ongoing Land Acquisition

The projected capital cash flows for 2023 - 2027 totals to \$169.8M and is largely driven by new regional park developments, land acquisition and required infrastructure replacements. These include:

- Construction and opening of Widgeon Marsh Regional Park
- Construction of Crippen Regional Park-Davies Orchard Day Use Area and Dorman Point
- Construction of the Belcarra Regional Park South Picnic Area
- Planning and development for a new regional Park with camping facilities and other amenities at Cape Roger Curtis on Bowen Island
- Campbell Valley Regional Park Trail and open space improvements
- Implementation of Investing in Canada Grant (Grouse Mountain Regional Park)
- Implementation of the Regional Greenways 2050 strategy including the Delta South Surrey Greenway and Burnaby Lake Greenway improvements
- Development of Burns Bog Ecological Conservancy Area Delta Nature Reserve
- Trail developments at Aldergrove, Tynehead, Campbell Valley and Pacific Spirit Regional Parks
- Land acquisition in support of Regional Parks Land Acquisition 2050

### **Reserve Funds**

The application of reserve funding in Regional Parks includes several operating initiatives which are delivered through consulting or contract services as well as capital maintenance. In 2023, \$264,000 of operating initiatives, \$2.3M of litigation costs/legal fees and \$5.2M of asset maintenance costs are funded from reserves, which is in accordance with the Board *Operating, Statutory and Discretionary Reserves Policy*. The capital program for Regional Parks is funded primarily from reserves. In 2023, \$27.3M in reserve funding will be applied for capital development projects and land acquisition. The 2023 - 2027 projected reserves for Regional Parks is included in Attachment 5.

### **APPROVAL PROCESS**

The proposed 2023 - 2027 Financial Plan and Annual Work Plan is presented for consideration and endorsement before being forwarded to the Board for consideration.

The next steps of the process are:

- The 2023 2027 Financial Plan and Annual Work Plan will be presented for consideration at the Metro Vancouver Board Budget Workshop on October 19, 2022.
- The Board will consider adoption of the 2023 Budget and endorsement of the 2023 2027 Financial Plan on October 28, 2022.

### **ALTERNATIVES**

- 1. That the Regional Parks Committee endorse the 2023 2027 Financial Plan for Regional Parks as presented in the report "2023 2027 Financial Plan Regional Parks" dated October 6, 2022 and forward it to the Metro Vancouver Board Budget Workshop on October 19, 2022 for consideration.
- 2. That the Regional Parks Committee make recommendations and endorse an amended 2023 2027 Financial Plan for the Regional Parks function and forward the amended Financial Plan to the to the Metro Vancouver Board Budget Workshop on October 19, 2022 for consideration.

Regional Parks Committee Regular Meeting Date: October 12, 2022

### FINANCIAL IMPLICATIONS

If the MVRD Board endorses the 2023 - 2027 Financial Plan for Regional Parks, as presented under Alternative 1, in 2023 the Regional Parks requisition will increase by \$7,044,890 (12.3%) for a total requisition of \$64,107,186.

Over the term of the five-year plan, the annual Regional Parks requisition is projected to increase by an average of \$4,327,655 per year (6.7%) to provide the required revenue to offset projected expenditures. It is anticipated that the cost to the average regional household for the Regional Parks function will rise from \$54 in 2023 to just over \$62 in 2027.

Under Alternative 2, the Committee may wish to consider recommending amendments to the 2023 Budget and Five-Year Financial Plan for consideration at the Metro Vancouver Board Budget Workshop. Any changes to the plan may have an impact on the MVRD Financial Plan.

### **SUMMARY / CONCLUSION**

The Regional Parks 2023 Budget and five-year financial plan has been prepared following direction received at the April 14, 2022 Metro Vancouver Board Budget Workshop and to respond to direction provided in the Board Strategic Plan. It is presented to Committee and Board members to provide overview information on activities and financial impacts for the years 2023 to 2027 for Regional Parks.

The presentation of this year's five-year financial plan for Regional Parks provides the opportunity for Metro Vancouver to share with its member jurisdictions the proposed service related initiatives over the next five years. It is intended to be used as a guiding document for member jurisdictions in the development of their five-year financial plans and includes projections on household impact to demonstrate how the plan will remain sustainable for residents while keeping pace with our critical requirements.

Staff recommends endorsing the 2023 - 2027 Financial Plan and Annual Work Plan for Regional Parks as presented under Alternative 1.

### **Attachments**

- 1. 2023 2027 Financial Plan
- 2. 2023 2027 Capital Portfolio Regional Parks
- 3. 2023 Work Plan
- 4. 2023 2027 "What's Happening"
- 5. 2023 2027 Projected Reserves Regional Parks

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### METRO VANCOUVER REGIONAL DISTRICT REGIONAL PARKS 2023 BUDGET REVIEW 2023-2027 FINANCIAL PLAN

Mary Notice   Mary Notice   Mary			2022 BUDGET	2023 BUDGET	% CHANGE		2024 RECAST	% CHANGE		2025 ORECAST	% CHANGE		2026 ORECAST	% CHANGE		2027 DRECAST	% CHANGE
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Systems Visitor and Operations Services   1,531,559   1,471,800   1,481,400   1,507,447   1,511,800   1,481,507   1,272,801   1,271,700   1,273,811   1,891,277   1,276,805   1,271,700   1,273,811   1,271,700   1,273,811   1,271,700   1,273,811   1,271,700   1,273,811   1,271,700   1,273,811   1,271,700   1,275,800   1,271,700   1,271,700   1,271,700,805   1,271,700   1,271,700,805   1,271,700   1,	J				(15.5%)			2.6%			(2.6%)			1.2%			1.6%
Victor Services   1,521,536   1,477,000   1,581,536   1,477,000   1,587,565   1,597,545					. ,						. ,						
Vision Services   1,513,154   1,477,000   1,381,000	Systems Visitor and Operations Services																
Poperations			1,523,534	1,472,808			1,483,468			1,507,447			1,531,938			1,443,902	
Control Area Services	Operations Services		1,837,557	1,725,801			1,721,176			1,763,381			1,804,127			1,876,865	
Central Area Services					(4.8%)			0.2%			2.1%			2.0%			(0.5%)
Operations and Maintenance   6,733,042   7,255,705   7,255,205   7,539,701   7,600,865   7,731,125   7,600,865   7,731,125   7,600,865   7,731,125   7,600,865   7,731,125   7,600,865   7,730,705   7,600,865   7,730,705   7,600,865   7,730,705   7,600,865   7,730,705   7,600,865   7,730,705   7,750,750   7,750,705   7,750,705   7,750,705   7,750,705   7,750,705   7,750,705   7,750,705   7,750,705   7,750,750																	
Operations and Maintenance   6,733,942   7,255,705   7,255,205   7,539,701   7,60,866   7,731,125   7,60,865   7,60,865   7,60,8	Central Area Services																
Area Management and Administration 1,22,093   3,444,740   666,901   669,901   682,998   701,444   694,093   742,600	Operations and Maintenance		6,753,942	7,255,705			7,254,520			7,539,701			7,760,886			7,731,125	
Area Management and Administration (142,093) (164,094) (174,005) (	Area Visitor Services		612,709	632.447			676.545			737.981			756.315			765,685	
Area Planning 151,774 165,746 170,674 174,476 173,000																	
Burns Bg Ecological Conservancy Area   471,440   491,777   72,5545   533,211   541,478   740,575   740,5																	
Contribution to Reserve   223,000   173,000																	
East Area Services Operations and Maintenance																	
East Area Services   Coperations and Maintenance   Coperations   Coperations and Maintenance   Coperations	Contribution to Reserve				4 5%	_		(22.2%)		9 841 367	4.0%		10 111 800	2 7%			(0.2%)
Operations and Maintenance         4,846,934         4,984,936         5,168,214         5,383,006         5,608,129         5,797,904         Azes Vistor Services         635,817         640,426         640,872         660,005         685,255         702,974         721,173         Azes Management and Administration         62,6506         648,872         660,005         685,255         702,974         721,173         Azes Justices         72,575,80         42,113         42,113         43,183,183,183         43,183,183         43,183,183         43,1			11,044,550	12,104,413	4.570	_	3,403,103	(22.270)		3,041,307	4.070		10,111,000	2.770		10,030,440	(0.270)
Operations and Maintenance         4,846,934         4,984,936         5,168,214         5,383,006         5,608,129         5,797,904         Azes Vistor Services         635,817         640,426         640,872         660,005         685,255         702,974         721,173         Azes Management and Administration         62,6506         648,872         660,005         685,255         702,974         721,173         Azes Justices         72,575,80         42,113         42,113         43,183,183,183         43,183,183         43,183,183         43,1	Each Area Convices																
Area Visitor Services 63,847 640,426 680,05 680,525 702,974 721,73 Area Planning 626,506 649,872 680,05 680,525 702,974 721,73 Area Planning 1626,506 649,872 680,05 680,525 702,974 721,73 Area Planning 163,881 170,926 170,328 180,931 185,545 190,922 180,931 185,545 190,922 180,931 180,931 185,545 190,922 180,931 180,			4 046 024	4.004.026			F 100 214			E 202 00C			F COR 130			F 707 004	
Area Management and Administration Area Planning 1628,506 649,872 668,005 176,392 180,393 185,545 190,922 Area Planning 165,881 170,926 176,392 180,393 185,545 190,922 Area Planning 162,751,38 6,446,180 2.7% 6,667,271 3.4% 6,920,495 3.8% 7,205,920 4.1% 7,435,757 3.    West Area Services																	
Area Planning 165,881 170,926 176,922 180,931 185,545 190,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,922 1.0 176,925 1.0																	
Mest Area Services																	
West Area Services	Area Planning				2.70/			2 40/			2.00/			4.40/			3.2%
Operations and Maintenance 4,756,383 5,237,540 5,469,742 5,766,875 5,061,802 6,158,828 Area Wistor Services 266,892 640,315 659,408 695,522 713,711 731,592 Area Management and Administration 963,755 989,454 1,011,933 1,032,612 1,053,481 1,074,911 Area Planning 157,565 162,537 165,688 170,371 174,237 174,237 178,209 175,000 1			6,275,138	6,446,160	2.7%	_	6,667,271	3.4%		6,920,495	3.8%		7,205,920	4.1%		7,435,757	3.2%
Operations and Maintenance 4,756,383 5,237,540 5,469,742 5,766,875 5,061,802 6,158,828 Area Wistor Services 266,892 640,315 659,408 695,522 713,711 731,592 Area Management and Administration 963,755 989,454 1,011,933 1,032,612 1,053,481 1,074,911 Area Planning 157,565 162,537 165,688 170,371 174,237 174,237 178,209 175,000 1	West Assa Condess																
Area Visitor Services 626,892 640,315 659,408 695,522 713,711 731,592 Area Management and Administration 963,755 988,454 1,011,933 1,032,612 1,053,481 1,074,911 Area Planning 157,565 162,537 166,585 170,371 166,585 170,371 174,237 178,209 5 162,537 165,585 170,371 165,585 170,371 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 178,209 174,237 174,237 178,209 174,237 178,209 174,237 174,237 178,209 174,237 174,2																	
Area Management and Administration																	
Area Planning 157,565 162,537 7,029,846 8.1% 7,307,668 4.0% 7,665,380 4.9% 7,903,231 3.1% 8,143,540 3.  Administration and Department Support 1,451,781 1,376,718 (5.2%) 1,434,669 4.2% 1,460,934 1.8% 1,487,793 1.8% 1,512,753 1.  Communications Program 110,000 130,000 18.2% 130,000 0.0% 130,0																	
6,504,595 7,029,846 8.1% 7,307,668 4.0% 7,665,380 4.9% 7,032,231 3.1% 8,143,540 3.  Administration and Department Support 1,451,781 1,376,718 (5.2%) 1,434,669 4.2% 1,460,934 1.8% 1,487,793 1.8% 1,512,753 1.  Communications Program 110,000 130,000 18.2% 130,000 0.0%																	
Administration and Department Support 1,451,781 1,376,718 (5.2%) 1,434,669 4.2% 1,460,934 1.8% 1,487,793 1.8% 1,512,753 1.  Communications Program 110,000 130,000 18.2% 130,000 0.0% 130,0	Area Planning			162,537			166,585						174,237			178,209	
Communications Program  110,000  130,000  18.2%  130,000  0.0%  100,000			6,504,595	7,029,846	8.1%		7,307,668	4.0%		7,665,380	4.9%		7,903,231	3.1%		8,143,540	3.0%
Utility Voice Radio         82,520         69,943         (15.2%)         74,811         7.0%         76,824         2.7%         78,490         2.2%         82,463         5.           Quality Control Allocated         54,406         56,945         4.7%         58,136         2.1%         59,645         2.6%         61,065         2.4%         62,640         2.           Allocation of Centralized Support Costs         4,115,924         4,606,908         11.9%         4,742,524         2.9%         4,263,032         (10.1%)         4,020,580         (5.7%)         3,854,765         (4           Total Operating Programs         38,053,462         38,843,552         2.1%         36,944,995         (4.9%)         37,447,992         1.4%         38,138,363         1.8%         38,502,670         1.           Iocation of Project Delivery Cost         -         -         0.0%         144,228         0.0%         152,498         5.7%         157,523         3.3%         159,115         1.           seet Maintenance         5,185,000         6,945,000         33.9%         6,700,000         (3.5%)         7,810,000         16.6%         8,325,000         6.6%         8,575,000         3.           ontribution to Capital Infrastructure Reserve         6	Administration and Department Support		1,451,781	1,376,718	(5.2%)		1,434,669	4.2%		1,460,934	1.8%		1,487,793	1.8%		1,512,753	1.7%
Quality Control Allocated 54,406 56,945 4.7% 58,136 2.1% 59,645 2.6% 61,065 2.4% 62,640 2.  Allocation of Centralized Support Costs 4,115,924 4,606,908 11.9% 4,742,524 2.9% 4,263,032 (10.1%) 4,020,580 (5.7%) 3,854,765 (4.70 total Operating Programs 38,053,462 38,843,552 2.1% 36,944,995 (4.9%) 37,447,992 1.4% 38,138,363 1.8% 38,502,670 1.  Allocation of Project Delivery Cost 0.0% 144,228 0.0% 152,498 5.7% 157,523 3.3% 159,115 1.  Asset Maintenance 5,185,000 6,945,000 33.9% 6,700,000 (3.5%) 7,810,000 16.6% 8,325,000 6.6% 8,575,000 3.  Antribution to Capital Infrastructure Reserve 6,182,000 7,182,000 16.2% 8,432,000 17.4% 10,132,000 20.2% 12,732,000 25.7% 14,732,000 15.  Antribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0%	Communications Program		110,000	130,000	18.2%		130,000	0.0%		130,000	0.0%		130,000	0.0%		130,000	0.0%
Quality Control Allocated         54,406         56,945         4.7%         58,136         2.1%         59,645         2.6%         61,065         2.4%         62,640         2.           Allocation of Centralized Support Costs         4,115,924         4,606,908         11.9%         4,742,524         2.9%         4,263,032         (10.1%)         4,020,580         (5.7%)         3,854,765         (4           Total Operating Programs         38,053,462         38,843,552         2.1%         36,944,995         (4.9%)         37,447,992         1.4%         38,138,363         1.8%         38,502,670         1.           Illocation of Project Delivery Cost         -         -         0.0%         144,228         0.0%         152,498         5.7%         157,523         3.3%         159,115         1.           seet Maintenance         5,185,000         6,945,000         33.9%         6,700,000         (3.5%)         7,810,000         16.6%         8,325,000         6.6%         8,575,000         3.           ontribution to Capital Infrastructure Reserve         6,182,000         7,182,000         16.2%         8,432,000         17.4%         10,132,000         20,9%         12,732,000         25.7%         14,732,000         15.0%         27,570,000         10	Utility Voice Radio		82,520	69,943	(15.2%)		74,811	7.0%		76,824	2.7%		78,490	2.2%		82,463	5.1%
Allocation of Centralized Support Costs 4,115,924 4,606,908 11.9% 4,742,524 2.9% 4,263,032 (10.1%) 4,020,580 (5.7%) 3,854,765 (4.70 total Operating Programs 38,053,462 38,843,552 2.1% 36,944,995 (4.9%) 37,447,992 1.4% 38,138,363 1.8% 38,502,670 1.  Illocation of Project Delivery Cost 0.0% 144,228 0.0% 152,498 5.7% 157,523 3.3% 159,115 1.  sset Maintenance 5,185,000 6,945,000 33.9% 6,700,000 (3.5%) 7,810,000 16.6% 8,325,000 6.6% 8,750,000 3.  ontribution to Capital Infrastructure Reserve 6,182,000 7,182,000 16.2% 8,432,000 17.4% 10,132,000 20.2% 12,732,000 25.7% 14,732,000 15.  ontribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0%														2.4%			2.6%
Total Operating Programs 38,053,462 38,843,552 2.1% 36,944,995 (4.9%) 37,447,992 1.4% 38,138,363 1.8% 38,002,670 1.  location of Project Delivery Cost - 0.0% 144,228 0.0% 152,498 5.7% 157,523 3.3% 159,115 1.  seet Maintenance 5,185,000 6,945,000 33.9% 6,700,000 (3.5%) 7,810,000 16.6% 8,325,000 6.6% 8,575,000 3.  ontribution to Capital Infrastructure Reserve 6,182,000 7,182,000 16.2% 8,432,000 17.4% 10,132,000 20.2% 12,732,000 25.7% 14,732,000 15.  ontribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0%																	
ocation of Project Delivery Cost 0.0% 144,228 0.0% 152,498 5.7% 157,523 3.3% 159,115 1.  set Maintenance 5,185,000 6,945,000 33.9% 6,700,000 (3.5%) 7,810,000 16.6% 8,325,000 6.6% 8,575,000 3.  Intribution to Capital Infrastructure Reserve 6,182,000 7,182,000 16.2% 8,432,000 17.4% 10,132,000 20.2% 12,732,000 25.7% 14,732,000 15.  Intribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0%																	(4.1%)
set Maintenance 5,185,000 6,945,000 33.9% 6,700,000 (3.5%) 7,810,000 16.6% 8,325,000 6.6% 8,575,000 3.  ontribution to Capital Infrastructure Reserve 6,182,000 7,182,000 16.2% 8,432,000 17.4% 10,132,000 20.2% 12,732,000 25.7% 14,732,000 15.  ontribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0%	Total Operating Programs		38,053,462	38,843,552	2.1%		36,944,995	(4.9%)		37,447,992	1.4%		38,138,363	1.8%		38,502,670	1.0%
ontribution to Capital Infrastructure Reserve 6,182,000 7,182,000 16.2% 8,432,000 17.4% 10,132,000 20.2% 12,732,000 25.7% 14,732,000 15 ontribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0%	location of Project Delivery Cost		-	-	0.0%		144,228	0.0%		152,498	5.7%		157,523	3.3%		159,115	1.0%
ontribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0%	sset Maintenance		5,185,000	6,945,000	33.9%		6,700,000	(3.5%)		7,810,000	16.6%		8,325,000	6.6%		8,575,000	3.0%
ontribution to Parkland Acquisition and Development Reserve 19,570,000 23,570,000 20.4% 27,570,000 17.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0% 27,570,000 0.0%	portribution to Capital Infrastructura Passayo		6 182 000	7 192 000	16.29/		8 433 000	17 49/		10 132 000	20.29/		12 722 000	25 70/		14 732 000	15.7%
ATAL EVEN NOT A CORN ACT A TO FAR FOR A CORN ACT A CORN	ontribution to Parkianu Acquisition and Development Reserve		19,570,000	25,570,000	20.4%		21,310,000	17.0%		21,310,000	0.0%		27,570,000	0.0%		21,510,000	0.0%
	OTAL EXPENDITURES	Ś	68,990,462 \$	76,540,552	10.9%	¢	79,791,223	4.2%	s	83,112,490	4.2%	¢	86,922,886	4.6%	Ś	89,538,785	3.0%

### METRO VANCOUVER REGIONAL DISTRICT CAPITAL PORTFOLIO REGIONAL PARKS 2023 CAPITAL BUDGET AND 2023-2027 CAPITAL PLAN

	CAPITAL BUDGET FOR APPROVAL	2023 CAPITAL CASH FLOW	2024 CAPITAL CASH FLOW	2025 CAPITAL CASH FLOW	2026 CAPITAL CASH FLOW	2027 CAPITAL CASH FLOW	2023 TO 2027 TOTAL CAPITAL CASH FLOW	ACTIVE PHASE	PRIMARY DRIVER
APITAL EXPENDUTURES									
Major Projects									
Grouse Mountain - Regional Park Trail and Amenity Improvements	\$ 3,075,000	\$ 1,000,000 \$	1,000,000 \$	- \$	- \$	- \$	2,000,000	Construction	Capacity, Growth & Ecological Resilience
Widgeon Marsh - Regional Park Development	19,100,000	6,580,000	6,500,000	-	-	-	13,080,000	Construction	Capacity, Growth & Ecological Resilience
Campbell Valley - Management Plan Implementation	8,100,000	1,000,000	1,000,000	1,000,000	1,000,000	3,000,000	7,000,000	Construction	Capacity, Growth & Ecological Resilience
Belcarra - South Day Use Area	5,950,000	250,000	2,200,000	3,500,000	-	-	5,950,000	Planned	Capacity, Growth & Ecological Resilience
Bowen Island - Park Development	15,800,000	400,000	4,000,000	5,800,000	3,600,000	2,000,000	15,800,000	Planned	Capacity, Growth & Ecological Resilience
Codd Wetland - Park Development	-	-	-	-	-	900,000	900,000	Planned	Capacity, Growth & Ecological Resilience
West Creek Wetlands - Park Development	-	-	-		300,000	750,000	1,050,000	Planned	Capacity, Growth & Ecological Resilience
Burns Bog - Fire Restoration	-	-	-	-	500,000	1,000,000	1,500,000	Planned	Capacity, Growth & Ecological Resilience
Total Major Projects	\$ 52,025,000	9,230,000 \$	14,700,000 \$	10,300,000 \$	5,400,000 \$	7,650,000 \$	47,280,000		
Greenways									
Aldergrove - Southern Slopes Greenway	1,250,000	1,250,000	_	-	_	_	1,250,000	Planned	Connected Network
DNR/DSSG Management Plan Implementation	10,600,000	500,000	1,000,000	2,000,000	2,500,000	4,600,000	10,600,000	Planned	Connected Network
Boundry Bay - Perimeter Trail	1,650,000	150,000	1,500,000	-	· · ·	-	1,650,000	Planned	Connected Network
Tynehead - Perimeter Trail	2,500,000	1,000,000	1,500,000	-	_	-	2,500,000	Planned	Connected Network
Burnaby Lake - Glencarin Greenway Connection	_	-	1,500,000	2,000,000	_	_	3,500,000	Planned	Connected Network
Other Greenways Upgrades	-	-	-	100,000	200,000	200,000	500,000	Planned	Connected Network
Total Greenways	\$ 16,000,000	\$ 2,900,000 \$	5,500,000 \$	4,100,000 \$	2,700,000 \$	4,800,000 \$	20,000,000		
Service Facilities									
Burnaby Lake - Service Yard Building Replacement	1,700,000	50,000	50,000	100,000	-	1,500,000	1,700,000	Construction	Facility Replacement & Asset Management
Capilano - New Service Yard	943,000	150,000	-			-	150,000	Construction	Facility Replacement & Asset Management
Total Service Facilities	\$ 2,643,000	\$ 200,000 \$	50,000 \$	100,000 \$	<u> </u>	1,500,000 \$	1,850,000		
Park Development									
Crippen - Davies Orchard	1,750,000	250,000	500,000	-	-	-	750,000	Construction	Capacity, Growth & Ecological Resilience
Colony Farm - TMX Agreement Projects	1,000,000	300,000	300,000	300,000	-	-	900,000	Construction	Capacity, Growth & Ecological Resilience
Belcarra - Admiralty Heights Trail Decomissioning	1,050,000	150,000	150,000	250,000	250,000	250,000	1,050,000	Planned	Capacity, Growth & Ecological Resilience
Campbell Valley - Little River Loop Boardwalk	1,700,000	200,000	1,500,000	-	-	-	1,700,000	Planned	Facility Replacement & Asset Management
Minnekhada - Park Improvements	-	-	-	-	-	650,000	650,000	Planned	Capacity, Growth & Ecological Resilience
Lynn Valley - Cable Pool Bridge Replacement	-	-		100,000	1,250,000	1,250,000	2,600,000	Planned	Facility Replacement & Asset Management
Burnaby Lake - Nature House	-	-	-	50,000	150,000	2,000,000	2,200,000	Planned	Facility Replacement & Asset Management
Pacific Spirit - Beach Access & Trail Improvments	-	-	50,000	100,000	500,000	1,000,000	1,650,000	Planned	Facility Replacement & Asset Management
Park Amenities and Visitor Experience	2,350,000	500,000	300,000	300,000	250,000	1,000,000	2,350,000	Planned	Capacity, Growth & Ecological Resilience
Other Replacement, Restoration & Upgrade Projects	9,865,000	1,050,000	3,130,000	850,000	1,905,000	3,930,000	10,865,000	Planned	Facility Replacement & Asset Management
Total Park Development	\$ 17,715,000	\$ 2,450,000 \$	5,930,000 \$	1,950,000 \$	4,305,000 \$	10,080,000 \$	24,715,000		
Regional Parks Land Acquisition									
Regional Parks Land Acquisition	44,990,000	44,990,000	7,000,000	8,000,000	8,000,000	8,000,000	75,990,000		Land Acquisition
-	\$ 44,990,000		7,000,000 \$		8,000,000 \$	8,000,000 \$	75,990,000		
		\$ 59,770,000 \$	33,180,000 \$	24.450.000 \$	20.405.000 \$	32.030.000 \$	169.835.000		

### METRO VANCOUVER REGIONAL DISTRICT CAPITAL PORTFOLIO REGIONAL PARKS 2023 CAPITAL BUDGET AND 2023-2027 CAPITAL PLAN

		CAPITAL BUDGET FOR APPROVAL	2023 CAPITAL CASH FLOW	2024 CAPITAL CASH FLOW	2025 CAPITAL CASH FLOW	2026 CAPITAL CASH FLOW	2027 CAPITAL CASH FLOW	2023 TO 2027 TOTAL CAPITAL CASH FLOW	ACTIVE PHASE	PRIMARY DRIVER
CAPITAL FUNDING										
Reserve	\$	125,043,000 \$	55,570,000 \$	31,150,000 \$	22,350,000 \$	20,405,000 \$	32,030,000	\$ 161,505,000		
External Funding - Grants		8,330,000	4,200,000	2,030,000	2,100,000			8,330,000		
Total	\$	133,373,000 \$	59,770,000 \$	33,180,000 \$	24,450,000 \$	20,405,000 \$	32,030,000	\$ 169,835,000		
	T									
SUMMARY BY DRIVER										
SUMMARY BY DRIVER Capacity, Growth & Ecological Resilience	\$	58,175,000 \$	10,430,000 \$	15,950,000 \$	11,150,000 \$	5,900,000 \$	9,550,000	\$ 52,980,000		
	\$	58,175,000 \$ 14,208,000	10,430,000 \$ 1,450,000	15,950,000 \$ 4,730,000	11,150,000 \$ 1,200,000	5,900,000 \$ 3,805,000	9,550,000 9,680,000	\$ 52,980,000 20,865,000		
Capacity, Growth & Ecological Resilience	\$									
Capacity, Growth & Ecological Resilience Facility Replacement & Asset Management	\$	14,208,000	1,450,000	4,730,000	1,200,000	3,805,000	9,680,000	20,865,000		

### **REGIONAL PARKS**

### **Description of Services**

The Regional Parks service is a function of Metro Vancouver that exists to protect a range of diverse natural landscapes and habitats and to connect residents with nature. The Service operates 23 regional parks, 2 ecological conservancy areas, 2 regional park reserves and 5 regional greenways. For over 50 years, Metro Vancouver's regional parks system has protected natural areas for people to connect with nature, reduce stress, and maintain their physical and mental health. As the sustained extraordinary visitation rates of the past year have shown, residents continue to rely on regional parks for their well-being. Regional parks experienced strong visitation in 2021, with records set at 9 regional parks and greenways. Over 16.3 million visits connected people with important protected natural areas — a 37% increase from 2019.

Protecting over 13,848 hectares of natural lands throughout the region, Regional Parks provides planning, operations, development, property acquisition, natural resource management, park maintenance, capital construction, bylaw enforcement, public relations, community stewardship, visitor services, nature education, interpretive programs and events.

### Strategic Directions and High-Level Goals Supported

- Provide opportunities for residents and visitors to explore and enjoy a diversity of natural spaces, from beaches to mountains, from bogs to lakes, in the region.
- Strengthen awareness and engagement with the public, members, other orders of government, and key stakeholders on a range of initiatives regarding the role and value of regional parks.
- Build a system of regional parks that are resilient to the impacts of climate change, land use change, and growing visitation.
- Facilitate a Regional Greenway Network that connects natural areas and promotes access to them.

# 1 The region's important natural areas are protected in perpetuity. 2 Everyone has the opportunity to benefit from exceptional experiences in nature. 3 Regional parks are sustainably managed and well-maintained for the safety of visitors and integrity of ecosystems. 4 First Nations have an active role in the planning and stewardship of regional parks. 5 Regional parks adapt to change and contribute to regional resilience.

### **Performance Indicators**

Indicators reflect an assumption that the restrictions due to the COVID-19 pandemic will substantially remain in place for 2023.

Indicator	Historical and/or Industry Benchmark	2021 Performance	2023 performance objective
Annual number of visits to Regional Parks	3-year average: 14,917,333 2021: 16,347,000 2020: 16,497,000 2019: 11,935,000	16.3M	16M
Annual number of participants in Regional Park public programming	3-year average: 30, 392 2021: 23,670 2020: 5,629* 2019: 61,876 *2020 impacted due to Covid Pandemic	23,670	25,000
Annual number of volunteer hours through stewardship, partnership and visitor services programs	3-year average: 13,956 2021: 11,606 2020: 8,237 2019: 22,026	11,606	15,000
Total hectares of Regional Parks land	2020: 13,743 ha 2019: 13,632 ha 2018: 13,557 ha	13,824 ha	13,950ha

### **2023 Key Actions**

### Advancing Our Mission to "Protect & Connect"

- Continued COVID-19 response/recovery and providing leadership to member municipalities.
- Continued recovery of Regional Parks revenue streams: filming, public programming and facility rentals.
- Re-introduce Regional Parks community events.
- Participate in the Metro Vancouver activation at the Pacific National Exhibition (PNE) including provision of outreach nature based programming for visitors to the exhibit.
- Continued implementation of *Public Programming Strategy* (2020)
- Continue implementation and additional opportunities for paid parking as part of visitor demand management strategy
- Implement Equity, Diversity and Inclusion messaging on park kiosk signs system-wide.
- Enhance working relationships with First Nations.
- Align the five-year capital budget with the recommendations of the Asset Management Plan and *Buildings Strategy* and begin implementation.
- Pursue the acquisition of new lands for regional parks and greenways in support of the *Regional Parks Land Acquisition 2050* strategy.
- Complete and commence implementation of the Community Relationships Strategy.
- Continue implementation of *Tsleil-Waututh Nation Cultural Planning and Cooperation agreement* and engagement for təmtəmíx<sup>w</sup>tən Belcarra Regional Park.
- Advance the continued development of cultural planning and cooperative agreements with Katzie and Kwikwetlem First Nations.
- Initiate Phase 1 park capital development at Widgeon Marsh Regional Park including partnering with City of Coquitlam for upgrades to Quarry Road.
- Regional Parks Plan implementation strategy
- Complete the Burnaby Lake Regional Park lease renewal with the City of Burnaby.
- Continue implementation of the Grouse Mountain Trail and Amenity Improvement Project, funded by the Investing in Canada Infrastructure Grant Program.
- Complete Phase 1 of the Campbell Valley Management Plan Implementation Project.
- Complete construction of the Derby Reach Full Service Washroom/Camp Shower Facility.
- Support corporate initiatives including Regional Growth Strategy, Iona Beach Regional Park planning with the wastewater treatment plant, Climate 2050, PNE and new tree management policy and arboricultural procedures.
- Initiate advanced design for park development projects including new Bowen Island parkland, təmtəmíx<sup>w</sup>tən/Belcarra South Day Use Area, Admiralty Heights Trail Decommissioning, and Campbell Valley Little River Loop Boardwalk.
- Develop adaptation and mitigation strategies to ensure public safety and forest health due to climate change and hemlock looper moth impacts
- Continued implementation of the Regional Greenways Plan 2050. Initiate advanced design for greenway projects including the Delta Nature Reserve / Delta South Surrey Greenway, Glencarin to Avalon Central Valley Greenway Connection, Aldergrove South Slopes Greenway and Boundary Bay Park Perimeter Trail.
- Finalize and begin implementation of the Regional Parks Asset Management Plan.
- Complete implementation of Davies Orchard Revitalization Project Phase 1, funded by Community Economic Recovery Infrastructure Program.
- Develop and test a methodology for quantification and valuation of Regional Parks natural assets.

- Complete the Regional Parks Building Strategy.
- Address staffing resources required for shoulder seasons.
- Continue pursuit of the electrification of the Regional Parks fleet and small equipment.
- Update the Terrestrial Ecosystem Mapping and Wildfire Risk Mapping.
- Promote, support, and collaborate with the Metro Vancouver Regional Parks Foundation to align strategic funding priorities.
- Complete year two of three-year pilot project to develop a real-time parking lot/stall monitoring platform for select regional park(s) as a Sustainability Innovation Fund (SIF) project.
- Implement new corporate Hazard Tree Inventory Management System guided by new corporate policy and procedures for managing hazard trees on Metro Vancouver lands.
- Develop public policy to address electric personal transportation in Regional Parks (e-bikes and other forms of electric mobility).
- Increase Park Ranger response, efficiency and effectiveness by centralizing the function and deploying enforcement resources based on priority and seasonal trends.
- Supporting on-going litigation.
- Update the Regional Parks Land Acquisition Catalogue.
- Advance sustainable transportation projects to reduce barriers to accessing regional parks.
- Initiate a program to understand who visits regional parks as part of the work to ensure regional parks are a welcoming, inclusive space for all.

### 2023 Major Capital Program

- Widgeon Marsh park development (multiyear, \$6,580,000 in 202)
- Grouse Mountain Trail and Amenity Improvements (multiyear, \$1,000,000 in 2023)
- Aldergrove South Slopes Greenway (multiyear, \$1,250,000 in 2023)
- Campbell Valley Management Plan Implementation design (multiyear, \$1,000,000 2023)
- Tynehead Perimeter Trail (multiyear, \$1,000,000 in 2023)
- IWWTP Iona Beach Regional Park (LWS lead, integrated team support)

### 2023 Advanced Design Program

- 1. Belcarra South Day Use Area
- 2. Delta Nature Reserve / Delta South Surrey Greenway
- 3. Admiralty Heights Trails
- 4. Central Valley Greenway Connection
- 5. Bowen Island New Park Design and Development
- 6. Boundary Bay Perimeter Trail
- 7. Campbell Valley Little River Loop

### 2023 to 2027 – WHAT'S HAPPENING

Below is a summary of the significant initiatives to be undertaken by Regional Parks over the next 5 years.

Initiative	Description	Theme
2023		
Capital Development Program	<ul> <li>Widgeon Marsh new park development</li> <li>Construction of full service washrooms at the Derby Reach day use area</li> <li>Campbell Valley Management Plan Implementation</li> <li>Grouse Mountain Regional Park Grant Implementation (Grouse Grind)</li> <li>Bowen Island Park advanced design and development phase 1</li> <li>Delta Nature Reserve and Delta/South Surrey Greenway – Trail/Road detailed design and tendering.</li> <li>Grouse Mountain Trail and Amenity Aldergrove South Slopes Greenway</li> <li>Tynehead Perimeter Trail</li> <li>IWWTP - Iona Beach Regional Park (LWS lead, integrated team support)</li> <li>Advanced design for future year capital programs</li> <li>Asset management (Minor Capital)</li> </ul>	System Stewardship/ Regional Growth/ Environmental Sustainability
Land Acquisition	<ul> <li>Pursue park land acquisition opportunities in support of Regional Parks Land Acquisition 2050 strategy</li> </ul>	Regional Growth
Planning/Outreach and Engagement	<ul> <li>Implementation Regional Parks Plan 2050 recommendations</li> <li>Covid19 Pandemic Response</li> <li>Continued engagement with local First Nations on Regional Parks initiatives</li> <li>Implementation of system-wide initiatives to enhance natural areas and connect with local communities</li> </ul>	System Stewardship

2024		
Capital Development Program	<ul> <li>Phase 1 Construction of Delta South Surrey Greenway and Delta Nature Reserve</li> <li>Grouse Mountain Regional Park Grant Implementation</li> <li>Completion and opening of Widgeon Marsh Regional Park.</li> <li>Major development phase 2 Bowen Island</li> <li>Delta Nature Reserve/South Surrey Greenway Management Plan Implementation</li> <li>Campbell Valley Regional Park Management Plan Implementation</li> </ul>	System Stewardship Regional Growth
Land Acquisition	<ul> <li>Pursue park land acquisition opportunities in support of Regional Parks Land Acquisition 2050 strategies</li> </ul>	Regional Growth
Planning/Outreach and Engagement	<ul> <li>Regional Parks Plan 2050 Implementation</li> <li>Explore opportunities for working with local First Nations on Regional Parks initiatives</li> <li>Implementation of system-wide initiatives to enhance natural areas and connect with local communities</li> </ul>	System Stewardship
2025		<u> </u>
Capital Development Program	<ul> <li>Completion of Davies Orchard Precinct at Crippen Regional Park.</li> <li>Belcarra South development and heritage restoration at Belcarra Regional Park</li> <li>Grouse Mountain Regional Park Grant Implementation</li> <li>Delta Nature Reserve/South Surrey Greenway Development</li> <li>Campbell Valley Regional Park Management Plan Implementation</li> <li>Advanced design for future year capital programs</li> <li>Asset management (Minor Capital)</li> </ul>	System Stewardship Regional Growth
Land Acquisition	<ul> <li>Pursue park land acquisition opportunities in support of Regional Parks Land Acquisition 2050 strategy</li> </ul>	Regional Growth
Planning/Outreach and Engagement	<ul> <li>Explore opportunities for working with local First Nations on Regional Parks initiatives</li> <li>Implementation of system-wide initiatives to enhance natural areas and connect with local communities</li> </ul>	System Stewardship

2026		
Capital Development Program	<ul> <li>Campbell Valley Nature Centre Design</li> <li>Belcarra South Park Development</li> <li>Crippen Regional Park- Davies Orchard Development</li> <li>Supporting Iona Beach Regional Park redevelopment as part of Iona waste Water Treatment Plant construction</li> <li>Codd Wetland Regional Park Design</li> <li>Pacific Spirit Regional Park Beach Access Improvements</li> <li>Advanced design for future year capital programs</li> <li>Asset management (Minor Capital)</li> </ul>	System Stewardship Regional Growth
Land Acquisition	<ul> <li>Pursue park land acquisition opportunities in support of Regional Parks Land Acquisition 2050 strategy</li> </ul>	Regional Growth
Planning/Outreach and Engagement	<ul> <li>Explore opportunities for working with local First Nations on Regional Parks initiatives</li> <li>Implementation of system-wide initiatives to enhance natural areas and connect with local communities</li> </ul>	System Stewardship
2027		
Capital Development Program	<ul> <li>Major asset management replacement and deferred capital maintenance initiative implementation</li> <li>Pacific Spirit Beach and Trail Improvements</li> <li>Bowen Island Park development and operations/Belcarra/White Pine and Admiralty Heights Improvements</li> <li>Park Amenity and Visitor Experience Improvements</li> <li>Regional greenway phased development</li> <li>Advanced design for future year capital programs</li> </ul>	System Stewardship Regional Growth
Land Acquisition	<ul> <li>Pursue park land acquisition opportunities in support of Regional Parks Land Acquisition 2050 strategy.</li> </ul>	Regional Growth
Planning/ Outreach and Engagement	<ul> <li>Explore opportunities for working with local First Nations on Regional Parks initiatives</li> <li>Implementation of system-wide initiatives to enhance natural areas and connect with local communities</li> </ul>	System Stewardship

### METRO VANCOUVER DISTRICTS 2023-2027 PROJECTED RESERVES - REGIONAL PARKS

### OPERATING RESERVES

		2022	2023						2023	2024	2025	2026	2027
	END	NG BALANCE	OPENING BALANC	CE	CONTRIBUTION	WITHDRA	WALS	INTEREST	ENDING BALANCE				
Regional Parks	\$	2,122,855	\$ 2,122,8	55 \$	-	\$	-	\$ 42,457	\$ 2,165,312	\$ 2,208,618	\$ 2,252,79	1 \$ 2,297,847	\$ 2,343,804

### DISCRETIONARY RESERVES

		2022	2023				2023	2024	2025	2026	2027
	ENDII	NG BALANCE	OPENING BALANCE	CONTRIBUTION	WITHDRAWALS	INTEREST	ENDING BALANCE				
Regional Parks General Reserve	\$	2,731,778	\$ 2,731,778	\$ 150,000	\$ (2,535,000) \$	30,786	\$ 377,564	\$ 476,015	\$ 637,035	\$ 801,276	\$ 968,801

### STATUTORY RESERVES

	2022	2023				2023	2024	2025	2026	2027
	ENDING BALANCE	OPENING BALANCE	CONTRIBUTION	WITHDRAWALS	INTEREST	ENDING BALANCE				
Regional Parks										
Regional Parks Infrastructure Reserve	\$ 2,485,167	\$ 2,485,167	\$ 7,182,000	\$ (7,755,000) \$	43,973	\$ 1,956,141	\$ 2,280,084	\$ 3,115,505	\$ 3,508,085	\$ 4,287,267
Regional Parkland Acquisition Reserve Fund	9,677,596	9,677,596		(5,000,000)	143,552	4,821,148	4,917,571	5,015,922	5,116,240	5,218,565
Regional Parkland Acquisition and Development Reserve Fund	23,233,975	23,233,975	23,570,000	(42,990,000)	270,480	4,084,455	8,781,844	23,673,181	43,912,344	54,456,291
Delta Airpark Reserve	188,493	188,493	23,000		4,000	215,492	243,032	271,123	299,775	329,001
Regional Parks Legacy Fund	2,669,328	2,669,328		(50,000)	52,887	2,672,214	2,675,158	2,678,162	2,681,225	2,684,349
Total	\$ 38,254,559	\$ 38,254,559	\$ 30,775,000	\$ (55,795,000) \$	514,891	\$ 13,749,450	\$ 18,897,689	\$ 34,753,893	\$ 55,517,670	\$ 66,975,474



To: Regional Parks Committee

From: David Leavers, Division Manager, Regional Parks

Date: September 12, 2022 Meeting Date: October 12, 2022

Subject: MVRD Regional Parks Regulation Amending Bylaw No. 1358, 2022 – Amends Bylaw

1177, 2012

### **RECOMMENDATION**

That the MVRD Board:

- a) Give first, second and third reading to Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358, 2022; and
- b) pass and finally adopt *Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358, 2022.*

### **EXECUTIVE SUMMARY**

This report summarizes proposed amendments to the Regional Parks Regulation Bylaw to strengthen regulatory aspects of the Bylaw. The following amendments are included:

- New definition for "commercial photography" is introduced as a new category for commercial use permits.
- New definition for "non-profit organization" is introduced to better define groups that utilize rentable facilities.
- The definition for "private group" has been expanded to provide increased clarity.
- The criteria for special event and special use permits have been revised to better reflect current practice.
- A provision for fee exemptions for special event fees for primary, middle and secondary schools has been added.
- The cancellation policy has been relaxed to make it more favourable for those booking facilities and to provide better customer service.

Amendments to Schedule A – Fees and Charges are included in the amended bylaw. While most fee increases are inflationary including parking permit rates, there are also new fee reductions for non-profit organizations that require a special event permit, or are taking out a commercial use permit. New non-profit rates will create a two-tier fee system whereby commercial for-profit organizations are charged more than non-profit organizations. This is a standard approach to fee setting in most municipal fees and charges bylaws.

These amendments will strengthen the Regional Parks Regulation Bylaw and provide staff with tools for improved management of the regional parks system.

### **PURPOSE**

To consider amendments to the *Metro Vancouver Regional District Regional Parks Regulation Bylaw No. 1177, 2012* that propose regulatory changes and new fees and charges.

### **BACKGROUND**

The Regional Parks Regulation Bylaw sets out prohibitions and a system for permitted use designed to regulate park visitor behaviour and activities. The bylaw is typically amended annually in the fall to bring forward any recommended regulatory changes and to amend existing, or establish new fees and charges. Proposed changes to the regulations help improve public safety, further protect park natural resources and assets, and better define acceptable public conduct and park officer enforcement powers. Proposed changes to Regional Parks fees and charges will help ensure the appropriateness of the fees based on current market conditions.

### **REGIONAL PARKS REGULATIONS**

The Regional Parks Regulation Bylaw provides the authority for staff to manage the use of regional parks by the public. Metro Vancouver requires the ability to manage and enforce acceptable public use on regional park land to enhance public safety and protect the visitor experience. Annually, updates are needed to keep the bylaw current and address emerging issues. Regulatory changes are to take effect immediately upon final adoption of the bylaw.

### **REGIONAL PARKS FEES AND CHARGES**

Regional Parks fees and charges are established by comparing them with municipal parks systems across Metro Vancouver, the private sector and other government and non-profit agencies. The fee schedule is adjusted annually based on Regional Parks approach to remain in the mid-range market of comparable fees, and avoid overly large, less frequent adjustments. Fees and charges help recover, or partially offset, increases in operating and maintenance costs. Proposed regional park fees and charges are listed in Schedule A. The annual update of the bylaw ensures that fees and charges are appropriate and based upon current market conditions. Fee changes brought forward as part of the amending bylaw for MVRD Board approval in the fall are for implementation in the coming calendar year. Proposed fee changes in this amending bylaw are to take effect January 1, 2023.

### PROPOSED REGULATORY AMENDMENTS

"Metro Vancouver Regional District Regional Parks Regulation Bylaw No. 1177, 2012" is hereby amended as follows:

- a) In Section 1.3, the definition of "private group" is deleted and replaced as follows:
  - "private group" means a group of two or more persons that rent a facility or conduct an activity that is not open for the public to attend.
- b) In Section 1.3, the following definitions are added in alphabetical order:

"commercial photography" means the use of a camera or other device to capture images that are intended to be sold or used for a commercial purpose, including but not limited to for-hire photography, wedding photography, stock photography, or photography using props.

"non-profit organization" means a society organized for a purpose other than profit or gain that is duly incorporated and registered under the Societies Act, S.B.C. 2015, c. 18.

c) There has been some misunderstanding related to a specific criterion regarding special use and special event permits related to trail use. The current criterion applies less to special use requests and more to special event requests such as trail running races. Staff are proposing the following to help make this clearer for permit applicants.

Section 13.14 is amended to delete "(e) travel along a specific route" from the list of criteria related to special use permits.

Section 13.16 is amended to add "(f) travel along a specific route" to the criteria of a special event permit.

d) **Part 14 - Cancellations, Changes, Refunds, and Exemptions** of the bylaw defines how/when staff are to provide refunds for fees paid under this bylaw.

It is proposed that Section 14.8 be amended to provide an exemption for primary, middle and secondary educational institutions from a requirement to pay a special event fee for school use of regional parks. Schools make good use of the regional parks for activities such as cross country races. This fee is a hardship for most school groups. When faced with a special event fee, many school organizations seek fee waivers through an internal process requiring the approval of the park manager (defined as the Director, Regional Parks). Fee waiver requests are almost always approved. Efficiencies will be gained by simply eliminating this special event fee for all primary, middle and secondary educational institutions. This would only eliminate the special event fee (currently \$250 for up to 75 persons).

(Note - should any specialized facilities be required by these educational institutions for exclusive use, e.g. picnic shelters, rentable field spaces, the appropriate Facility Permit Fee(s) will still apply.)

In Section 14.8, the current clause is deleted and replaced as follows:

Any person or member of MVRD required to pay a fee or charge under this bylaw may apply for an exemption from the fee or charge if, in the discretion of the park manager, the person or member of MVRD establishes that the use, activity, or conduct will result in a substantial benefit to the community or any aspect of the community.

Section 14.9 is added as follows:

Despite section 14.8, primary, middle and secondary educational institutions are waived from the requirement to pay a special event fee in Schedule A.

### PROPOSED FEES AND CHARGES AMENDMENTS (TO TAKE EFFECT JANUARY 1, 2023)

### a) Parking Permits (Section 1.3)

The fee for seasonal pay parking at both Lynn Headwaters Regional Parks and Belcarra Regional Park is proposed to increase from \$2.00 per hour to \$2.50 per hour, and from \$12 per day to \$15 per day. Parking rates are advertised inclusive of taxes, that includes GST (5%) and Translink Parking Tax (24%). This adjustment will strengthen the disincentive for visitors to use personal vehicles to travel to these parks during those months of high visitation, while providing increased parking revenues used to manage traffic and visitation. Staff will continue to promote the use of public transit, active transportation and alternative forms of transportation to park visitors at these two busy park locations.

The fee for year round daily pay parking at the Fraser Lot in Pacific Spirit Regional Park is proposed to increase from \$12.50 per day to \$15 per day. This increase will bring the parking fees at this lot into alignment with the per day fees at Lynn Headwaters Regional Park and Belcarra Regional Park. Parking rates will become more competitive, yet remain lower than neighbouring University of British Columbia parking lots. The hourly rate of \$2.50 remains in place.

The half day and full day reservation fee at Centennial Beach in Boundary Bay Regional Park is proposed to be removed. The proposed reservation system at this park was never implemented, and these fees are not required in the bylaw. Congestion conditions have improved at Centennial Beach because of new traffic control management procedures.

### b) Commercial Use Permit Application and Annual Fees (Section 2.1)

The purpose of issuing a commercial use permit is to monitor and manage how specific activities impact park and public use, and to ensure commercial park users adhere to all provincial and federal enactments. The fees associated with commercial use permits help offset administrative and operating costs. To support non-profit organizations, a reduced rate is proposed for non-profit organizations (50% off) for both the permit application fee and the permit fee, for general commercial activities.

It is also proposed to include a new commercial photography permit fee to manage the increased demand for commercial photography services in regional parks and to help minimize the disruption to regular park visitors caused by these activities.

### c) Outdoor Facilities (Section 3.2)

It is proposed to remove the Plains of Abraham from the list of bookable facilities, because the site is no longer suitable for rental groups. It is also proposed to move Lily, Heron and Salish sites from the list of Fields to the Miscellaneous list because they are not fields, but purpose built, interpretation focused sites.

### **Outdoor Facilities (Section 3.3)**

For Lily, Heron and Salish sites, it is proposed to have a reduced rental rate of \$5 for all Commercial Use Permit holders, and for educational institutions for any bookings that occur Monday through Friday. Previously these sites were not bookable on weekdays. The new reservation fee will alleviate conflict between school groups and commercial use permit holders, who often want to use the same sites at the same time. Currently, these sites are available on a first come, first served basis. A minimal rental rate is proposed to place these sites into the reservation system.

### d) Indoor Facilities (Section 3.5)

At Cammidge House, a rentable facility at Boundary Bay Regional Park, the Tent or Over Occupancy Limit fee is proposed to decrease from \$335 to \$250 per day to match the special event fee for the same size of event (up to 75 people). This reduced fee will make the facility more marketable to potential rental groups.

### e) Special Event Permit Fees (Section 4.0)

The framework used to set core fees for special events was reviewed in detail against market rates and best practices. The associated fees are based on expected attendance numbers. To further support non-profit organizations, a fee reduction of 50% is being proposed for all five tiers of event size (Up to 75 persons, 76 to 300 persons, 301 to 500 persons, 501 to 1500 persons, Over 1500 persons). Fees collected are to help recover operational expenditures including staff time, security, clean up, mitigation, special equipment and infrastructure.

### f) Cancellation Fees (Section 5.0)

It is proposed to change the cancellation notification period from six months to three months as follows:

If cancelling **more than three months** prior to the rental date, a fee of 50% of the security deposit is required. If cancelling **less than three months** prior to the rental date, a fee of 100% of the security deposit is required.

Reducing this requirement from six months to three months is more favourable to customers; three months is usually sufficient to ensure that the venues can be re-booked by other groups.

### **ALTERNATIVES**

- 1. That the MVRD Board:
  - a) give first, second and third reading to *Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358, 2022*; and
  - b) pass and finally adopt *Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358, 2022.*

2. That the MVRD Board receive for information the report dated September 12, 2022, titled "Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw" and provide alternate direction to staff.

### FINANCIAL IMPLICATIONS

The proposed regional park fees and charges are listed in Schedule A. These fees and charges are adjusted annually to reflect current market rates. Regional Parks' approach is to review fees annually and adjust as required to remain in the mid-range of comparable fee schedules and to avoid overly large, less frequent adjustments. Market research is completed on comparable rentals and permits in municipal park systems in Metro Vancouver. A median rate is targeted for Metro Vancouver's Regional Parks fees to generally stay in line with comparable market rates and not compete unfairly by subsidizing rentals with tax levy revenue.

Based on the 2022 level of rentals and permits, the proposed fees and charges changes will not significantly affect overall revenues.

### CONCLUSION

The Regional Parks Regulation Bylaw is typically amended annually in the fall to set new fees and charges for the coming calendar year. In addition, staff use this opportunity to bring forward any recommended regulatory changes to regulate visitor behavior and activities. The proposed bylaw amendments, subject to MVRD Board approval, will address emergent compliance issues, will keep the bylaw current, and will adjust existing fees and charges to better align them with current market conditions.

The fee schedule (Schedule A) is adjusted annually based on Regional Parks' approach to remain in the mid-range market of comparable fees, and avoid large, less frequent adjustments. Fees and charges help recover costs, and partially offset increases in operating and maintenance costs. Staff recommends the MVRD Board adopt Alternative 1. Fees and charges increases will be implemented on January 1, 2023.

### **Attachment**

Metro Vancouver Regional District Regional Parks Regulation Amending Bylaw No. 1358

49188157

### **SCHEDULE A**

(Effective January 1, 2023)

	s	ection 1.0 GENERAL FEE	s	
1.1	Staff Assistance Fees			
	Staff Time			
	Staff time – regular hours			\$85/hour
	Staff time - overtime			\$170/hour
	Pre-event Site Visit			\$100/visit
1.2	Liquor Administration Fee  Number of Persons			Fee, per day
	Number of Fersons			ree, per day
1	1 to 100 narcons			\$115
	1 to 199 persons			\$115 \$170
	200 - 299 persons			\$170
	200 - 299 persons 300 - 999 persons			\$170 \$225
	200 - 299 persons			\$170
1.3	200 - 299 persons 300 - 999 persons	5		\$170 \$225
1.3	200 - 299 persons 300 - 999 persons 1000 or more persons	S Location	Fee, per hour	\$170 \$225
1.3	200 - 299 persons 300 - 999 persons 1000 or more persons  Parking Permits / Reservation Fees		Fee, per hour \$2.50	\$170 \$225 \$335
1.3	200 - 299 persons 300 - 999 persons 1000 or more persons  Parking Permits / Reservation Fees Regional Park	Location		\$170 \$225 \$335 Fee, per day

Section 2.0 COMMERCIAL USE PERMIT FEES						
2.1	Commercial Use Permit Application and Annual Fees	Fee				
	Commercial use permit application fee	\$200				
	Commercial use permit application fee for non-profit organization	\$100				
	Commercial use permit fee for general commercial activities	\$200				
	Commercial use permit fee for general commercial activities of a non-profit organization	\$100				
	Commercial use permit fee for commercial photography	\$200				
	Commercial use permit fee for dog walking, up to 4 dogs	\$470				
	Commercial use permit fee for dog walking, more than 4 dogs	\$780				
	Commercial use permit fee for equestrian usage	\$2,000				
	Commercial use ID card for approved equestrian permittees	\$35/ID				

Section 2.0 COMMERCIAL USE PERMIT FEES (Continued)						
2.2	Commercial Use Permit Specialized Fees	Fees				
	Locker storage of commercial-use related equipment at Wreck Beach, where the maximum rental period permitted is April 1 to September 30 of each year	\$100 per small bin per rental period (non-refundable) \$200 per medium bin per rental period (non-refundable) \$300 per large bin per rental period (non-refundable)				
	Replacement key for locker storage at Wreck Beach	\$15 per replacement				
	Vest	\$50 per vest				
	Daily or Annual Parking Permit for buses and other motor vehicles that	11 or fewer seats: \$20 per vehicle per day or \$700 annually per vehicle				
	enter a regional park in connection with a commercial use	12 to 24 seats: \$31 per vehicle per day or \$1,000 annually per vehicle				
		25 seats or more: \$51 per vehicle per day or \$1,450 annually per vehicle				

		Section 3.0 REGIONAL PARK FACIL	ITY PERMIT FEES (Cor	ntinued)		
3.1	Outdoor Facilities – Picnic Shelters					
	Regional Park	Facility	Fee on weekends and holidays, per day	Fee on weekdays, per day		
	Aldergrove	Blacktail Picnic Shelter	\$157	\$77		
	Belcarra	Belcarra 1 Picnic Shelter	\$157	\$77		
	Belcarra	Belcarra 2 Picnic Shelter	\$157	\$77		
	Boundary Bay	Cattail Picnic Shelter	\$157	\$77		
	Boundary Bay	Sandpiper Picnic Shelter	\$157	\$77		
	Campbell Valley	Old Orchard Picnic Shelter	\$157	\$77		
	Crippen	Crippen 1 Picnic Shelter	\$157	\$77		
	Crippen	Crippen 2 Picnic Shelter	\$157	\$77		
	Crippen	Crippen 3 Picnic Shelter	\$157	\$77		
	Deas Island	Deas Picnic Shelter	\$157	\$77		
	Deas Island	Muskrat Meadows Picnic Shelter	\$157	\$77		
	Derby Reach	Marpole Picnic Shelter	\$157	\$77		
	Surrey Bend	Hawk Picnic Shelter	\$157	\$77		
	Surrey Bend	Warbler Picnic Shelter	\$157	\$77		
	Surrey Bend	Wren Picnic Shelter	\$157	\$77		

### Section 3.0 REGIONAL PARK FACILITY PERMIT FEES (Continued) **Outdoor Facilities – Fields Regional Park Facility** Fee per day Aldergrove \$120 Aldergrove Bowl \$98 **Boundary Bay** Centennial Beach South End \$98 Campbell Valley Little River Bowl Campbell Valley Little River Field \$98 Rowlatt Farm Field (with access to electrical power & \$300 Campbell Valley washrooms) Campbell Valley Order of the Canada Grove \$98 Capilano River Cleveland Dam Field \$98 Middle Field \$98 Crippen Crippen Snug Cove Field (with access to electrical power and \$300 Fisher's Field Deas Island \$98 3.3 **Outdoor Facilities – Miscellaneous** Campbell Valley Campbell Downs Equestrian Riding Rings \$157 \$98 Campbell Valley Campbell Downs Overflow Parking Lot McLean Pond \$42 Campbell Valley **Pacific Spirit** \$98 Lily Site – Private Group **Pacific Spirit** Lily Site – Commercial Use Permit Holder or Primary, Middle, or \$5 Secondary Educational Institution (Monday to Friday only) **Pacific Spirit** Heron Site - Private Group \$98 Heron Site – Commercial Use Permit Holder or Primary, Middle, \$5 Pacific Spirit or Secondary Educational Institution (Monday to Friday only) Pacific Spirit Salish Site - Private Group \$98 Salish Site - Commercial Use Permit Holder or Primary, Middle, Pacific Spirit \$5 or Secondary Educational Institution (Monday to Friday only)

# Section 3.0 REGIONAL PARK FACILITY PERMIT FEES (Continued)

### 3.4 Outdoor Facilities – Camping

		Fee, per night	Youth group fee, per night
Campbell Valley	Camp Coyote Group Camp	\$229	\$114
Deas Island	Muskrat Meadows Group Camp	\$229	\$114
Tynehead	Raven's Nest Group Camp	\$229	\$114
Camping outside of designated campsites	\$6 per person	\$6 per person	\$6 per person
		Fee, per night	Seniors/Persons with disabilities fee, per night
Derby Reach	Edgewater Bar Campground Site	\$25	\$22
	Reservation fee (via phone)	\$5	\$5
	Additional Vehicle	\$12	\$11

## 3.5 Indoor Facilities

			Fee	Youth Group fee
Capilano River	Camp	Overnight rental	\$1,142 per night	\$477 per night
	Capilano	Day use, from 9am to 5pm	\$571 per day	\$251 per day
		Late checkout	\$200 per hour	\$200 per hour
		Lifeguarding service	\$40 per hour	\$40 per hour
		Security De	posit (0-2 nights)	\$250
		Security De	posit (3-6 nights)	\$500
Boundary Bay	Cammidge	Facility rental	\$86 per hour	n/a
	House	Tent or Over Occupancy	\$250 per day	n/a
		Limit		
		Late checkout	\$200 per hour	n/a
			Security Deposit	\$500
Deas Island	Inverholme	Facility rental	\$64 per hour	n/a
	Schoolhouse	Security Deposit		\$500
Minnekhada	Minnekhada	Facility rental	\$146 per hour	n/a
	Lodge	Late checkout	\$200 per hour	n/a
			Security Deposit	\$500

Section PERMIT		
Type of Permit	Fee per day – Private Group	Fee per day – Non-Profit Organization
Special Use Permit	NIL	NIL
Special Event Permit	Fee per day – Private Group	Fee per day – Non-Profit
		Organization
Up to 75 persons	\$250	\$125
76 to 300 persons	\$435	\$215
301 to 500 persons	\$650	\$325
501 - 1500 persons	\$865	\$430
Over 1500 persons	\$1,930	\$965

Section 5.0 CANCELLATION FEES			
Park Permit	Cancellation Notification Period	Fee	
Outdoor Facilities, See Schedule A section 3.1	More than 2 months prior to the rental date	\$25	
	2 months or less prior to the rental date	100% of fee paid	
Indoor Facilities, See Schedule A section 3.2	More than 3 months prior to the rental date	50% of security deposit	
	3 months or less prior to the rental date	100% of security deposit	
Special Events, See Schedule A section 4.0	More than 2 months prior to the event date	\$25	
	2 months or less prior to the event date	100% of fee paid	
Private Group, See Part 14 section 14.3	At least 14 days prior to the program date	\$25	
	Fewer than 14 days prior to the program date	100% of fee paid	
Edgewater Bar Camping, See Schedule A section 3.1	At any time	\$6	
	Fewer than 7 days prior to the arrival date	\$6 + 1 night of camping fees	
	During stay (after arrival)	100% of fee paid	

Section 6.0 FILMING FEES			
Location	Fee		
Application Fee	\$250		
MVRD Staff: Regular / Management	\$85/hr		
Parkland – Reserves & Greenways – Film Day	\$1000		
Parkland – Reserves & Greenways – Film Day – Clean Energy discounted rate (2 days maximum)	\$500		
Parkland – Reserves & Greenways – Still shoot Day	\$500		
Parkland – Reserves & Greenways – Prep/Wrap/Hold Day	\$500		
Parkland – Reserves & Greenways - Crew/Circus Staging Area Day	\$420		
Parkland – Reserves & Greenways - Crew/Circus Staging Area Day – Clean Energy discounted rate (2 days maximum)	\$210		
Parkland – Reserves & Greenways – Minor Shoot Day (crews of 10 people or less)	\$500		
Parkland – Reserves & Greenways – Minor Shoot Day (crews of 10 people or less) – Clean Energy discounted rate (2 days maximum)	\$250		
BC Mills House Houston House / Karr Mercer Barn Inverholme Schoolhouse	\$1,100/film day		
Clean Energy discounted rate (2 days maximum):  BC Mills House  Houston House / Karr Mercer Barn Inverholme Schoolhouse	\$610 / film day		
BC Mills House Houston House Inverholme School House	\$610 / film day prep/wrap/hold day		
Burvilla Cammidge House Camp Capilano Delta Heritage Airpark Kanaka Creek Stewardship Centre Louck's House Minnekhada Lodge	\$1,875/film day		

Section 6.0 FILMING FEES (Continued)	
Clean Energy discounted rate (2 days maximum): Burvilla Cammidge House Camp Capilano Delta Heritage Airpark Kanaka Creek Stewardship Centre Louck's House Minnekhada Lodge	\$1375 / film day
Burvilla Cammidge House Camp Capilano Delta Heritage Airpark Kanaka Creek Stewardship Centre Louck's House Minnekhada Lodge	\$1,125/film day prep/wrap/hold day
Administration Fee - Electrical Supply / Tie In Agreement	\$25 [cost of electrical supply is in addition to Administration Fee]
Security Deposit (Certified Cheque)  Note: Security Deposits can be amended subject to impact, risk of the facilities and Regional Parks	\$12,500

#### METRO VANCOUVER REGIONAL DISTRICT BYLAW NO. 1358. 2022

# A Bylaw to Amend "Metro Vancouver Regional District Regional Parks Regulation Bylaw No. 1177, 2012"

#### WHEREAS:

- A. the Board of Directors of the Metro Vancouver Regional District has adopted "Metro Vancouver Regional District Regional Parks Regulation Bylaw No. 1177, 2012", a bylaw to establish rules and regulations for the management, maintenance, operation, enforcement, control, and use of regional parks and property in regional parks; and
- B. the Board of Directors of the Metro Vancouver Regional District wishes to amend "Metro Vancouver Regional District Regional Parks Regulation Bylaw No. 1177, 2012".

**NOW THEREFORE** the Board of Directors of the Metro Vancouver Regional District enacts as follows:

#### Citation

1. The official citation of this bylaw is "Metro Vancouver Regional District Parks Regulation Amending Bylaw No. 1358, 2022".

#### Schedule(s)

2. The following Schedules are attached to and form part of the bylaw: Schedule A - Fees and Charges.

#### Amendment of Bylaw

- 3. "Metro Vancouver Regional District Regional Parks Regulation Bylaw No. 1177, 2012" is hereby amended as follows:
  - a) In Section 1.3, the definition of "private group" is deleted and replaced as follows:
    - "private group" means a group of two or more persons that rent a facility or conduct an activity that is not open for the public to attend.
  - b) In Section 1.3, the following definitions are added in alphabetical order:
    - "commercial photography" means the use of a camera or other device to capture images that are intended to be sold or used for a commercial purpose, including but not limited to for-hire photography, wedding photography, stock photography, or photography using props;
    - "non-profit organization" means a society organized for a purpose other than profit or gain that is duly incorporated and registered under the Societies Act, S.B.C. 2015, c. 18.

- c) Section 13.14 is deleted and replaced as follows:
  - 13.14 No person shall carry on any activity, event, or other organized activity that involves or is intended to involve any one or more of the following without a valid special use permit issued under this bylaw:
    - (a) an educational, research, or not-for-profit purpose;
    - (b) more than 50 persons, including personnel, participants, spectators, and invited guests;
    - (c) use or occupation of a regional park facility or regional park property when it is closed;
    - (d) use or occupation of a portion of a regional park, regional park facility, or regional park property that is not open to the public;
    - (e) driving or use of a horse-drawn vehicle;
    - (f) public advertising or promotion of the activity, event or organized activity; and/or
    - (g) use or operation of powered equipment or machinery.
- d) Section 13.16 is deleted and replaced as follows:
  - 13.16 No person shall carry on any activity, event, or other organized activity that involves or is intended to involve any one or more of the following without a valid special event permit issued under this bylaw:
    - (a) exclusive use of a regional park facility or regional park property;
    - (b) building, placing, erecting or installing a temporary building, structure, improvement, facility, or shelter;
    - (c) closure of a regional park;
    - (d) a license for the possession or consumption of liquor under the *Liquor Control* and *Licensing Act*, R.S.B.C. 1996, c. 267 (as amended);
    - (e) charging a fee to or collecting money from participants, spectators, or invited guests; and/or
    - (f) travel along a specific route.
- e) Section 14.8 is deleted and replaced as follows:
  - 14.8 Any person or member of MVRD required to pay a fee or charge under this bylaw may apply for an exemption from the fee or charge if, in the discretion of the park manager, the person or member of MVRD establishes that the use, activity, or conduct will result in a substantial benefit to the community or any aspect of the community.

	Section	n 14.9 is added as follows:	
	14.9		lle and secondary educational institutions are by a special event permit fee under Schedule A
f)		ive January 1, 2023, Schedule A is del es which is attached to and forms par	eted and replaced with Schedule A – Fees and rt of this bylaw.
	Read a	a first, second and third time this	day of
		_	
			Sav Dhaliwal, Chair
		-	Chris Plagnol, Corporate Officer

f)

#### **SCHEDULE A**

Fees and Charges (Effective January 1, 2023)

		Section 1.0 GENERAL FEE	ES .	
1.1	Staff Assistance Fees			
	Staff Time			
	Staff time – regular hours			\$85/hour
	Staff time - overtime			\$170/hour
	Pre-event Site Visit			\$100/visit
1.2	Number of Persons 1 to 199 persons			Fee, per day \$115
	200 - 299 persons			\$170
	300 - 999 persons			\$225
	1000 or more persons			\$335
1.3	Parking Permits / Reservation I			
	Regional Park	Location	Fee, per hour	Fee, per day
	Pacific Spirit	Fraser Lot	\$2.50	\$15
	Belcarra		\$2.50	\$15
	Lynn Headwaters		\$2.50	\$15

	Section 2.0 COMMERCIAL USE PERMIT FEES	_	
2.1	Commercial Use Permit Application and Annual Fees	Fee	
	Commercial use permit application fee	\$200	
	Commercial use permit application fee for non-profit organization	\$100	
	Commercial use permit fee for general commercial activities		
	Commercial use permit fee for general commercial activities of a non-profit		
	organization		
	Commercial use permit fee for commercial photography	\$200	
	Commercial use permit fee for dog walking, up to 4 dogs	\$470	
	Commercial use permit fee for dog walking, more than 4 dogs	\$780	
	Commercial use permit fee for equestrian usage	\$2,000	
	Commercial use ID card for approved equestrian permittees	\$35/ID	

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	Section 2.0 COMMERCIAL USE PERMIT FEES (Continued)				
2.2	Commercial Use Permit Specialized Fees	Fees			
	Locker storage of commercial-use related equipment at Wreck Beach, where the maximum rental period permitted is April 1 to September 30 of each year	\$100 per small bin per rental period (non-refundable) \$200 per medium bin per rental period (non-refundable) \$300 per large bin per rental period (non-refundable)			
	Replacement key for locker storage at Wreck Beach	\$15 per replacement			
	Vest	\$50 per vest			
	Daily or Annual Parking Permit for buses and other motor vehicles that	11 or fewer seats: \$20 per vehicle per day or \$700 annually per vehicle			
	enter a regional park in connection with a commercial use	12 to 24 seats: \$31 per vehicle per day or \$1,000 annually per vehicle			
		25 seats or more: \$51 per vehicle per day or \$1,450 annually per vehicle			

		Section 3.0 REGIONAL PARK FACIL	ITY PERMIT FEES (Con	itinued)	
3.1	3.1 Outdoor Facilities – Picnic Shelters				
	Regional Park	Facility	Fee on weekends and holidays,	Fee on weekdays, per day	
			per day		
	Aldergrove	Blacktail Picnic Shelter	\$157	\$77	
	Belcarra	Belcarra 1 Picnic Shelter	\$157	\$77	
	Belcarra	Belcarra 2 Picnic Shelter	\$157	\$77	
	Boundary Bay	Cattail Picnic Shelter	\$157	\$77	
	Boundary Bay	Sandpiper Picnic Shelter	\$157	\$77	
	Campbell Valley	Old Orchard Picnic Shelter	\$157	\$77	
	Crippen	Crippen 1 Picnic Shelter	\$157	\$77	
	Crippen	Crippen 2 Picnic Shelter	\$157	\$77	
	Crippen	Crippen 3 Picnic Shelter	\$157	\$77	
	Deas Island	Deas Picnic Shelter	\$157	\$77	
	Deas Island	Muskrat Meadows Picnic Shelter	\$157	\$77	
	Derby Reach	Marpole Picnic Shelter	\$157	\$77	
	Surrey Bend	Hawk Picnic Shelter	\$157	\$77	
	Surrey Bend	Warbler Picnic Shelter	\$157	\$77	
	Surrey Bend	Wren Picnic Shelter	\$157	\$77	

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		Section 3.0 REGIONAL PARK FACILITY PERMIT FEES (Continued	)
3.2	<b>Outdoor Facilities</b>	– Fields	
	Regional Park	Facility	Fee per day
	Aldergrove	Aldergrove Bowl	\$120
	Boundary Bay	Centennial Beach South End	\$98
	Campbell Valley	Little River Bowl	\$98
	Campbell Valley	Little River Field	\$98
	Campbell Valley	Rowlatt Farm Field (with access to electrical power & washrooms)	\$300
	Campbell Valley	Order of the Canada Grove	\$98
	Capilano River	Cleveland Dam Field	\$98
	Crippen	Middle Field	\$98
	Crippen	Snug Cove Field (with access to electrical power and	\$300
	Deas Island	Fisher's Field	\$98
3.3	Outdoor Facilities	s – Miscellaneous	
	Campbell Valley	Campbell Downs Equestrian Riding Rings	\$157
	Campbell Valley	Campbell Downs Overflow Parking Lot	\$98
	Campbell Valley	McLean Pond	\$42
	Pacific Spirit	Lily Site – Private Group	\$98
	Pacific Spirit	Lily Site – Commercial Use Permit Holder or Primary, Middle, or Secondary Educational Institution (Monday to Friday only)	\$5
	Pacific Spirit	Heron Site – Private Group	\$98
	Pacific Spirit	Heron Site – Commercial Use Permit Holder or Primary, Middle, or Secondary Educational Institution (Monday to Friday only)	\$5
	Pacific Spirit	Salish Site – Private Group	\$98
	Pacific Spirit	Salish Site – Commercial Use Permit Holder or Primary, Middle, or Secondary Educational Institution (Monday to Friday only)	\$5

Outdoor Facilitie	s – Camping		
		Fee, per night	Youth group fee, per night
Campbell Valley	Camp Coyote Group Camp	\$229	\$114
Deas Island	Muskrat Meadows Group Camp	\$229	\$114
Tynehead	Raven's Nest Group Camp	\$229	\$114
Camping outside of	f \$6 per person	\$6 per person	\$6 per person
designated			
campsites			
		Fee, per night	Seniors/Persons with
			disabilities fee, per night
Derby Reach	Edgewater Bar Campground Site	\$25	\$22
	Reservation fee (via phone)	<b>\$</b> 5	\$5

# 3.5 Indoor Facilities

			Fee	Youth Group fee
Capilano River	Camp	Overnight rental	\$1,142 per night	\$477 per night
	Capilano	Day use, from 9am to 5pm	\$571 per day	\$251 per day
		Late checkout	\$200 per hour	\$200 per hour
		Lifeguarding service	\$40 per hour	\$40 per hour
		Security De	posit (0-2 nights)	\$250
		Security Deposit (3-6 nights)		\$500
Boundary Bay	Cammidge	Facility rental	\$86 per hour	n/a
	House	Tent or Over Occupancy Limit	\$250 per day	n/a
		Late checkout	\$200 per hour	n/a
			Security Deposit	\$500
Deas Island	Inverholme	Facility rental	\$64 per hour	n/a
	Schoolhouse	Security Deposit		\$500
Minnekhada	Minnekhada	Facility rental	\$146 per hour	n/a
	Lodge	Late checkout	\$200 per hour	n/a
			Security Deposit	\$500

# Schedule A

Section 4 PERMIT I		
Type of Permit	Fee per day – Private Group	Fee per day – Non-Profit Organization
Special Use Permit	NIL	NIL
Special Event Permit	Fee per day – Private Group	Fee per day – Non-Profit Organization
Up to 75 persons	\$250	\$125
76 to 300 persons	\$435	\$215
301 to 500 persons	\$650	\$325
501 - 1500 persons	\$865	\$430
Over 1500 persons	\$1,930	\$965

	Section 5.0 CANCELLATION FEES	
Park Permit	Cancellation Notification Period	Fee
Outdoor Facilities, See Schedule A section 3.1	More than 2 months prior to the rental date	\$25
	2 months or less prior to the rental date	100% of fee paid
Indoor Facilities, See Schedule A section 3.2	More than 3 months prior to the rental date	50% of security deposit
	3 months or less prior to the rental date	100% of security deposit
Special Events, See Schedule A section 4.0	More than 2 months prior to the event date	\$25
	2 months or less prior to the event date	100% of fee paid
Private Group, See Part 14 section 14.3	At least 14 days prior to the program date	\$25
	Fewer than 14 days prior to the program date	100% of fee paid
Edgewater Bar Camping, See Schedule A section 3.1	At any time	\$6
	Fewer than 7 days prior to the arrival date	\$6 + 1 night of camping fees
	During stay (after arrival)	100% of fee paid

# Schedule A

Section 6.0 FILMING FEES		
Location	Fee	
Application Fee	\$250	
MVRD Staff: Regular / Management	\$85/hr	
Parkland – Reserves & Greenways – Film Day	\$1000	
Parkland – Reserves & Greenways – Film Day – Clean Energy discounted rate (2 days maximum)	\$500	
Parkland – Reserves & Greenways – Still shoot Day	\$500	
Parkland – Reserves & Greenways – Prep/Wrap/Hold Day	\$500	
Parkland – Reserves & Greenways - Crew/Circus Staging Area Day	\$420	
Parkland – Reserves & Greenways - Crew/Circus Staging Area Day – Clean Energy discounted rate (2 days maximum)	\$210	
Parkland – Reserves & Greenways – Minor Shoot Day (crews of 10 people or less)	\$500	
Parkland – Reserves & Greenways – Minor Shoot Day (crews of 10 people or less) – Clean Energy discounted rate (2 days maximum)	\$250	
BC Mills House Houston House / Karr Mercer Barn Inverholme Schoolhouse	\$1,100/film day	
Clean Energy discounted rate (2 days maximum): BC Mills House Houston House / Karr Mercer Barn Inverholme Schoolhouse	\$610 / film day	
BC Mills House Houston House Inverholme School House	\$610 / film day prep/wrap/hold day	
Burvilla Cammidge House Camp Capilano Delta Heritage Airpark Kanaka Creek Stewardship Centre Louck's House Minnekhada Lodge	\$1,875/film day	

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# Schedule A

Section 6.0 FILMING FEES (Continued)	
Clean Energy discounted rate (2 days maximum): Burvilla Cammidge House Camp Capilano	\$1375 / film day
Delta Heritage Airpark  Kanaka Creek Stewardship Centre  Louck's House  Minnekhada Lodge	
Burvilla Cammidge House Camp Capilano Delta Heritage Airpark Kanaka Creek Stewardship Centre Louck's House Minnekhada Lodge	\$1,125/film day prep/wrap/hold day
Administration Fee - Electrical Supply / Tie In Agreement	\$25 [cost of electrical supply is in addition to Administration Fee]
Security Deposit (Certified Cheque)  Note: Security Deposits can be amended subject to impact, risk of the facilities and Regional Parks	\$12,500



To: Regional Parks Committee

From: David Leavers, Division Manager, Visitor and Operations Services, Regional Parks

Date: September 23, 2022 Meeting Date: October 12, 2022

Subject: Colony Farm Regional Park - Colony Farm Park Association Contribution Agreement

#### RECOMMENDATION

That the MVRD Board approve the contribution agreement between the Metro Vancouver Regional District and the Colony Farm Park Association for a one-year term in the amount of \$10,000 commencing January 1, 2023 and ending December 31, 2023.

#### **EXECUTIVE SUMMARY**

The 2022-2026 Metro Vancouver Regional Parks 5-year financial plan includes annual allocations in 2022 for six park associations active in regional parks. Funding is used to support opportunities for citizens to help preserve, protect and enhance regional parks, while advocating for greater public connection to nature.

This contribution agreement proposes a one-year funding amount of \$10,000 for the Colony Farm Park Association. The Association has elected to continue with a one-year contribution agreement given uncertainties including volunteer capacity and increasing limitations on stewardship work at the park including archaeology and nesting surveys. The proposed funding supports the Association's capacity to provide community benefit to Metro Vancouver Regional Parks through their volunteer programs and services.

#### **PURPOSE**

To seek MVRD Board approval to enter into a one-year contribution agreement with the Colony Farm Park Association (Attachment).

#### **BACKGROUND**

This report has been prepared to renew the contribution agreement with the Colony Farm Park Association that expires on December 31, 2022. In 2022, Colony Farm Park Association received \$10,000 in funding. Colony Farm Park Association utilizes Metro Vancouver funding to provide a level of coordination for the park association in the form of a paid Assistant Coordinator, and to provide capacity to serve the people and communities it reaches through its initiatives.

On July 13, 2022, the Committee received a presentation by Maddie Edmonds, Coordinator, Colony Farm Park Association. Ms. Edmond's presentation highlighted the work of the association and the various monitoring and volunteer programs that are currently being managed. Presentation material titled "Colony Farm Park Association" is retained with the July 13, 2022 Regional Parks Committee agenda.

The range of key deliverables for 2023 includes:

- enabling the Colony Farm Park Association's board of directors to achieve broader MVRD outcomes;
- achieving its environmental education and outreach objectives;
- undertaking new stewardship initiatives including wetland enhancement, invasive plant removal, native planting and tree protection;
- protect and enhance the wildlife areas of the park;
- promote knowledge and stewardship of the park's natural and agricultural areas;
- advance relationship-building and reconciliation with Kwikwetlem First Nation by expanding learning/ understanding of the cultural history of the park's land base and the First Nation's connection to the land, water and environment in and around the park;
- coordinating volunteer work parties;
- managing volunteers including citizen science monitoring program;
- providing administrative support to the Board, including record keeping as appropriate;
- coordinating society communications with the Board, committees, society members, volunteers, MVRD staff, public and partner groups;
- coordinating and/or conducting outreach including social media, displays and booths to increase community awareness;
- coordinating and supporting events;
- coordinating and supporting fundraising; and
- coordinating programs that include MVRD messaging.

#### PARK PARTNERSHIP PROGRAM

Regional Parks manage dedicated funds for capacity-building and support for park associations active in regional parks as part of a broader Park Partnership Program. The type and scope of programs and services vary among park associations based on the association's goals and volunteer capacity. Past funding of these associations has reflected the proposed use of funds, demonstration of need, and previous performance assessments.

#### **CONTRIBUTION AGREEMENT**

Colony Farm Park Association has fulfilled its prior year reporting requirements. The Association's 2021 Annual Report is available for review upon request. The Colony Farm Park Association will submit a final report to MVRD at the conclusion of this proposed contribution agreement as per the terms of the agreement.

#### Term

- The term of the proposed agreement commences January 1, 2023 and ends on December 31, 2023.
- There is a provision in the agreement for early termination in the event of bankruptcy, if the funds
  are being used in a manner contrary to the agreement or not in the public interest, the park
  association is unable to meet its agreed obligations, on 90 days' written notice by MVRD, or if the
  park association makes changes to the plan or services under the agreement without the prior
  approval of MVRD.

#### **Activities and Services**

In 2021, the Colony Farm Park Association:

- Ran a number of stewardship events and a citizen science monitoring program at the newly built wetland on the Sheep Paddocks Trail;
- Monitored birds, amphibians, fish, water quality and invasive species in and around the Sheep Paddocks Trail wetland;
- Removed invasive plants and protected new plantings;
- Monitored water quality for the release of juvenile turtles and kept the turtle nesting beach free of vegetation;
- Over-seeded wildflower meadow with a native seed mix around new wetland plantings;
- Installed new branches along the edges of new wetlands to provide native amphibians a place to attach their eggs;
- Promoted use of iNaturalist app;
- Participated with other park associations in the 'Snap and Share' initiative that encouraged people to get out and experience regional parks;
- Took over the annual Bat Count project and trained a group of new volunteers to assist with this project;
- Studied fish populations in new wetlands through fish trapping and sampling initiative;
- Completed a turtle survey of the slough and wetlands;
- Hosted an enthusiastic group of CTS Youth Society volunteers in pulling invasive sweet yellow clover;
- Performed regular water temperature monitoring;
- Participated in Regional Parks' EcoBlitz project, completing two native planting projects over two weekends in October;
- Tracked the population of endangered Oregon forest snails along Mundy Creek Trail; and
- Updated display materials and piloted 'pop up' nature tables in the park with interactive displays.

It is proposed that 2023 funds will be used to secure a volunteer coordinator to continue managing work parties, plan events, and support outreach and education initiatives.

#### **ALTERNATIVES**

- 1. That the MVRD Board approve the contribution agreement between the Metro Vancouver Regional District and the Colony Farm Park Association for a one-year term in the amount of \$10,000 commencing January 1, 2023 and ending December 31, 2023.
- 2. That the MVRD Board receive for information the report dated June 3, 2022, titled "Colony Farm Regional Park Colony Farm Park Association Contribution Agreement" and provide alternate direction to staff.

#### FINANCIAL IMPLICATIONS

The 2022 - 2026 Metro Vancouver Regional Parks 5-year financial plan includes an annual allocation for capacity-building support for park associations active in regional parks as part of a broader Park Partnership Program. Funding is to be used to support opportunities for citizens to help preserve, protect and enhance regional parks while advocating for greater public connectivity to nature.

This contribution agreement proposes a one-year funding amount of \$10,000 for the Colony Farm Park Association. If the MVRD Board approves Alternative 1, Regional Parks will continue to include a provision for this funding as a portion of its overall budget.

Table A – 2023 Projected Allocations

Pacific Spirit	\$15,000
Minnekhada	\$15,000
KEEPS	\$15,000
Derby Reach / Brae Island	\$15,000
Colony Farm	\$10,000
Burnaby Lake	\$15,000

If approved, payment will be made to the Colony Farm Park Association by January 31, 2023.

#### **CONCLUSION**

Alternative 1 meets Metro Vancouver's requirements for the provision of contribution funds to the Colony Farm Park Association. Proposed funding supports the Colony Farm Park Association's capacity to provide community benefit to Metro Vancouver Regional Parks through their many volunteer programs and services. Staff recommends approval of Alternative 1.

#### **Attachment**

2022 Regional Parks Contribution Agreement – Colony Farm Park Association

49188901

#### **CONTRIBUTION AGREEMENT**

THIS AGREEMENT made the	day of, 2022
BETWEEN:	
1	METRO VANCOUVER REGIONAL DISTRICT
	4515 Central Boulevard
	Burnaby, BC
	V5H 0C6
	("MVRD")
AND:	

#### **COLONY FARM PARK ASSOCIATION**

c/o 9146 Avalon Avenue Burnaby, BC V3N 4G8

(the "Recipient")

#### **WHEREAS:**

- A. The Recipient is a non-profit society. The goal of the Recipient is to protect and care for, in perpetuity, Colony Farm Regional Park, while upholding the principles of the Land Use Plan. The Recipient works to protect and enhance the wildlife areas of the park while maintaining recreational and agricultural opportunities in the park that are in harmony with nature, and to promote public knowledge and stewardship of the park's natural and agricultural areas;
- B. The Recipient has requested to receive, and MVRD has agreed to provide to the Recipient, funds for a purpose beneficial to the community or an aspect of the community; and
- C. Section 263(1)(c) of the *Local Government Act* provides that MVRD may provide assistance for the purpose of benefitting the community or any aspect of the community.

**NOW THEREFORE**, in consideration of the premises, terms and conditions contained in this Agreement (the receipt and sufficiency of which are hereby acknowledged), the parties hereto covenant and agree as follows:

#### 1.0 INTERPRETATION

In this Agreement the following terms have the following meanings:

"Agreement" means this agreement and the schedules appended hereto, as may be amended by the parties from time to time.

"Funds" has the meaning set forth in Section 4.3.

"Indemnified Parties" has the meaning set forth in Section 9.1.

"Plan" means the plan set out in Schedule "A" hereto, which sets out the specific Services for which the Recipient may use the Funds.

"Services" means the activities and/or services set out in the Plan.

"Term" has the meaning set forth in Article 2.0.

#### **2.0 TERM**

The term of this Agreement will commence on January 1, 2023, and end on December 31, 2023 (the "Term"), unless otherwise terminated as provided in this Agreement.

#### 3.0 SERVICES

- 3.1 The Recipient shall only use the Funds to provide the Services in accordance with the terms and conditions of this Agreement and for no other purpose.
- 3.2 The Recipient shall, at MVRD's written request, provide all information required to enable MVRD to evaluate, using the criteria set out in Schedule "B" hereto, the Recipient's provision of the Services and use of the Funds.
- 3.3 The Recipient will provide the Services under the terms of the Agreement subject to any applicable bylaws of MVRD and the local municipality, and applicable legislation and regulations and in a manner consistent with any applicable guidelines provided by MVRD from time to time.
- 3.4 MVRD must approve any changes to the Plan or the Services in writing prior to the changes being made during the Term.
- 3.5 If the Recipient makes any changes to the Plan or the Services without the prior approval of MVRD pursuant to Section 3.4, MVRD may, in its sole and absolute discretion, immediately terminate this Agreement. Upon termination by MVRD in accordance with this Section 3.5, the Recipient shall immediately return any Funds that have not been spent on providing the Services. The Recipient will provide a full accounting of all Funds not returned.

#### 4.0 FUNDING AND PAYMENT

- 4.1 MVRD has agreed to provide the Funds to support the Recipient's provision of the Services, in accordance with Section 4.3.
- 4.2 The payment of Funds is subject to MVRD being satisfied, in its sole and absolute discretion, that the Recipient will perform the Services in accordance with the Plan and all requirements under this Agreement.
- 4.3 MVRD shall pay to the Recipient, by cheque or electronic funds transfer, the sum of \$10,000 (the "Funds") for the provision of the Services on or before January 31, 2023.

#### 5.0 REPORTING

The Recipient shall report to MVRD in accordance with the requirements of the reporting section of Schedule "B" hereto.

#### 6.0 TAXES

It is the Recipient's responsibility to determine whether or not it has to be registered for GST and/or PST purposes. The amount of funding provided in this Agreement includes any GST and/or PST which may be payable by MVRD. Any liability for GST and/or PST required in respect of this Agreement will be the responsibility of the Recipient.

#### 7.0 SEPARATE FUNDS AND FINANCIAL STATEMENTS

The books of account of the Recipient shall be kept in accordance with Generally Accepted Accounting Practices.

#### 8.0 RIGHT OF AUDIT

At any time during the Term, MVRD may give to the Recipient written notice that it desires its representative to examine the books of account of the Recipient, and the Recipient shall produce for examination to such representative within ten (10) days after receipt of such notice, its books of account, and the said representative shall have a right of access to all records, documents, books, accounts and vouchers of the Recipient and shall be entitled to require from the directors and officers of the Recipient such information and explanations as, in his/her opinion, may be necessary to enable the representative to report to the board of directors of MVRD on the financial position of the Recipient.

#### 9.0 INDEMNITY AND RELEASE

9.1 The Recipient shall indemnify and save harmless MVRD, its elected officials, appointed officers, employees and agents (collectively, the "Indemnified Parties") from and against all actions, causes of action, claims, liabilities, damages, losses, costs, legal fees, fees, fines, charges or expenses which the Indemnified Parties or any of them may incur, be threatened

by or be required to pay by reason of or arising out of the provision of the Services by the Recipient, the Recipient's use of any facility where the Services are provided, the breach by the Recipient of any term of this Agreement, or by the Recipient's contravention of any law, enactment or regulation of a federal, provincial or local government.

- 9.2 The Recipient hereby releases the Indemnified Parties from and waives any claim, right, remedy, action, cause of action, loss, damage, expense, fee or liability which the Recipient may have against the Indemnified Parties or any of them in respect of an act of MVRD in relation to this Agreement, except insofar as such claim, right, remedy, action, cause of action, loss, damage, expense, fee or liability arises from the negligence of the Indemnified Parties or any of them.
- 9.3 This Article 9.0 shall survive the expiry or sooner termination of this Agreement.

#### **10.0 TERMINATION**

- 10.1 MVRD may terminate this Agreement immediately without notice to the Recipient should:
  - (a) the Recipient fail to perform any of its obligations or covenants in this Agreement and such failure continues beyond thirty (30) days from delivery by MVRD to the Recipient of written notice specifying the failure and requiring remedy of such failure;
  - (b) the Recipient make an assignment in bankruptcy or is declared bankrupt; or
  - (c) MVRD, in its sole and absolute discretion, determine that any of the Funds are being used in a manner contrary to the Plan or the public interest.
- 10.2 MVRD may terminate this Agreement for any reason whatsoever upon giving ninety (90) days' written notice to the Recipient.
- 10.3 If MVRD terminates this Agreement for any reason, the Recipient shall immediately return any Funds that have not been spent on providing the Services. The Recipient will provide a full accounting of all Funds not returned.
- 10.4 The Recipient may terminate this Agreement upon giving thirty (30) days' written notice to MVRD should the Recipient, for any reason, be unable to meet its obligations with respect to the provision of the Services as set forth in this Agreement.
- 10.5 Upon termination by the Recipient, the Recipient shall immediately return any Funds that have not been spent on providing the Services. The Recipient will provide a full accounting of all Funds not returned.

#### 11.0 **NOTICE**

11.1 Unless otherwise specified herein, any notice required to be given under this Agreement by any party shall be in writing and will be deemed to have been given if mailed by prepaid registered mail or delivered to the address of the other party as set forth below, or at such other address as the other party may from time to time direct in writing, and any such notice will be deemed to have been received if mailed, seventy-two (72) hours after the time of mailing, and if delivered by personal delivery, upon the date of delivery. If normal mail service is interrupted by strike, slow down, force majeure or other cause, then a notice sent by the impaired means of communication will not be deemed to be received until actually received, and the party sending the notice must utilize any other such services which have not been so interrupted or must deliver such notice by personal delivery in order to ensure prompt receipt thereof.

#### To MVRD:

Mike Redpath, Director, Regional Parks Metro Vancouver Regional District 4515 Central Boulevard Burnaby, BC V5H 0C6

#### To the Recipient:

Jane Thomsing, Chair Colony Farm Park Association c/o 9146 Avalon Avenue Burnaby, BC V3N 4G8

#### 12.0 AUTHORIZATION

The Recipient hereby represents and warrants that the execution and delivery of this Agreement and the completion of the transactions contemplated herein have been duly and validly authorized by all necessary corporate action of the Recipient, and this Agreement constitutes a legal, valid and binding obligation of the Recipient enforceable against the Recipient in accordance with its terms and the persons signing this Agreement on the Recipient's behalf are duly authorized to do so.

#### 13.0 TIME

Time is of the essence in this Agreement.

#### 14.0 BINDING

In consideration of being granted the Funds, the Recipient agrees to be bound by the terms and conditions of this Agreement, and if the Recipient represents a group or organization, the Recipient agrees to inform all responsible persons associated with the group or organization of the terms and conditions of this Agreement.

#### 15.0 ASSIGNMENT

The Recipient may not assign this Agreement, in whole or in part, without the prior written consent of MVRD.

#### **16.0 ENUREMENT**

This Agreement will enure to the benefit of and be binding upon the parties hereto and their respective heirs, administrators, executors, successors and permitted assigns.

#### 17.0 RELATIONSHIP OF PARTIES

No provision of this Agreement shall be construed to create a partnership or joint venture relationship, an employer-employee relationship, a landlord-tenant, or a principal-agent relationship between the parties. Neither party will represent or hold itself out to be an agent of the other party and neither party will have any authority to act for or assume any obligations or responsibilities, express or implied, on behalf of the other party.

#### 18.0 WAIVER

The waiver by a party of any failure on the part of the other party to perform in accordance with any of the terms or conditions of this Agreement is not to be construed as a waiver of any future or continuing failure, whether similar or dissimilar.

#### 19.0 AMENDMENTS

This Agreement may not be modified or amended except by the written agreement of the parties.

#### 20.0 WHOLE AGREEMENT

The whole agreement between the parties with respect to the subject matter hereof is set forth in this document and no representations, warranties or conditions, express or implied, have been made other than those expressed herein.

#### 21.0 LANGUAGE

Wherever the singular, masculine and neuter are used throughout this Agreement, the same is to be construed as meaning the plural or the feminine or the body corporate or politic as the context so requires.

#### 22.0 CUMULATIVE REMEDIES

No remedy under this Agreement is to be deemed exclusive but will, where possible, be cumulative with all other remedies at law or in equity.

#### 23.0 GOVERNING LAW AND JURISDICTION

This Agreement is to be construed in accordance with and governed by the laws applicable in the Province of British Columbia and the parties attorn to the exclusive jurisdiction of the courts of the Province of British Columbia.

#### 24.0 COUNTERPARTS

This Agreement may be executed in counterparts, each of which will be deemed to be an original and all of which taken together will be deemed to constitute one and the same instrument. Delivery of an executed signature page to this Agreement by a party by electronic transmission will be as effective as delivery of a manually executed copy of this Agreement by such party.

[Signature Page Follows]

<b>IN WITNESS WHEREOF</b> the parties hereto have executed this Agreement as of the day and year first above written.
For METRO VANCOUVER REGIONAL DISTRICT
Jerry W. Dobrovolny, P.Eng., MBA Commissioner/Chief Administrative Officer
For COLONY FARM PARK ASSOCIATION
Jane Thomsing, Chair

# SCHEDULE "A" Colony Farm Park Association (Recipient) 2023 Plan

The primary purpose of the Funds is to provide a level of coordination for the Recipient, to provide capacity to serve the people and communities it reaches through its initiatives. The range of key deliverables includes:

- enabling Colony Farm Park Association's board of directors to achieve broader MVRD outcomes;
- achieving its environmental education and outreach objectives;
- undertaking new stewardship initiatives including wetland enhancement, invasive plant removal, native planting and tree protection;
- protect and enhance the wildlife areas of the park;
- promote knowledge and stewardship of the park's natural and agricultural areas;
- advance relationship-building and reconciliation with Kwikwetlem First Nation by expanding learning/ understanding of the cultural history of the park's land base and the First Nation's connection to the land, water and environment in and around the park;
- coordinating volunteer work parties;
- managing volunteers including citizen science monitoring program;
- providing administrative support to the Recipient's board of directors, including record keeping as appropriate;
- coordinating society communications with the Recipient's board of directors, committees, society members, volunteers, MVRD staff, public and partner groups;
- coordinating and/or conducting outreach including social media, displays and booths to increase community awareness;
- coordinating and supporting events;
- coordinating and supporting fundraising; and
- coordinating programs that include MVRD messaging.

# SCHEDULE "B" Evaluation

#### Oversight:

MVRD staff regularly interact with the Recipient's board of directors, paid coordinators, staff, and volunteers.

#### Reporting:

The Recipient is required to provide to MVRD:

- records of volunteer hours, events, activities, participants and associated statistics during the Term in January 2024 (for the entire Term). These statistics are included in the 2023 Regional Parks Annual Report;
- a report outlining accomplishments for the Term to be submitted by January 31, 2024, such as funds raised, board development, new initiatives, number of members, new partnerships, awards and recognition, anecdotal success stories, etc.; and
- a presentation (once every three years) to the Regional Parks Committee summarizing activities and achievements.



To: Regional Parks Committee

From: Mike Redpath, Director, Regional Parks

Date: October 5, 2022 Meeting Date: October 12, 2022

Subject: Manager's Report – Regional Parks

#### **RECOMMENDATION**

That the Regional Parks Committee receive for information the report dated October 5, 2022 titled "Manager's Report – Regional Parks."

#### **EXECUTIVE SUMMARY**

The attachment to this report sets out the Regional Parks Committee Work Plan for 2022. The status of work program elements is indicated as pending, in progress, or complete. The listing is updated as needed to include new issues that arise, items requested by Committee and changes in the schedule.

#### WILDFIRE AT MINNEKHADA REGIONAL PARK

On Saturday, October 1, 2022, a wildfire was reported at Minnekhada Regional Park in the City of Coquitlam. The weekend was unseasonably warm as Metro Vancouver turned the calendar on the driest September on record and the park was under HIGH fire danger.

Metro Vancouver, BC Wildfire Service, and Coquitlam Fire and Rescue teams quickly responded to the fire and the park was closed to the public on Saturday October 1 to assist fire response operations and to ensure public safety. Despite firefighting efforts, the fire grew over the weekend and an Emergency Operations Centre was activated on Monday, October 3, to coordinate all fire response actions.



Minnekhada Regional Park

The wildfire occurred on extremely steep and challenging terrain known as the "High Knoll," and required both ground and air support. By end of day Monday, October 3, the fire peaked at 14 hectares in size. Firefighting efforts continued in earnest and by end of day Tuesday October 4, crews were successful in wrapping the entire fire perimeter with hose lines, allowing ground crews to directly suppress hotspots. As of midday Tuesday, the BC Wildfire Service updated the fire's status from "out of control" to "being held.".

Over 50 personnel, including staff from BC Wildfire Service, as well as Metro Vancouver's Security & Emergency Management, Watershed Protection and Regional Parks divisions, worked cooperatively

on the response. The response at its peak included 5 helicopters with water buckets supporting the ground effort. At publication of this report on Wednesday, October 5, the fire had been reduced to a slow creeping ground fire. Intermittent smoke of smoke from isolated pockets remained visible from the air.



Minnekhada Regional Park

Once the fire is out, staff will commence mop-up activities to ensure no hot spots remain. Natural resource management specialists and arborists will assess damage to the park's ecosystems including any hazard trees, and will develop a plan for the mitigation of risks and restoration of the damaged site. Staff will work with the Kwikwetlem First Nation to conduct archeology over the burn area to ensure no archeological resources have been exposed by the fire suppression activities. Operations staff will determine when the area can be safely re-opened to the public.

Metro Vancouver Regional Parks Foundation is partnering with Minnekhada Park Association, to seek financial support from the community to aid with the restoration effort. See Metro Vancouver Regional Park Foundation's website (Reference 1) for more information about the Minnekhada Recovery Fund. The Minnekhada Park Association is expected to take a role in supplying stewardship volunteers to help as soon as a restoration plan is in place.

More information about Metro Vancouver Regional Park's Wildfire Preparedness & Response program is available on the Metro Vancouver website (Reference 2).

This wildfire event is an example of why Regional Parks staff train and prepare to these kinds of situations. Approximately 15 Regional Parks staff, all with S-100 fire training, were deployed daily to the effort to assist attack crews from the Province and Metro Vancouver's Watershed Fire Protection Program. Some staff worked through the night to patrol the area and monitor equipment. Each staff member made a significant contribution to the effort to bring this wildfire under control over a number of days, and each gained invaluable practical experience.

This event serves as a reminder that even a small heat source can spark a major fire, and Metro Vancouver media relations staff urged the public to be vigilant around all ignition sources and report any fires to 9-1-1 heading into the long weekend.

The wildfire was extensively covered by regional media and the response effort received widespread support and appreciation from members of the public on social media.

# SUSTAINABILITY INNOVATION FUND PROJECT – NATURAL ASSET MANAGEMENT IN REGIONAL PARKS

The 'Natural Asset Management in Regional Parks' project seeks to make significant advances in the integration of natural assets to the regional parks asset management program.

In support of initiating this project, staff developed the first Natural Assets Inventory for regional parks using existing ecosystem mapping and supporting information. This process highlighted deficiencies in the current spatial data for regional parks that needed to be corrected before moving forward with the work outlined in the Sustainability Innovation Fund proposal. Updates are underway in 2022 for regional parks Terrestrial Ecosystem mapping and Sensitive Ecosystem Inventory mapping. Updates include adding in newly acquired parkland, improving wetland mapping, and providing additional detail to certain ecosystem classes. Once completed, the main body of work will be advanced.

One aspect of the original proposal involved conducting pilot projects to test different approaches to understanding and measuring ecological function. An opportunity arose in 2021 to advance an innovative pilot project to develop a LiDAR based individual tree inventory for Kanaka Creek Regional Park, working with forest management consultants (Forsite Consultants Ltd.) and leveraging the help of BCIT students to provide field data collection.

The highly detailed tree dataset contains information on species and physical tree attributes and will be used as an input to ecosystem service modeling tools where appropriate. Results from this work, and additional pilot projects, will be considered alongside each other for usability, accuracy, ease of generation, and other factors for inclusion in the overall natural asset management program.

#### **ECOBLITZ – ANNUAL STEWARDSHIP EVENT IN REGIONAL PARKS**

October 2022 marks the 9th annual EcoBlitz event for Metro Vancouver Regional Parks! Many stewardship events will be running throughout the month of October in a number of regional parks.

Projects will range from amphibian pond enhancement at Capilano River Regional Parks to restoration plantings at Aldergrove, Crippen, Derby Reach, Tynehead and other regional parks. Other projects include: creating a new wetland at Campbell Valley Regional Park, enhancing the shoreline habitat at Acadia Beach in Pacific Spirit Regional Park, and adding native vegetation around the Sheep Paddocks wetland at Colony Farm Regional Park.

Events also include the removal of invasive plants at the Delta Heritage Air Park in Boundary Bay Regional Park and restoring sites where infrastructure has recently been removed at Kanaka Creek Regional Park.



EcoBlitz 2022 Poster

Hundreds of volunteers are expected to participate this year, creating many opportunities for people to connect with nature and show some love for the regional parks, a vital component of our livable region.

EcoBlitz activities are being supported by the Metro Vancouver Regional Parks Foundation (previously Pacific Parklands Foundation).

#### **REEL EARTH DAY CHALLENGE**

The Metro Vancouver Regional Parks Foundation held the second annual REEL Earth Day Challenge in April. This year almost \$110,000 was raised by the filming community. About half of the funding will go to support a variety to ecological stewardship programs such as restoring creek-side habitat and building newt habitat in Capilano River Regional Park, using nature based solutions to address erosion at Acadia Beach at Pacific Spirit Regional Park, and building wetland habitat for amphibians in Campbell Valley Regional Park.

An additional \$55,000 is designated to support Indigenous initiatives in regional parks including programs to connect Indigenous youth to the land, increase visibility through signage and supporting the development and delivery of new collaborative interpretive programs centered on Indigenous knowledge.

#### REAL-TIME PARKING AVAILABILITY IN REGIONAL PARKS UPDATE

Regional Parks has received funding through Metro Vancouver's Sustainability Innovation Fund to pilot a project intended to bring about a change in practice by those who plan future visits to a regional park by personal vehicle. The project focuses on implementing a monitoring, forecasting and publication tool for public use. The goal is to promote real-time parking stall inventories of available spaces and provide notifications of "full lots" to potential park visitors.

Providing information on when parking lots are at capacity before the visitor leaves home will allow visitors to make decisions about how to access the park, when to access the park, or to consider other park destinations.

Among many other benefits, Regional Parks intends to use the tool to help alleviate traffic congestion, reduce disruption to neighbours from crowding and traffic volume on local access roads, and provide a foundation for advanced traffic/park planning.

The proposed system will consist of camera technology with video analytics, supporting software, and a web-based public information platform which could be connected to variable messaging signs installed in key locations.

Regional Parks is working with a transportation consultant to select an appropriate product and vendor. Following a procurement process, a short-list of appropriate technology products and services was compiled, and vendor demonstrations of hardware/ software solutions are currently underway.

By the end of October, demonstrations should be complete and staff will commence work to procure a technology company to develop, acquire, design and install the preferred solution. The goal is to

complete construction, installation and deployment at two pilot regional parks (Iona Beach and Boundary Bay) by early 2023. Testing of the system will occur in the winter/spring so that the technology is available for potential park visitors in time for the summer high visitation season.

#### CAPILANO RIVER REGIONAL PARK – CAPILANO RIVER USE STUDY

As part of the development of a public education program and long-term public safety enhancement along the Capilano river, a study is being conducted to determine patterns of use of the Capilano river. As part of this study, in-person surveys will be taking place at strategic points along the Capilano river.

The surveys will help identify the activities that take place in and around the Capilano river, the locations where visitors access the river bank or the river itself, and the times of day and seasons visitors typically visit the Capilano river. The study will also capture demographic information about the river users.

The on-site surveys began in August and will continue through the end of October. The locations where the intercept surveys are taking place include:

- Capilano River Regional Park (near the Cleveland Dam and the Capilano Hatchery)
- Capilano Road (near the Trans-Canada Highway)
- Park Royal Shopping Centre (near the entrance to the Capilano Pacific Trail)
- Klahanie Park
- Ambleside Park

This study is being led by Water Services and supported by Regional Parks as part of the ongoing Cleveland Dam public warning system and safety enhancements project. The North Shore municipalities and partner agencies have been notified about these studies and related upcoming activities.



Capilano River Regional Park

#### LYNN HEADWATERS REGIONAL PARK - HAZARD TREE REMOVALS

Metro Vancouver has been monitoring the impacts of the recent western hemlock looper moth outbreak on the North Shore. Arborist assessments have identified that a large number of trees adjacent to the entrance road in Lynn Headwaters Regional Park have been negatively impacted and will need to be removed as they are deemed hazardous.



Lynn Headwaters Regional Park

The initial phase of tree removals, scheduled for mid-October, will include approximately 75 of the highest risk trees. A report is underway to develop a tree removal and restoration plan for a second phase of work planned for early 2023. Residents living in proximity to the affected trees will be notified prior to the start of the upcoming work.

As the subject area is adjacent to the District of North Vancouver's Mountain View Park, Regional Parks staff have been coordinating with District of North Vancouver staff to share

information and take a collaborative approach in addressing hazard tree removals in the area. Staff will provide updates to the Committee as tree removal and restoration planning proceeds.

#### **REGIONAL PARKS EVENT UPDATES**

#### Iona Beach Regional Park - Wings Over Iona

Over 500 people came out to the Wings Over Iona event on a sunny (but windy) day to celebrate the start of the bird fall migration.

Visitors engaged in learning about different bird species, bird migration challenges and why Iona Beach Regional Park is an important bird habitat. Highlights included participating in bird walks, seeing live raptors up-close, watching bird banders work their magic, learning how to identify birds, discovering a bird's invertebrate buffet, and pulling invasive species.

Event participants also enjoyed a range of educational and community displays by WildResearch, Delta Naturalists, Liron Gertsman Photography, Nutrifor (Metro Vancouver), Metro Vancouver Liquid Waste Services, the Pacific Raptors, and Birds Canada.



Iona Beach Regional Park

The event drew many first-time visitors to Iona Beach Regional Park, and visitors shared their appreciation for the shuttle bus which brought people to and from the event.

#### Campbell Valley Regional Park - Once Upon a Field

Over 600 participants came to celebrate nature, heritage, agriculture and community at this new event. Participants were able to peer into a grassland world and discover the tales of the furry and feathered animals that live and hunt there. Metro Vancouver staff led participants on a journey to

learn all about coyotes, birds, moles and voles in a super fun way, including a specially mowed maze, nest building and a giant straw pile.

Community partners, such as the Fraser Valley Regional Library, Langley Environmental Partners Society, Lower Fraser Valley Aboriginal Society, Honeybee Centre and the Langley Field Naturalists came together to share their local knowledge. Participants also enjoyed musical performances in the old, grey barn and toured the nature house run by our amazing volunteers. All in all, it was an entertaining and engaging day for everyone!



Campbell Valley Regional Park

#### **Attachment**

Regional Parks 2022 Work Plan

#### Reference

- 1. Metro Vancouver Regional Park Foundation website
- 2. Metro Vancouver Regional Parks Wildfire Preparedness and Response Program

55429468

## Regional Parks Committee 2022 Work Plan

Report Date: October 5, 2022

#### **Priorities**

Hornes	
1 <sup>st</sup> Quarter	Status
Regional Parks Committee Priorities and 2022 Work Plan	Complete
Draft Regional Parks Plan	Complete
Surrey Bend Regional Park - Province of BC Habitat Compensation	Complete
Delta Nature Reserve Phase I Engagement Summary	Complete
Widgeon Marsh Regional Park Development Update	Complete
Iona Island WWTP PDR & Conceptual Design	Complete
Iona Island WWTP PDR - Engagement Results	Complete
Burnaby Lake Regional Park Lease Renewal Update	Complete
Manager's Report (Monthly)	
2 <sup>nd</sup> Quarter	
Iona Island WWTP Land Exchange – MoU between MVRD and GVSⅅ	Complete
Iona Island WWTP Projects – Authorization of Land Exchange between MVRD and GVSⅅ	Complete
Pacific Spirit Regional Park - Wreck Beach – Access and Security	Complete
Draft Nature and Ecosystems Road Map (Climate 2050)	Complete
Regional Parks Annual Report 2021	Complete
Widgeon Marsh Regional Park Development Update	Complete
Bedwell Bay Road - Port Moody Transportation Study	Complete
Alternative Transportation Study – Phase 2	Complete
Regional Parks Land Dedication Bylaw	Complete
Manager's Report (Monthly)	
3 <sup>rd</sup> Quarter	
Regional Parks Plan	Complete
Regional Parks Committee Tour of Regional Parks	Complete
Widgeon Marsh Regional Park Development Update	Complete
Regional Parks Community Relationships Strategy	Complete
Cultural Planning and Cooperation Agreement- Tsleil-Waututh Nation Update	Complete
Manager's Report (Monthly)	
4 <sup>th</sup> Quarter	
Review/Renew Park Association Contribution Agreement – Colony Farm Regional Park	Complete
Regional Parks Public Programming	Complete
Regional Parks Real-time Parking Availability Pilot	Complete
Pacific Parklands Foundation Update	Complete
Regional Parks Capital Development Update	Complete
2023-2027 Financial Plan – Regional Parks	Complete
Regional Parks Natural Assets Update	Complete
Regional Parks Regulation Amending Bylaw	Complete
Widgeon Marsh Regional Park Development Update	Complete
Manager's Report (Monthly)	

Status = Pending, In Progress or Completed

# **METRO VANCOUVER REGIONAL PARKS Upcoming Events October to December 2022**

DATE	UPCOMING EVENTS
15 OCT 2022	Flashlight Mysteries: The Descent into Decay DEAS ISLAND REGIONAL PARK
22 OCT 2022	Essential & Mysterious Mushrooms CAMPBELL VALLEY REGIONAL PARK
	Salamander Searchers TƏMTƏMÍX*TƏN/BELCARRA REGIONAL PARK
	Coho Commotion CAPILANO RIVER REGIONAL PARK
23 OCT 2022	Return of the Salmon KANAKA CREEK REGIONAL PARK
02 NOV 2022	Light up the Night (Part 1): Lantern-making Workshop ONLINE
04 NOV 2022	Light up the Night (Part 2): Lantern Night Walk TYNEHEAD REGIONAL PARK
08 NOV 2022	Piper Spit Bird Count BURNABY LAKE REGIONAL PARK
26 NOV 2022	Winged Woodworkers ALDERGROVE REGIONAL PARK
04 DEC 2022	Christmas Bird Count for Kids BURNABY LAKE REGIONAL PARK

**Holiday Open House** 

**BURNABY LAKE REGIONAL PARK** 

**Winter Wonders** 

KANAKA CREEK REGIONAL PARK

<sup>\*</sup>Note: For more information on Regional Parks Programs & Events, please visit <a href="http://www.metrovancouver.org/events/calendar">http://www.metrovancouver.org/events/calendar</a>